## COMMUNITY PARTICIPATION PLAN Appendix A | Bull's Head Revitalization Plan B\( \\ \) lieve. City of Rochester, NY Lovely A. Warren, Mayor Rochester City Council

### **Community Participation Plan**

Bull's Head Brownfield Opportunity Area (BOA) | City of Rochester, NY Step 2 Nomination Study



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This Community Participation Plan was prepared for the City of Rochester and the New York State Department of State with state funds provided through the Brownfield Opportunity Areas Program.

### 1.0 Purpose of the Plan

### **Overview**

The Bull's Head BOA Step 2 Revitalization Plan is a significant project for the City of Rochester's southwest neighborhoods. While the Bull's Head BOA includes a number of brownfield properties and underutilized sites, it is also composed of a broad mix of land uses, historic structures, and institutions that represent assets on which the BOA planning process can capitalize. The BOA planning process will build on the initial BOA Step 1 Pre-Nomination Study, define and refine strategic sites and/or strategic areas, and develop a revitalization plan that will result in financial incentives to spur neighborhood renewal.

This Community Participation Plan (CPP) details the strategy to engage community members and stakeholders in the BOA planning process. The CPP is designed to be a living document which will evolve as project and community conditions change.

### **CPP Objectives**

The CPP has the following objectives:

- Detail several methods to engage a full range of stakeholders in the community, including residents, property and business owners, developers, institutions and key community organizations.
- Detail methods of engagement to ensure effective communication, learning opportunities, and information gathering throughout the planning process.
- Detail methods to communicate the importance of community participation and how public input impacts the planning process and future decision making.
- Detail methods to ensure the planning process is transparent, and access to planning documents and project-related information is available to everyone.

### **Community Engagement Process**

The community engagement process will establish two-way communications between the project tram and stakeholders to determine the redevelopment potential of the BOA. Communication engagement techniques will be tailored to the project based on local knowledge and should result in broad-based consensus on various elements of the revitalization plan. This Plan also formalizes the commitment of the project sponsors and team to solicit meaningful input and engage the public throughout the process.

While the Plan is intended to provide a framework for community engagement, it is also intended to be a dynamic strategy. This Plan is developed with the flexibility to evolve over the course of the project as the effectiveness of various tools and techniques are evaluated and modified to better suit the project and broader community.

The Plan's approach incorporates the following four steps to ensure a quality public engagement process:

- Community Needs and Expectations: Early in the process, the project team will identify key stakeholders and community leaders who represent the broader community.
- Objectives: The objectives established in this Plan will enable the
  project team to target outreach efforts accordingly. The objectives
  were developed based on the goals of the BOA planning process.
  They aim to outline the community's role and provide a clear
  understanding of what will be achieved.
- Tools & Outreach Strategies: The tools and outreach strategies identified in this Plan have been chosen based on the team's understanding of the community's expectation for involvement. The distinction between tools and outreach strategies is whether they should be used to inform, consult with, involve, collaborate with or empower the public. The engagement and outreach techniques are described in Chapter 5 of this Plan.
- Plan Design & Monitoring: Finally, this Plan is designed based on the goals of the revitalization plan, and will include techniques to support the CPP objectives. Techniques will additionally aim to engage and inform the public and key stakeholders in a manner appropriate for the project. This Plan will be flexible enough to respond to project level and community changes as the study progresses.

### 2.0 Roles and Responsibilities

### **City of Rochester**

### Rick Rynski | Rick.Rynski@CityofRochester.Gov | (585) 428-6932

The City of Rochester is the project lead responsible for project administration, direction, and oversight. The City is responsible for coordination with the NYS Department of State, NYS Department of Environmental Conservation, other local, regional, and state agencies, and the sub consultants (Fisher Associates, Highland Planning, et al.).

### **NYS Department of State**

### Chris Bauer | Christopher.Bauer@DOS.NY.Gov | (716) 846-8249

The NYS Department of State (NYSDOS) is the project sponsor. Funding for this study and all of the related materials is provided by the NYSDOS through the Brownfield Opportunity Area Program. The NYSDOS will assist the project team throughout the BOA process to meet the objectives of the BOA program as outlined in project work plan which is consistent with the NYSDOS BOA Program Guidance for Applicants document.

### **Fisher Associates**

### Frank Armento | FArmento@FisherAssoc.com | (716) 858-1234

Fisher Associates is the primary sub consultant to the City of Rochester and is responsible for project execution and the creation of project deliverables. This includes providing planning, engagement, design, and technical expertise throughout the BOA process. Fisher Associates has teamed with other consulting firms to assist throughout the BOA process, including Highland Planning, HR&A Advisors, Ravi Engineering, and CJS Architects.

### **Highland Planning**

### Tanya Zwahlen | Tanya@Highland-Planning.com | (585) 315-1834

Highland Planning is part of the Fisher Associates team and is responsible for providing community participation expertise. Staff from Highland Planning will assist with the planning, coordination, preparation, and facilitation of several public meetings.

### 19th Ward Community Association

### John DeMott | jnj\_demott@juno.com | (585) 313-2559

The 19<sup>th</sup> Ward Community Association is assisting the City of Rochester with community outreach and engagement at the neighborhood level. 19th Ward is responsible for establishing community awareness, compiling a stakeholder database, publicizing and/or coordinating neighborhood meetings, maintaining the project document repository, and assisting with gathering feedback during public engagement.

### 3.0 Project Advisory Committee

The Project Advisory Committee (PAC) includes representation from local municipal departments, state planning agencies, community-based organizations, non-for-profit organizations, property owners, and local businesses. The PAC is responsible for overseeing the progress of the project, providing guidance for project tasks and deliverables, and providing feedback to the project team.

### **Project Advisory Committee Contact List**

Name	Mailing Address	Phone/Email
Rick Rynski (Project Manager)	30 Church Street, Rm 005A	(585) 428-6932
City of Rochester	Rochester, NY 14614-1290	rick.rynski@cityofrochester.gov
Chris Bauer	95 Perry Street	(716) 846-8249
NYS Department of State	Buffalo, NY 14203	christopher.bauer@dos.ny.gov
Frank Armento	135 Calkins Rd, Suite A	(716) 858-1234
Fisher Associates	Rochester, NY 14623	farmento@fisherassoc.com
John DeMott	216 Thurston Road	(585) 313-2559
19 <sup>th</sup> Ward Community Association	Rochester, NY 14619	jnj_demott@juno.com
<b>Christopher Buitrago</b>	211 Penhurst Street	(585) 328-6571
19 <sup>th</sup> Ward Community Association	Rochester, NY 14619	cstroud77@gmail.com
David Hawkes	923 Genesee Street	(585) 428-7632
City of Rochester	Rochester, NY 14611	hawkesd@cityofrochester.gov
Deputy Chief Scott Peters	185 Exchange Street	(585) 428-1118
Rochester Police Department	Rochester, NY 14614	scott.peters@city-rochester.gov
<b>Dawn Noto</b> Susan B. Anthony Neighborhood Association	42 Madison Street Rochester, NY 14608	(585) 313-0995 dnoto1872@gmail.com
John Lightfoot Changing of the Scenes (COTS) Neighborhood Association	52 Dr. Samuel McCree Way Rochester, NY 14608	(585) 464-9007 cotsna@gmail.com
Bill Washington	135 Silver Street	(585) 966-9707
Neighborhood United	Rochester, NY 14611	Bill.washington@abm.com
Kathy McGuire	89 Genesee St.	(585) 585-368-3099
Unity Health Systems	Rochester, NY 14611	kathy.mcguire@rochesterregional.org
<b>Gillian Conde</b>	150 Mt. Hope Ave.	(585) 777-3599
DePaul Properties	Rochester, NY 14620	GConde@depaul.org

### 4.0 Project Stakeholders

Project stakeholders are people and groups that are impacted by the environmental, economic, or social impacts of brownfields, and therefore have an interest in neighborhood redevelopment. The table below provides an overview of the different types of stakeholders, their role in the BOA process, and the engagement method that is proposed.

	PROJECT ROLE	ENGAGEMENT METHOD
Residents & Visitors	Provide understanding of issues and opportunities associated with redevelopment and quality-of-life in the community.	Door-to-door engagement, neighborhood meetings, public meetings, surveys
Neighborhood Organizations 19th Ward Neighborhood Association Changing of the Scenes Neighbors United Unity Health System Susan B. Anthony neighborhood	Provide understanding of issues and opportunities associated with redevelopment, quality-of-life in the community, and previous neighborhood planning efforts	PAC meetings, direct engagement, neighborhood meetings, public meetings, surveys
Environmental Groups Seedfolk City Farm Rochester People's Climate Coalition M.K. Gandhi Institute for Nonviolence SweetBeez, Inc	Provide input on environmental issues of local neighborhood interest and larger environmental issues of concern to the community.	Direct engagement, neighborhood meetings, public meetings, surveys
Businesses and Merchant Associations	Provide understanding of the economic climate, issues, priorities, and opportunities associated with redevelopment	Door-to-door engagement, neighborhood meetings, public meetings, surveys
Local, Regional, and State Departments/Agencies Monroe County Department of Transportation NYS Department of Environmental Conservation Genesee Transportation Council	Provide understanding of available data, funding opportunities, and other relevant local or regional strategies that relate to the project	PAC meetings, direct engagement, surveys
Property Owners	Provide general project insight and reduce potential for incompatible land uses resulting from the project	Door-to-door engagement, neighborhood meetings, public meetings, surveys
Private Developers	Identify redevelopment and investment interests of shovel-ready properties located within the project area	Direct engagement, public meetings, surveys

### 5.0 Meetings & Outreach

### **Project Advisory Committee Meetings**

The PAC is responsible for overseeing the progress of the project, providing guidance for project tasks and deliverables, and providing feedback to the project team. The PAC meetings provide the opportunity for the members to review, discuss, and provide feedback on the project. Through the PAC's guidance and feedback, the project team will ensure the planning process meets the goals and objectives of the Revitalization Plan.

### **Participation**

PAC membership includes representation from local municipal departments, state planning agencies, community-based organizations, non-for-profit organizations, property owners, and local businesses. Meetings are intended for members of the PAC, but may be attended by the public at the discretion of the PAC.

### **Notification**

Notification of the date, time, and agenda for each PAC meeting will be provided by Rick Rynski of the City of Rochester. Both email and postal mail meeting notifications may be utilized for outreach purposes.

### Meetings

The BOA project includes eight (8) PAC meetings to be held at key points/milestones during the project. Approximate dates for each PAC meeting are included in the project schedule found in Section 6.0 of this CPP.

### **Documentation**

Documentation of each PAC meeting will be the responsibility of Fisher Associates. Documentation provided will be in the form of meeting minutes and will be made publicly available on the project website and at the project document repository approximately two (2) weeks after the completion of the meeting.

### Public Meeting #1 | BOA Overview and Inventory

The goal of the first public meeting is to communicate the intent and scope of both the Bull's Head BOA Revitalization Plan and the Subarea Plan. The meeting will include an overview of the BOA program and project, previous planning initiatives and community outreach, a summary of the existing conditions inventory, and the opportunity for the public to provide initial feedback on the BOA's opportunities and constraints and ask questions about the planning process.

### **Objectives**

### Bull's Head BOA Revitalization Plan:

- 1. Describe the overall BOA's intent, scope, and objectives
- 2. Provide a background on previous planning initiatives and community outreach
- 3. Present the existing conditions inventory of the overall study area
- 4. Seek initial public feedback on BOA opportunities and constraints

### Subarea Plan:

- 1. Describe the intent, scope, and objectives of the Subarea Plan
- 2. Present the existing conditions inventory of the subarea study area
- 3. Seek initial public feedback on the inventory related to the scope of the Subarea Plan

### **Format**

The meeting will include a presentation by the project tram, a question and answer period, one-on-one interactive discussions to obtain feedback on the BOA's opportunities and constraints, and opportunities for meeting participants to provide written feedback.

### **Participation**

Public Meeting #1 can be attended by any member of the public.

### **Notification**

Notification of the public meeting will be provided by the City of Rochester. The city will notify members of the stakeholder database and the general public of upcoming meetings through emails, press releases, content for the project website, and social media posts.

### **Documentation**

Documentation of the public meeting will be the responsibility of Fisher Associates. Documentation provided will be in the form of meeting minutes. Meeting minutes will include a summary of the presentation given by the project team, the comments/questions and feedback received, and the responses given from the project team. Meeting minutes and all meeting material used during the public meeting will be made publicly available on the project website and at the project document repository approximately two (2) weeks after the completion of the meeting.

### **Public Meeting #2 | Visioning Workshop**

The second public meeting will advance both the Bull's Head BOA Revitalization Plan and the Subarea Plan. The goal for the Bull's Head BOA Revitalization Plan is to seek public input to develop a vision statement, goals, and objectives that guide the exploration of alternative approaches to revitalization. The goal for the Subarea Plan is to seek public input on the draft Subarea Plan. It is anticipated that two separate meetings will be held to accomplish goals for the overall BOA and subarea.

### **Objectives**

### Bull's Head BOA Revitalization Plan:

- 1. Present an overview of the BOA project to-date, including completed tasks and the public feedback received
- 2. Present the analysis of the study area (opportunities and constraints) and initial identification of strategic sites
- 3. Seek public feedback on the analysis and strategic sites

### Subarea Plan:

- 1. Present the draft Subarea Plan
- 2. Seek public feedback on the draft Subarea Plan

### **Format**

The meetings will include a short presentation, time for questions and answers, one-on-one interactive discussions, and opportunities for meeting participants to provide written feedback. The visioning exercise will include card storming activities and other interactive engagement methods.

### **Participation**

Public Meeting #2 can be attended by any member of the public.

### **Notification**

Notification of the date, time, and agenda for each public meeting will be provided by the City of Rochester. The city will notify members of the stakeholder database and the general public of upcoming meetings through emails, press releases, content for the project website, and social media posts.

### **Documentation**

Documentation of the public meeting will be the responsibility of Fisher Associates. Documentation provided will be in the form of meeting minutes. Meeting minutes will include a summary of the presentation given by the project team, the comments/questions received, and the responses given from the project team. Meeting minutes and all meeting material used during the public meeting will be made publicly available on the project website and at the project document repository approximately two (2) weeks after the completion of the meeting.

### **Public Meeting #3 | Draft Revitalization Strategy**

The goal of the third public meeting will be to present and obtain feedback on the draft findings and recommendations. The feedback obtained will be incorporated into the draft Revitalization Plan for the City and the NYS Department of State's review.

### **Objectives**

### Bull's Head BOA Revitalization Plan:

- Present an overview of the BOA project to-date, including completed tasks and the public feedback received
- 2. Present the details of strategic sites identified
- 3. Present the draft findings and recommendations for the BOA study area and strategic sites
- 4. Seek public feedback on the draft findings and recommendations

### Subarea Plan:

The Subarea Plan will be finalized before Public Meeting #3. The plan will be presented on the city's project webpage and at the project documentation repository.

### **Format**

The meeting will be an open house format with several visual aids. The meeting will also include a short presentation, time for questions and answers, one-on-one interactive discussions, and opportunities for meeting participants to provide written feedback.

### **Participation**

Public Meeting #3 can be attended by any member of the public.

### **Notification**

Notification of the date, time, and agenda for each public meeting will be provided by the City of Rochester. The city will notify members of the stakeholder database and the general public of upcoming meetings through emails, press releases, content for the project website, and social media posts.

### **Documentation**

Documentation of the public meeting will be the responsibility of Fisher Associates. Documentation provided will be in the form of meeting minutes. Meeting minutes will include a summary of the presentation given by the project team, the comments/questions received, and the responses given from the project team. Meeting minutes and all meeting material used during the public meeting will be made publicly available on the project website and at the project document repository approximately two (2) weeks after the completion of the meeting.

### **Neighborhood Meetings**

To further assist in communicating the goals and intent of the project and gather feedback from stakeholders within and surrounding the study area, members of the project team will coordinate and attend local neighborhood meetings and events. During these meetings and events, members of the project team will discuss the current status of the project, obtain feedback, and communicate future public engagement opportunities and project deliverables.

### **Participation**

Any of the neighborhood meetings and events attended by the project team can also be attended by any neighborhood stakeholder.

### **Notification**

The 19<sup>th</sup> Ward Community Association will advertise the meeting and encourage participation from stakeholders.

### **Documentation**

Documentation of the neighborhood meetings and events will be the responsibility of 19th Ward Community Association. Documentation provided will be in the form of meeting minutes. Meeting minutes and all meeting material presented by the project team will be made publicly available on the project website and at the project document repository approximately two (2) weeks after the completion of the meeting.

### **Other Outreach Tools**

Several different tools will be employed to organize information, document input, and evaluate the stakeholder and public participation process. Additional outreach tools are described briefly in the following sections.

### Stakeholder Database

A stakeholder database will be developed and maintained that includes the name, title, agency, address, phone number, and email address of each stakeholder that will be included in the stakeholder outreach efforts for this study. The City of Rochester and/or the 19<sup>th</sup> Ward will provide initial information to populate the database, and additional information will be gathered through the outreach process. The database will track the involvement of each member, categorize stakeholders by their participation level (i.e. vested agency participant, public meeting attendee), and summarize their input on the study.

### Surveys

Outreach efforts may additionally include developing surveys, targeted to residents, property owners, or business owners. Surveys may seek to gain an understanding of developer interests, identify key issues and opportunities associated with the project, or identify desired development patterns. The project team may use an online portal (e.g., Survey Monkey) to administer the survey and gather input.

### Website

The project team will provide the City of Rochester with project-related materials to host on its website. Web information will include, at minimum, information related to the BOA program, meeting announcements, links to surveys, and the project schedule.

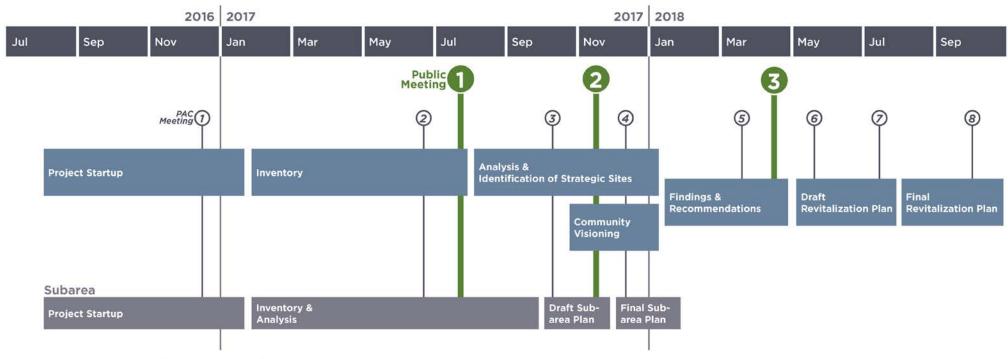
### **Project Document Repository**

Project-related materials will be made available in hardcopy format for public review at the project document repository. The repository is in close proximity to the BOA, located at the Arnett Branch Public Library, 310 Arnett Blvd., Rochester, NY 14619.

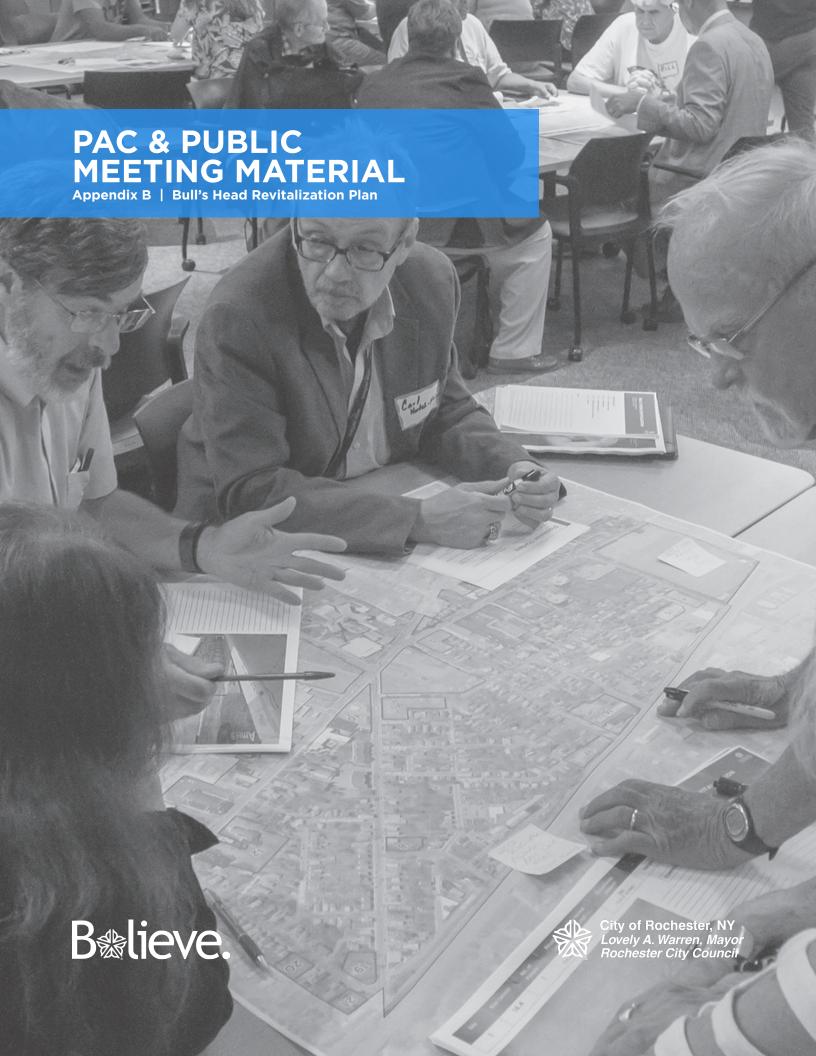
### Social Media

The project team will provide the City of Rochester with content for social media accounts. The project team will also send materials to neighborhood organizations for distribution to their members and email lists.

### 6.0 Project Schedule



Public Meeting #2: It is anticipated that two separate meetings will be held to accomplish objectives for the overall BOA and subarea.



### **City of Rochester**

### **Bull's Head BOA – Step 2: Nomination**

### **Project Advisory Committee Meeting #1**

Wednesday, December 7, 2016 – 6:00pm St. Mary's Hospital, 89 Genesee Street, East Conference Room

### **AGENDA**

### 1. Introductions and overview/background

- City of Rochester
- NYS: Department of State & Department of Environmental Conservation
- Consultant Team Fisher Associates
- 19<sup>th</sup> Ward Community Association
- Project Advisory Committee Members

### 2. Brownfield Opportunity Area (BOA) Step 2: Nomination

- BOA Program Overview
- Purpose and Need (Goals / Objectives)
- BOA Boundary & Preliminary Strategic Site Identification
- Existing Conditions / Land Uses / City-owned Property
- Timeline and Components

### 3. Subarea

- Overview
- Subarea Existing Conditions / Land Uses / City-owned Property
- Prior Studies and related Lands Use Analysis
- Subarea Boundary Revision
- Timeline and Components

### 4. Next Steps

- Review Community Participation Plan
- Inventory and Analysis
- Community Meeting



## REVITALIZATION BULL'S HEAD

NYS Brownfield Opportunity Area Step 2: Nomination

> Project Advisory Committee Meeting #1 December 07, 2016





This Project Advisory Committee Meeting #1 Presentation was Department of State with state funds provided through the Brownfield Opportunity Areas Program. prepared for the City of Rochester and the New York State

## PAC Meeting #1

1.0 Introductions and Overview/Background

2.0 Brownfield Opportunity Area (BOA) Step 2: Nomination

3.0 Subarea

4.0 Next Steps

# 1.0 Introductions and Overview/Background

- City of Rochester
- NYS Department of State
- NYS Department of Environmental Conservation
- Consultant Team:

Fisher Associates (Prime Consultant)

Sub-consultants:

- Highland Planning (public participation)
- CJS Architects (concept development)
- Ravi Engineering (inventory support)
- HR&A Advisors (market analysis)
- 19th Ward Community Association
- Project Advisory Committee Members

- 2.1 BOA Program Overview
- 2.2 Purpose and Need (Goals / Objectives)
- 2.3 BOA Boundary & Preliminary Strategic Site Identification
- 2.4 Existing Conditions / Land Uses / City-owned Property
- 2.5 Components and Timeline

## 2.1 BOA Program Overview

Step 1 Pre-nomination Study (Completed)

- Establishing study area
- Preliminary analysis of existing conditions and opportunities

Step 2 Nomination (Current study)

- Community vision, goals, and objectives
- Thorough analysis of existing conditions and opportunities
- Identification of strategic sites
- Revitalization Plan
- BOA Designation

Step 3 Implementation Strategy (Future)

- Techniques and actions to implement Revitalization Plan
- Identification of funding sources

# 2.2 Purpose and Need (Goals / Objectives)

- Revitalize neighborhoods and communities
- Build consensus on the future uses for the area
- Establish sustainable development goals and objectives
- Address a range of environmental problems
- Establish the multi-agency and private-sector partnerships necessary to leverage assistance and investments
- Address environmental justice concerns for communities which may be burdened by negative environmental consequences

## 2.0 BOA Step 2: Nomination 2.3 BOA Boundary



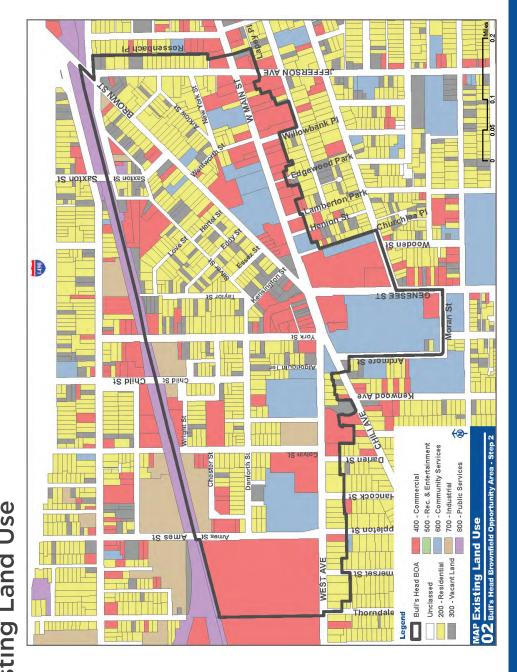
# 2.3 Preliminary Strategic Site Identification

- Identification and reuse potential
- Stimulate economic development
- Provide a catalyst of revitalization
- Opportunities for new public amenities
- Opportunities for environmental clean-up

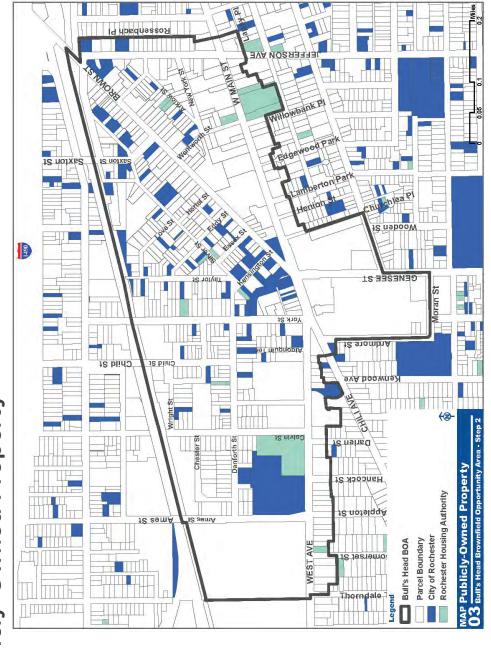
2.4 Existing Conditions



2.0 BOA Step 2: Nomination 2.4 BOA Existing Land Use



2.0 BOA Step 2: Nomination 2.4 BOA Publicly-Owned Property



## 2.5 Components and Timeline

### Components:

- Project Start-up
- .. Capacity Building
- Community Participation and Techniques to enlist Partners
- **Draft Revitalization Plan**
- Completion and Distribution of the Draft Revitalization Plan 5
- Final Revitalization Plan and advancing to BOA Program Step 3
- . NYS Environmental Quality Review
- 8. Project Report

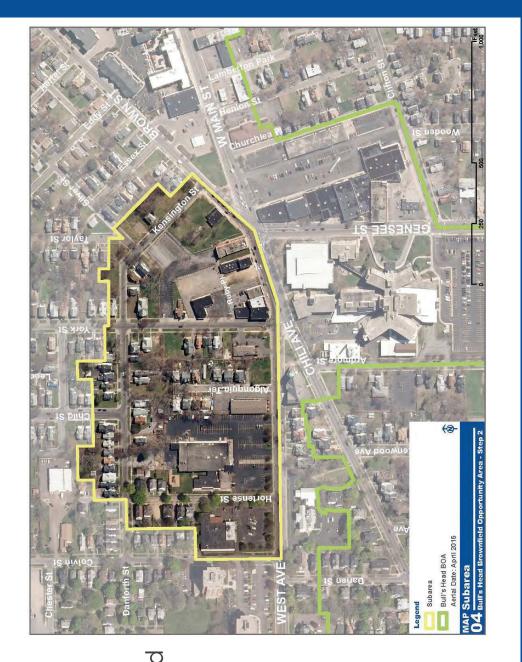
### Timeline:

24 Months

- 3.1 Overview
- 3.2 Subarea Existing Conditions / Land Uses / City-owned Property
- 3.3 Prior Studies and related Land Use Analysis
- 3.4 Subarea boundary revision
- 3.5 Components and Timeline

### 3.1 Overview

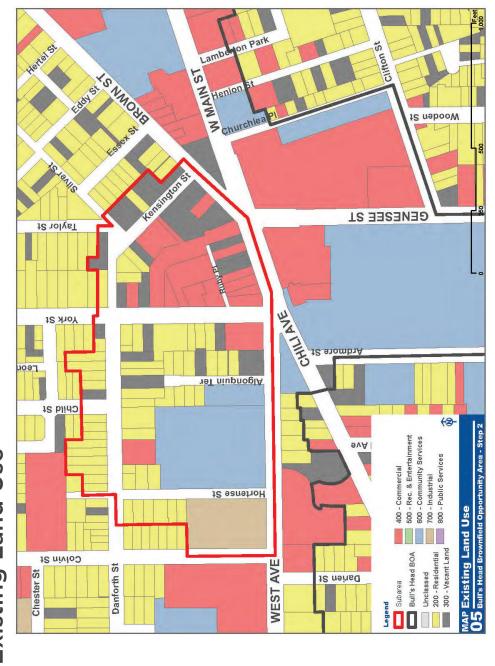
- Blight designation
- Deteriorated physical conditions, factors, and characteristics



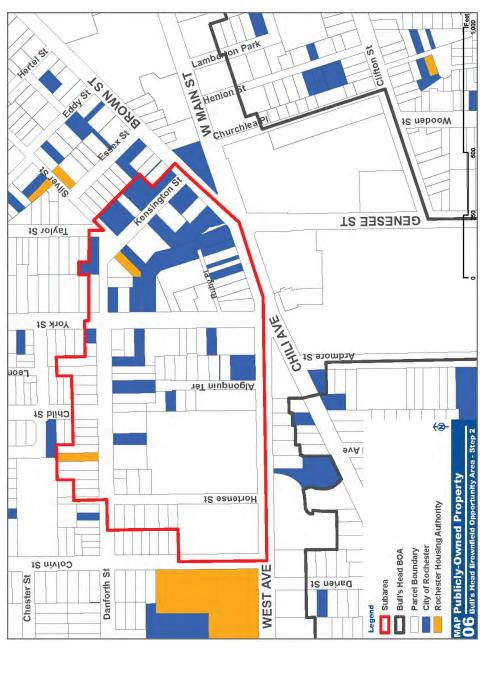
3.2 Subarea Existing Conditions



3.0 Subarea3.2 Subarea Existing Land Use



# 3.0 Subarea3.2 Subarea Publicly-Owned Property



### 3.3 Prior Studies

Step 1 Pre-nomination Study (Clark Patterson, 2011)

## **Guiding Principles:**

- Respecting human scale
- Sustainable patterns of development
- Landscaping and Streetscaping
- Mixed-use
- Multi-modal access
- History and character
- People promote activity
- Defensible space
- Attention to detail

### 3.3 Prior Studies

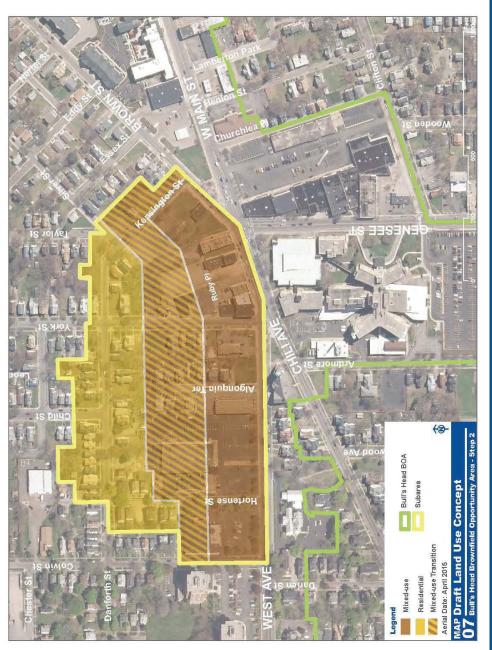
Community Design Workshop (Clark Patterson, 2009)

## Recommendations:

- Signal synchronization
- Historic preservation
- Enhance existing crosswalks
- Expand new crosswalks
- Green Space
- Pedestrian amenities
- Retain mix of uses
- Diversity

- Police presence
- Improve connectionsGateway identification
- Bull's Head Plaza
- Business-owner cooperation

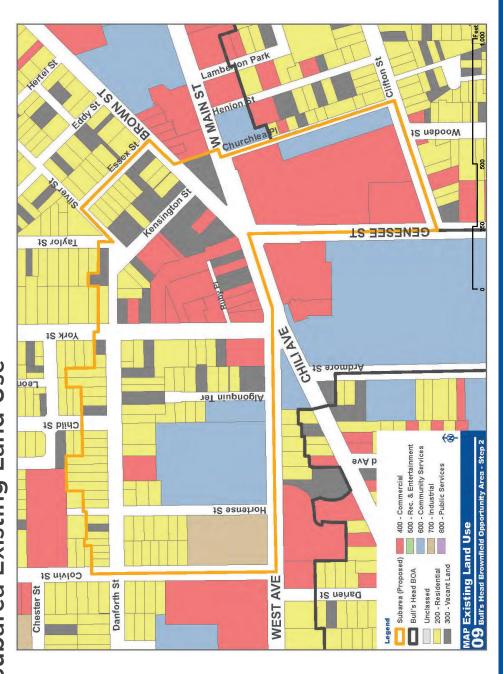
# 3.0 Subarea3.3 Preliminary Land Use Concept



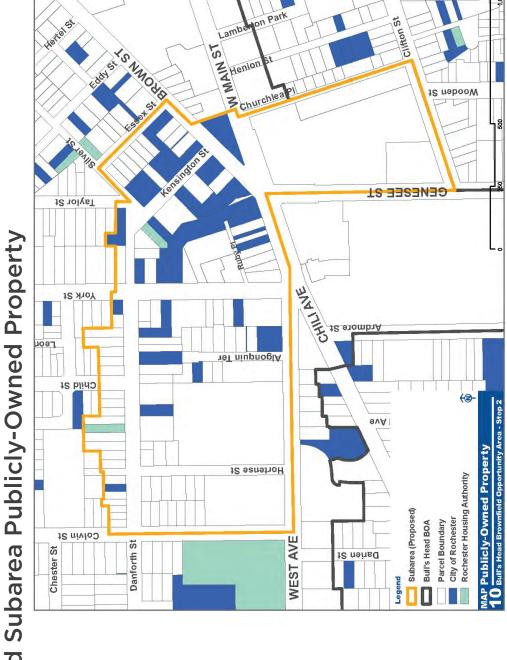
# 3.0 Subarea3.4 Subarea Boundary Revision



3.0 Subarea3.4 Revised Subarea Existing Land Use



3.0 Subarea3.4 Revised Subarea Publicly-Owned Property



## 3.0 Subarea

# 3.4 Revised Subarea Preliminary Land Use Concept



## 3.0 Subarea

# 3.5 Components and Timeline

## Components:

- Existing and proposed land uses
- Land acquisition, demolition, and removal of structures
- Easements, air rights, etc. and proposed rights of users
- Public, semi-public, private or community facilities or utilities
- New and/or amendments to codes and ordinances
- Code enforcement program
- Schedule for implementation

## Timeline:

Anticipated Spring/Summer 2017

## 4.0 Next Steps

- Review Community Participation Plan
- Inventory and Analysis
- Community Meeting

Bull's Head Brownfield Opportunity Area, Step 2 Nomination Project Advisory Committee Meeting #1 Wednesday, December 7, 2016 / 6:00pm – 8:00pm Meeting Minutes

### **Attendees:**

Rick Rynski (RRynski) City of Rochester, Neighborhood and Business Development David Hawkes (DHawkes) City of Rochester, Southwest Neighborhood Service Center

Chris Bauer (CBauer) New York State Department of State

Frank Armento (FArmento) Fisher Associates
Michael Godfrey (MGodfrey) Fisher Associates

John DeMott (JDeMott) 19<sup>th</sup> Ward Community Association Scott Peters (SPeters) Rochester Police Department

John Lightfoot (JLighfoot) Changing of the Scenes Neighborhood Association

Kathy McGuire (KMcGuire) Rochester Regional Health

Diane Watkins (DWatkins)

19<sup>th</sup> Ward Community Association

Don Hanks (DHanks)

19<sup>th</sup> Ward Community Association

## Introductions and Overview/Background

RRynski kicked off the meeting with introductions and a brief overview of the Bull's Head Brownfield Opportunity Area (BOA) Step 2 (Nomination) study, the previously completed Step 1 (Pre-nomination) study, and the continuing environmental evaluations by the City. RRynski acknowledged the study's funding source and involvement from the New York State Department of State (NYSDOS).

FArmento presented the project team/participants including the City of Rochester Department of Neighborhood and Business Development, NYSDOS, New York State Department of Environmental Conservation (NYSDEC), 19<sup>th</sup> Ward Community Association, and members of the Consultant Team. The Consultant Team includes Fisher Associates as the primary consultant with sub-consultants including Highland Planning (creating the Community Participation Plan and working with the community), CJS Architects (concept development), Ravi Engineering (inventory and environmental), and HR&A Advisors (market analysis).

## **BOA Step 2: Nomination**

## **BOA Program Overview**

FArmento presented an overview of the NYSDOS BOA program including Step 1 (Pre-nomination), Step 2 (Nomination), and Step 3 (Implementation). Step 1 was completed in 2011, established the study area and included a preliminary analysis of existing conditions and opportunities. Step 2 (current study) will include:

- Community vision, goals and objectives
- Thorough analysis of existing conditions and opportunities
- identification of strategic sites
- Revitalization Plan
- BOA designation

Step 3 may be completed in the future after the Revitalization Plan and BOA designation is completed in Step 2. Step 3 includes techniques and actions to implement the revitalization plan and the identification of funding sources.

JDeMott noted to the PAC that funding opportunities for the completion of Step 3 would become available after the completion of Step 2. CBauer indicated that the 3-step BOA process is being redefined. Previously, the BOA process resulted in BOA designation being completed within Step 3. Upon designation, tax incentives for redevelopment within identified strategic sites become available. To consolidate the time needed to use these tax incentives, the BOA designation is now included in Step 2. FArmento indicated that this Step 2 BOA study includes the Revitalization Plan and BOA designation. DHawkes commented that targeted areas included in Step 2 for redevelopment should focus on residential and commercial uses to replace areas that have gone out of use. KMcGuire asked if the focus for strategic sites in Step 2 was to identify those areas that are less complex, and leave the more complex strategic sites for Step 3. CBauer indicated that Step 2 will identify strategic sites that will be the focus for redevelopment. That redevelopment will include a review of environmental factors that will affect the timeline for redevelopment.

## Purpose and Need (Goals / Objectives)

FArmento presented the goals of the BOA program as outlined in the BOA Program Guidance and Work Plan. KMcGuire asked if the goals of the BOA program included a focus on job creation. FArmento indicated that each Step 2 includes a market analysis to determine the investment, job creation, and housing potential within the BOA. The market analysis is a critical piece of the study that will help shape and guide the Redevelopment Plan.

### BOA Boundary & Preliminary Strategic Site Identification

RRynski presented the BOA boundary as defined during Step 1. The boundary is based on requirements of the BOA program and includes Jefferson Avenue to the east, Hague Street to the West, the railroad to the North, and West Avenue, W. Main Street, Clifton Street, and Moran Street to the South. 95 Ames Street was identified as being included within the BOA, with a history of high levels of contamination that have not been completely remediated. CBauer indicated that the boundary of the BOA is flexible even during the BOA process. If something reasonably adjacent presents an opportunity to the BOA, it can be added to the plan.

FArmento presented the criteria for the preliminary strategic site identification. Strategic sites often represent contiguous parcels that collectively represent a strategic site. These sites have the potential to be catalysts for revitalization within the overall BOA. Environmental cleanup and remediation is also part of the evaluation and identification process.

### Existing Conditions / Land Uses / City-owned Property

MGodfrey presented a preliminary overview of existing conditions within the BOA. A collection of photographs was presented from the BOA which represent a cross-section of physical conditions; distressed properties, abandoned buildings, vacant lots, well maintained homes, and recent construction. Part of the outcome for the BOA program is to capitalize on recent local development to aid redevelopment within the rest of the BOA.

MGodfrey presented a preliminary overview of land uses within the BOA. The overview includes the identification of primarily commercial and community services located along West Avenue and West Main Street with primarily residential properties within the interior of the neighborhood. It was noted that some classifications included with the data provided by the City will be evaluated and more clearly classified during the inventory and analysis phase.

MGodfrey presented a preliminary overview of publicly-owned property within the BOA. The map included a recent City acquisition near the intersection of Brown Street, West Main Street, and Genesee Street.

## Components and Timeline

FArmento presented the work plan components of Step 2 and the anticipated timeline. The work plan for Step 2 includes;

- 1. Project start-up
- 2. Capacity building
- 3. Community participation and techniques to enlist partners
- 4. Draft revitalization plan
- 5. Completion and distribution of the draft revitalization plan
- 6. Final revitalization plan and advancing to BOA Program Step 3
- 7. Project reporting.

The anticipated timeline of Step 2 is 24 months. FArmento noted that the Subarea plan will be prepared concurrently with the overall Revitalization Plan, but is anticipated to have a 6 month timeline.

### Subarea

## Overview

RRynski presented an overview of the subarea boundary and past planning efforts. The initial boundary for the subarea focused on an area bounded by Kensington Street, York Street, West Main Street and Brown Street. However, based on the assessment of the area, it was decided that expansion of the boundary west to include more distressed properties would be appropriate. Planning efforts for the subarea have gone back several years but have not resulted in significant investment in the neighborhood.

## Subarea Existing Conditions / Land Uses / City-owned Property

FArmento presented a preliminary overview of existing conditions within the Subarea. Similar to existing conditions within the larger BOA boundary, the collection of photographs from the Subarea represented a cross-section of physical conditions: distressed properties, abandoned buildings, and vacant lots.

FArmento presented a preliminary overview of land use within the subarea. Land use is characterized by commercial at the intersection of Brown Street, West Main Street, and Genesee Street. Community services, industrial, and vacant uses are located along West Avenue. Residential is located north of the commercial, community services, and industrial uses. Vacant properties are found throughout the Subarea.

FArmento presented a preliminary overview of publicly-owned property within the BOA. The map included recent City acquisitions near the intersection of Brown Street, West Main Street, and Genesee Street. DWatkins asked how the City will engage the property owner of a former drycleaner facility on Genesee St. and RRynski indicated that that issue will be discussed later in the presentation.

### Prior Studies and related Land Use Analysis

FArmento presented the prior studies that have been completed for the Subarea. These studies include the Bull's Head BOA Step 1 Pre-nomination Study completed in 2011 and the Community Design Workshop completed in 2009. The Step 1 study detailed recommended guiding principles. These principles include respecting human scale, sustainable patterns of development, mixed-use, multi-modal access, history and character, and defensible space. The Community Design Workshop was attended by over 50 community members with a goal to understand community issues and desires, identify preferences for redevelopment

styles, and develop community driven conceptual designs. The recommendations from the study include historic character, green space, pedestrian amenities, mixed-use, diversity, police presence, improved circulation/connections, and Bull's Head Plaza.

Based on the review of Step 1 study and the Community Design Workshop, FArmento presented a preliminary land use concept for the Subarea. The preliminary land use concept includes mixed-use along West Avenue and West Main Street, residential to the north, and a transition area between mixed-use and residential. RRynski indicated that the preliminary land use concept is a continuation from efforts which started during Step 1. FArmento indicated that the purpose of the map is to provide the basis for draft zoning recommendations with specific guidelines. KMcGuire asked if the residential areas identified were to be changed in character or use. CBauer noted that future analyses do not have to necessarily include a change in use, but may result in the creation of a neighborhood block club program, financial incentives, or a neighborhood program that is highly geared towards programming to better the neighborhood. DHawkes noted the subarea includes Neighborhood United and that there is an opportunity for them to analyze their footprint to grow their neighborhood and diversity. DHawkes also noted there may be the opportunity for the development of a pocket park.

## Subarea boundary revision

RRynski presented an overview of proposed changes to the Subarea boundary. The Subarea is being proposed to include several additional residential properties. These properties represent a more contiguous boundary than the initial subarea. The Subarea is also being proposed to include several properties to the south. These include the property locally refered to as Bull's Head Plaza, a former dry cleaner, and a laundromat. These properties represent renewed interest due to a recent attempt to auction Bull's Head Plaza, and environmental concerns associated with the former dry cleaner.

FArmento presented an overview of the preliminary existing conditions based on the proposed expansion of the Subarea. MGodfrey indicated the proposed extension of the Subarea would be included within the proposed zoning as part of the Subarea plan. CBauer noted that these additional properties to the Subarea represent potential to spur additional development.

RRynski presented the revised preliminary land use concept based on the proposed extension of the Subarea. The Bull's Head plaza and properties to the south are preliminarily identified as mixed-use. The area along Churchlea Place is identified as a transition zone between the proposed mixed use for the plaza and the existing residential use on the east side of Churchlea Place.

## Components and Timeline

FArmento presented the work plan components of the Subarea Plan and the anticipated timeline.

FArmento noted that the Subarea plan is being prepared concurrently to the overall BOA Revitalization Plan, but is anticipated to have a 6 month timeline. JDemott asked if the Subarea plan was on a separate track from the BOA timeframe. RRynski replied that planning for the Subarea and the overall BOA will be concurrent with the Subarea Plan being completed first. FArmento indicated that the Subarea Plan is part of the BOA, but on a shorter timeframe. CBauer indicated there is a great commitment to complete the Subarea Plan in order to start seeing changes and development.

## **Next Steps**

FArmento presented the next steps that will be taken after the PAC meeting. These include the finalization of the Community Participation Plan (CPP) and review by the PAC. Also, the consultant team will continue

working on the inventory and analysis of the BOA and Subarea. KMcGuire asked if the study will examine the aging population and consider the findings from the Sage Commission Report on aging communities. RRynski indicated that consideration for the aging community, specically aging in place development was part of Step 1 and will continue to be part of Step 2. KMcGuire indicated she would offer any assistance she could, especially from a health and human services assessment, or identification of housing needs. FArmento indicated the market analysis included in Step 2 would examine demographics and the needs for housing and the elderly population.

JDeMott asked if a date had been set for the first public meeting. RRynski indicated that based on the findings of the inventory and analysis the consultant team is working on and concurrent planning for the Subarea, another PAC meeting may be necessary before the first public meeting. That determination will be made soon. DWatkins asked what would be included in the first public meeting. FArmento indicated the first public meeting would include an overview of the inventory and analysis. Also during the first public meeting would be the chance for the community to define the vision, goals, and objectives for the BOA. JDeMott indicated the 19<sup>th</sup> Ward Community Association would need a few months in advance of the public meeting to adequately prepare and inform the community. KMcGuire also indicated that knowing in advance would aid in preparations. FArmento indicated that a more specific schedule is being formulated/drafted as the study process continues.

FArmento indicated the importance of the PAC's role during Step 2. This role includes the review and input of the Community Participation Plan, inventory and analysis and review of the Draft Revitalization Plan, among other items. RRynski indicated that information would be made available to the PAC and the community through the City's website for the Bull's Head Step 2 project. The website will be online soon. An offline project document repository location is being planned as well.

SPeters asked if Unity Health had plans for changing its footprint. KMcGuire indicated that Unity Health was evaluating its urgent care and behavioral health. It was noted that approximately 45% of the health facility was vacant, but was being re-examined for occupation due to higher demand from other organizations. She added that Bull's Head plaza had also been considered in the past for the potential of adding additional Unity Health facilities.

DHawkes asked if the Subarea Plan will include implementation. RRynski indicated the Subarea Plan will not include implementation. CBauer asked what preliminary land use considerations were being included for the Subarea. MGodfrey indicated the preliminary land use concept was based on previous planning studies, but that the process for the Subarea Plan would include and inventory and analysis that may modify or update those previous planning outcomes. KMcGuire asked if the previous planning efforts included requests from the community regarding small-large retail (convenient stores, grocery stores, clothing stores, etc.). RRynski indicated the 2009 Community Workshop identified some specific types of uses, but looked more at general uses and designs. FArmento indicated the market analysis will be helpful to identify what types of commercial operations are viable within the Subarea.

JLightfoot indicated that prices, walking distances, and buses make a difference in how far people are willing to go for goods and services. Fresh foods and grocery stores may not be a successful focus of the plan if these factors are not considered. CBauer indicated Step 2 will include site profiles with pertinent information that will help developers in choosing where and what they can develop within the BOA.

SPeters indicated the intersection of Brown Street and West Main Street would be safer for pedestrians and motorists if there was a realignment of the intersection. RRynski responded that prior planning for the Subarea included comments from the Monroe County DOT (MCDOT). He indicated that modifications to this intersection as well as the intersection of York and West Main Streets were desired from the standpoint of improved safety and circulation of both pedestrians and motorists.

## City of Rochester Bull's Head BOA – Step 2: Nomination Project Advisory Committee Meeting #2

Thursday, June 22, 2017 – 6:00 PM St. Mary's Hospital, 89 Genesee Street, East Conference Room

### **AGENDA**

### **Bull's Head Revitalization Plan**

- 1. Project Status
- 2. Inventory Overview & Discussion

## Subarea

- 1. Status
- 2. Inventory Overview & Discussion
- 3. Goals & Objectives

## **Next Steps**

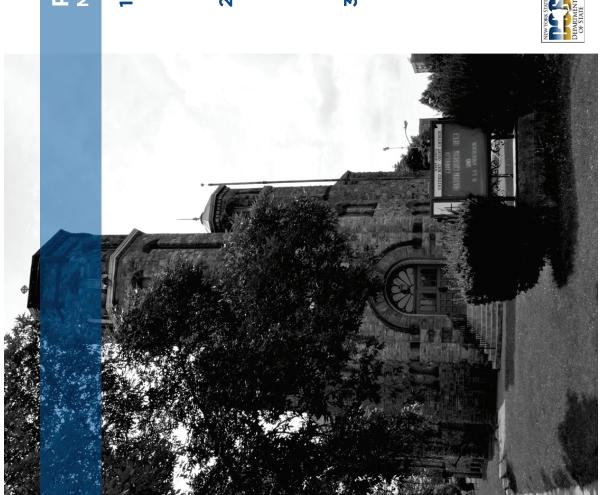
- 1. Stakeholder Interviews
- 2. Public Meeting #1 July 27, 2017
- 3. Analysis & Identification of Strategic Sites
- **4.** PAC Meeting #3

NOTES:			









# Project Advisory Committee Meeting #2 | June 22, 2017

# 1.0 Bull's Head Revitalization Plan

Project Status

Inventory Overview

## 2.0 Bull's Head Subarea

Status

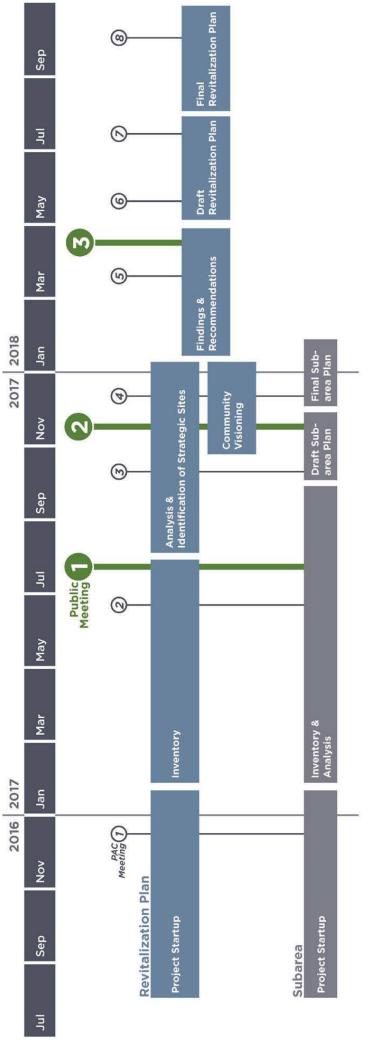
Inventory Overview

**Project Goals** 

## 3.0 Next Steps



This presentation was prepared for the City of Rochester and the New York State Department of State with state funds only a Rochester, NY provided through the Brownfield Opportunity Areas Program. Lowey A. Warran, Mayor



 Public Meeting #2: It is anticipated that two separate meetings will be held to accomplish objectives for the overall BOA and subarea.

# BULL'S HEAD REVITALIZATION PLAN NYS Brownfield Opportunity Area Program | Step 2



## **Project Status**

- 1. Project Startup
- 2. Inventory
- 3. Analysis & Identification of Strategic Sites

Near Complete

Complete

- 4. Community Visioning
- 5. Findings & Recommendations
  - 6. Draft Revitalization Plan
- 7. Final Revitalization Plan

## **Project Outline**

## PROJECT OUTLINE

## Component 1: Project Start-up

Task 1.1 Initial Organizational Meeting [Completed by City]

Task 1.2: Establishment of a Project PAC [Completed by City]

## Task 1.3: Solicitation of Consulting Services [Completed by City]

## Task 1.5: Subcontract Preparation and Execution [Completed by City] Task 1.4: Consultant Selection [Completed by City]

Task 1.6: Project Scoping Session with Consultant
Tesk 1.7: Project Scoping Session with Consultant
Tesk 1.7: To the Project Work Plan, the Consultant will attend a project scoping meeting with the
City of Reactions 16 and Ward Occurruntly Association (19\* Ward COA), and the New York State Department
City of State (105) to discuss roles and responsibilities, scope and budget review project elements, etc. Upon
completion of the meeting, the Consultant will prepare a draft meeting summay for the City's review and
distribution to scoping participants.

Task 1.77: Project Outline
Fights Associates (Oscillation) Will prepare a draft project outline for the City's review based on the outcome of
Fights Associates (Oscillation) aguide the preparation of the Revigilatation Plan Report. The City will provide any
revisions to the cultine prior to submission to the DOS for review and comment. Any revisions to the project
outline based on DOS comments and circulation to meeting participants will be undertaken by the Consultant
The City will aistropie the outline to scoping participants.

## Component 2: Capacity Building

Task 2.1: Interagency Workshops [To be determined]

Task 2.2: Conferences
In the event the City is requested to participate in an interagency workshop, the Consultant will assist the City in preparing the needed documents and materials in support of those workshops.

## Component 3: Community Participation and Techniques to Enlist Partners

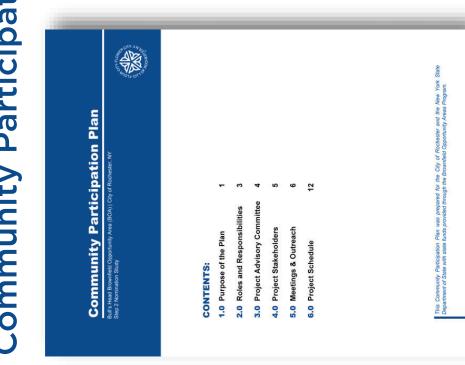
## Task 3.1: Community Participation Summary

Task 3.2: Techniques to Enlist Partners
The Consultant will evelope a Community vision; page stakeholders in the development of
The Consultant will evelope a Community Patriopation Plan (Poly) the development of a community vision; goals and objectives,
they determine to the Revisitation Plan including the development of a community vision; goals and objectives.

Based on project scoping session:

- Project elements
- Team roles & responsibilities

# Community Participation Plan



## Includes:

- PAC contact list
- Team roles and responsibilities
- Engagement method and techniques
  - Detailed meeting descriptions

# **Project Website**

# http://www.cityofrochester.gov/article.aspx?id=8589971143

Home | About Us | Contact Us | City Council | Departments | Services | Jobs | Public Safety | Education | Photo Gallery



SEARCH:



## **Bull's Head Revitalization**

**BULL'S HEAD REVITALIZATION** 

## Project Background

Bull's Head marks the historic western gateway to downtown, centered on the convergence of West Main Street, Brown Street, West Avenue, Chili Avenue and Genesee Street. Bull's Head has been identified by the City as a priority area for neighborhood revitalization. Despite Bull's Head rich and diverse cultural heritage, the area is currently characterized by blighted conditions, a disproportionately high percentage of vacant and/or underutilized buildings and lots, and a significant number of sites with documented and/or suspected environmental concerns.

In 2009, the City undertook a Bull's Head community input/planning process to bring neighborhood-wide community concerns to the surface as well as to identify potential opportunities to address those concerns. As a part of that process, the City hosted a Bull's Head Community Design Workshop on September 26, 2009. The workshop was well attended and helped to establish the foundation upon which, further revitalization planning for Bull's Head continues.

## Bull's Head Brownfield Opportunity Area

The New York State Department of State's (NYSDOS) Brownfield Opportunity Areas Grant Program (BOA) provides communities with guidance, expertise and financial assistance, up to 90 percent of the total eligible project costs, to complete revitalization and implementation strategies for neighborhoods or areas affected by brownfields. The NYSDOS BOA Program is a 3-step process that enables communities to comprehensively assess existing economic and environmental conditions associated with brownfield blight and impacted areas, identify and prioritize community supported redevelopment opportunities, and attract public and private investment.

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## MAY WE SUGGEST

Water Main Cleaning and Lining Project High Falls Center and

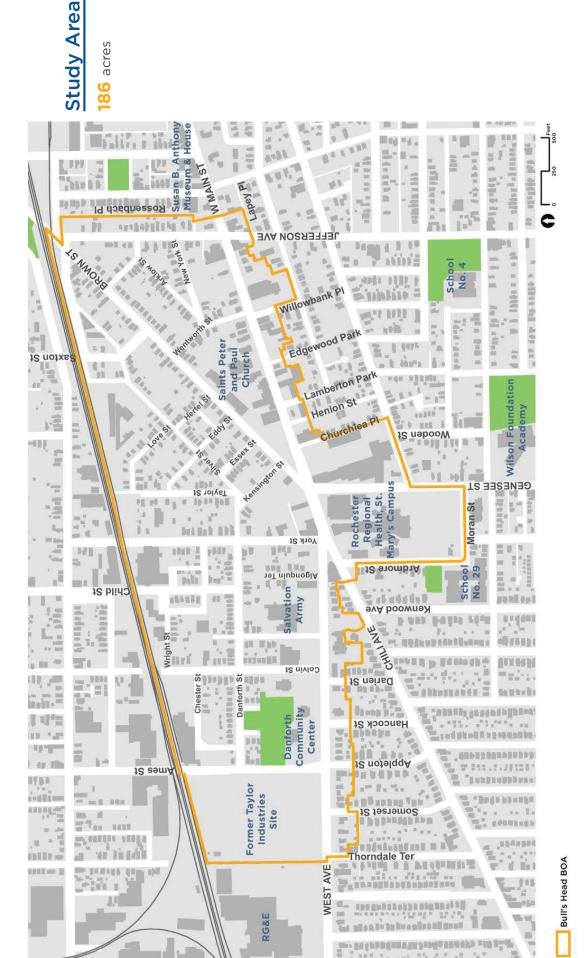
Interpretive Museum Office of the City Cremation Services Rochester Land Bank Corporation Comprehensive Plan Update - Rochester 4.0 Rochester Works! @ Central Library - Being

Your Own Boss Rochester Mobility Enhancement Study

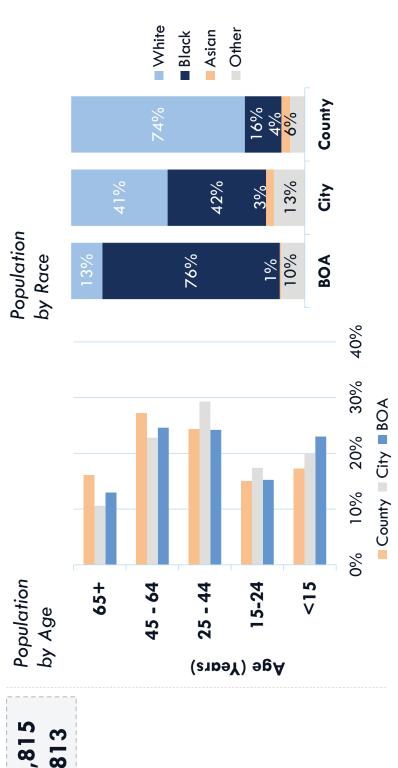
Enhancement Study Board of Ethics Site Plan Review Agenda

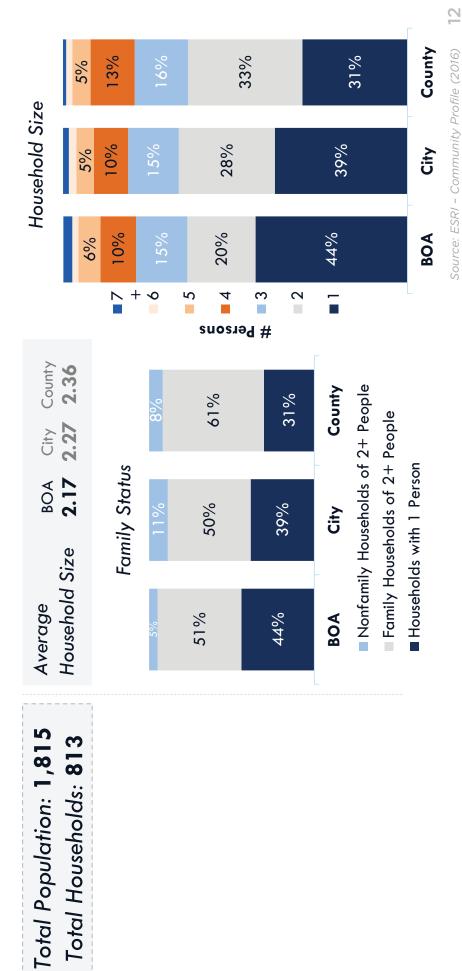
# **Inventory Overview**





Total Population: 1,815 Total Households: 813

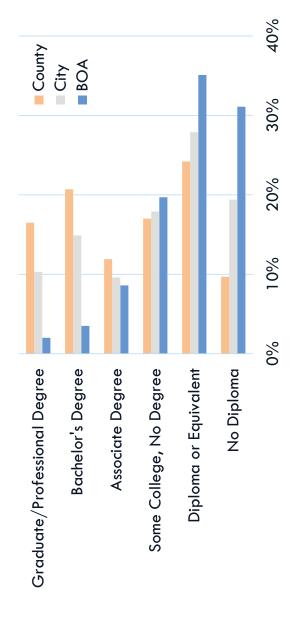




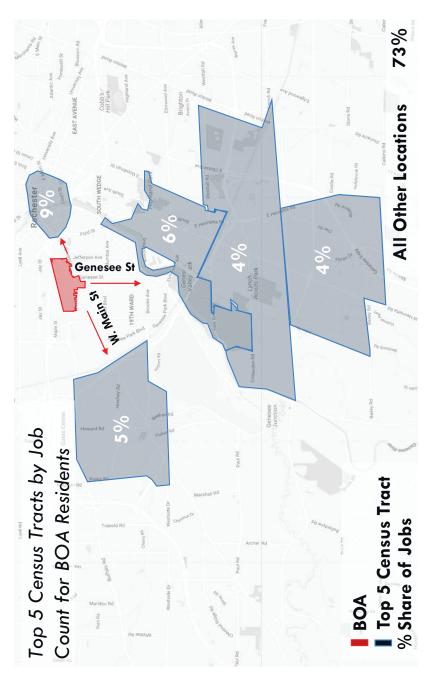
Total Population: 1,815 Total Households: 813

Income	%21
Median Household Income	nemployment

# Population by Educational Attainment

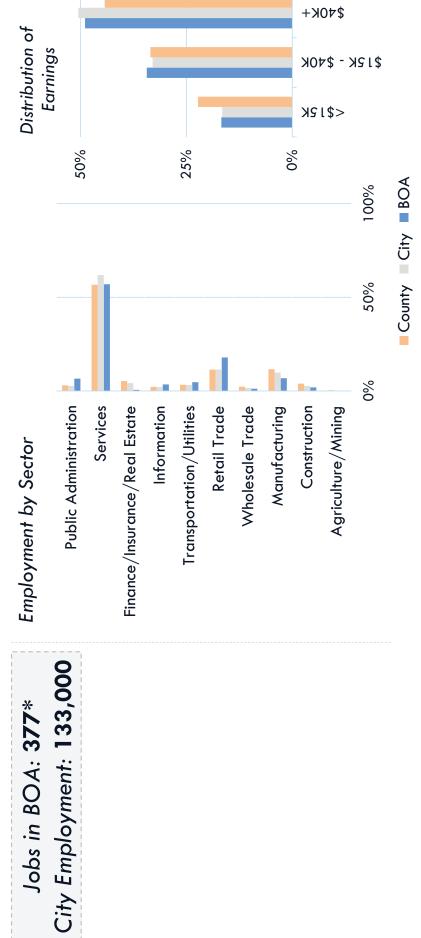


## Employment Context (residents)



 $^{\ast}$  Includes jobs employing residents of the BOA outside of the BOA.

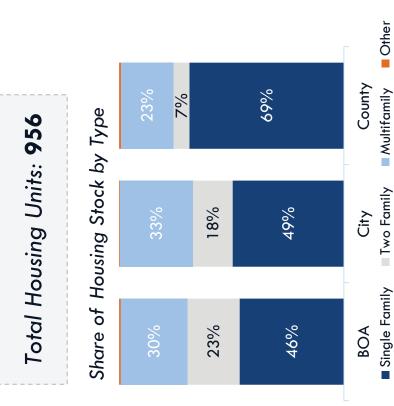
Context (workers) **Employment** 

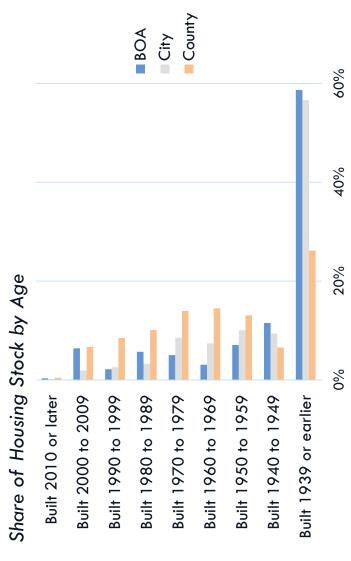


Jobs in BOA: **377**\*

\* Includes jobs employing both residents and non-residents within the selected area.

Source: LEHD on the Map (2014)





## Median Home Value

**\$58K \$81K \$140K**BOA City County

Asking Rent PSF

**\$0.79 \$1.04 \$1.05**BOA City County

Share Renting

**78% 62% 35%** BOA City County

Vacancy

**17% 12% 7%**BOA City County

Total Assessed Value:

\$58M

Retail

Office

**50K SF 14M SF**BOA City

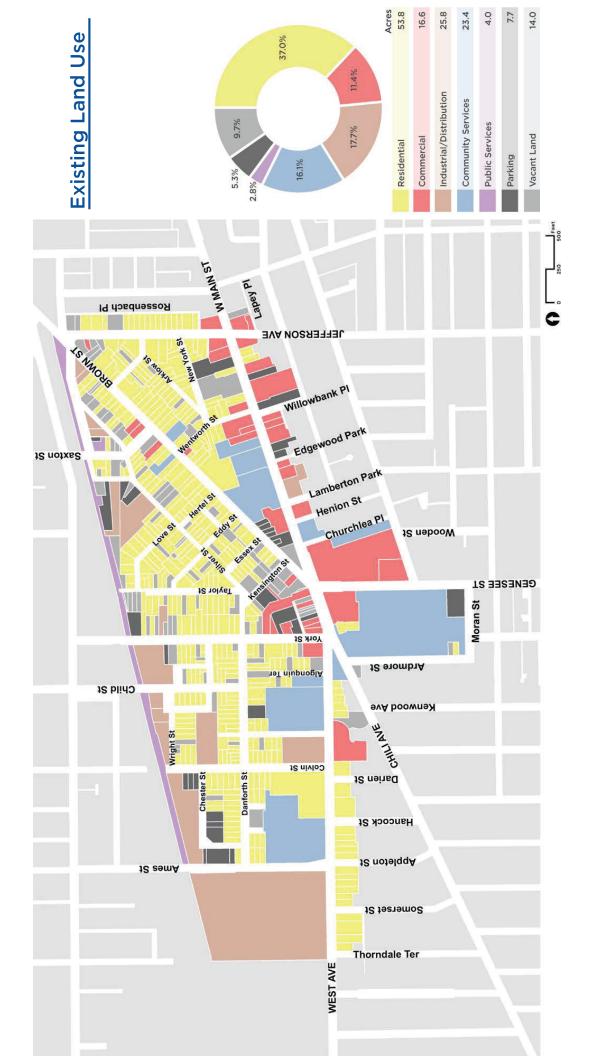
Total Assessed Value:

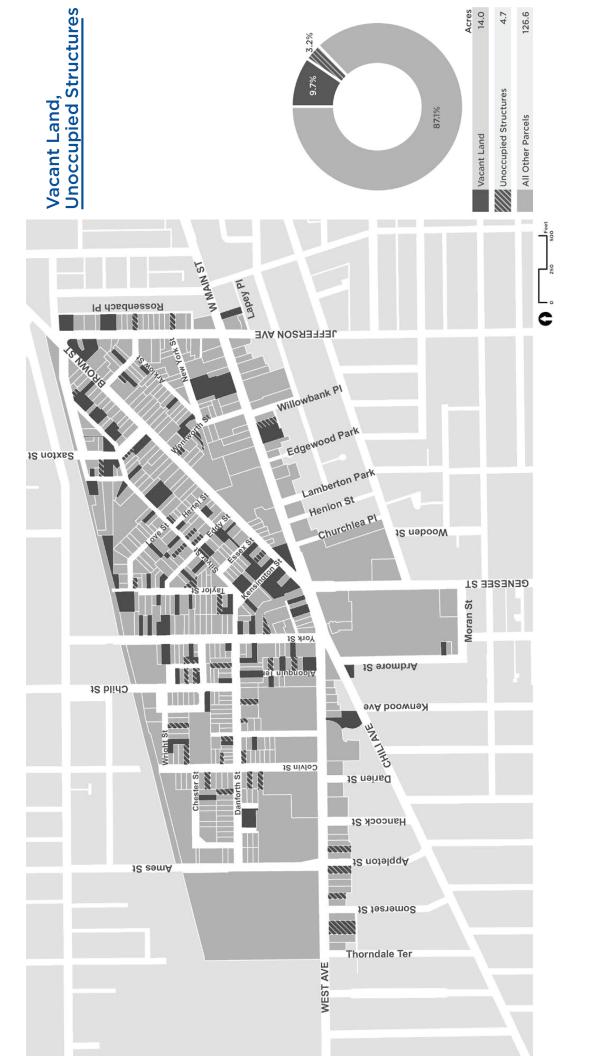
\$12M

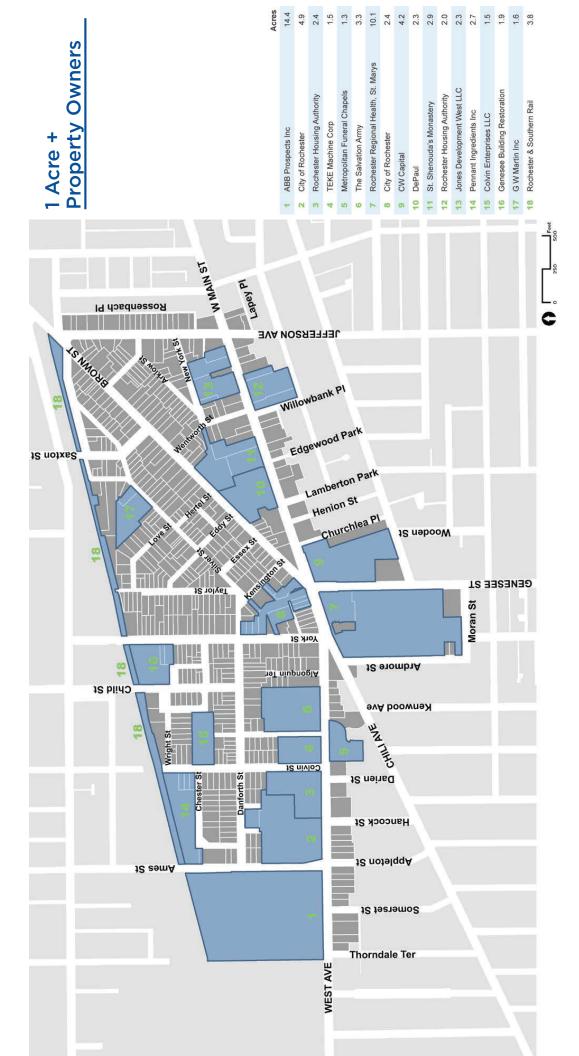
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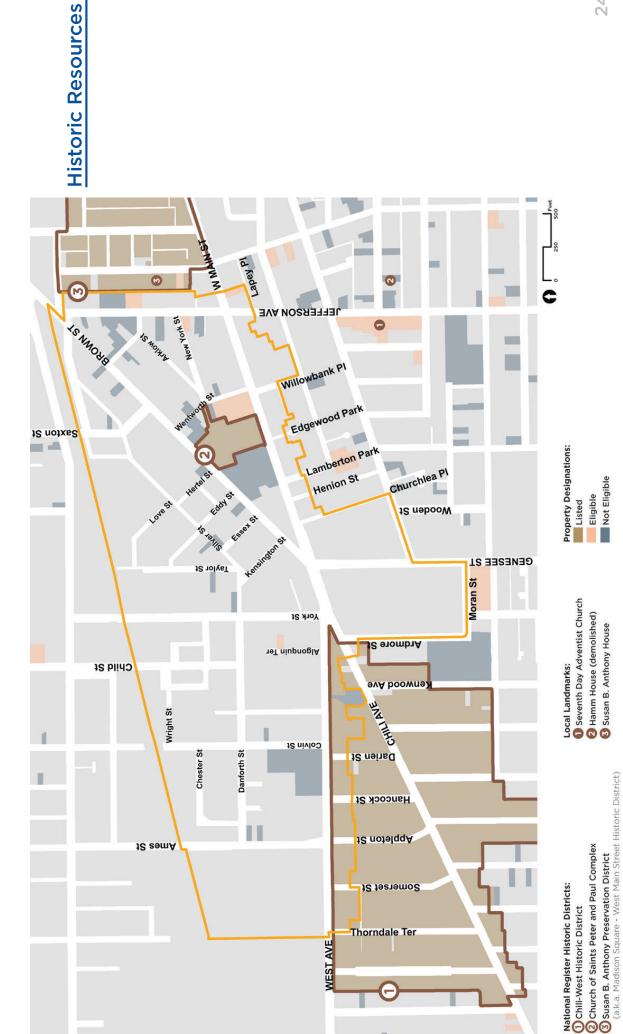
**248K SF 23M SF**BOA City

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# **Chili-West Historic District**



## **Peter and Paul Complex Church of Saints**



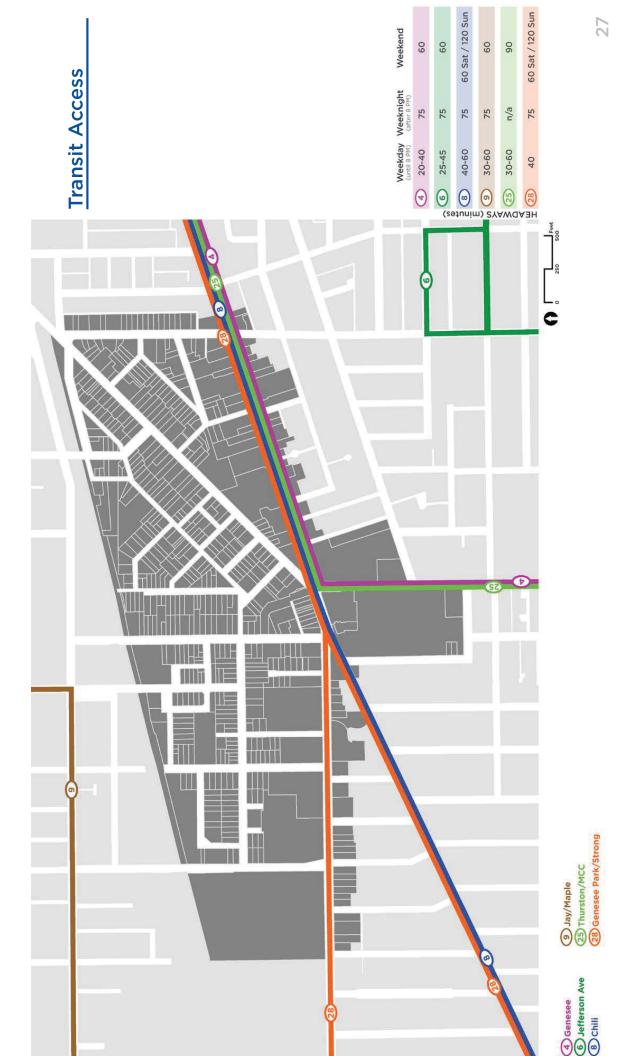
National Register Listed, 2012 State Register Listed, 2012

### **Preservation District** Susan B. Anthony



National Register Listed, 1988





West Main Street, Churchlea Place to Lamberton Park

Genesee Street at Clifton Street West Main Street at Jefferson Avenue

### Safety and/or Operational Issues

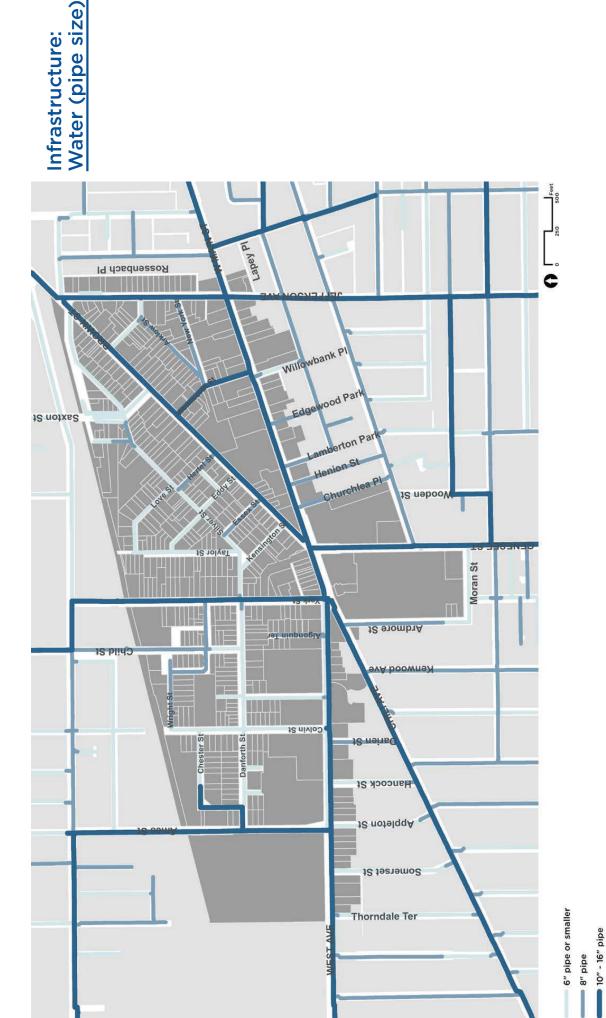
- Feb 7, 2017 County DOT letter outlined an overview of safety and/or operational issues
  - County DOT will complete safety studies of 2 4



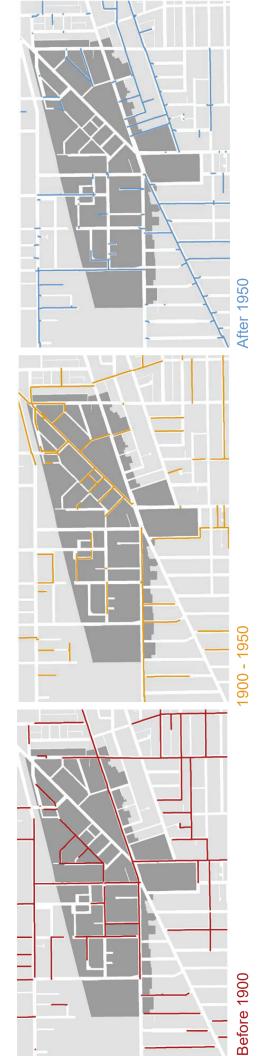
	Operational Issues	Accidents
West Main Street at Chili Avenue/ West Avenue/ York Street	<ul><li>Shallow angles</li><li>Prohibited turns</li><li>Relatively wide intersection</li><li>Pedestrian signal phasing is long</li></ul>	"Accidents rates are near average"
Genesee Street at West Main Street/ Brown Street	<ul> <li>Shallow angles</li> <li>Lengthy conflict zones</li> <li>Long crosswalk distances</li> <li>Improper yielding</li> <li>A Safety Study will be completed by County DOT</li> </ul>	None mentioned in letter
West Main Street at Churchlea Place to Lamberton Park	2009 Safety study identified conflicts around the Rite Aid driveway and Henion Street	Traffic signal installed at Henion Street to address collisions.
Genesee Street at Clifton Street	A Safety Study will be completed by County DOT	Most of the recent crashes are either the rear end type or the overtaking type, and only one crash had an injury.
West Main Street at Jefferson Avenue	Recent study found above average collision rates, but did not reveal any accident or operational problems in need of countermeasures	April 2014 fatal crash involved motorist swerving to avoid another vehicle, resulting in a head on accident with a bus.

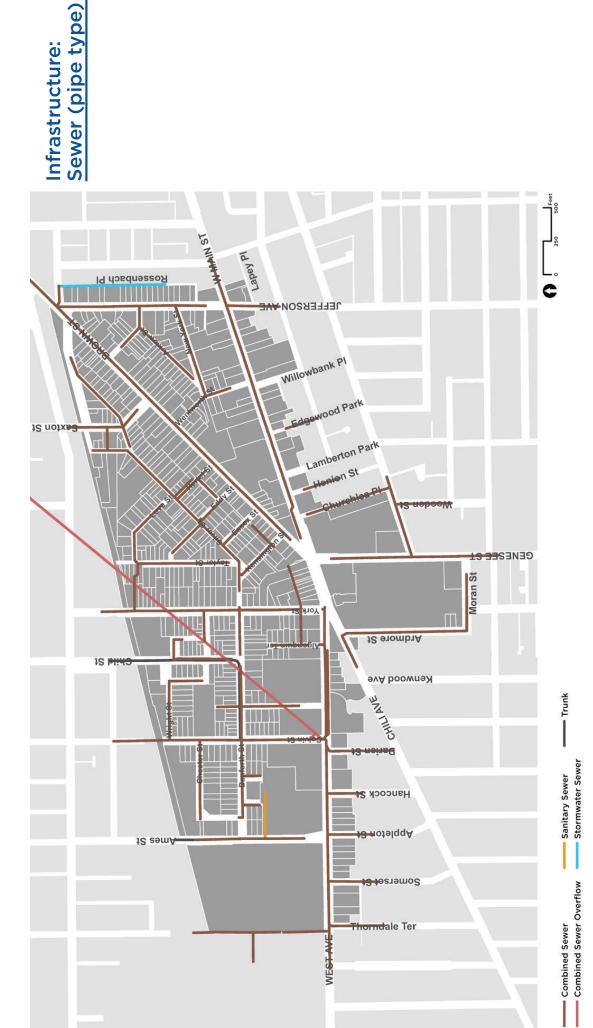
### Safety and/or Operational Issues

From a Feb 7, 2017 County DOT letter outlining safety and/or operational issues

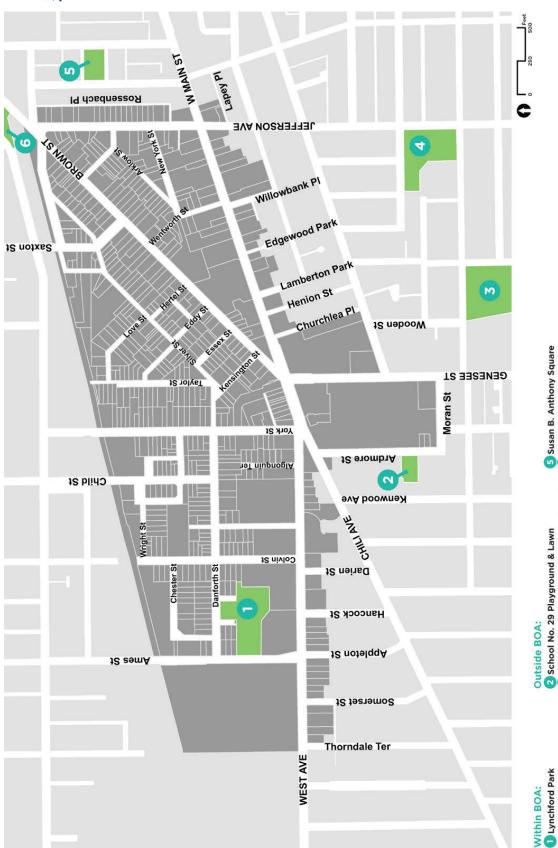


Infrastructure: Water (pipe age)









2 School No. 29 Playground & Lawn 5 Susan B. Anthony Square Wilson Foundation Academy Sports Complex 6 Grape Wilder Park

Step 1 Potential Brownfields

# **Inventory In-progress**

- 1. Brownfield research
- 2. Land use verification
- 3. Building inventory
- 4. **Transportation inventory** (bicycle, parking, pedestrian amenities)
- 4. Environmental research

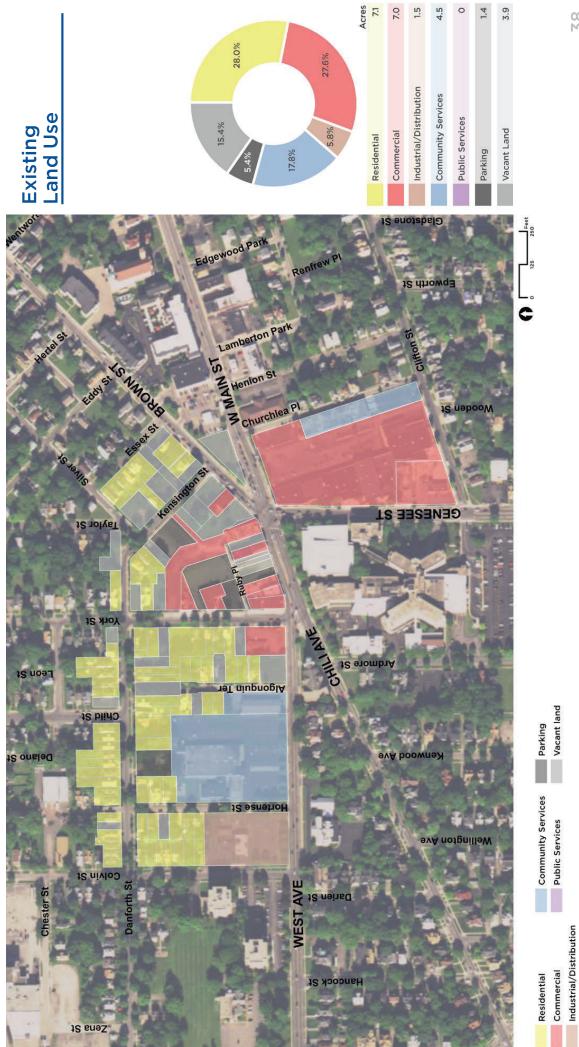
# BULL'S HEAD SUBAREA



# Status

- Startup
   Inventory & Analysis
   Draft Subarea Plan
   Final Subarea Plan

### In Progress Complete



Draft Land Use Concept



Mixed-use
Residential
Mixed-use Transition

# Goals

	Inventory/Analyze	Propose
-	Existing land uses	New land uses
•	Existing public, semi-public, private or community facilities or utilities	New facilities or utilities
•	Existing structures and conditions	Land acquisition, demolition, and removal of structures
	Existing City ordinances and zoning codes	New and/or amendments to codes and ordinances Code enforcement program Easements, air rights, etc. and proposed rights of users

# **Next Steps**

- 1. Public Meeting #1 July 27, 2017
- 2. Stakeholder Interviews
- 3. Analysis & Identification of Strategic Sites
  - 4. PAC Meeting #3

### Project Advisory Committee Meeting #2 Bull's Head Brownfield Opportunity Area, Step 2 Nomination Thursday, June 22, 2017 / 6:00pm – 8:00 pm

Attendees Rick Rynski David Hawkes Frank Armento Michael Godfrey John DeMott Scott Peters Charlie Moore Don Hanks Bill Washington Majeen Weech Dawn Noto Harlan Ost	(RRynski) (DHawkes) (FArmento) (MGodfrey) (JDeMott) (SPeters) (CMoore) (DHanks) (BWashington) (MWeech) (DNoto) (HOst)	City of Rochester, Neighborhood and Business Development City of Rochester, Southwest Neighborhood Service Center Fisher Associates Fisher Associates 19 <sup>th</sup> Ward Community Association Rochester Police Department COTS (Changing of the Scenes) neighborhood assoc. 19 <sup>th</sup> Ward Community Association Neighborhood United Community member Susan B Anthony Neighborhood Association 19 <sup>th</sup> Ward Community Association
24	,	
	,	•
Chris Buitrago	(CBuitrago)	19th Ward Community Association

### **Bull's Head BOA, Step 2 Nomination**

### Introduction

RRynski began the meeting with introductions and a brief background of the Bull's Head Brownfield Opportunity Area (BOA) Step 2 Nomination study origins, sponsors, funding source, and goals. RRynski described the study area boundary and several properties located within it. RRynski also described the Bull's Head Subarea boundary and noted it was designated as an urban renewal area by the Rochester City Council.

### **Project Status**

FArmento described the project schedule, and highlighted the key stages of the BOA process including Project Startup, Inventory, Analysis & Identification of Strategic Sites, Community Visioning, and Findings & Recommendations. The first Project Advisory Committee (PAC) meeting was held in December 2016. The anticipated dates of the remaining PAC meetings and the three public meetings were noted on the project schedule.

FArmento reviewed the stages of the BOA study and their status to-date. The Project Startup stage has been completed and included the development of a Project Outline and Community Participation Plan.

### • Project Outline

FArmento indicated the Project Outline was informed by a scoping meeting with the Primary Consultant (Fisher Associates), the City of Rochester Department of Neighborhood and Economic Development, and the New York State Department of State (NYSDOS). The Project Outline expands upon the contractual scope of work and includes specific project elements, team member roles, and responsibilities.

### • Community Participation Plan (CPP)

FArmento indicated the CPP is a NYSDOS requirement and defines the process for community engagement. This includes contact information for each PAC member, the process for community engagement, objectives of each public meeting, and the methods used to engage each stakeholder group.

FArmento described how the methods detailed in the CPP can adapt to any changes in community needs and/or expectations. Through the methods detailed in the CPP, the feedback gathered from the community will be an essential factor in the success of the Revitalization Plan. RRynski noted that the CPP, once NYSDOS completes its review, will be uploaded to the project website.

RRynski noted the involvement of the 19<sup>th</sup> Ward Community Association and the collaborative effort that will take place with Fisher Associates throughout the course of the BOA study. JDeMott described the role of the 19<sup>th</sup> Ward Community Association as fiduciary and ensured each neighborhood association within the study area is equally weighted. JDeMott also noted the 19<sup>th</sup> Ward Community Association will be assisting the team with outreach efforts covering within the entire study area, even though the Association's boundaries do not comprise the entire study area.

### • Project Website

FArmento informed the PAC of the project website address. RRynski stated the City will work to simplify/shorten the website address. RRynski informed PAC members that all project documents will be posted on the project website, and for those without internet access, will be printed and made available at the Arnett Branch Public Library (310 Arnett Boulevard). Any PAC member that knows a community member who does not have access to the internet is encouraged to inform them of this location.

JDeMott noted the importance of informing the public of the BOA Revitalization Plan study. Community members associated with other BOA study areas have commented they were not aware of the BOA planning process until after the study had completed. JDeMott informed the PAC that the 19<sup>th</sup> Ward Community Association will work diligently to ensure every member of the community is aware of the study and of each public meeting.

### **Inventory Overview**

FArmento presented an overview of the inventory that has been completed to-date and noted that the information is preliminary and may be updated as more information becomes available. The project team consultants that worked on gathering the inventory included Fisher Associates, HR&A Advisors, and Ravi Engineering.

### • Study Area

FArmento presented the study area boundary. DHanks asked if the study area boundary can be adjusted because there are adjacent areas that could fit within the scope of the BOA. FArmento responded, indicating the NYSDOS informed the PAC during their first meeting that the study area can be adjusted. RRynski commented that any adjustments to the study area boundary should be finalized soon because future tasks rely on a defined boundary.

### • Demographic and Market Context

FArmento presented the demographic and market context slides, noting several key statistics on each slide. FArmento noted that these key statistics are preliminary and that HR&A Advisors will be creating a stand-alone Economic and Market Trends analysis. Staff from HR&A Advisors will be present during the first public meeting.

MGodfrey commented on the importance of these statistics and how the findings of the inventory stage will formalize existing conditions and inform future recommendations.

During the presentation by FArmento of the top 5 Census Tracts by job count for BOA residents, RRynski asked if HR&A Advisors had reviewed employment trends. FArmento responded, indicating HR&A Advisors will be examining employment in more detail as part of the Economic and Market Trends analysis. JDeMott commented that Rochester Regional Health may impact these statistics.

During the presentation by FArmento of the number of jobs within the BOA, RRynski commented the number of jobs indicated by the Census may be lower than the actual number. The number indicated on the presentation slide is for primary jobs and may not include part-time jobs or jobs associated with areas outside the BOA. FArmento indicated that HR&A Advisors will be examining the number of jobs in more detail for the Economic and Market Trends analysis. DNoto asked if crime data from the City's website and play/park spaces were being analyzed as part of this study. RRynski responded, indicating crime data has not been analyzed. He also indicated there is a deficit of play/park space and that it will be analyzed as part of the inventory.

During the presentation by FArmento of statistics for the residential market context, BWashington asked why the statistic for rent sharing was high. SPeters also asked if that number was caused by a higher number of multi-family units. BWashington and DHanks followed up SPeters question, asking if people from outside the BOA were contributing to the higher percentage. RRynski and FArmento responded indicating that the numbers were preliminary, will be analyzed further, and will help formulate future recommendations. MGodfrey commented that GIS data might answer their questions, and could be examined. SPeters commented that this higher percentage indicates the need for homeowner programs and other assistance programs which will help residents take pride in their neighborhood. RRynski commented that statistics which highlight problems within the BOA help define future recommendations and help during future grant applications.

During the presentation by FArmento of statistics for the commercial market context, JDeMott and RRynski commented that a large percentage of square footage in the BOA is devoted to institutional uses and that including that statistic in the analysis would be helpful.

### • Existing Land Use

FArmento presented existing land uses in the BOA and noted the percentages and acres of each land use. RRynski asked if the Community Service category on the map included institutional uses. MGodfrey responded, indicating there are dozens of land use codes and institutional uses can be separated out for future maps and analyses.

### • Vacant Land and Unoccupied Structures

FArmento presented vacant land and unoccupied structures and noted the percentages and acres of each. FArmento also noted the importance of these parcels for future recommendations. RRynski commented that parking lots, vacant land, and other parcels would collectively represent larger areas than the map shows. MGodfrey responded, commenting that the analysis stage of the study will examine those types of land use combinations. JDeMott noted a parcel on Hertel Street that was abandoned and recently had a structure fire. SPeters commented that parcels such as this need to be addressed because they are a community eyesore, are dangerous, and promote loitering. JDeMott indicated he would look into any pending demolition proceedings.

### • City-owned Land

FArmento presented the map of City-owned land located within the BOA and noted the percentages and acres of the land.

### • 1+ Acre Property Owners

FArmento presented the 1 acre + property owners inventory and noted several of the listed property owners. FArmento indicated the map was created by examining common ownership of contiguous properties of one acre or more. Of the 18 clusters identified, there are 16 owners. The 18 clusters represents 65.5 parcel acres within the BOA.

### • Existing Zoning

FArmento presented the existing zoning within the BOA and noted the percentages and acres of each zone designation.

### • Historic Resources

FArmento presented the historic resources within the BOA and noted the general location of the three historic districts within or adjacent to the BOA.

### • Vehicular Volumes (AADT)

FArmento presented the recorded vehicular volumes within the BOA and noted several of the higher AADT (Annual Average Daily Traffic) volumes. DHanks asked if the counts were 7-day or 5-day counts. MGodfrey responded, indicating the counts are 1-day counts and often include recorded vehicular speeds. An initial review of the data indicates a large percentage of people driving at least 10 miles-per-hour above the posted speed limit. MGodfrey indicated the data will be further examined during the analysis stage of the study. RRynski noted the Monroe County Department of Transportation (MCDOT) examined several major intersections in the area which will be discussed later in the meeting.

### • Transit Access

FArmento presented the transit access within and near the BOA and noted the headways for several of the routes.

### • Safety and/or Operational Issues

FArmento indicated the intersections that MCDOT preliminarily reviewed in a February 7, 2017 letter to the City. The letter provided a general overview of safety and/or operational issues with five of the major intersections within the BOA. The issues noted in the letter included shallow angles at intersections, wide turning movements, and improper yielding. FArmento noted that

MCDOT will be completing safety studies for two of the intersections. RRynski commented that the letter included concerns that were noted during the Step 1 BOA study. FArmento informed the PAC attendees that Fisher Associates will be reaching out to MCDOT. FArmento also noted that the analysis completed as part of the BOA study and the safety studies being completed by MCDOT will help inform strategies and recommendations to improve the transportation network, improve safety for pedestrians, transit users, and bicyclists.

### • Water Infrastructure

FArmento presented the water infrastructure within the BOA. This included the pipe sizes/diameters and the age of the pipes. SPeters asked if data for the local fiber networks can be included on the maps. MGodfrey indicated a request for this data was made to the City but the data has not yet been made available. RRynski commented that several areas of the City are having fiber networks installed. MGodfrey noted that the GIS data did not show the presence of any lead pipes. The GIS data, however, only maps city-owned pipes.

### • Sewer Infrastructure

FArmento presented the sewer infrastructure and noted the presence of combined sewers in the BOA study area. If these combined sewers cannot handle the load during heavy rain events, the sewers empty through stormwater outfalls. FArmento noted the City is under a consent order to separate its sewers over time.

### • Parks and Open Space

FArmento presented the inventory of parks and open space within and near the BOA and noted the lack of these spaces. BWashington noted the lack of park space promotes loitering. RRynski commented that this lack of park space needs to be addressed as part of the recommendations and strategies. JDeMott noted that Lynchford Park has some picnic tables. MGodfrey commented that an analysis of the parks and open space will include a matrix of amenities. JDeMott stated that a distinction should be made between parks and recreational spaces. RRynski commented that the BOA has a lot of vacant land and that perhaps, some of this vacant land could be utilized as pocket parks. JDeMott commented there is an opportunity in the BOA to create park and recreational spaces for the youth within the area. RRynski asked if Fisher Associates could map all of the parks within the City to compare with the BOA. MGodfrey responded, indicating the GIS file received from the City only included City-owned parks and did not represent all of the open and recreational spaces. This lack of information would not yield a complete/accurate comparison. DHanks commented that the park area on the map which corresponds to School No. 29 is not open to the public. MGodfrey responded, indicating the analysis will categorize the accessibility of all parks and open spaces. FArmento commented that having accessible park space within a reasonable walking distance is important for every neighborhood.

### • Step 1 Potential Brownfields

FArmento presented the parcels that were included with the Step 1 BOA study. RRynski commented that since the Step 1 study, several properties have been examined and determined to not be brownfields. FArmento indicated that Step 2 will further refine these parcels and will examine available databases and historical uses. After the study, some properties would be recommended for Phase I/II environmental site assessments to determine the presence or absence of environmental contaminants. SPeters expressed concern for any contaminated area and asked who was responsible for cleanup. FArmento responded, indicating cleanup is the largest challenge

with brownfields. FArmento noted tax credits are available to developers to remediate and redevelop these sites. RRynski commented that the two most frequent indicators of potential brownfields are properties previously or currently used as gas stations or dry cleaners. SPeters asked why the Metropolitan Funeral Home was listed as a potential brownfield. MGodfrey indicated the property was designated during Step 1 and that additional reviews were underway to detail potential environmental concerns.

• *Inventory in-Progress*FArmento presented the inventory that remains to be completed.

### **Bull's Head Subarea**

### Introduction/Status

RRynski provided a general background of the Bull's Head Subarea including former and current study area boundaries of the urban renewal area designated by the Rochester City Council. RRynski described land assembly that has occurred thus far and buildings that have been demolished, including the recent demolition of the former OTB building at 886 West Main Street and a residential structure at 68 York Street. RRynski also noted that buildings at 894 West Main Street and 774 Brown Street are soon to be demolished. RRynski noted the buildings that have been demolished had a variety of issues related to asbestos, water damage, and significant deterioration.

RRynski informed the PAC of the potential acquisition of the Bull's Head Plaza by the Rochester Economic Development Corporation (REDCO). The plaza is currently 40% occupied and was listed as a potential brownfield in the Step 1 study. An environmental site assessment would be required to determine the presence of any environmental concerns. The Bull's Head Plaza is located adjacent to a parcel that formerly contained a dry cleaner operation. The City acquired the former dry cleaner property, demolished the building, and performed an environmental site assessment which identified environmental contaminants. The estimated cost of cleanup is approximately \$1million. RRynski noted that this property, and other brownfields, negatively impact the neighborhood. Future collaboration with regulatory agencies is necessary to acquire funding to remediate these properties. RRynski noted that the designation of a BOA greatly helps secure cleanup funding.

RRynski noted that the 19th Ward Community Association, in partnership with John Curran, has worked on the creation of community gardens in the Bull's Head area. Cleaning existing parks, opens spaces, vacant land, and other public spaces will help with community character and appeal. RRynski and JDeMott indicated that they have noted City-owned properties within the Subarea that had vegetation overgrowth and litter. These areas were noted to City staff and were cleaned up. The public seating area at the intersection of West Main Street and Brown Street was noted as one of these areas. JDeMott noted the maintenance of public space effectively deters crime and pointed out the principles of Crime Prevention Through Environmental Design (CPTED). SPeters affirmed this, and noted the maintenance of public space was used around North Clinton Ave to help fight the heroin problem. The street was cleaned of litter, brush, debris, and had new lighting installed. RRynski noted the importance of clearing brush greater than three feet, to which SPeters agreed. MGodfrey noted that landscaping maintenance can sometimes benefit from business improvement districts which assumes the cost and responsibility. SPeters noted that the Rochester Police Department was utilizing the principles of CPTED and was examining areas of higher crime rates. RRynski noted the amount of litter/dumping that has occurred on vacant properties and that the installation of bollards would help prevent the illegal dumping.

FArmento generally described the land use concept that was presented during the first PAC meeting. RRynski commented that mixed-use areas are generally found along corridors, and that a transition to residential was considered as part of the land use concept.

### <u>Goals</u>

FArmento described the goals of the urban renewal plan as detailed in the presentation. This included the listed goals of the inventory/analysis and of the proposed elements of the plan.

### **Next Steps**

FArmento presented the next steps for the Bull's Head BOA Step 2 Nomination and the Bull's Head Subarea, which included the first public meeting on July 27, 2017, stakeholder interviews, the analysis and identification of strategic sites, and the third public meeting.

The foregoing meetings minutes represent the writer's interpretation of the proceedings of the meeting. The minutes were reviewed by the City of Rochester and by the members of the Project Advisory Committee. Please notify the City of Rochester or Fisher Associates of any corrections.

Michael J. Godfrey Associate Planner



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### City of Rochester Bull's Head BOA – Step 2: Nomination Project Advisory Committee Meeting #3

Wednesday, August 22, 2018 - 6:00 PM St. Mary's Campus, 89 Genesee Street, East Conference Room

### **AGENDA**

- 1. Project Schedule Update
- 2. Since the Last PAC Meeting
- 3. Bull's Head Vision & Goals
  - a. Review Step 1 vision & goals
  - b. Vision & Goals Exercise
- 4. Strategic Sites and Land Uses
  - a. Overview of site criteria
  - b. Preliminary list of sites
  - c. Sites and land use exercise
- 5. Next Steps
  - a. Public Meeting #2 (September 6, 2018)
  - b. Community Fair (September 8, 2018)
  - c. Project team drafts vision, goals, and objectives
  - d. Project team drafts recommendations
  - e. PAC Meeting #4

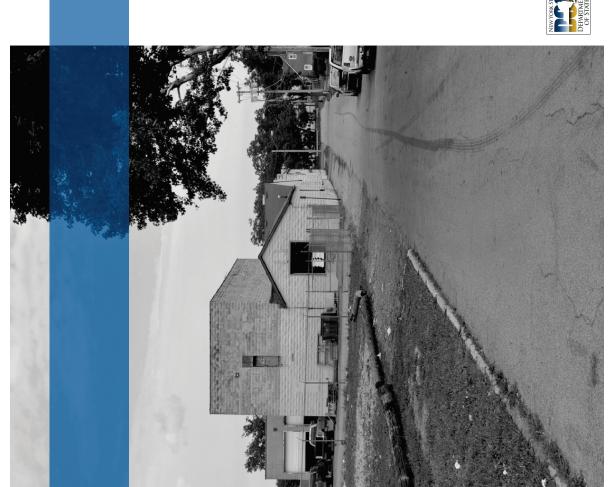
NOTES:			











# Project Advisory Committee Meeting #3 | August 22, 2018

- **Project Status Update**
- Since the last PAC meeting
- **Bull's Head Vision & Goals**
- 4. Strategic Sites and Land Uses
- 5. Next Steps









# **Project Status Update**

### **Tasks**

Project Startup

Inventory

Analysis & Identification of Strategic Sites In-

Community Visioning

Findings & Recommendations

**Draft Revitalization Plan** 

Final Revitalization Plan

Complete

In-Progress

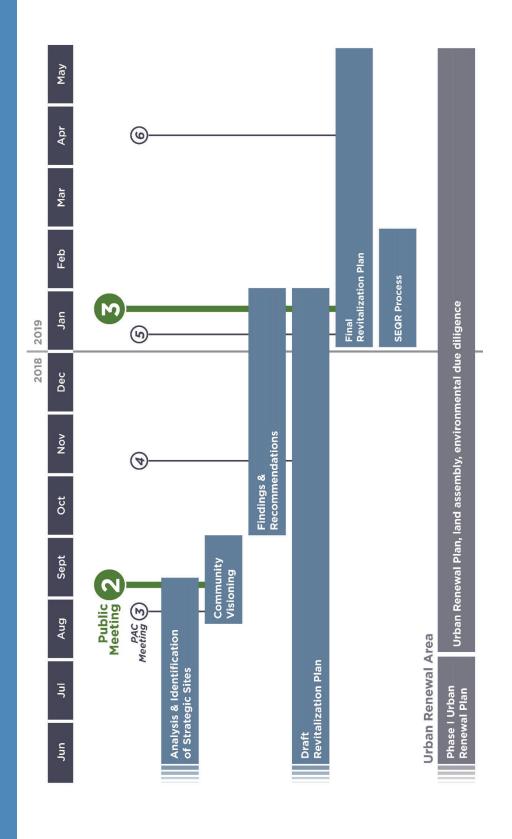
In-Progress

Fall 2018

In-Progress

Spring 2019

# Schedule



# Since the last PAC meeting . . .

Held the first public meeting with 90+ attendees and 280 written comments

Completed the first phase Urban Renewal Plan for the existing urban renewal area

Inventoried key buildings and transportation issues/disparities

Coordinated with several City/County staff and departments

Met with key stakeholders, including residents and business owners

Drafted an economic and market trends analysis

Identified potential brownfield sites & underutilized sites

Summarized key findings from the inventory and analysis

Identified preliminary strategic sites

# Public Meeting #1

# **Common Themes:**

Blighted / vacant or underutilized properties

Crime / drugs / gangs

Lack of economic development / jobs

Transportation / traffic issues

Historic character within the BOA

Lack of housing for the elderly / aging in place opportunities

Lack of owner occupancy

Lack of green / open space

Brownfields / environmental impacts



# Bull's Head Urban Renewal Plan

## Approach

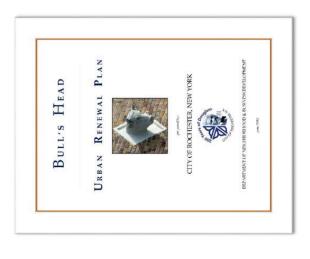
environmental due diligence. Second phase includes assembly, select demolition, and commencement of Phased approach with the first phase including land adoption of zoning amendments and Bull's Head Urban Renewal District.

## **Key Dates**

Phase 1 Plan approved by City Council July 24, 2018 Phase 2 Plan will be complete by Spring 2019

# Plan Location

www.CityofRochester.gov/BullsHeadRevitalization



# Bull's Head Urban Renewal Plan

Plan Sections I. Description of the Plan

I. Community Engagement

III. Urban Renewal Goals and Objectives

IV. Urban Renewal Actions

V. Land Use Planning

VI. Urban Renewal Procedures and Proposals

VII. Proposed Schedule for the Effectuation of the Plan



# City-owned & Brownfields

### Land Assembly

### Proposed Land Use Concept

## Key Buildings Inventory

Approach

Building inventory identifying key neighborhood

assets that can be utilized to aid the redevelopment plan through strategic partnerships or through

adaptive re-use.

Criteria

(Museums, libraries, churches, art galleries) Cultural

Social (Schools, medical, not-for-profits)

(Major employers, retail centers, grocery stores) **Economic** 

(Either designated by SHPO or contains notable exterior features) Historical



# **Economic & Market Trends Analysis**

## **Key Findings:**

## Socio-economic

Population forecasted to decline while City and County stabilizes Unemployment twice City % and over three times County % Income significantly below City and County average BOA population decline has been consistent Median age of residents has been increasing

### Residential

Multi-family residential vacancy has been steadily decreasing Median monthly rents are below City and County rents Limited opportunities for market-rate development 70% of homes were built before 1949 78% of households are renters

### 7

# **Economic & Market Trends Analysis**

## **Key Findings:**

Commercial/Office

17% of jobs are in manufacturing

10% of jobs are in health care and social assistance

Manufacturing has declined by 35% since 2000

Given market conditions, expansion of office is unlikely in the near-term

Industrial development will likely favor suburban markets

Retail

High retail vacancy rate compared to City and County

Retail gap (unmet demand) within BOA

Opportunities

Potential for urban, subsidized, multi-family, and senior housing

Potential for neighborhood-focused retail and national tenants (~40K SF)

Place making investments can create demand

New development will need public sector support

# **Brownfield Sites**

**Definition** 

Any property for which the redevelopment or reuse may be complicated by the

presence or potential presence of an

environmental contaminant

Approach

Review of existing records to identify

properties with known or suspected

environmental contamination

**Data Sources** 

2009 & 2016 Environmental Screens

Phase I & II Env. Sites Assessments (ESA)

Limited Due Diligence Assessments

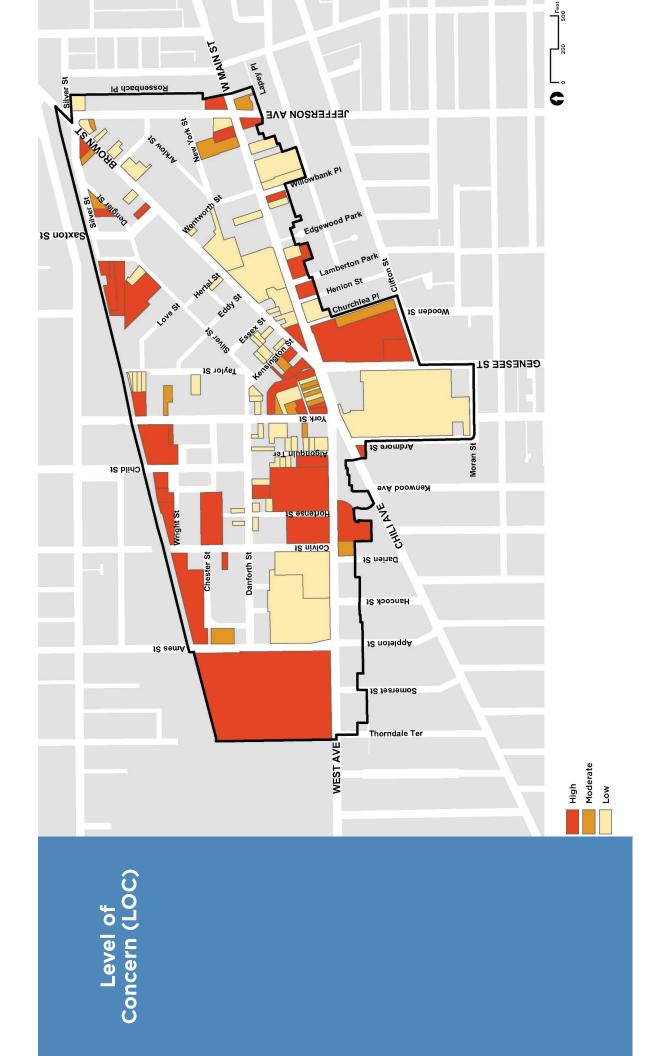
**NYS & Federal Databases** 

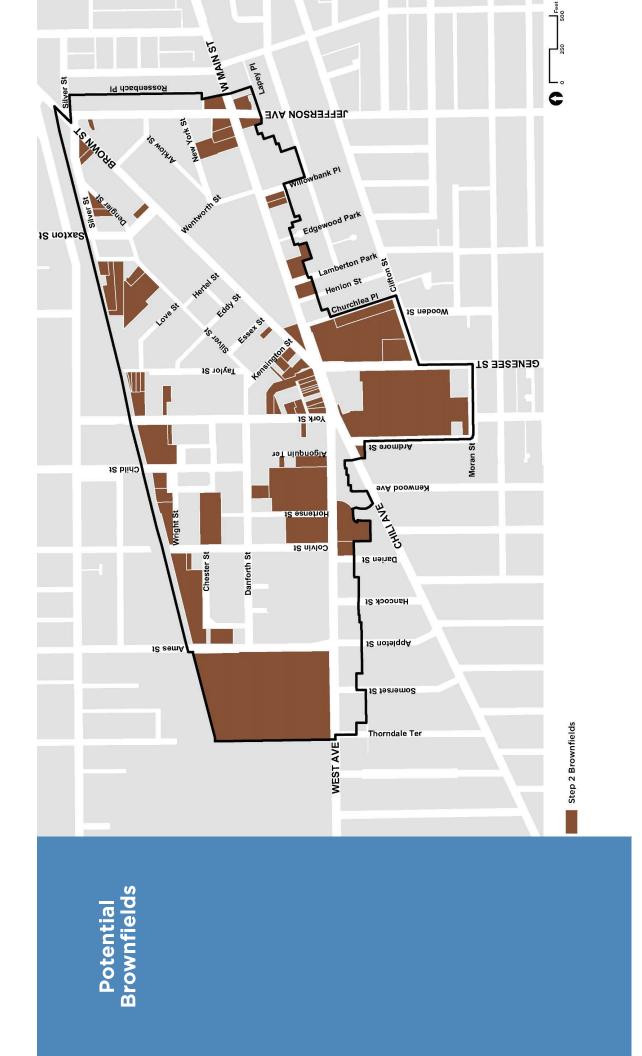
Sanborn Maps

City Directories

**Aerial Imagery** 







# **Underutilized Sites**

### Rationale

Any property that, when compared to surrounding properties, may be utilized below the highest and best use for the property.

### Approach

Precedent review of several BOA's was completed to define a site selection methodology. Chosen methodology utilizes a 5-step process of both quantitative and qualitative measures.

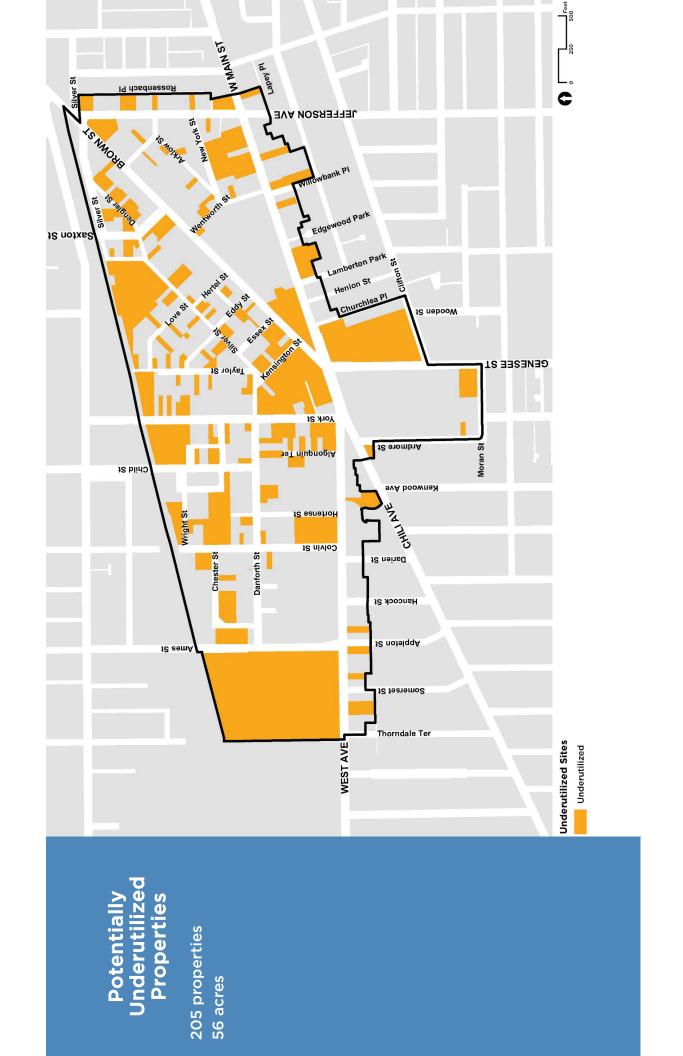
### **Exclusions**

Active/occupied property used for residential, community services, or public services



## **Underutilized Sites**

Methodology:	ology:	# of properties:
Step 1	Properties with a low assessed value as compared to the City as a whole	œ
Step 2	Vacant land	116
Step 3	Parking lots	29
Step 4	Properties with abandoned buildings	39
Step 5	Other properties that were qualitatively determined to be below their highest and best use. Commonly included one-story commercial development with a large proportion of the property being used for parking.	13



### 22

## Summary of Key Findings

## **Economic and Market Trends**

Potential for urban, subsidized, multi-family, and senior housing BOA continues to face employment and income challenges Potential for neighborhood and national retail (~40K SF) New development will need public sector support Place making investments can create demand

### and Use

Some historic building typologies have been replaced with auto-Older urban area with decades of land use changes oriented land uses

Land use conflicts between residential and non-residential Former commercial center adjacent to St. Mary's Campus

### Zoning

Land use conflicts are reinforced by zoning Mix of traditional zoning and design guidelines

## Summary of Key Findings

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Several large properties within the BOA of 1 acre or more City owns 17 acres of parcels within the BOA City will soon own Bull's Head Plaza

## Parks and Open Space

Lynchford Park is the only park and has no recreational amenities Some small recreational parks located just outside BOA Danforth Community Center offers some amenities

### **Key Buildings**

16 key buildings in the BOA, some are historic

## **Historic Resources**

BOA adjacent to Susan B. Anthony Preservation District **BOA includes portions of Chili-West Historic District** Church of Saints Peter and Paul Complex

Some properties determined to be eligible for designation

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### 24

## Summary of Key Findings

### **Transportation**

Traffic issues (speeding, accidents, intersection issues) Crosswalk distances are excessive and limit mobility Area lacks inter-connected bicycle facilities Bus transit corridor along W Main Street Pedestrian environment feels unsafe Rail siding opportunities

### Infrastructure

Existing comprehensive network of utilities Some utilities were constructed before 1900 New development will require site-by-site evaluation

## Natural Resources

BOA includes many areas of vegetated vacant land No significant natural features

## Summary of Key Findings

Vacant and Abandoned Sites

92 vacant residential parcels (10 acres)

15 vacant commercial parcels (4 acres) 6 vacant industrial parcels (15 acres)

Amount of vacant land has been increasing steadily

39 abandoned buildings within the BOA

Brownfields

68 parcels are potential brownfields (55 acres)

Primarily commercial and industrial lands

Includes 95 Ames Street (former Taylor Industries) and Bull's Several properties have soil and groundwater contamination

Head Plaza

**Underutilized Sites** 

Approximately 1/3 of the BOA is underutilized urban land 205 potentially underutilized parcels (56 acres)

## Bull's Head Vision & Goals

## Pre-Nomination Study VISION

buildings and public spaces. Future enhancements define the area's focal point and enhance its visual investment over time. Physical redevelopment will The Bull's Head Physical Redevelopment Area will the area's appearance and character, reflect Bull's Head's history, and encourage public and private establish an attractive western gateway, improve Ultimately, the area's redevelopment will expand business opportunities, provide critical public streetscaping and well-designed sidewalks, quality through attractive landscaping and will promote positive social and economic construction and long-term sustainability. development and encourage high-quality services and support a diverse residential population for many years to come.

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# Pre-Nomination Study GOALS

- Identify opportunities for improving land use and economic development
- Address aesthetic character in both the public and private realm
- 3. Develop conceptual development schemes for sub-areas within the boundary that identify prime locations for public and private investment.
- 4. Promote the neighborhood's local history and importance in Rochester
- Consider the establishment of an urban renewal district for the area to provide a means for revitalization

- Build community support, enthusiasm, and commitment to continue to drive the revitalization and redevelopment with the City and private developers
- Prioritize remediation of environmentally challenged sites and initiate planning and execution of future remediation.

## From the . . .

2009 Community Design Workshop



Public Meeting #1

Ö



## We value . . .

sense of community connecting neighbors

quality public space with landscaping, seating, art, lighting, and gateway enhancements historic character maintained through new development and reuse of existing buildings infill development and retail that utilizes brownfield, vacant, and underutilized land homeownership programs that assist first time and current homeowners public safety and the efforts of RPD to eliminate crime and gang violence property owner accountability through increased code enforcement multi-modal transportation that is safe and accessible for everyone diverse housing options for different age groups and income levels employment opportunities from new and expanded businesses green space, parks, and recreation facilities

## Strategic Sites & Land Uses

## Strategic Sites

### Rationale

Any property identified in the inventory and analysis through which redevelopment or repurposing would further the goals of the BOA to create an economically and environmentally sustainable neighborhood.

### Approach

Precedent review of several BOA's was completed to define a site selection methodology. Chosen methodology utilizes a 4-step process of both quantitative and qualitative measures.

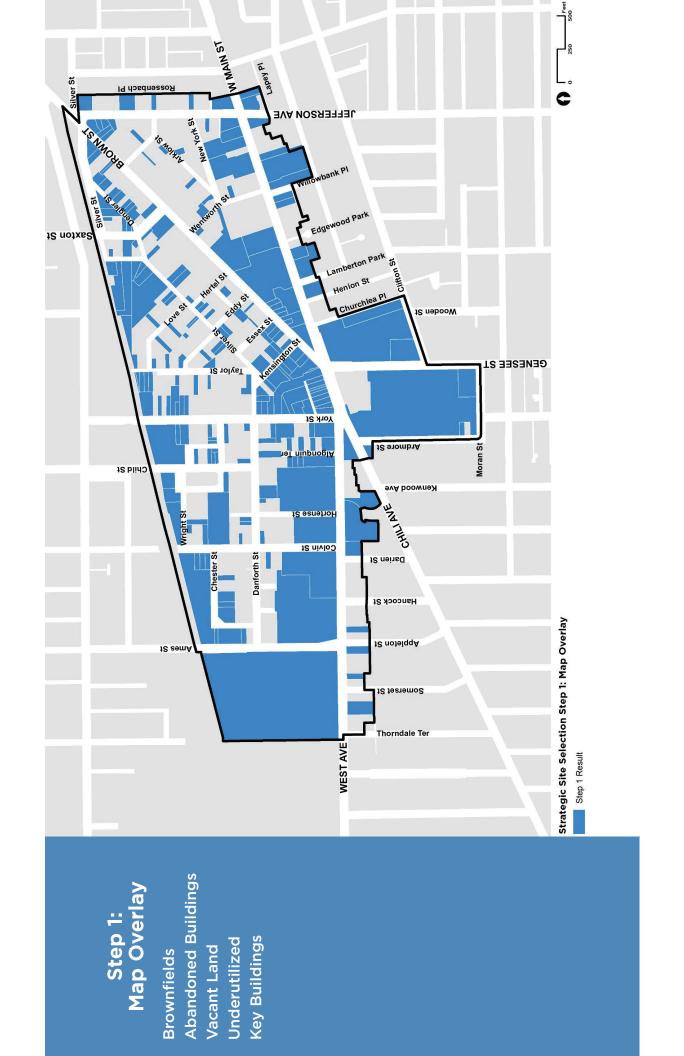


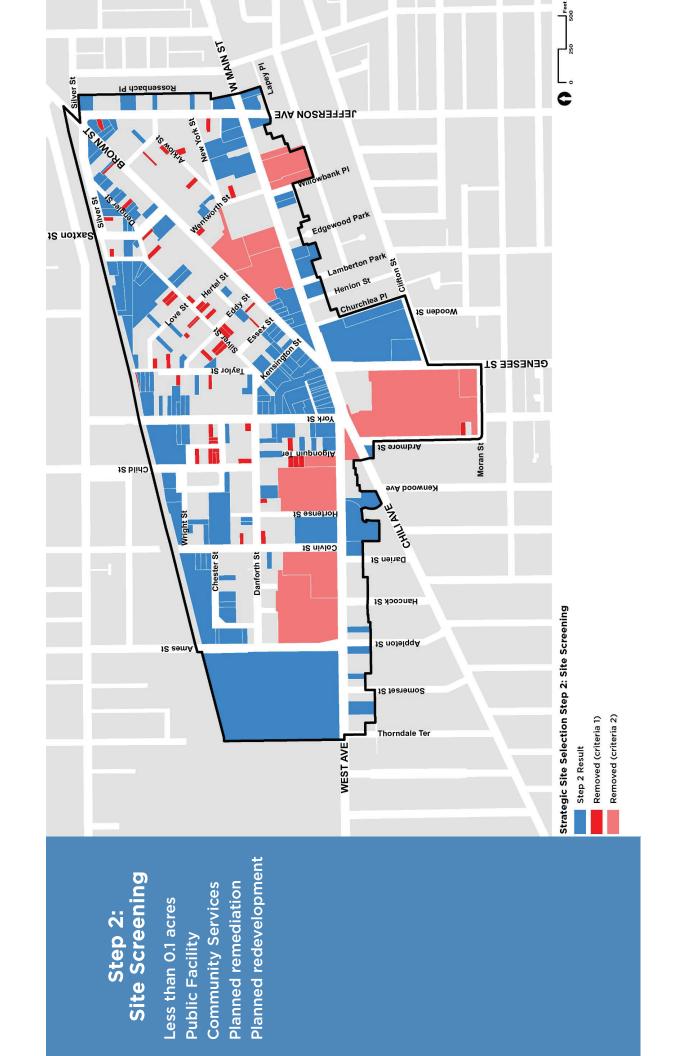
## Strategic Sites

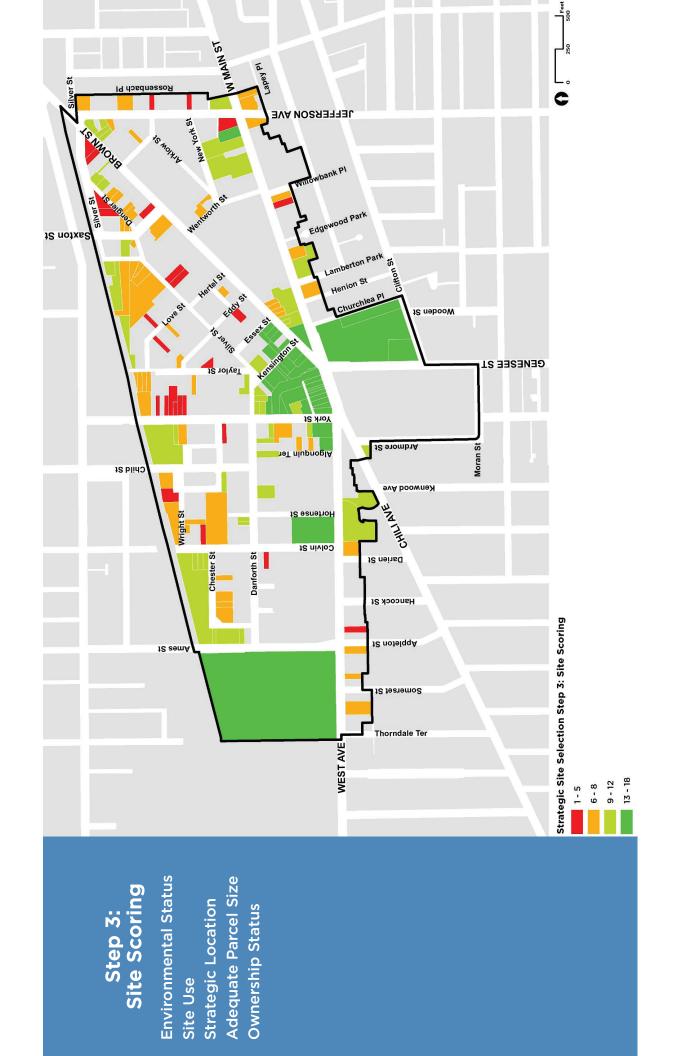
### Methodology:

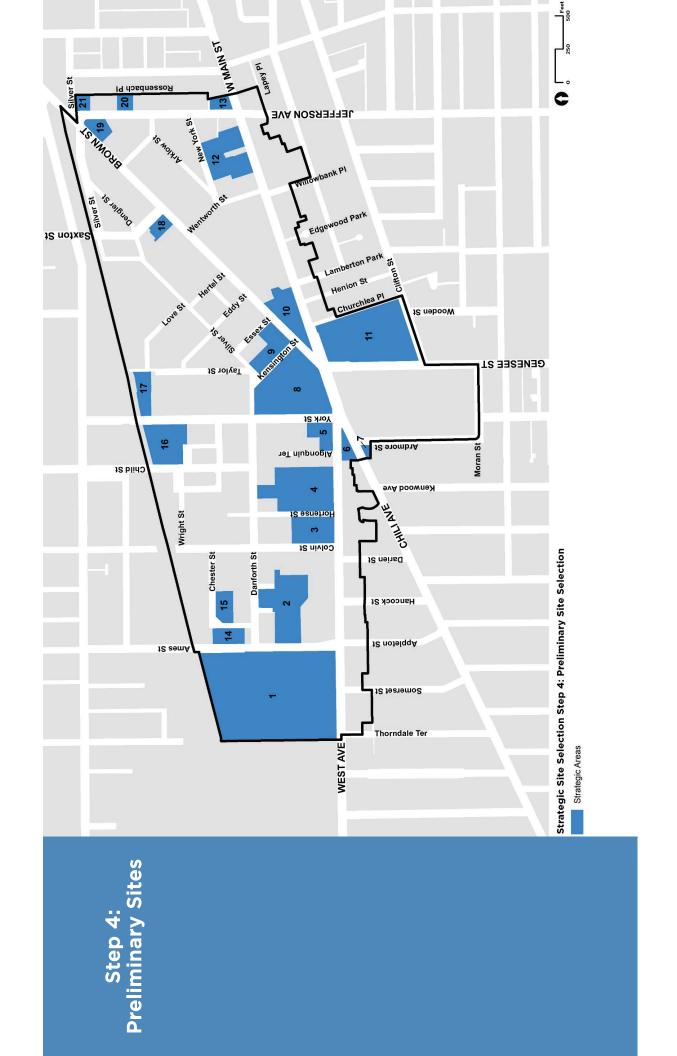
- Map overlay of brownfield, abandoned, vacant, underutilized, and key buildings Step 1
- Site screening to eliminate small properties, public facilities, community services, and planned redevelopment parcels Step 2
- **pp 3** Site scoring based on series of criteria
- properties that contain strategic or catalytic Site selection based on site scoring and characteristics Step 4











## Next Steps . . .

Hole the second public meeting on September 6 at St. Mary's Campus

Hole a community fair on September 8 at the Salvation Army

Draft the Bull's Head Vision and Goals

Draft preliminary Bull's Head Revitalization Plan recommendations

Hold the fourth PAC meeting to discuss preliminary recommendations, date TBD

## We Value . . .

sense of community connecting neighbors

multi-modal transportation that is safe and accessible for everyone

quality public space with landscaping, seating, art, lighting, and gateway enhancements

employment opportunities from new and expanded businesses

infill development and retail that utilizes brownfield, vacant, and underutilized land

historic character maintained through new development and reuse of existing buildings

homeownership programs that assist first time and current homeowners

diverse housing options for different age groups and income levels

green space, parks, and recreation facilities

property owner accountability through increased code enforcement

public safety and the efforts of RPD to eliminate crime and gang violence

Project Advisory Committee Meeting #3
Bull's Head Brownfield Opportunity Area, Step 2 Nomination
Wednesday, August 22, 2018 / 6:00pm – 8:00 pm

A	u	en	a	ee	S

John DeMott	(JDeMott)	19th Ward Community Association
John Lightfoot	(JLightfoot)	Changing of the Scenes Neighborhood Association (COTSNA)
Jeannean Gardner	(JGardner)	Changing of the Scenes Neighborhood Association (COTSNA)
Scott Peters	(SPeters)	Rochester Police Department
Bill Washington	(BWashington)	Neighborhood United
Chris Bauer	(CBauer)	New York State Department of State
Rick Rynski	(RRynski)	City of Rochester, Neighborhood and Business Development
Frank Armento	(FArmento)	Fisher Associates
Michael Godfrey	(MGodfrey)	Fisher Associates
Tanya Zwahlen	(TZwhalen)	Highland Planning
M. André Primus	(APrimus)	Highland Planning

### **Introduction and Project Status Update**

FArmento began the meeting with introductions of the members of the project team present for the meeting and an overview of the meeting agenda. In addition, FArmento reviewed the project schedule and highlighted key milestones for the remainder of the project, including two tentative Project Advisory Committee ("PAC") meetings in November and January, a tentative public meeting in late January, and the progress of the Bull's Head Urban Renewal Plan ("BHURP"). FArmento noted the status of the tasks for the Bull's Head Brownfield Opportunity Area ("BHBOA") Step 2 Nomination Study (a.k.a. the Bull's Head Revitalization Plan).

### Since the Last PAC Meeting

FArmento reviewed the progress of the project team since the last PAC meeting including the following:

- Held the first public meeting with 90+ attendees and 280 written comments
- Completed the first phase Urban Renewal Plan for the existing urban renewal area
- Inventoried key buildings and transportation issues/disparities
- Coordinated with several City/County staff and departments
- Met with key stakeholders, including residents and business owners
- Drafted an economic and market trends analysis
- Identified potential brownfield sites & underutilized sites
- Summarized key findings from the inventory and analysis
- Identified preliminary strategic sites

### Public Meeting #1

FArmento presented the themes from Public Meeting #1. The themes presented to the PAC are representative of the 280 written comments received from the 90+ attendees and are detailed in the public meeting summary posted on the project website (www.cityofrochester.gov/bullsheadrevitalization). The themes include:

- Blighted / vacant or underutilized properties
- Crime / drugs / gangs
- Lack of economic development / jobs
- Transportation / traffic issues
- Historic character within the BOA
- Lack of housing for the elderly / aging in place opportunities
- Lack of owner occupancy
- Lack of green / open space
- Brownfields / environmental impacts

### Bull's Head Urban Renewal Plan

RRynski described the history and evolution of the Bull's Head Urban Renewal Area ("BHURA") and the relationship of that planning process with the BHBOA planning process. The BHURA was previously identified as a priority catalyst area needing more advanced planning activities than the BHBOA, but with a planning timeframe parallel to the BHBOA. The approach for the BHURP is staged and phased with the first phase adopted by the Council in July 2018.

This first phase focused on blight removal and planning for land assembly, potential demolitions, environmental testing, and remediation. This first phase also focused on an area within the BHURA generally described as east of York Street and north of W Main Street (see meeting presentation for "Exhibit G Land Assembly Map" and "Land Assembly Target Area"). Within this area is a clustering of proposed City acquisitions around the intersection of Brown Street, West Main Street, and Genesee Street. MGodfrey noted the City has focused on these properties because environmental records indicated known and suspected environmental contamination from past uses and because of their proximity to clusters of City-owned properties. Acquisition of these properties would allow blight removal and environmental due diligence through testing to support future uses. The first phase also includes a proposed land use concept which includes a Gateway Corridor zone, Neighborhood Corridor zone, and a Community Hub Mixed-Use zone. This concept will be further refined during phase 2 of the BHURP.

The second phase of the BHURP will focus on visioning and redevelopment concepts with a goal of proposing any necessary revisions to zoning regulations to support those concepts. These concepts will partially be informed by the results of the environmental testing completed during the first phase which determines potential level of remediation and compatible future land uses. The result of both phases will be an Urban Renewal Plan that requires adoption by the Council and designation of the BHURA as an Urban Renewal District.

### Key Building Inventory

FArmento presented the key building inventory approach and how this inventory is part of the BHBOA planning process. The key building inventory identifies neighborhood building assets that can be utilized to aid the redevelopment plan through strategic partnerships or through adaptive reuse. FArmento described the project team's approach to the key building inventory included a precedent review and establishing a set of criteria to evaluate buildings within the BHBOA. These criteria are detailed in the meeting presentation and include: cultural, social, economic, and historical. JLightfoot asked the project team if the key building inventory would result in recommendations to change the buildings' use. MGodfrey indicated the purpose of the key building inventory was to identify buildings that added value to the neighborhood and that the inventory did not include any recommendations for changing uses. JLightfoot also asked why the building that includes Mama Kim's Diner was not identified as a key building. RRynski noted that the key building inventory focuses on the criteria and that Mama Kim's Diner represents a desirable business in the neighborhood.

### Economic & Market Trends Analysis

FArmento presented preliminary key findings from the Economic & Market Trends Analysis conducted by HR&A Advisors. Findings are detailed in the meeting presentation and were grouped into the following categories:

- Socio-economic
- Residential
- Commercial/office
- Retail
- Opportunities

### **Brownfield Sites**

FArmento presented an overview of brownfield sites including the definition of a brownfield and the project team's approach to identifying brownfields. Brownfields are generally viewed as any property for which the redevelopment or reuse may be complicated by the presence or potential presence of an environmental contaminant. The project team reviewed existing environmental records to identify properties with known or suspected environmental

contamination. Data sources included 2009 and 2016 environmental screens, Phase I and Phase II Environmental Site Assessments, Limited Due Diligence Assessments, NYS and Federal databases, Sanborn Maps, City Directories, and Aerial Imagery.

MGodfrey presented the findings of the environmental records review with a map of individual properties categorized by a "level of concern" (low, moderate, high). These properties were categorized on a case-by-case basis using City criteria for assessing properties with known or suspected environmental contamination. Several meeting participants asked questions about the categorization of properties. MGodfrey described the environmental records review and provided examples of the three levels of concern:

- Properties with a low level of concern included residential properties with a historic spill incident reported to and closed by the NYSDEC.
- Properties with a **moderate level of concern** included small commercial properties with known or suspected environmental contamination.
- Properties with a **high level of concern** included past or present industrial uses, manufacturing uses, or certain properties with known environmental contamination.

Based on the findings of the environmental records review and the categorization by levels of concern, the project team evaluated properties to determine if they met the threshold for a brownfield. MGodfrey presented the project team's evaluation with a map of potential brownfields. Any property with a high or moderate level of concern was identified as a potential brownfield. Any residential property with a low level of concern was typically not identified as a potential brownfield, although a few properties with a low level of concern were identified as brownfields on a case-by-case basis.

### **Underutilized Sites**

MGodfrey presented an overview of underutilized sites including the rationale for including underutilized sites as part of the planning process and the project team's approach to identify underutilized sites. Underutilized sites are generally viewed as any property that, when compared to surrounding properties, may be utilized below the highest and best use for the property. MGodfrey described the project team's approach to identify these properties including a precedent review and the creation of a five-step methodology:

- 1. Properties with a low assessed value as compared to the City as a whole
- 2. Vacant land (properties without a building or other active use)
- 3. Properties where the principal use is a parking lot
- 4. Properties with a building that has been identified by the City as abandoned
- 5. Other properties that were qualitatively determined to be below their highest and best use (commonly included one-story commercial buildings with a large proportion of the property being used for parking)

MGodfrey presented a map showing the results of this five-step methodology which identified 205 parcels as potentially underutilized. Several meeting participants asked questions about the difference between vacant lands, abandoned lands, and abandoned buildings. MGodfrey clarified that vacant land is classified by the City and is devoid of any structure or use. The designation of a parcel as vacant land does not necessarily mean the land is abandoned. However, abandoned buildings are classified by the City as buildings and land which the property owner has abandoned and where there is currently no tenant or resident. A general discussion and consensus among meeting participants resulted in the desire for more information from the City regarding their classification of vacant land and abandoned buildings.

### Summary of Key Findings

FArmento presented the preliminary key findings for the Inventory & Analysis phase of the BHBOA. Key findings are detailed in the meeting presentation and were grouped in to the following categories:

- Economic and Market Trends
- Land Use
- Zoning

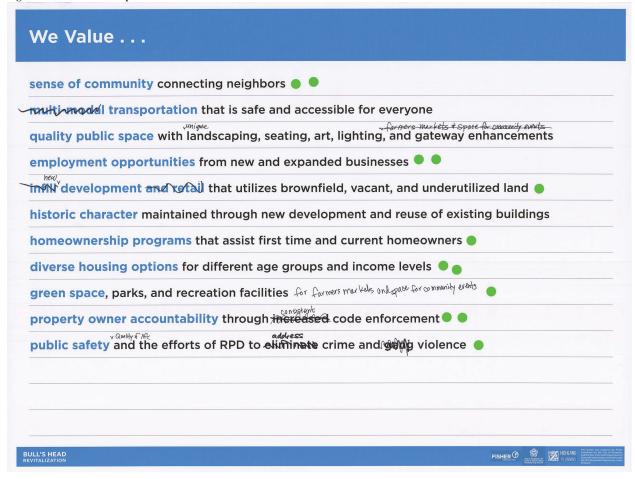
- Land Ownership
- Parks and Open Space
- Key Buildings
- Historic Resources
- Transportation
- Infrastructure
- Natural Resources
- Vacant and Abandoned Sites
- Brownfields
- Underutilized Sites

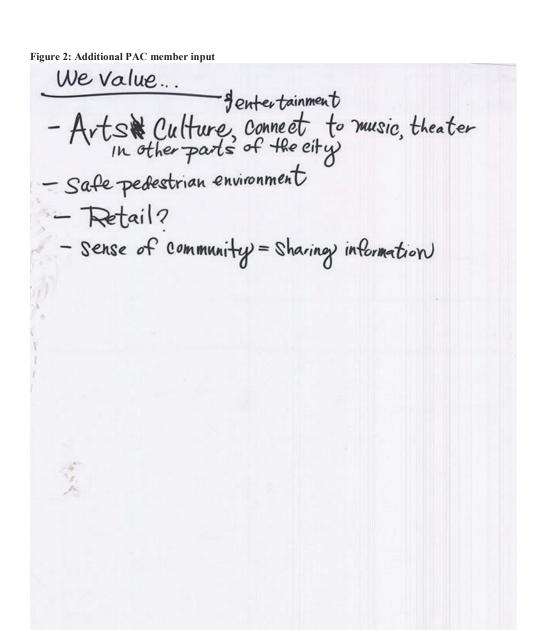
### **Bull's Head Vision & Goals**

FArmento transitioned the PAC meeting from an overview of the activities and achievements the project team has accomplished since the last PAC meeting to a discussion on the Bull's Head Vision & Goals. As part of the BOA planning process, each BOA must include a discussion and create a unifying vision with supporting goals. FArmento presented the vision statement and corresponding goals from the BHBOA Step 1 Pre-Nomination Study and noted that both the vision statement and goals remain fairly representative of the neighborhood today. MGodfrey described how the project team and PAC are charged with reviewing the previous vision statement and goals to determine if updates are needed. CBauer supported this and followed up by describing the importance of a vision statement and goals as future projects are considered for State assistance. MGodfrey described how the project team evaluated feedback received during the 2009 Community Design Workshop and the BHBOA public meeting held in 2017 to draft a list of value statements for discussion. These value statements would then be used to guide the project team through an update of the vision statement and goals.

TZwhalen and APrimus facilitated a discussion of the value statements and documented their suggested changes. Figure 1 on Page 5 documents the PAC members suggested changes to the value statements and Figure 2 on page 6 documents additional input from the PAC. Once the PAC members provided their input on the value statements, TZwhalen and APrimus facilitated a voting exercise. Each PAC member was given three green stickers to vote on their top choice(s) for values. Their choices are documented in Figure 1 and Figure 2.

Figure 1: PAC member input on draft value statements





## Strategic Sites and Land Uses

MGodfrey transitioned the PAC meeting to a discussion of strategic sites. MGodfrey presented an overview of strategic sites including the rationale for including strategic sites as part of the planning process and the project team's approach to identifying strategic sites. Strategic sites are any property identified in the inventory and analysis phase through which redevelopment or repurposing would further the goals of the BHBOA to create an economically and environmentally sustainable neighborhood. MGodfrey described the project team's approach to identify these sites including a precedent review and the creation of a four-step methodology:

- 1. Map overlay of brownfield, abandoned, vacant, underutilized, and key buildings
- 2. Site screening to eliminate small properties, public facilities, community services, and planning redevelopment parcels
- 3. Site scoring based on a series of criteria (including environmental status, site use, strategic location, adequate parcel size, and ownership status)
- 4. Site selection based on site scoring and properties that contain strategic or catalytic properties

TZwhalen and APrimus facilitated a discussion of the preliminary identification of strategic sites. PAC members were asked to discuss any changes they viewed were necessary and to identify any potential land uses for these sites. Figure 3 on Page 8 documents the PAC members suggested changes to the strategic sites and potential land uses. Once the PAC members provided their input, TZwhalen and APrimus facilitated a voting exercise. Each PAC member was given three green stickers to vote on their top choice(s) for strategic sites. Their choices are documented in Figure 3.



## **Next Steps**

FArmento presented the next steps for the BHBOA, which included:

- Hold the second public meeting on September 6 at St. Mary's Campus
- Hold a community fair on September 8 at the Salvation Army
- Draft the Bull's Head Vision and Goals
- Draft preliminary Bull's Head Revitalization Plan recommendations
- Hold the fourth PAC meeting to discuss preliminary recommendations, date TBD

The foregoing meeting minutes represent the writer's interpretation of the proceedings of the meeting. The minutes were reviewed by the City of Rochester and by the members of the Project Advisory Committee. Please notify the City of Rochester of any additions or modifications.

Michael J. Godfrey, AICP

Michael J. Godfery

Associate Planner

FISHER O

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## City of Rochester Bull's Head BOA – Step 2: Nomination Project Advisory Committee Meeting #4

Monday June 17, 2019 - 6:00 PM St. Mary's Campus, 89 Genesee Street

## **AGENDA**

## 1. Since the Last PAC Meeting

Completed tasks and activities since PAC meeting #3

## 2. BOA Vision, Goals, and Objectives

Review of draft vision, goals, and objectives formulated from meeting feedback

## 3. BOA Strategic Sites

Review of amended strategic sites based on meeting feedback

## 4. BOA Recommendations

Review of recommended actions, policies, projects, and land uses

## 5. Urban Renewal Plan (Phase 2)

Review of plan goals, guiding themes/principles, and renewal "frames"

## 6. Next Steps

- a. Public Meeting #3 (June 26, 2019)
- b. Publication of draft Bull's Head Revitalization Plan
- c. Publication of final Bull's Head Revitalization Plan
- d. Designation of the Brownfield Opportunity Area
- e. Implementation activities

NOTES:			







# Draft Bull's Head Vision, Values, Goals + Objectives

## Project Team Use

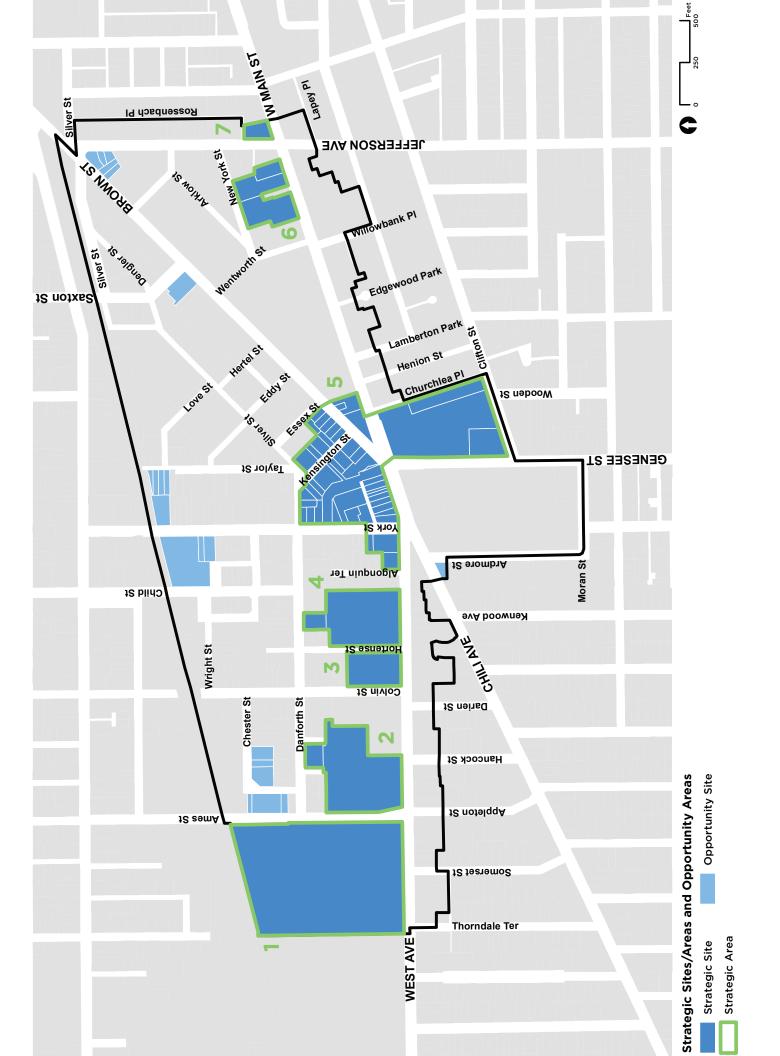
## **Draft Vision Statement**

The Bull's Head area is an attractive and prosperous neighborhood which includes opportunities for all current and future residents of all ages and income levels. Once contaminated, vacant, and blighted lands are now healthy and sustainable places where our local businesses and residents thrive. We embrace our historic and strategic location as a center of commerce and health, and leverage our role as a transportation hub that connects all people and modes safely and comfortably. Our parks and open spaces play an active role in connecting our community to nature and provide recreation options for our youth. Our broad inclusiveness and continuous drive to improve our neighborhood provides a safe, affordable, prosperous, and attractive place for all.

We Value	Goals + Objectives
Sense of community connecting neighbors	<ol> <li>Coordinate/consolidate efforts of neighborhood and business associations with direct involvement and impact in the Bull's Head area</li> <li>Facilitate neighborhood events and farmers markets</li> <li>Evaluate expansion of programming and facilities at the Danforth Community Center</li> </ol>
<b>Transportation</b> that is safe and accessible for everyone including pedestrians and bicyclists	<ol> <li>Utilize "complete street" tools for pedestrians, bicyclists, and transit users</li> <li>Evaluate traffic calming and intersection safety measures</li> <li>Encourage new development to incorporate bicycle, pedestrian, and transit facilities</li> </ol>
Employment opportunities from new and expanded businesses supported by training and education	<ol> <li>Encourage the hiring and training of local residents in local businesses</li> <li>Develop a business recruitment program to bring businesses to the Bull's Head area</li> <li>Host business association events tied to job fairs</li> </ol>
New development that utilizes brownfield, vacant, and underutilized land	<ol> <li>Facilitate testing, remediation, and redevelopment of brownfield properties</li> <li>Complete a viable re-use plan for 95 Ames St (former Taylor Instruments)</li> <li>Attract diverse businesses that can accommodate daily needs of local residents</li> <li>Redevelop the Bull's Head Plaza with mixed-use buildings that front the Street</li> </ol>

# **Draft Bull's Head Vision, Values, Goals + Objectives**Project Team Use

We Value	Goals + Objectives
Historic character maintained through new development and reuse of existing buildings	<ol> <li>Encourage new development to utilize traditional neighborhood design</li> <li>Facilitate historic property and building identification</li> <li>Promote resources available for historic building reuse and renovation</li> <li>Promote awareness of the Bull's Head and its historic past</li> </ol>
Improve housing opportunities for current and future residents that also assist first time and current homeowners	<ol> <li>Seek development that includes housing choice</li> <li>Increase awareness of the City's housing assistance programs</li> <li>Address the issues of absentee landlords</li> <li>Increase home ownership in the Bull's Head area</li> <li>Focus on residential infill development that matches the character of the area</li> </ol>
<b>Green space</b> , parks, and recreation facilities with space for community events, gatherings, and markets	<ol> <li>Add amenities and recreation facilities to Lynchford Park</li> <li>Utilize vacant land for a new park which can support multiple uses/events</li> <li>Replace vacant lots within residential areas with pocket parks and gardens</li> </ol>
<b>Public safety</b> and the efforts of RPD to address crime and violence	<ol> <li>Examine the feasibility of a new RPD station</li> <li>Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)</li> </ol>



We Value	Re	Recommended Actions & Policies	Recommended Projects
Sense of community connecting neighbors	<del></del>	75	<ol> <li>Add outdoor amenities such as power and water connections to support farmers markets and other outdoor events at the Danforth Community Center</li> </ol>
	7	Work with local businesses to create a business association and explore opportunities for creation of a business improvement district	<ol> <li>Create gateway features, signs, and other street elements that promote a sense of place and neighborhood identity</li> </ol>
	3.	Facilitate neighborhood events and farmers markets	<ol> <li>Include community meeting space(s), possibly in conjunction with a Bull's Head RPD station</li> </ol>
			<ol> <li>Complete a facility master plan for the Danforth Community Center that explores expanded facilities, amenities, services, and programming</li> </ol>
<b>Transportation</b> that is safe and accessible for everyone including	4.	Promote and provide incentives for streetscaping and pedestrian amenities in front of businesses that enhance the pedestrian experience	5. Reconfigure W Main Street, Genesee Street, and Brown Street utilizing a "complete streets" approach and green infrastructure technologies
pedestrians and bicyclists	5.	Promote and provide incentives for the incorporation of bicycle, pedestrian, and transit facilities in new development	6. Improve pedestrian connectivity and safety through enhanced crosswalks at intersections, mid-block crosswalks with signage and beacons where appropriate,
	9	Examine feasibility of zoning code modification to reduce minimum parking requirements and require alternative transportation modes for new development	and enhanced pedestrian lighting at railroad overpasses 7. Create additional dedicated bicycle facilities to complete a continuous bicycle network through the Bull's Head
	7.	Continue exploring design options, engineering, and funding to support the re-alignment of Brown St and extension of Genesee St as proposed in the Bull's Head Urban Renewal Plan	
	œ	Continue exploring design options, engineering, and funding to support the re-alignment of Chili Ave and the termination of York St as proposed in the Bull's Head Urban Renewal Plan	Love St to York St utilizing vacant land

We Value	Rec 9	Recommended Actions & Policies  9. Promote existing workforce development programs	Recommended Projects  10. Examine the feasibility of creating a health-focused
opportunities from			
new alla expanded businesses supported by training and	10.	. Promote re-use of existing vacant commercial space for new and relocated neighborhood businesses	Examine the feasibility of creating manufacturing
education	Ë	Promote and encourage the hiring and training of local residents for local businesses	business incubator space and education center utilizing land and existing buildings along the railroad corridor
	12.	Develop a business recruitment program to encourage businesses to establish a presence or expand in the Bull's Head area	
	13.	Host business association events tied to job fairs	
<b>t</b> that ,	14.	Promote and assist in the facilitation of remediation and redevelopment of brownfield, abandoned, vacant, and underutilized properties	12. Complete Phase I and Phase II Environmental Site Assessments (ESA) for every City-owned brownfield property to determine the nature and extent of
underutilized land	15.	Examine the feasibility of modifying some zoning districts within the study area to a Village Center District that includes requirements for mixed-use buildings, commercial frontages, and specific design standards	
	16.	Encourage new development to include commercial spaces that can accommodate daily needs of local residents including grocery, small retail, restaurants, and medical services	14. Work with the private property owner to complete additional environmental testing at 95 Ames Street to determine remaining nature and extent of environmental concerns and any remediation measures and land use constraints
	17.	Examine feasibility of zoning code modification to R-1 and R-2 zones to allow development of smaller residential properties	15. Work with the private property owner to create a re-use and development master plan for 95 Ames Street that considers subdivision of the property for infill
	18.	Continue exploring design options, engineering, and funding to support the redevelopment of the Bull's Head Plaza and properties to the north as proposed in the Bull's Head urban Renewal Plan	development and recreation facilities (within the constraints of environmental concerns)  16. Complete a rail-siding feasibility analysis and marketing program to encourage new small-scale manufacturing businesses along the rail corridor

We Value	Rec	Recommended Actions & Policies	Recommended Projects
Historic character maintained through new development and	19.	Evaluate any impact of future actions on historic buildings and properties identified in the Rochester Historic Resources Survey	77. Complete a building typology survey, analysis, and summary focusing on the primary corridors within the study area
reuse of existing buildings	20.	20. In conjunction with recommendation #15 above, include design standards within the future Village Center District that require new development to be sensitive to the historic nature of the Bull's Head area	18. Complete exterior improvements to enhance the Danforth Community Center which has been determined as eligible for listing on the State Register of Historic Places
	21.	Promote the benefits for designating a building as historic and the incentives for maintenance, renovation, and adaptive re-use	19. Work with the private property owner to seek funding for the construction of façade improvements to the public parking garage on the St. Mary's Campus
	22.	. Promote awareness of the history of the Bull's Head area	
	23.	. Promote and facilitate the adaptive re-use of existing historic buildings in the event of vacancy or abandonment	
Improve housing opportunities for current and future residents that also	24.	Promote and encourage new housing that offers choices for new and existing residents with a mix of subsidized housing, market-rate housing, family-friendly housing, and senior-friendly housing	20. Complete a housing conditions survey to determine an approach to housing improvements which leverage the findings and recommendations of the Rochester 2018 Citywide Housing Market Study
assist first time and current homeowners	25.	. Promote and encourage residential infill development that is compatible with the character of the area	
	26.	. Utilize marketing and information campaigns to increase awareness of the City's housing assistance programs	
	27.	. Develop incentives and policies that address the issues of absentee landlords	
	28.	. Develop incentives to increase owner-occupied two family homes and incentives for the conversion of two-family homes back to single-family homes	
	29.	. Develop incentives and work with private land owners to create enhanced buffering between manufacturing properties and residential properties	

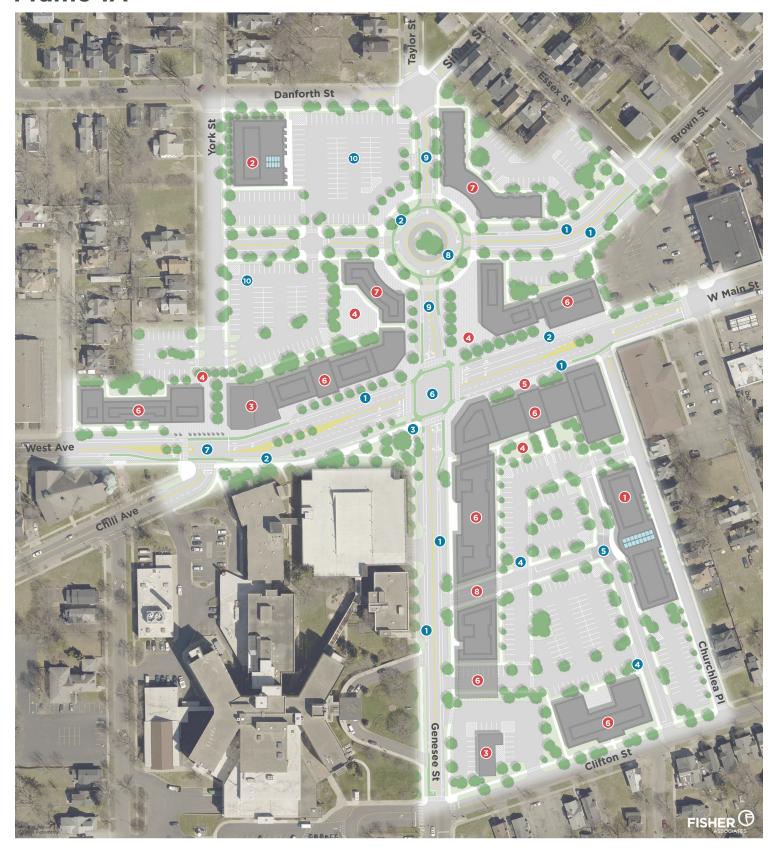
We Value	Recommended Actions & Policies	Recommended Projects
<b>Green space</b> , parks, and recreation facilities with space for community events, gatherings, and markets	<ul> <li>30. Promote and encourage new development to incorporate public/private areas for events, gatherings, and passive uses</li> <li>31. Encourage local residents to utilize City programs and incentives for the creation of community gardens</li> </ul>	<ul> <li>21. Complete a park master plan which includes amenities for families, youth, and seniors for Lynchford Park and the adjacent lawn area associated with the Danforth Community Center</li> <li>22. Develop small public parks or public open space within the center of the Bull's Head along W Main St, Brown St,</li> </ul>
	recreational/fitness facility to serve area residents	Genesee St, Chili Ave, and West Ave  23. Install smaller-sized youth-oriented recreational facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave
		24. Explore the feasibility of an urban farm and education center near Adlai E. Stevenson School No. 29 and St. Mary's Campus
<b>Public safety</b> and the efforts of RPD to address crime and	<b>33.</b> Continue exploring location and design options for a new RPD station within the study area as proposed in the Bull's Head Urban Renewal Plan	25. Examine street lighting conditions and coverage within the study area to determine any necessary lighting upgrades or installations
Violence	34. Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)	

Strategic Area	Recommended Redevelopment and Future Land Uses	nent and Future Land Uses
1	Mixed-use	Mixed-use commercial, manufacturing, education, and/or recreation/park
2	Community center and park/recreational facilities	Expand and add park/recreational facilities
3	Mixed-use	Mixed-use commercial office, retail, or healthcare
4	Mixed-use	Mixed-use commercial gym/fitness center or grocery store/market facing West Ave with multi-family housing facing Danforth Street
9	Mixed-use	Mixed-use commercial and multi-family housing
5	Mixed-use	Mixed-use commercial and multi-family housing
9	Mixed-use	Mixed-use commercial and multi-family housing facing W Main St and multi-family housing facing New York St
7	Mixed-use	Mixed-use commercial and multi-family housing

## **Existing**



## Frame 1A

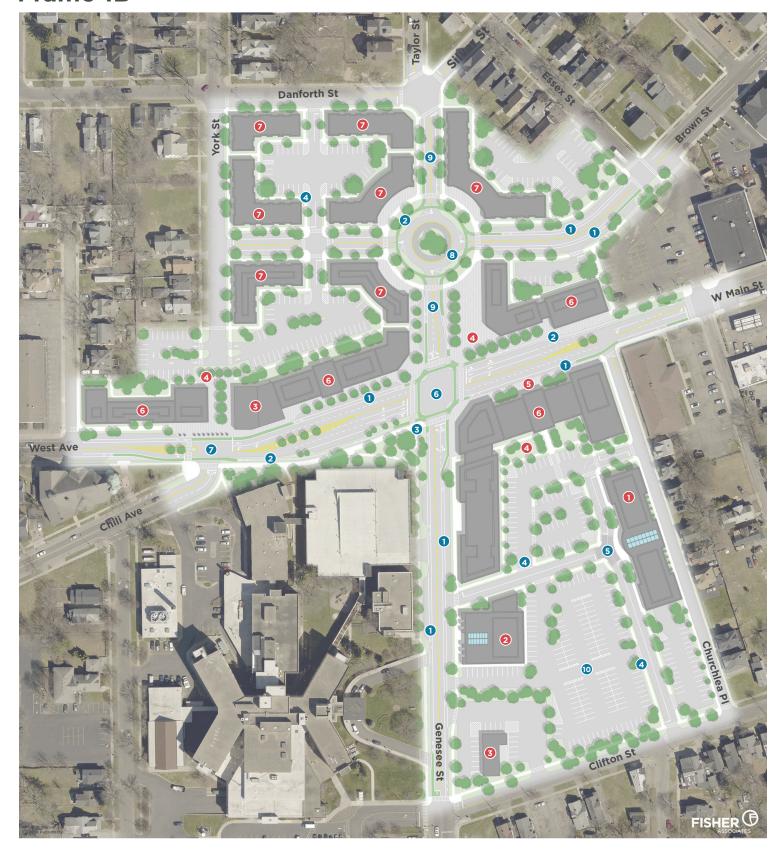


## Places + Spaces

- Renovated existing office building
- 2 RPD Station (2-stories, 20k SF total)
- 3 Existing Structures
- 4 Public/private plazas
- § Frontage zones for commercial businesses
- 6 Mixed-use
- Multi-family
- Overhead mixed-use building

- Dedicated bicycle lanes
- 2 Protected Bike Lane
- 3 Cross-walk curb extensions
- 4 Interior pedestrian and vehicle connections
- 5 Intersection speed table
- 6 Intersection "diet"
- 7 Reconfigured intersection
- 3 New Roundabout and re-aligned Brown Street
- O New Genesee Street extension
- **Dedicated RPD parking (150 spaces)**

## Frame 1B

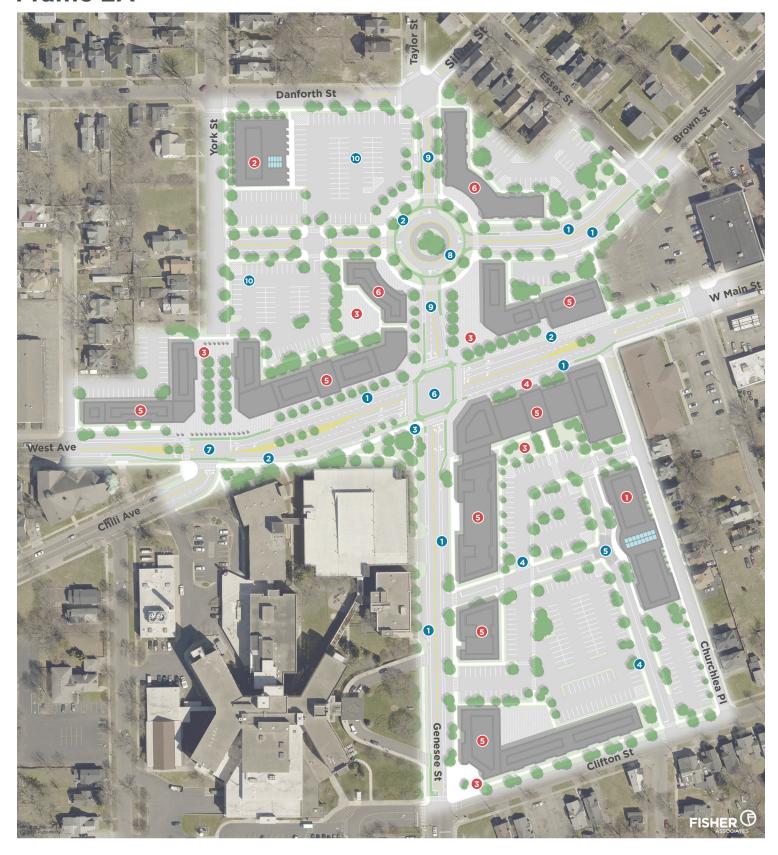


## Places + Spaces

- Renovated existing office building
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- 4 Public/private plazas
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- Multi-family

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- 2 Protected Bike Lane
- 3 Cross-walk curb extensions
- 4 Interior pedestrian and vehicle connections
- 5 Intersection speed table
- 6 Intersection "diet"
- 7 Reconfigured intersection
- **8** New Roundabout and re-aligned Brown Street
- O New Genesee Street extension
- **Dedicated RPD parking (150 spaces)**

## Frame 2A

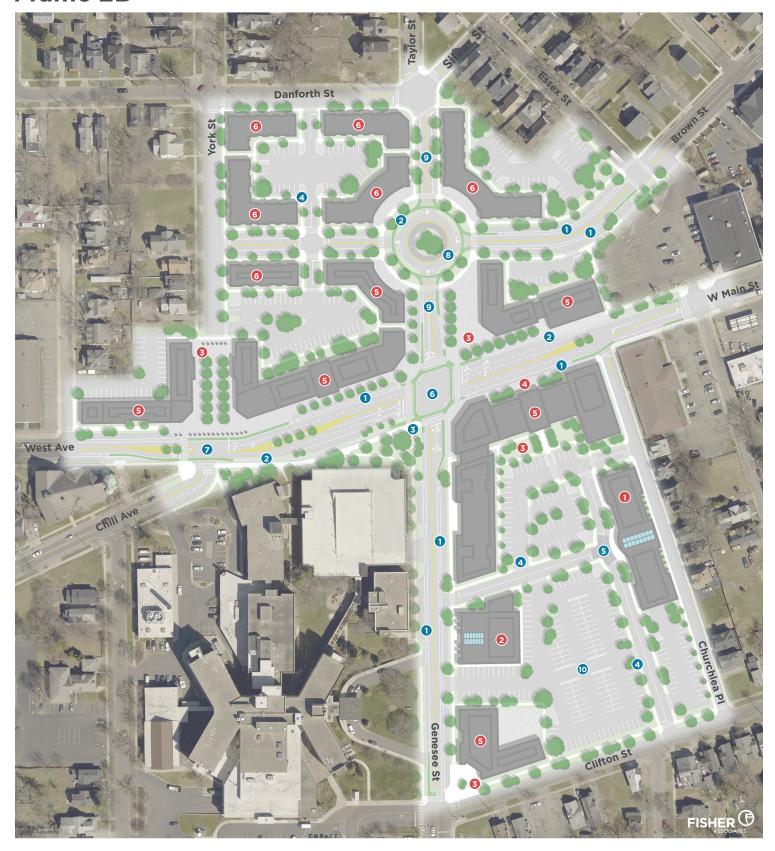


## Places + Spaces

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## Frame 2B



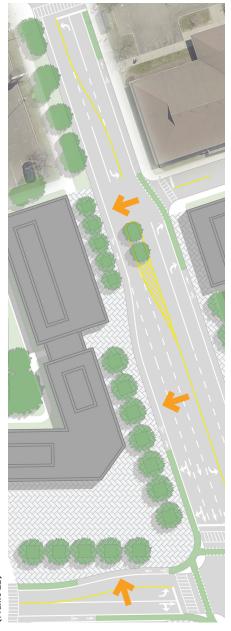
## Places + Spaces

- Renovated existing office building
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- O New Genesee Street extension
- **Dedicated RPD parking** (150 spaces)

# Bicycle Infrastructure Alternatives

Traditional Bike Lane (Frame 2B)









**Protected Bike Lane** (Frame 2B)







## **Project Advisory Committee Meeting #4** Bull's Head Brownfield Opportunity Area, Step 2 Nomination

Wednesday, June 17, 2019 | 6:00pm – 8:00 pm St. Mary's Campus, 89 Genesee Street, Rochester, NY

(RRynski)

Attendees	
John DaMott	

Rick Rynski

John DeMott	(JDeMott)	19th Ward Community Association
Zola Brown	(ZBrown)	19th Ward Community Association
Adam Morgan	(AMorgan)	NYS Department of Environmental Conservation
Frank Sowers	(FSowers)	NYS Department of Environmental Conservation
Joseph Morabito	(JMorabito)	Rochester Police Department

Frank Armento (FArmento) Fisher Associates Fisher Associates Michael Godfrey (MGodfrey)

## **Introduction and Project Status Update**

Rick Rynski (RRynski) began the meeting with introductions of the project team members present for the meeting. RRynski provided a brief overview to new PAC members of past planning activities for the Bull's Head Brownfield Opportunity Area ("BHBOA") Step 2 Nomination Study (a.k.a. the Bull's Head Revitalization Plan) and the Bull's Head Urban Renewal Plan ("BHURP"). RRynski reviewed the agenda for the meeting and noted the material covered for the PAC meeting will also be presented at the upcoming public meeting on June 26 at St. Mary's Campus. RRynski noted the upcoming public meeting will focus on discussing the components of the Revitalization Plan, obtaining critical community feedback, and continuing conversations to build community capacity for revitalization.

City of Rochester, Neighborhood and Business Development

## Since the Last PAC Meeting

Frank Armento (FArmento) reviewed the progress of the project team since the last PAC meeting including the following:

- Held the second public meeting with 70+ attendees
- Held community fair at the Salvation Army
- Coordinated with several City/County/State staff and departments
- Finalized value statements, vision statement, and goals & objectives
- Completed identification of strategic sites, opportunities, and land use recommendations
- Prepared BOA recommendations
- Commenced implementation of the first phase of the Urban Renewal Plan including land assembly and environmental investigation/remediation activities
- Began second phase of Urban Renewal Plan including draft zoning regulations and identification of conceptual redevelopment and public infrastructure opportunities

FArmento additionally described the process for completion of the BHBOA planning process including sending the draft Revitalization Plan to the NYS Department of State ("NYSDOS") for its review and comment. Completion of the planning process and final Revitalization Plan is anticipated for fall 2019. Once the Revitalization Plan is approved by the NYSDOS, the City of Rochester will seek official NYSDOS designation of the BOA study area as a Brownfield Opportunity Area which opens opportunities for grants and other financial incentives for predevelopment and implementation activities.

## **BOA Vision, Goals, and Objectives**

FArmento presented the draft vision statement for the BHBOA. This vision statement is an update to the vision statement included in the pre-nomination study and was developed based on the input provided on the values statements from the previous PAC and public meetings. Comments from the PAC members on the vision statement are requested by the end of the month.

## BHBOA Vision Statement:

The Bull's Head area is an attractive and prosperous neighborhood which includes opportunities for all current and future residents of all ages and income levels. Once contaminated, vacant, and blighted lands are now healthy and sustainable places where our local businesses and residents thrive. We embrace our historic and strategic location as a center of commerce and health, and leverage our role as a transportation hub that connects all people and modes safely and comfortably. Our parks and open spaces play an active role in connecting our community to nature and provide recreation options for our youth. Our broad inclusiveness and continuous drive to improve our neighborhood provides a safe, affordable, prosperous, and attractive place for all.

FArmento presented the updated values statements and the draft goals & objectives (see table below). Draft values statements were presented at the previous PAC and public meetings. These statements were updated based on the input provided during these meetings. Goals and objectives were developed based on the final values statements, input from PAC and public meetings, and key findings from the inventory & analysis. Michael Godfrey (MGodfrey) provided an overview of the importance of the BHBOA vision statement, goals, and objectives for future development; specifically, the need for developers applying for the "BOA bump-up" tax credit to describe how the uses within their proposed project are consistent with the vision, goals, and objectives of the BHBOA.

We Value	Goals & Objectives
Sense of community connecting neighbors	<ul> <li>Coordinate/consolidate efforts of neighborhood and business associations with direct involvement and impact in the Bull's Head area</li> <li>Facilitate neighborhood events and farmers markets</li> <li>Evaluate expansion of programming and facilities at the Danforth Community Center</li> </ul>
Transportation that is safe and accessible for everyone including pedestrians and bicyclists	<ul> <li>Utilize "complete street" tools for pedestrians, bicyclists, and transit users</li> <li>Evaluate traffic calming and intersection safety measures</li> <li>Encourage new development to incorporate bicycle, pedestrian, and transit facilities</li> </ul>
Employment opportunities from new and expanded businesses supported by training and education	<ul> <li>Encourage the hiring and training of local residents in local businesses</li> <li>Develop a business recruitment program to bring businesses to the Bull's Head area</li> <li>Host business association events tied to job fairs</li> </ul>
New development that utilizes brownfield, vacant, and underutilized land	<ul> <li>Facilitate testing, remediation, and redevelopment of brownfield properties</li> <li>Complete a viable re-use plan for 95 Ames St (former Taylor Instruments)</li> <li>Attract diverse businesses that can accommodate daily needs of local residents</li> <li>Redevelop the Bull's Head Plaza with mixed-use buildings that front the Street</li> </ul>

We Value	Goals & Objectives
Historic character maintained through new development and reuse of existing buildings	<ul> <li>Encourage new development to utilize traditional neighborhood design</li> <li>Facilitate historic property and building identification</li> <li>Promote resources available for historic building reuse and renovation</li> <li>Promote awareness of the Bull's Head and its historic past</li> </ul>
Improve housing opportunities for current and future residents that also assist first time and current homeowners	<ul> <li>Seek development that includes housing choice</li> <li>Increase awareness of the City's housing assistance programs</li> <li>Address the issues of absentee landlords</li> <li>Increase home ownership in the Bull's Head area</li> <li>Focus on residential infill development that matches the character of the area</li> </ul>
Green space, parks, and recreation facilities with space for community events, gatherings, and markets	<ul> <li>Add amenities and recreation facilities to Lynchford Park</li> <li>Utilize vacant land for a new park which can support multiple uses/events</li> <li>Replace vacant lots within residential areas with pocket parks and gardens</li> </ul>
Public safety and the efforts of RPD to address crime and violence	<ul> <li>Examine the feasibility of a new RPD station</li> <li>Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)</li> </ul>

Rochester Police Deputy Chief Joseph M. Morabito (JMorabito) commented that the City's potential e-scooters will align with the transportation value statement and corresponding goals and objectives.

MGodfrey commented that a historic resources survey is currently being completed for the City's Northwest and Southwest Quadrants which includes the BHBOA study area. The identification of historic resources within the study area will need to be monitored and incorporated into future planning and implementation activities.

RRynski commented that "aging-in-place" and John DeMott (JDeMott) commented that tiny homes should be referenced within the Plan. MGodfrey noted that senior-friendly housing and housing choice was included in BHBOA recommendations, and that more specific language can be added to both the goals & objectives and the recommendations.

RRynski and JMorabito discussed the lack of activity at Lynchford Park and how new amenities and recreational options would encourage youth to utilize the park. FArmento indicated recommendations were included for adding amenities and recreation options to the park.

Related to the vision, goals, and objectives, Frank Sowers (FSowers), Adam Morgan (AMorgan), RRynski, JDeMott, and others discussed 95 Ames Street and the pending/current proposed re-use of the property for container storage. Consensus was reached by the PAC meeting attendees that the site has considerable potential for redevelopment and could be a catalytic site for further redevelopment within the area. In addition, PAC meeting attendees recognized the varying ideas expressed by the community for re-use of the property including manufacturing, recreation, commercial/office, tiny-home pre-fabrication, and housing. Recognizing redevelopment potential and community input, PAC meeting attendees expressed the desire for a higher and better use for the property than container storage, and that this use may be a viable interim use which would need to be discussed with the community. Specifically, Zola Brown (ZBrown) noted that community members are displeased with the pending/current proposed re-use of the property for container storage and are concerned about the effect this use would have on their property values. In addition, ZBrown noted the use of the property for container storage does not align with the Revitalization Plan. FArmento noted that interim land use proposals are a common occurrence with other BOA's throughout the State and that many other municipalities will table approval of proposed projects until the BOA planning process finishes. The fundamental goal of the BOA planning process is to transform blighted brownfield properties and that use of the property for container storage is not the highest and best use of the site. RRynski noted that 95 Ames St has been

identified as a strategic site and a brownfield site. FArmento noted that this is the largest strategic brownfield site (14.4 acres) in the BHBOA.

## **BOA Strategic Sites**

FArmento transitioned the meeting to the presentation of final strategic sites. FArmento described the importance of strategic sites in the BHBOA planning process but emphasized BHBOA recommendations are not exclusive to strategic sites. The process for identification of strategic sites included discussion and feedback during the previous PAC and public meetings. Based on the input received during these meetings, the list of strategic sites was refined and consolidated. As previously mentioned, 95 Ames St, the former Taylor Instruments site, is listed as a strategic site. This property has tremendous opportunity, is the largest strategic site, is vacant land, and has been identified as a brownfield. Other strategic sites are primarily found along key transportation corridors.

FArmento noted strategic site #5 located in the center of the BHBOA which includes numerous parcels mostly owned by the City of Rochester. Strategic site #5 also includes the Bull's Head Plaza and represents a key opportunity. General consensus has been reached from numerous public meetings that the site needs to be repurposed as a mixed-use development with pedestrian access and orientation to Genesee Street and W Main Street. RRynski commented that the presented map including Strategic Site #5 should be corrected to exclude a portion of the Walgreens property (formerly Rite Aid) at 792 W Main Street from Strategic Site #5.

JDeMott noted that strategic site #3 is actively used by a local manufacturing business and that strategic site #4 is occupied by the Salvation Army. In addition, JDeMott noted the Salvation Army is greatly valued by the community and the large on-site parking lot is utilized for evening and weekend community events. Other properties within the study area are vacant and underutilized land and are in desperate need for development, such as strategic site #6 and other properties with large parking lots such as Walgreens (formerly Rite Aid) at 792 W Main Street. RRynski commented that considerable care was taken to define what is strategic and that these sites, should they be repositioned and/or enhanced, would have the greatest potential for transformative impact. Sites such as strategic site #3 and site #4 are valuable community assets, but contain large parking lots. In the future, if these properties were to change ownership, be redeveloped, or expand, the size and location of redevelopment could have a transformative impact on the community. In addition, the identification of a site as strategic does not necessarily mean a building would be demolished or a current occupant removed. FArmento noted that buildings and uses on strategic sites can be expanded and enhanced. JMorabito noted that the business at strategic site #3 aligns with the BHBOA goal of supporting local businesses and that the Salvation Army building was previously Star Market and one of the original Wegmans locations. In addition, JMorabito commented that distinguishing strategic sites between those that are vacant land and those that contain an active use would help provide a clearer picture of development potential. MGodfrey indicated they would explore ways to distinguish different types of strategic sites/areas.

## **BOA Recommendations**

FArmento transitioned the meeting to a discussion of BHBOA recommendations. Recommendations include two categories: (1) Actions & Policies and (2) Projects. Both recommendation categories were grouped by value statements (see below).

We Value	Recommended Actions & Policies	Recommended Projects		
Sense of community connecting neighbors	Work with local residents to create a Bull's Head Neighborhood Association     Work with local businesses to create a business association and explore opportunities for creation of a business improvement district     Facilitate neighborhood events and farmers markets	Add outdoor amenities such as power and water connections to support farmers markets and other outdoor events at the Danforth Community Center     Create gateway features, signs, and other street elements that promote a sense of place and neighborhood identity     Include community meeting space(s), possibly in conjunction with a Bull's Head RPD station		

We Value	Recommended Actions & Policies	Recommended Projects		
		Complete a facility master plan for the Danforth Community Center that explores expanded facilities, amenities, services, and programming		
Transportation that is safe and accessible for everyone including pedestrians and	4. Promote and provide incentives for streetscaping and pedestrian amenities in front of businesses that enhance the pedestrian experience	5. Reconfigure W Main Street, Genesee Street, and Brown Street utilizing a "complete streets" approach and green infrastructure technologies		
bicyclists	5. Promote and provide incentives for the incorporation of bicycle, pedestrian, and transit facilities in new development	Improve pedestrian connectivity and safety through enhanced crosswalks at intersections, mid-block crosswalks with signage and beacons where appropriate, and enhanced pedestrian		
	<ol> <li>Examine feasibility of zoning code modification to reduce minimum parking requirements and require alternative transportation modes for new development</li> </ol>	lighting at railroad overpasses  7. Create additional dedicated bicycle facilities to complete a continuous bicycle network through		
	7. Continue exploring design options, engineering, and funding to support the re-alignment of Brown St and extension of Genesee St as proposed in the Bull's Head Urban Renewal Plan	the Bull's Head  8. Add transit amenities including shelters, seating, information kiosks, lighting, and garbage/recycling receptacles		
	8. Continue exploring design options, engineering, and funding to support the re-alignment of Chili Ave and the termination of York St as proposed in the Bull's Head Urban Renewal Plan	9. Improve vehicle and pedestrian circulation by extending Love St to York St utilizing vacant land		
Employment opportunities from new and expanded businesses	Promote existing workforce development programs through marketing and information campaigns	Examine the feasibility of creating a health- focused business incubator space within the development envisioned for the Bull's Head		
supported by training and education	Promote re-use of existing vacant commercial space for new and relocated neighborhood businesses	URA  11. Examine the feasibility of creating manufacturing business incubator space and		
	11. Promote and encourage the hiring and training of local residents for local businesses	education center utilizing land and existing buildings along the railroad corridor		
	Develop a business recruitment program to encourage businesses to establish a presence or expand in the Bull's Head area			
	13. Host business association events tied to job fairs			
New development that utilizes brownfield, vacant, and underutilized land	14. Promote and assist in the facilitation of remediation and redevelopment of brownfield, abandoned, vacant, and underutilized properties	Complete Phase I and Phase II Environmental Site Assessments (ESA) for every City-owned brownfield property to determine the nature and extent of environmental concerns		
	<ol> <li>Examine the feasibility of modifying some zoning districts within the study area to a Village Center District that includes requirements for mixed-use buildings, commercial frontages, and</li> </ol>	Work with private property owners of every identified brownfield to complete Phase I and Phase II ESA's		
	specific design standards  16. Encourage new development to include commercial spaces that can accommodate daily needs of local residents including grocery, small retail, restaurants, and medical services	14. Work with the private property owner to complete additional environmental testing at 95 Ames Street to determine remaining nature and extent of environmental concerns and any remediation measures and land use constraints		
	17. Examine feasibility of zoning code modification to R-1 and R-2 zones to allow development of smaller residential properties	15. Work with the private property owner to create a re-use and development master plan for 95 Ames Street that considers subdivision of the		
	<ol> <li>Continue exploring design options, engineering, and funding to support the redevelopment of the Bull's Head Plaza and properties to the north as</li> </ol>	property for infill development and recreation facilities (within the constraints of environmental concerns)		
	proposed in the Bull's Head urban Renewal Plan	Complete a rail-siding feasibility analysis and marketing program to encourage new small-scale manufacturing businesses along the rail corridor		
Historic character maintained through new development and reuse of existing buildings	19. Evaluate any impact of future actions on historic buildings and properties identified in the Rochester Historic Resources Survey	17. Complete a building typology survey, analysis, and summary focusing on the primary corridors within the study area		

We Value	Recommended Actions & Policies Recommended Projects
	<ul> <li>20. In conjunction with recommendation #15 above, include design standards within the future Village Center District that require new development to be sensitive to the historic nature of the Bull's Head area</li> <li>21. Promote the benefits for designating a building as historic and the incentives for maintenance, renovation, and adaptive re-use</li> <li>22. Promote awareness of the history of the Bull's Head area</li> <li>23. Promote and facilitate the adaptive re-use of existing historic buildings in the event of vacancy or abandonment</li> <li>18. Complete exterior improvements to enhance the Danforth Community Center which has been determined as eligible for listing on the State Register of Historic Places</li> <li>19. Work with the private property owner to seek funding for the construction of façade improvements to the public parking garage on the St. Mary's Campus</li> </ul>
Improve housing opportunities for current and future residents that also assist first time and current homeowners	24. Promote and encourage new housing that offers choices for new and existing residents with a mix of subsidized housing, market-rate housing, family-friendly housing, and senior-friendly housing  25. Promote and encourage residential infill development that is compatible with the character of the area  26. Utilize marketing and information campaigns to increase a wareness of the City's housing assistance programs  27. Develop incentives and policies that address the issues of absentee landlords  28. Develop incentives to increase owner-occupied two family homes and incentives for the conversion of two-family homes back to single-family homes  29. Develop incentives and work with private land owners to create enhanced buffering between manufacturing properties and residential properties
Green space, parks, and recreation facilities with space for community events, gatherings, and markets	<ul> <li>30. Promote and encourage new development to incorporate public/private areas for events, gatherings, and passive uses</li> <li>31. Encourage local residents to utilize City programs and incentives for the creation of community gardens</li> <li>32. Explore the feasibility of adding a public or private recreational/fitness facility to serve area residents</li> <li>23. Install smaller-sized youth-oriented recreational facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave</li> <li>24. Complete a park master plan which includes amenities for families, youth, and seniors for Lynchford Park and the adjacent lawn area associated with the Danforth Community Centers area to private recreational/fitness facility to serve area residents</li> <li>25. Complete a park master plan which includes amenities for families, youth, and seniors for Lynchford Park and the adjacent lawn area associated with the Danforth Community Centers area for events, gatherings, and passive uses</li> <li>26. Develop small public parks or public open space within the center of the Bull's Head alon W Main St, Brown St, Genesee St, Chili Ave, and West Ave</li> <li>27. Install smaller-sized youth-oriented recreations facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave</li> <li>28. Explore the feasibility of an urban farm and education center near Adlai E. Stevenson School No. 29 and St. Mary's Campus</li> </ul>
Public safety and the efforts of RPD to address crime and violence	Continue exploring location and design options for a new RPD station within the study area as proposed in the Bull's Head Urban Renewal Plan      Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)      Examine street lighting conditions and coverage within the study area to determine any necessary lighting upgrades or installations

For the recommendations associated with the "New development" value statement, FSowers commented that 95 Ames Street is currently under long-term monitoring and site management including an environmental easement. The site

can be redeveloped in accordance with the environmental easement requirements, however, there must be soil management during construction, a cap maintained over the contaminated soil, and other safety precautions. Any on-site development activities must seek approval and monitoring from the DEC. FArmento commented that a project recommendation is included for a site master plan and further environmental testing. RRynski commented that the Revitalization Plan is intended to guide future developers in a direction consistent with the community's vision, goals, and objectives. The PAC meeting attendees had a general discussion of potential land uses on the site where FSowers clarified that the site can be developed to a higher and better use. Land use restrictions would be dependent on the level of clean-up, and the most restrictive land use is residential. In addition, FSowers indicated the property can be portioned out depending on the location of contamination. This would require a detailed analysis and planning for the location of proposed land uses.

RRynski commented that additional code enforcement within the study area, especially near the railroad right-of-way, has been commented on during public meetings. JDeMott noted that this recommendation could align with the "Improve housing" value statement. FArmento noted that recommended action & policy #29 included enhanced buffering between residential and non-residential uses which would help properties located near the railroad. RRynski commented that the Bull's Head BOA revitalization project could be a means to assist with enhancing various properties near the railroad right-of-way.

RRynski commented that recommended action & policies #28 and #29 will help with a sense of community and that other recommendations correlate with more than one value statement.

JDeMott commented that the term "absentee landlords" included in recommendations should be described as "investor owners." Using "absentee landlord" incorrectly implies all non-owner-occupied properties have a negative effect on the neighborhood. Related, JDeMott and other PAC members agreed that the housing conditions survey recommendation would be beneficial to the community.

JDeMott commented that LED lighting is more directional and can decrease the area that is lit when compared to older lighting that is more distributed. JMorabito commented that down-lighting is beneficial from a public safety standpoint. Any lighting changes should consider a combination of lighting options that provide adequate downlighting coverage.

FArmento transitioned the meeting to a discussion of recommended land uses. Land use recommendations are a necessary part of the BOA planning process and recommendations were grouped by strategic areas. MGodfrey noted a typo in the table provided to the PAC resulted in a duplicate row for strategic area #6. (The table provided to the PAC meeting attendees is provided below with the duplicate row crossed out)

Strategic Area	Recommended Redevelopment and Future Land Uses				
1	Mixed-use Mixed-use commercial, manufacturing, education, and/or recreation/park				
2	Community center and park/recreational facilities	Expand and add park/recreational facilities			
3	Mixed-use	Mixed-use commercial office, retail, or healthcare			
4	Mixed-use	Mixed-use commercial gym/fitness center or grocery store/market facing West Ave with multi-family housing facing Danforth Street			
6	Mixed use	Mixed use commercial and multi-family housing			
5	Mixed-use	Mixed-use commercial and multi-family housing			

6	Mixed-use	Mixed-use commercial and multi-family housing facing W Main St and multi-family housing facing New York St
7	Mixed-use	Mixed-use commercial and multi-family housing

FArmento reviewed the recommended land uses with the PAC meeting attendees and noted the recommended land uses are consistent with the input provided by the PAC and public from previous meetings. In addition, FArmento noted 95 Ames Street has numerous recommended land uses due to the size of the property. ZBrown noted that the community wants to see a higher and better use for 95 Ames Street than the container storage use proposed by the current owner of the property. General agreement was reached by the PAC meeting attendees that 95 Ames Street has significant redevelopment potential as a higher and better use.

In addition, general agreement was reached by PAC meeting attendees that a grocery store should not be a recommended land use because it is too specific and due to size limitations of available properties and the proximity of existing grocery stores to the study area. In addition, general agreement was reached that recommended land uses, where feasible, should be simplified to "mixed-use commercial." FArmento commented that additional descriptions of land uses will be added to distinguish properties being redeveloped and properties with building expansions/enhancements.

## **Urban Renewal Plan (Phase 2)**

RRynski transitioned the meeting to a discussion of the Bull's Head Urban Renewal Plan (Phase 2). Phase 1 of the BHURP was approved last summer by City Council with a planned Phase 2 including a traffic study, zoning changes, and visioning. The City's consultant (Fisher Associates) developed four concept frames that illustrate numerous ideas that have been discussed and contemplated by the community and other project stakeholders. These concept frames considered community input, feedback from City departments (including the Rochester Police Department ("RPD")) and the Monroe County Department of Transportation ("MCDOT"), identified transportation issues and land use issues, and a desire for an RPD presence.

RRynski noted the four frames consider "high-level" conceptual redevelopment and right-of-way changes. In addition, RRynski noted that for the Genesee Street / W Main Street / Brown Street intersection as well as the York Street / West Avenue / Chili Avenue intersection, MCDOT indicated the movement of vehicular traffic was awkward, unsafe and concerning, recommending ROW modifications as solutions to these issues. The modifications include an extension of Genesee Street north to a realignment of Brown Street as well as the termination of vehicular traffic at the southern end of York Street at West Avenue, the latter of which being analogous to Fort Hill Terrace at Mt. Hope Avenue in the College Town area. The concept frames show that the Genesee Street northern extension to a realigned Brown Street addresses identified traffic issues and provides the opportunity to create four new marketable development sites. RRynski indicated that these high-level concepts were generated with a preliminary level of traffic analysis and assumptions for future buildout, occupancy, density and capacity and that for implementation, they will require more detailed analyses. In addition, the realignment of Chili Ave due to existing pedestrian crossing issues and awkward vehicular movements, is shown in the concept frames. The conceptual ROW modifications also include a complete streets application with increased pedestrian and bicycle amenities as shown in all four concept frames.

RRynski reiterated that the four frames being presented are not each in themselves a concept nor are they an option. The frames were presented to include a multitude of variables captured in four arbitrarily different combinations of these variables. He stated to the PAC that it will be made clear at the upcoming public meeting that each frame is not an "option". All four concept frames include some common themes and the stated purposes for the concept frames are to: provide a maximum mixed-use capacity buildout scenario with accommodating public infrastructure to illustrate what developing the total target +/- 12 acre area might look like; to provide as a basis for the community visual preference exercise, and to advance further analyses. RRynski then provided an overview of the four frames: 1A, 1B, 2A, and 2B as follows:

- Frame 1A Shows a potential RPD location in the northwest portion of the frame near the intersection of York Street and Danforth Street with the associated 150 parking spaces closer to the Genesee Street extension. The northeast portion of the frame includes multi-family housing. On the south side of the frame is the Bull's Head Plaza property which has been replaced by new mixed-use development. The building located at 160 Clifton Street remains on all of the Frames, and is anticipated to have major façade and other exterior improvements. Two older buildings located at the intersection of W Main Street, Chili Ave, West Ave, and York Street remain with adjacent complementary development and public spaces. A third older building (laundromat) located at the corner of Genesee Street and Clifton Street is also shown remaining in Frame 1A.
- Frame 1B repositions the RPD station south of W. Main Street (at the existing Bull's Head Plaza site). The previously indicated location of the RPD station on the northwest of Frame 1A is replaced by multifamily housing. Parking for these multi-family developments is perceptually light and is in response to the previously identified opportunity for "age in place" housing development. The three older buildings previously referenced in Frame 1A are shown remaining in Frame 1B.
- Frame 2A The major change in Frame 2A is the repositioning of RPD station back in the northwest as shown in Frame 1A while replacing the three older buildings shown in Frames 1A & 1B, with new development.
- Frame 2B The major change for Frame 2B is the repositioning of RPD back to the south (Bull's Head Plaza site) as shown in Frame 1B while replacing the three older buildings shown in Frames 1A & 1B, with new development.

ZBrown commented that Frame 2B is preferred because the concept includes the greatest amount of development, includes a good location for RPD, and numerous housing options. In addition, ZBrown commented roundabouts have had issues associated with users getting acclimated to changes in vehicular and pedestrian movement. RRynski commented that Frame 2B is considered full build-out and will be used for the environmental review of the BHURP Phase 2. The environmental review will also consider impacts on utilities, traffic, access, and other elements. JMorabito commented that roundabouts generally slow traffic and that several municipalities have used roundabouts to solve traffic issues.

JDeMott commented that the realignment of Chili Ave could slow traffic and have an impact of vehicle queuing. RRynski and FArmento noted that the proposed intersection took traffic volumes into account and will be further analyzed including the estimate of Level of Service (LOS). The City and the County examine the movement of traffic and seek ways to improve the movement of all modes. Some level of service delay is anticipated which is consistent with expectations of an urban environment. JMorabito commented the elimination of York Street will improve vehicular and pedestrian movement in the intersection. MGodfrey noted the realignment of Chili Ave and the termination of York Street has the added benefit of improving certain pedestrian movement. MGodfrey reiterated the changes to intersections are at a "high-level" conceptual phase which requires additional testing and modeling to determine viability.

RRynski indicated the conceptual frames presented to the PAC members will be presented at the upcoming public meeting as a part of the visioning work for review and comment. In addition, the public meeting will include a visual preference survey associated with the concept frames. FArmento noted the categories for the visual preference survey include: building architectural form, building character, building first floor public interface, building height, building setback, public space/plaza, public art, streetscape amenities, commercial corridor vegetation, residential street vegetation, dedicated bike lanes, protected bike lanes, roundabouts, crosswalks, and medians.

ZBrown inquired about the level of detail of the concept frames to be presented at the upcoming public meeting and if correlations would be drawn between value statements and the concept frames. RRynski reiterated that the purpose of the concept frames is to illustrate the ideas that have been expressed and that the concept frames are not meant to be viewed as actual redevelopment plans. JDeMott noted these concept frames will be used to advance the planning

process and for seeking additional funding resources. RRynski, JDeMott and others discussed the conceptual frames in the context of the BHURP acquisition and environmental clean-up plan and the inevitability of some short-term vacancies before redevelopment. RRynski stated the City is progressing swiftly and years of vacancy are not anticipated. JDeMott noted redevelopment associated with the Brooks Landing Urban Renewal Plan requires acquisitions, demolitions, and some short-term vacancies. RRynski noted the City is working with property owners to reduce vacancy time and that in some cases, the City if comfortable with being a landlord in the interim, and reiterated the importance of environmental due diligence and any associated clean-up for all included properties.

JMorabito noted the concept frames with RPD on the north are not preferred due to issues with access and security. In addition, JMorabito noted an RPD station was formerly located in the Bull's Head Plaza.

## **Next Steps**

FArmento thanked the PAC meeting attendees for their participation and valuable input. In addition, FArmento presented the next steps for the BHBOA, which included:

- Hold the third public meeting on June 26 at St. Mary's Campus
- Publish the draft Bull's Head Revitalization Plan
- Publish the final Bull's Head Revitalization Plan
- Complete designation of the study area as a Brownfield Opportunity Area
- Proceed with implementation planning and activities

The foregoing meeting minutes represent the writer's interpretation and summary of the proceedings of the meeting. The minutes were reviewed by the City of Rochester and by the members of the Project Advisory Committee. Please notify the City of Rochester of any additions or modifications.

Michael J. Godfrey, AICP

Michael J. Godfeey

Associate Planner

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## City of Rochester Bull's Head BOA – Step 2: Nomination Project Advisory Committee Meeting #5

Monday November 25, 2019 - 6:00 PM St. Mary's Campus, 89 Genesee Street

## **AGENDA**

1.	<b>EPA Grant and</b>	Bull's Head	<b>BOA Site</b>	<b>Assessment</b>	Program	(BOASAP)

- Overview
- Priority Sites
- Next Steps

## 2. Since the Last PAC Meeting

- Completed tasks and activities since PAC meeting #4
- Public Meeting #3 Review

## 3. BOA Nomination Process

- Review of process underway to designate the BOA study area

NOTES:			







## Project Advisory Committee Meeting #5 Bull's Head Brownfield Opportunity Area, Step 2 Nomination

Monday, November 25, 2019 | 6:00pm – 8:00 pm St. Mary's Campus, 89 Genesee Street, Rochester, NY

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John DeMott	(JDeMott)	19 <sup>th</sup> Ward Community Association
Zola Brown	(ZBrown)	19th Ward Community Association
Chris McDonald	(CMcDonald)	19th Ward Community Association
Joseph Morabito	(JMorabito)	Rochester Police Department
Rick Rynski	(RRynski)	City of Rochester, Neighborhood and Business Development
Frank Armento	(FArmento)	Fisher Associates
Mark Gregor	(MGregor)	Labella
Gabrielle Krawiec	(GKrawiec)	Labella

## **Introduction and Project Status Update**

Rick Rynski (RRynski) and Frank Armento (FArmento) began the meeting with introductions of the project team members present for the meeting. FArmento reviewed the agenda for the meeting and introduced Mark Gregor (MGregor) and Gabrielle Krawiec (GKrawiec) who were scheduled to present information on the City of Rochester's EPA Grant and Bull's Head BOA Site Assessment Program (BOASAP).

## EPA Grant and Bull's Head BOA Site Assessment Program

Mark Gregor (MGregor) provided an overview of the City of Rochester's Brownfield Opportunity Area Site Assessment Program (BOASAP). His presentation included background on the program (EPA grant funding to complete environmental site assessments in four BOAs including Bull's Head BOA, identification of strategic and opportunity sites, engagement of BOA communities to help set priorities for use of the grant). MGregor then presented the basic steps to the BOASAP program, from environmental consultant selection to completion of and reporting on environmental site assessments. He also discussed additional BOASAP considerations including site access and control and liability issues and the community involvement requirements including meeting with each BOASAP community and sharing updates. Finally, MGregor presented next steps including a request that each community review the City's Strategic Site list and mapping, determine community priorities, and identify potential additional sites. MGregor also requested that each community provide a prioritized list of sites by January 8, 2020 so that Labella can prepared a summary report regarding site priorities. ZBrown and JDemott indicated that they would review the materials presented by MGregor and provide any feedback on the Strategic Site list and any other sites that may be identified as community priorities.

## Since the Last PAC Meeting

Frank Armento (FArmento) reviewed the progress of the project team since the last PAC meeting including the following:

- Held the third public meeting with 90+ attendees
- Completed the meeting summary for Public Meeting #3
- Addressed public and agency comments received at the public meeting
- Submitted partial draft Revitalization Plan to NYSDOS and received positive feedback
- Prepared draft Revitalization Plan for internal review
- Continued implementation of the first phase of the Urban Renewal Plan including land assembly and environmental investigation/remediation activities
- Began second phase of Urban Renewal Plan

FArmento also reviewed the Public Meeting #3 Meeting Summary with the PAC members and attendees. Public Meeting #3 included the following:

- Presentation of the Vision Statement, Goals and Objectives
- Strategic Sites
- Bull's Head Urban Renewal Plan including four conceptual redevelopment frames
- A Visual Preference Survey
- Meeting Feedback

### **BOA Nomination Process**

FArmento described the BOA Designation Application Process. This includes finalizing the draft Revitalization Plan for public comment in December 2019 and submittal of an Application in January 2020 seeking official NYSDOS designation of the BOA study area as a Brownfield Opportunity Area which opens opportunities for grants and other financial incentives for pre-development and implementation activities.

## **Next Steps**

FArmento thanked the PAC meeting attendees for their participation and valuable input. In addition, FArmento presented the next steps for the BHBOA, which included:

- Complete the draft Revitalization Plan
- Prepare the BOA Designation Application and make available for public comment
- Submit the BOA Designation Application to NYSDOS
- Proceed with implementation planning and activities

The foregoing meeting minutes represent the writer's interpretation and summary of the proceedings of the meeting. The minutes were reviewed by the City of Rochester and by the members of the Project Advisory Committee. Please notify the City of Rochester of any additions or modifications.

Frank j. Armento, AICP Associate Planner

Look J. Chan

FISHER O

325 Delaware Ave, Suite 200 Buffalo, NY 14202 716.858.1234 ext. 306 (office) FArmento@fisherassoc.com www.fisherassoc.com



## **BULL'S HEAD REVITALIZATION**

PUBLIC MEETING July 27, 2017

Meeting	Agenda
6:00 pm	Sign-in
6:10 pm	Welcome Remarks
6:15 pm	Presentation
7:00 pm	Breakout Stations
Notes:	

This document was prepared for the City of Rochester and the New York State Department of State with state funds provided through the Brownfield Opportunity Areas Program.



## **Study Description**

The Bull's Head Revitalization Study represents Step 2 of 3 in the NYS Brownfield Opportunity Areas (BOA) Program. The Study will provide an in-depth and thorough description of existing conditions, potential brownfields, opportunities, and constraints, and will include an economic and market trends analysis. Based on this thorough inventory and analysis, key findings will inform recommendations and the identification of strategic sites. The Study will emphasis recommendations and reuse potential for strategic sites that may act as catalysts for neighborhood revitalization. The planning process will result in designation of the BOA by the Secretary of State which will provide tools and incentives to encourage reinvestment in the area.

## **Public Participation + Feedback**

Local residents and stakeholders will have multiple opportunities to provide input and feedback during the Bull's Head revitalization study process. The Community Participation Plan (CPP) details the anticipated methods and opportunities to engage local residents and stakeholders in the study process. The CPP is posted on the BOA website (see below). To receive updates on future public participation opportunities, please leave your name, address, and email at the sign-in station. To provide written feedback to the project team, please contact the project manager listed below.

## **Project Contact**

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A Rochester, NY 14614-1290

## **More Information**

Website:

CityOfRochester.gov/BullsHeadRevitalization

**Document Repository:** 

Arnett Branch Public Library



# BULL'S HEAD REVITALIZATION

PUBLIC MEETING July 29, 2017

## AGENDA PUBLIC MEETING

6:00 pm Sign-in

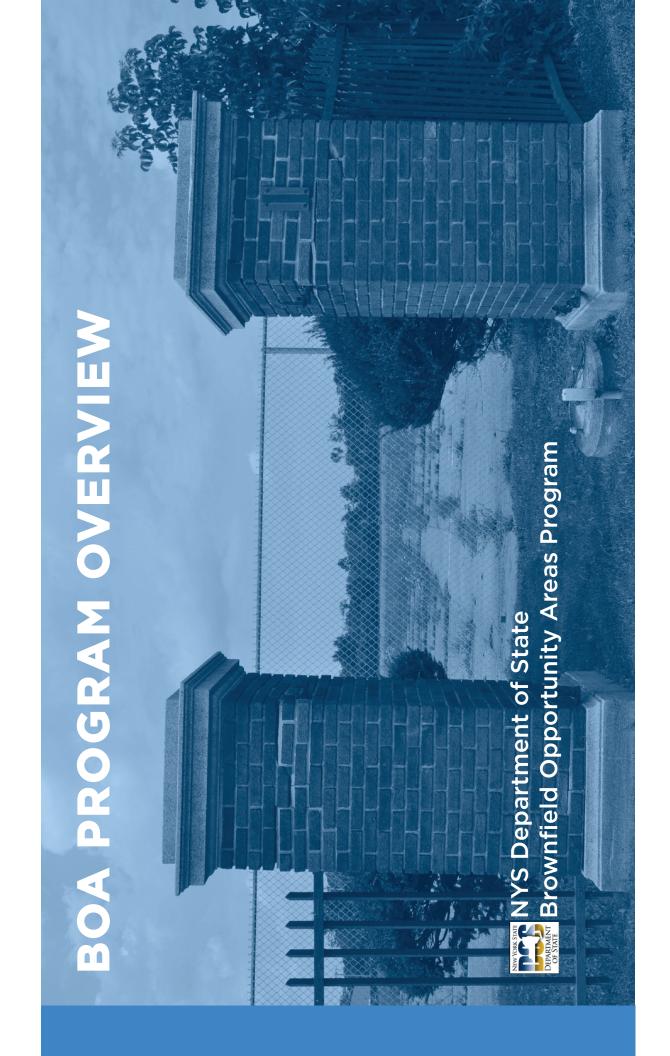
6:10 pm Welcome Remarks

6:15 pm Presentation

7:00 pm Breakout Stations

## Presentation

- BOA Program Overview
   Inventory
- 3. Subarea



#### What is a

### **Brownfield?**

Brownfields are all abandoned, underused sites, or real property where the redevelopment or reuse is complicated by the presence or perceived presence of environmental contamination.

Large Sites









#### What is the

# **Brownfield Opportunity Areas Program?**

conditions, identify and prioritize redevelopment opportunities, and A 3-step process to comprehensively assess existing neighborhood attract new investment.



#### Pre-Nomination Study

Basic and preliminary description and analysis of the existing conditions and opportunities.



#### Nomination & Revitalization Plan

Thorough description and analysis of existing conditions and opportunities, and the development of a revitalization plan for strategic sites.



### Implementation Strategy

Detailed implementation strategies to achieve revitalization plan objectives and environmental site assessments.

#### What is the

# **Brownfield Opportunity Areas Program?**

conditions, identify and prioritize redevelopment opportunities, and A 3-step process to comprehensively assess existing neighborhood attract new investment.

Pre-Nomination Study
Basic and preliminary
description and analysis
of the existing
conditions and
opportunities.

Nomination & Revitalization Plan
Thorough description and analysis of existing conditions and opportunities, and the development of a revitalization plan for strategic sites.

Implementation Strategy
Detailed implementation
strategies to achieve
revitalization plan objective
and environmental site
assessments.

#### What was in the

# Step 1 Pre-Nomination Study?

- Established Study Area
- Drafted preliminary:
- Vision and goals
- Existing conditions analysis
- Potential brownfields
- Opportunities and constraints
- Guiding principles

The Step 1 Pre-Nomination Study incorporated findings from the 2009 Bull's Head Area Community Design Workshop.



Report available from:
Project Website
Arnett Brank Public Library

What will be in the

# Step 2 Nomination and Revitalization Plan?

**Inventory & Analysis** 

Existing conditions, opportunities, constraints **Economic and market trends** 

Potential brownfield sites

**Bull's Head Visioning** 

Neighborhood vision statement, goals and objectives

Identification

Strategic sites as catalysts for revitalization

Recommendations

Actions for revitalization

#### How will the

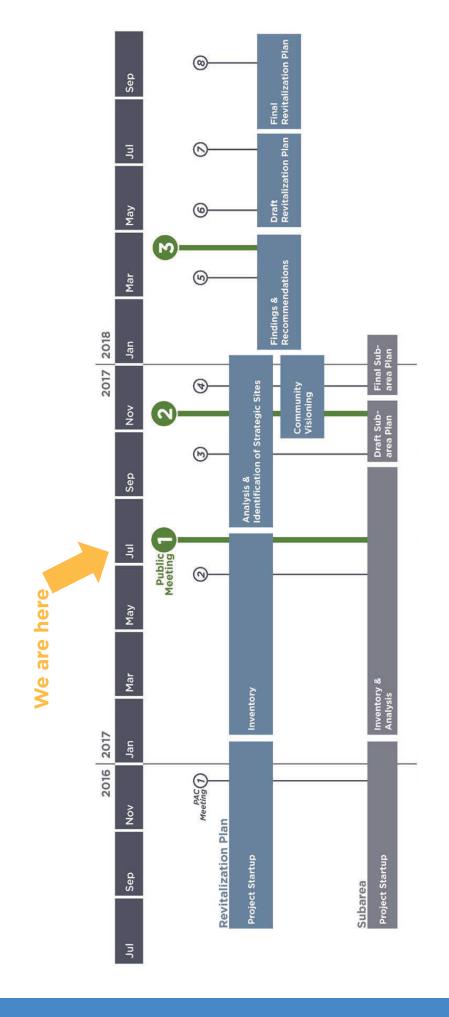
# **BOA Program benefit the community?**

- Address environmental justice issues
- Develop strategies to achieve revitalization
- Create public & private partnerships
- Prioritize public & private investment
- Inform environmental site clean-ups
- Create "shovel-ready" sites
- Market sites to attract investors
- Enhanced construction tax credits

### Where is the **Study Area?**



What is the timeframe of Step 2?



Who is

# championing the Plan?



City of Rochester, NY Lovely A. Warren, Mayor Rochester City Council

City of Rochester

Department of Neighborhood and Business Development



Department of State **New York State** 













#### Who is

## overseeing the Plan?

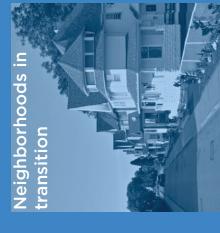
## Project Advisory Committee (PAC)

- Neighborhood United
- 19th Ward Community Association
- Changing of the Scenes (COTS) Neighborhood Association
- Susan B. Anthony Neighborhood Association
- Rochester Regional Health
- Rochester Police Department
- **DePaul Properties**

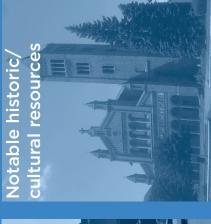
PAC member contact information detailed in the Community Participation Plan posted on the project website and available at Arnett Branch Public Library)



## Where is Bull's Head now?

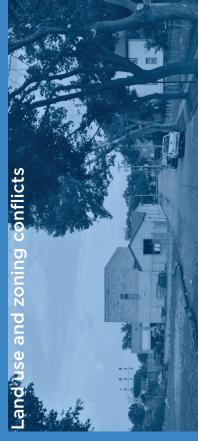






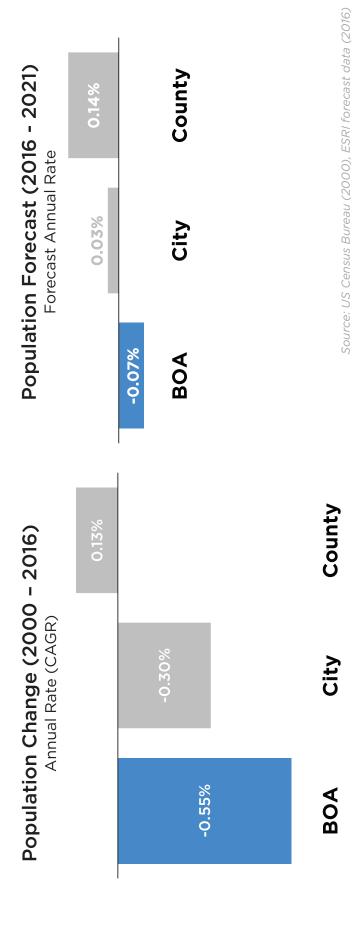






## **Demographics**

#### **1,815** residents

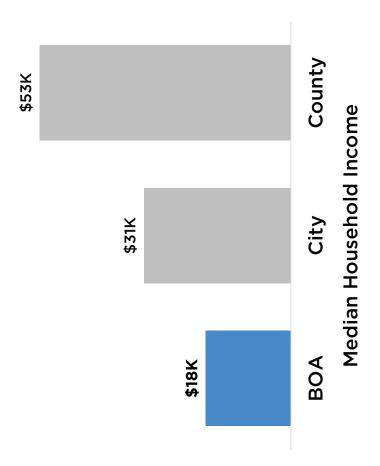


## **Demographics**



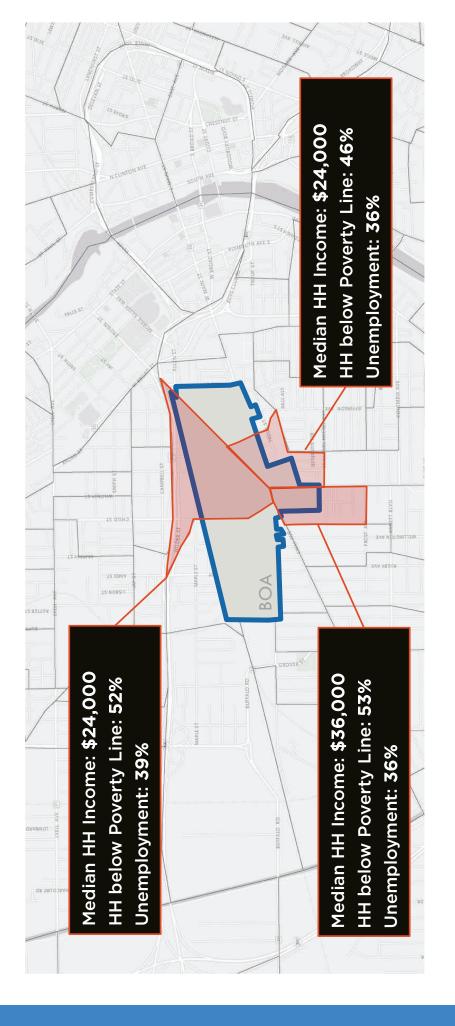
City: 9% unemployed

County: 5% unemployed



Source: ESRI forecast data (2016)

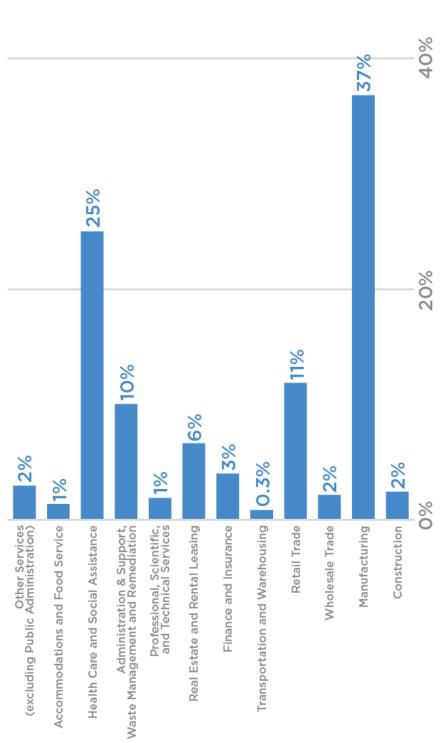
## **Demographics**



Source: City of Rochester Neighborhood Data Map (2014)

## **Employment**

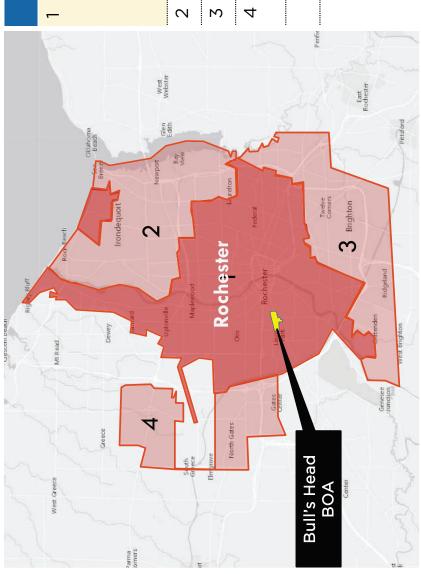
## 375 to 506 local jobs



Employment estimates in the BOA vary across data sources due to differences between survey methodologies and study years.

Source: LEHD on the Map (2014), ESRI forecast (2016)

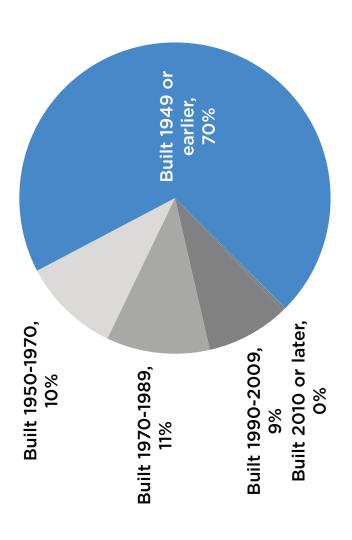
## **Employment**



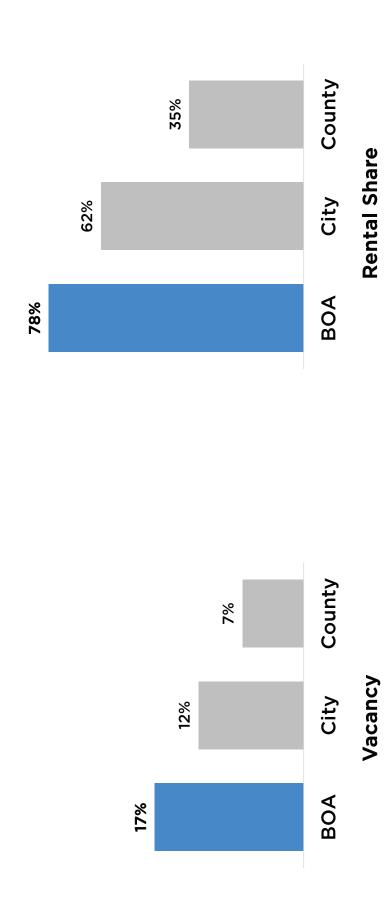
	City	Total	Share
	Rochester, NY	223	46%
	Central Business District	43	%6
	University District	27	%9
	Bull's Head BOA	9	2%
	Other Areas	147	30%
<b>Ο</b> Ι	Brighton CDP, NY	28	%9
2	Irondequoit CDP, NY	15	3%
4	Greece, Gates, North. Gates CDPs	71	3%
	All Other Locations	217	41%
	GRAND TOTAL	483	100%

#### Housing

### 874 housing units



#### Housing



Source: ESRI forecast (2016), US Census American Community Survey (2014 5-year estimates)

#### Housing

BOA: **\$568** 

\$826

City:

606\$

County:

city: \$81,000

BOA: \$58,000

County: \$140,000

Median Residential Rent/month

Median Home Value

### Commercial

**BOA**:

City of Rochester:

360,000 SF healthcare

7-8 M SF healthcare

248,000 SF retail

14 M SF office

23 M SF retail

250,000 SF office

Source: ESRI - Cushman and Wakefield (2016); CBRE (2017); CoStar (2017); City of Rochester

#### Land Use

Manufacturing & Commercial VS Residential

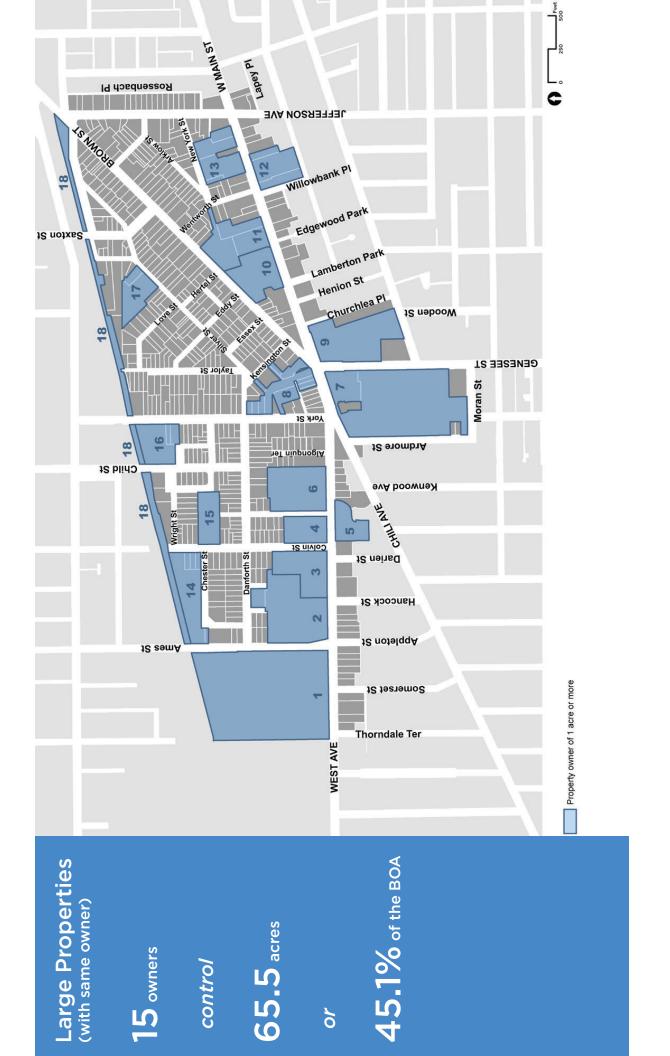


#### Zoning

Manufacturing & Commercial VS Residential













# Other Areas of Inventory

(Viewable on the posters)





#### Rossenbach Pl JEFFERSON AVE 12 notxs2 Lamberton Park Henion St GENESEE ST Ardmore St CHILD SE **Ave boowney** Darien St Hancock St Appleton St 12 semA Somerset St Thorndale Ter **WEST AVE**

#### Where is the **Subarea?**

#### Gladstone St Edgewood Park Renfrew P Lamberton Park Henion St W A Churchlea P Wooden St GENESEE ST Taylor St S enombra Leon St Child St Kenwood Ave Delano St Wellington Ave Colvin St **WEST AVE** Darien St Hancock St 12 snaS

#### Where is the **Subarea?**

## What is the **Subarea?**

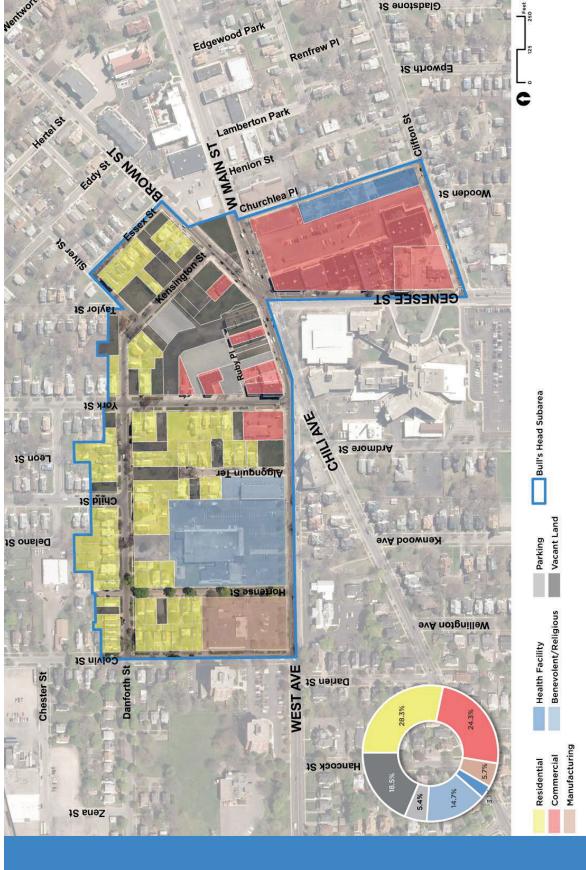
- Blight designation
- Deteriorating physical conditions, factors, and characteristics

Official Name:

Bull's Head Urban Renewal Area



What is the **Subarea?** 



Subarea City-owned Land

## **Prior Studies**

# Bull's Head BOA Step 1 Pre-Nomination Study

(Clark Patterson, 2011)

## **Guiding Principles**

- Respecting human scale
- Sustainable patterns of development
- Landscaping and Streetscaping
- Mixed-use
- History and character
- People promote activity
- Defensible space
- Attention to detail

## **Prior Studies**

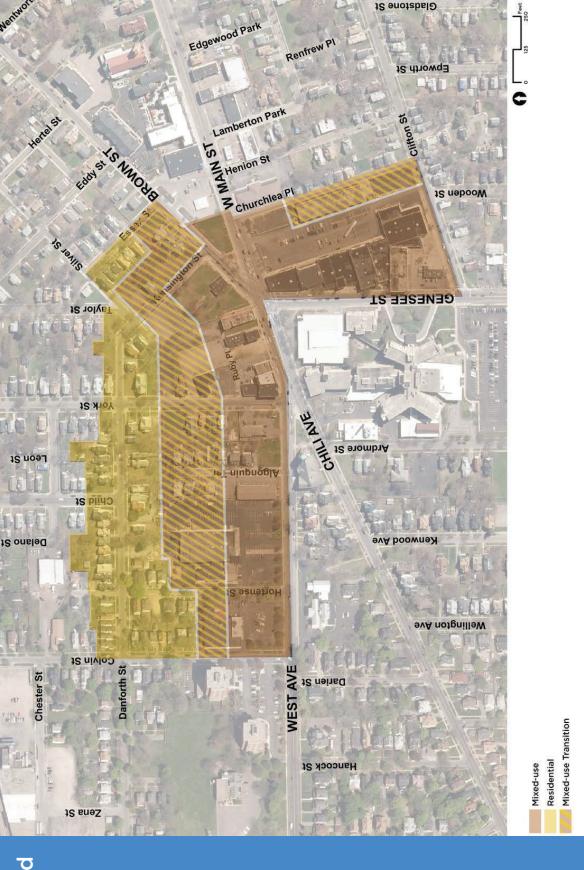
# Community Design Workshop

(Clark Patterson, 2009)

## Recommendations

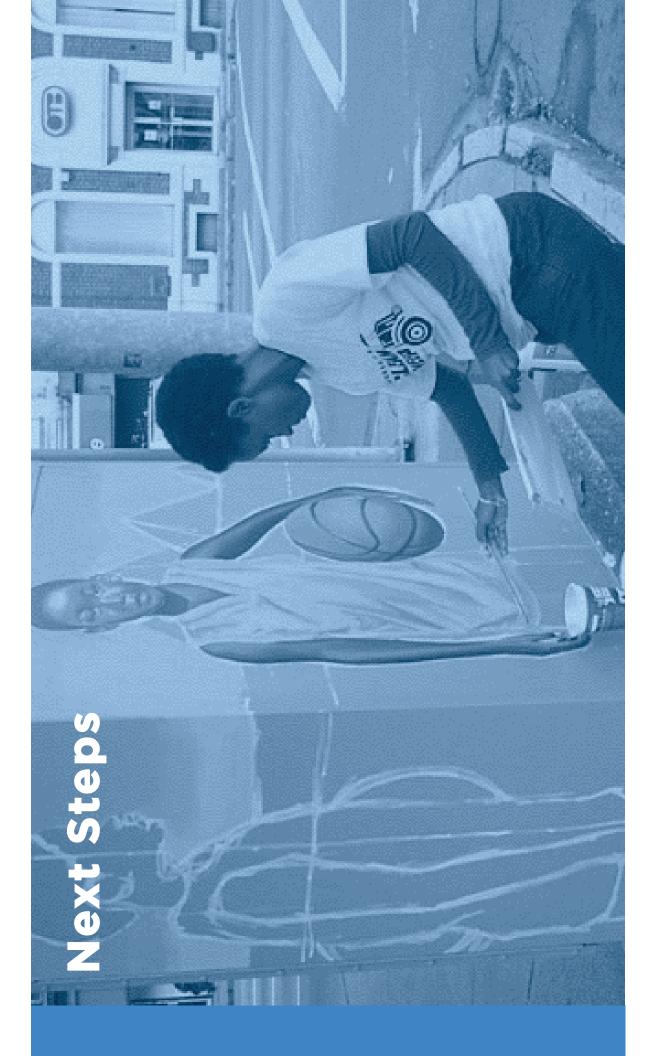
- Signal synchronization
- Historic preservation
- Enhance existing crosswalks
- Expand new crosswalks
- Green space
- Pedestrian amenities
- Retain mix of uses
- diversity

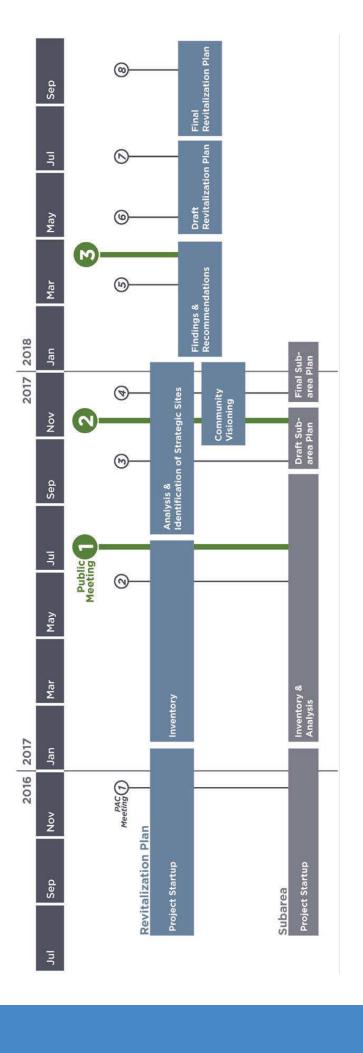
- Police presence
- Improve connections Gateway identification
- Bull's Head Plaza
- Business-owner cooperation



# Subarea Plan Components

- **Existing and proposed land uses**
- Land acquisition, demolition, and removal of structures
- Easements, air rights, etc. and proposed rights of users
- Public, semi-public, private or community facilities or utilities
- New and/or amendments to codes and ordinances
  - Code enforcement program
- Schedule for implementation





# **Breakout Stations**

# **Demographic and Economic Conditions**

- What is the hardest part about living and working in the project area?
- What should we make sure to preserve?

## Parks & Recreation

- How do you use parks and recreational spaces in the project area today?
- How could we improve parks and recreational spaces?

# Transportation and Infrastructure

- In what ways is it difficult to get around the neighborhood?
- What mode of transportation do you use most frequently and why?

## Land Use

- What land uses pose challenges for the project area?
- What are the greatest opportunities to strengthen existing land uses or introduce new land uses to the project area?



# **BULL'S HEAD REVITALIZATION**

PUBLIC MEETING July 29, 2017 **Project Contact:** 

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A

Rochester, NY 14614-1290

Website:

CityOfRochester.gov/BullsHeadRevitalization

Document Repository:

Arnett Branch Public Library

### **DEMOGRAPHICS**

### **POPULATION & HOUSEHOLDS**



1,815 people live within the Bull's Head BOA study area. That represents 0.9% of the people that live in the City of Rochester.

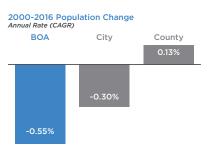


Total Households: 813

There are 813 households within the Bull's Head BOA. That is also 0.9% of the number of households in the City of Rochester.

### POPULATION CHANGE





0.03% -0.07% Projections suggest the BOA population may continue to decline, in contrast to the expected stabilization of the City and County population.

County

2016-2021 Population Forecast

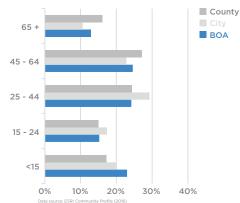
Forecast Annual Rate

воа

Similar to the City, the residential population of the BOA has declined, but at a faster rate.

### **POPULATION BY AGE**

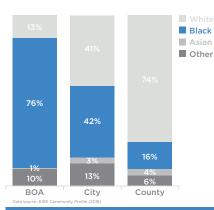




Population by each age group within the BOA is similar to both the County and the City. The BOA, however, has a notable larger percentage of children under 15 years old and a smaller percentage of adults 65+ years old.

### POPULATION BY RACE/ETHNICITY





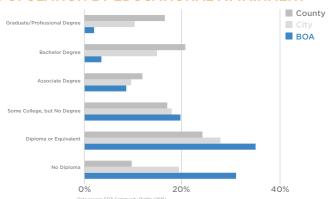
The popluation by race/ethnicity shows 76% of the residents within the BOA are black and that 12% of the residents within the BOA have identified as having hispanic origin. Both of these percentages are greater than the City and the County.





### **EDUCATION & EMPLOYMENT**

### POPULATION BY EDUCATIONAL ATTAINMENT



A large percentage of the population does not have a college degree. 31% of BOA residents have not received a high school diploma, and fewer have attained advanced degree compared to other residents in the City and the County.



### **EMPLOYMENT & UNEMPLOYMENT**



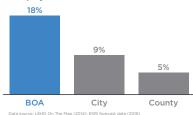
The number of jobs within the BOA varies across data sources due to the difference between survey methodologies and study

Only 2% of BOA residents work within the BOA and only 44% of BOA residents work within other areas of the City.

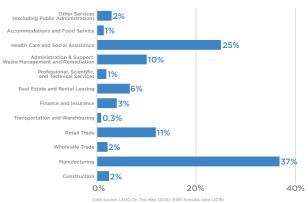
The average unemployment for the BOA is 18%, which is double the average unemployment for the City. However, Some areas of the BOA have unemployment as high as 39% with other areas as low as 5.5%.



Unemployment



### **EMPLOYMENT BY SECTOR**



Together, the Manufacturing (37%) and Health Care and Social Assistance (25%) sectors employ nearly two-thirds of area residents



**EARNINGS** 



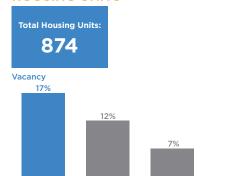
County Median Household Income City

Median household income for BOA residents is less than half the median household income for County residents.

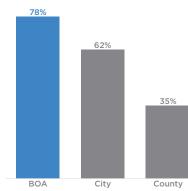


### HOUSING

### **HOUSING UNITS**



**RENTER OCCUPIED** 



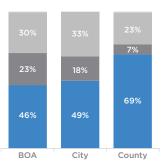
The percentage of housing units which are renter occupied is 78% within the BOA, which is more than double the percentage for the County.

ta source: US Census Bureau American Community Survey (2014 5-year estimates); ESRI forecast data (2014)

### **HOUSING STOCK BY TYPE**

City

воа



■ Two Family
■ Single-Family

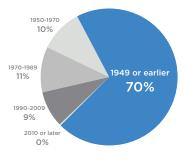
■ Multi-Family

County

There are fewer single-family homes in the BOA than the City and the County.

Data source: US Census Bureau American Community Survey (2014 5-year estimate

### HOUSING STOCK BY YEAR BUILT

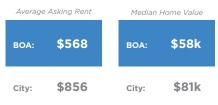


A large majority of the housing stock within the BOA was built before 1950.



Data source: US Census Bureau American Community Survey (2014 5-year estimates)

### **RENT & HOME VALUES**



County: \$140k

Average asking rent and median home value is less than both the City and the County. Average home values are less than half the average of the County.



Data source: CoStar (2017)

County: \$909

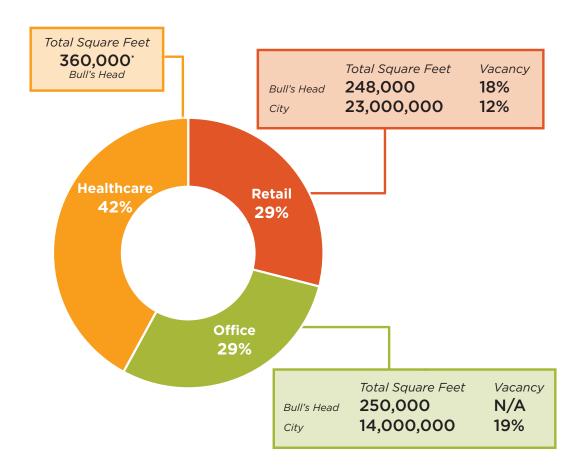




### **COMMERCIAL MARKET**



### **BOA Commercial Square Feet by Use**

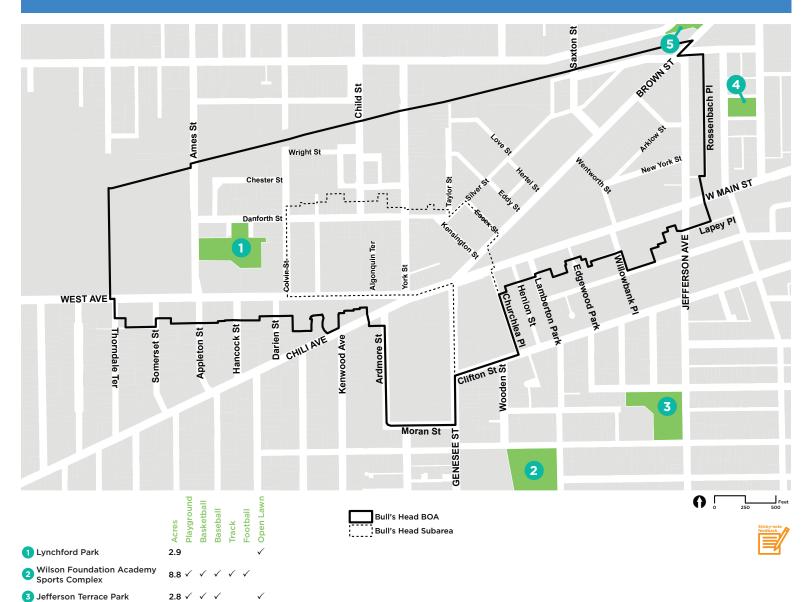








### **PARKS** & RECREATION



There is only one park within the BOA, Lynchford Park, which is adjacent to the Danforth Community Center. Lynchford Park has no active or passive recreational amenities.

8.0

0.5

### **ACRES OF PARKLAND**

Susan B. Anthony Square

Grape Wilder Park

per 1,000 resdients:





### **TRANSPORTATION**

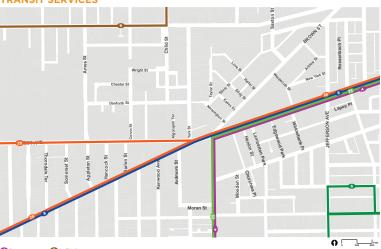
### **TRAFFIC VOLUMES**



Traffice volumes are highest on W Main St, Genesee St, West Ave, and Chili St. A more detailed analysis is needed to determine if there are any opportunities for road diets, complete streets, or traffic calming.



### TRANSIT SERVICES



The major roads within the BOA act as a conduit for several transit routes going to and from downtown, including the 28, 25, 8, and 4 bus routes.

Cross-neighborhood access is limited outside of these downtown-oriented routes.

		(until 8 PM)	(after 8 PM)	weekend
HEADWAYS (minutes)	0	20-40	75	60
	6	25-45	75	60
	8	40-60	75	60 Sat / 120 Sun
	9	30-60	75	60
	25	30-60	n/a	90
	23	40	75	60 Sat / 120 Sun



### **BICYCLE ROUTES**



There are limited bicycle facilities within the BOA.

The only dedicated bicycle lanes within the BOA are on Ames Street and Child Street. These lanes are associated with the road underpasses and do not continue into the adjcent neighborhoods.

Genesee Street is marked for shared-use, but has a high daily vehicle traffic volume.





### **TRANSPORTATION**

### **PEDESTRIAN REALM & AMENITIES**









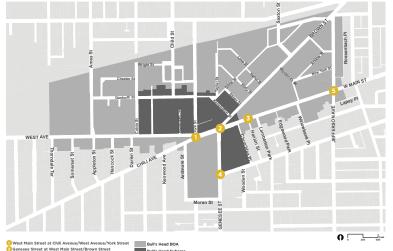








### SAFETY AND OPERATIONAL ISSUES



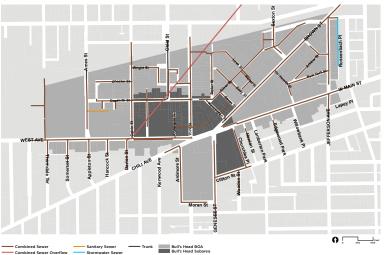
Intersection	Safety and/or Operational Issues  Shallow angles Prohibited turns Relatively wide intersection Pedestrian signal phasing is long		
West Main Street at Chili Avenue/ West Avenue/ York Street			
Genesee Street at West Main Street/ Brown Street	Shallow angles     Lengthy conflict zones     Long crosswalk distances     Improper yielding     A Safety Study will be completed by County DOT		
West Main Street at Churchlea Place to Lamberton Park	2009 Safety study identified conflicts around the Rite Aid driveway and Henion Street		
Genesee Street at Clifton Street	A Safety Study will be completed by County DOT		
West Main Street at Jefferson Avenue	Recent study found above average collision rates, but did not reveal any accident or operational problems in		

Pedestrian and vehicular traffic safety concerns will continue to be investigated. Monroe County is completing a safety study for the intersection of Genesee Street, West Main Street, and Brown Street, and for the intersection of Genesee Street and Clifton Street.



### **INFRASTRUCTURE**

### **SEWER**

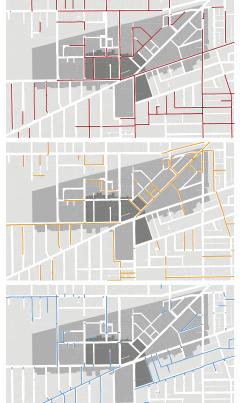


The majority of the **BOA** includes combined sewers. These types of sewers collect both sewage from buildings and stormwater runoff from parking lots and streets.

If the combined flow exceeds the peak design flow of the sewage treatment facility, combined sewer overflows result and contaminate nearby waterways.



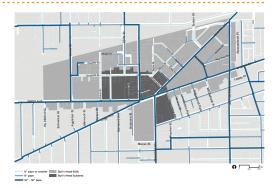
### WATER



**Built Before** 1900

**Built Between** 1900 - 1950

The capacity of water infrastructure will be evaluated in more detail once strategic sites are determined for reuse potential.



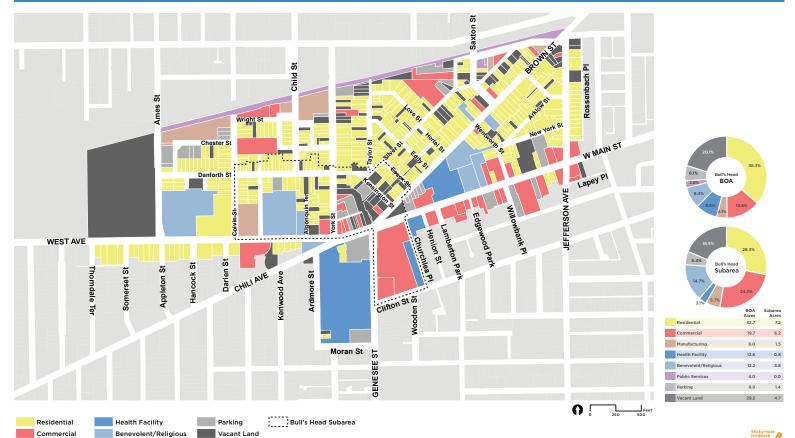


**Built After** 

Within and around the BOA, a large percentage of the water infrastructure was built before 1950. This alone does not directly indicate a problem. Once strategic sites are being evaluated for reuse potential, the age and capacity of the adjacent water infrastructure will be considered.



### **LAND USE**





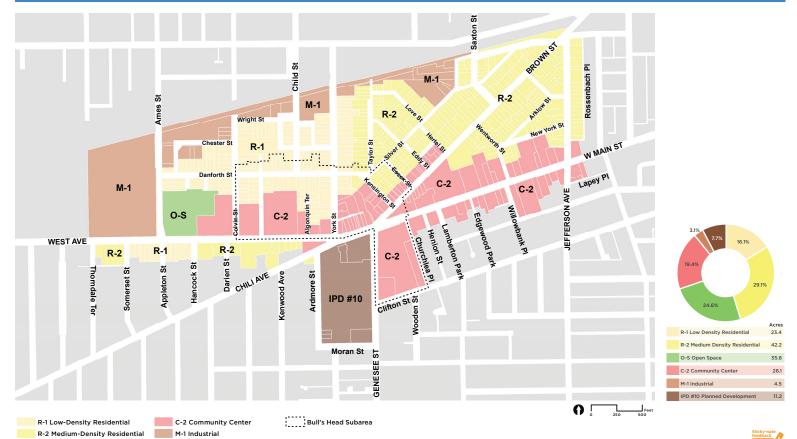


Public Services

Within the BOA, much of the residential land is either surrounded by, or directly adjacent to, commercial or industrial land used for manufacturing. This can often cause conflicts due to the presence of noise, light, odor, and glare from commercial and manufacturing uses.



### **ZONING**







IPD #10 Planned Development

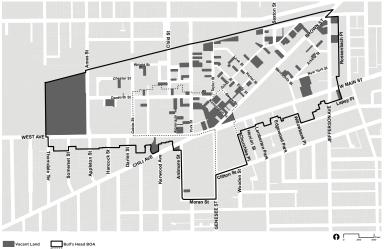
Land uses are regulated by the City's Zoning Code. The BOA includes zones for residential, commercial, and manufacturing uses. These zones exist adjacent to each other and have the potential for land uses conflicts.



O-S Open Space

### VACANT LAND & OWNERSHIP

### **VACANT LAND**



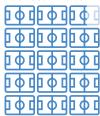
Within the BOA, there is

29.2 acres of vacant land.

This represents

**20.1**% of the BOA.

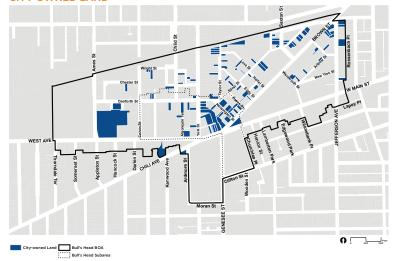
This land is equivalent to 14.6 soccer fields.



Additional land, such as unused parking lots, can be considered as vacant and will be evaluated during the analysis phase and the identification of strategic sites.



### CITY-OWNED LAND

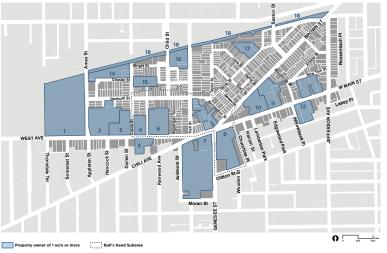


Some of the land owned by the City includes Lynchford Park and the Danforth Community Center. Other land owned by the City includes former abandoned and blighted properties.





LARGE PROPERTIES



Within the BOA,

15 owners

control

**65.5** acres

or

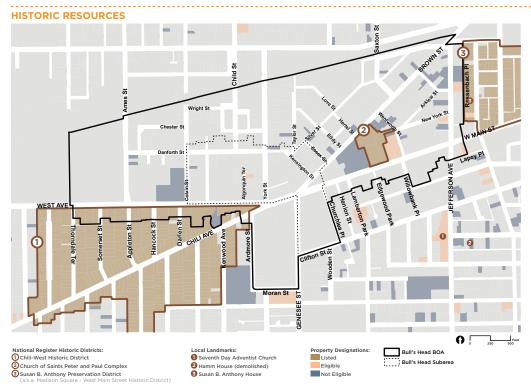
**45.1**%

of the BOA.



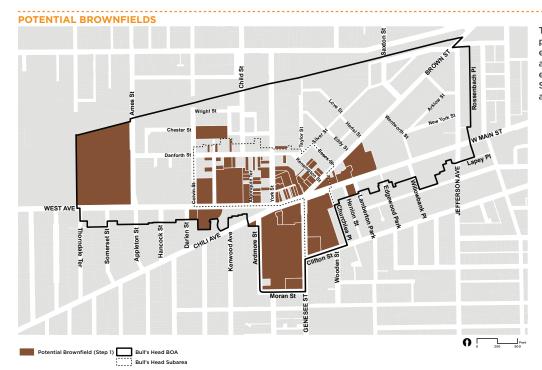


### HISTORIC RESOURCES & POTENTIAL BROWNFIELDS



The BOA includes, and is adjacent to, many historic resources. During the analysis phase of the project these historic resources will be evaluated in more detail and will help identify key buildings and strategic sites for reuse.





The Potential Brownfields map to the left represents properties identified during Step 1. Additional environmental data has been collected. During the analysis phase of the project this information will be evaluated by the City Department of Environmental Services. This evaluation will result in a detailed list and revised map of potential brownfields.



# **BULL'S HEAD NEIGHBORHOOD**

**BROWNFIELD OPPORTUNITY AREA PROGRAM** 

### What is a

### **Brownfield?**

where the redevelopment or reuse is complicated abandoned, underused sites, or real property perceived presence **Brownfields are all** by the presence or of environmental contamination.

### What is the

# **Brownfield Opportunity Area Program?**

neighborhood conditions, identify and prioritize redevelopment A 3-step process to comprehensively assess existing opportunities, and attract new investment.





revitalization plan objectives Implementation Strategy Detailed implementation and environmental site strategies to achieve assessments.

opportunities, and the

conditions and

opportunities.

development of a

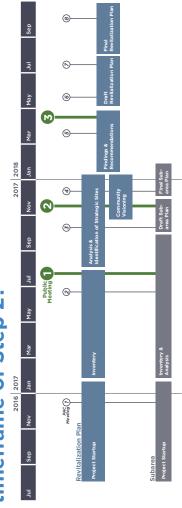
revitalization plan for

strategic sites.

### benefit the Community? How will the BOA Program

- Address environmental justice issues
- Develop strategies to achieve revitalization
- Create public & private partnerships
- Prioritize public & private investment
- Inform environmental site clean-ups
- Create "shovel-ready" sites
- Market sites to attract investors
- Enhanced construction tax credits

### timeframe of Step 2? What is the







### **BULL'S HEAD NEIGHBORHOOD**

Brownfield Opportunity Area Step 2 Revitalization Plan

Mayor Lovely Warren and the City of Rochester welcome you to learn more about the Bull's Head Brownfield Opportunity Area (BOA) Program, planning efforts to-date, and offer your input as we plan for the future of this key western gateway.

### **Meeting Agenda**

6:00 pm Sign-in

6:10 pm Welcome Remarks

6:15 pm Presentation

7:00 pm Breakout Stations

### **Project Description**

The New York State Department of State's Brownfield Opportunity Area Program is a 3-step process to comprehensively assess existing neighborhood conditions, identify and prioritize redevelopment opportunities, and attract new investment. The Bull's Head Step 2 Revitalization Plan will identify the reuse

potential of strategic sites that will act as catalysts for revitalization, repositioning Bull's Head as a vital and thriving community with a renewed sense of identity. This meeting is being conducted in conjunction with the New York State Department of State with funds provided under the Brownfield Opportunity Area Program.





















### **Bull's Head Brownfield Opportunity Area**

PUBLIC MEETING SUMMARY
July 27, 2017 | St. Mary's Hospital

This meeting summary is available on the project website and at the document repository:



CityOfRochester.gov/BullsHeadRevitalization



### Welcome

Mayor Lovely Warren welcomed over 90 people from local and surrounding neighborhoods and communities to the meeting and thanked everyone for joining the conversation to plan the revitalization of the Bull's Head neighborhood. The Mayor recognized the importance of the neighborhood, its residents, and the desire for their continued activism. She indicated that the City continues to support residents through neighborhood planning and development, and highlighted the recent acquisition of the Bull's Head Plaza by the Rochester Economic Development Corporation (REDCO). The Mayor concluded her remarks by noting the City's desire to bring action forward and make a significant investment in the area.

Rick Rynski, Senior Economic Development Specialist with the City of Rochester, welcomed participants to the meeting and provided a brief overview of the Bull's Head Revitalization planning process as part of the NYS Department of State Brownfield Opportunity Areas (BOA) Program. Additionally, Mr. Rynski introduced members of the Project Advisory Committee (PAC) and members of the consultant team.



Mayor Lovely Warren welcoming meeting participants

### Presentation/Overview

Frank Armento of Fisher Associates and Jordan Hare of HR&A Advisors presented an overview of the Bull's Head Revitalization planning process

and the initial findings from the inventory of the study area. The presentation included a detailed overview of the BOA Program including a definition of a brownfield, program steps, overview of Step 1, components of Step 2, how the program will benefit the community, the boundaries of the study area, and the timeframe for completing the Bull's Head Revitalization Plan. The initial findings from the inventory to-date has provided insights to the challenges facing the neighborhood and the opportunities for revitalization. This information included demographics, employment, housing market, commercial real estate market, potential brownfields, land use, zoning, land ownership, traffic volumes, intersection safety concerns, parks and recreation, historic resources, transit services, bicycle facilities, and infrastructure.

Mr. Armento provided an overview of the Bull's Head Subarea (officially known as the "Bull's Head Urban Renewal Area"). The Subarea represents a separate but concurrent planning process with the goal of drafting a Bull's Head Urban Renewal Plan similar to other Urban Renewal Plans recently adopted by the City Council. Mr. Armento described the boundary of the subarea, prior studies that have been completed, land use patterns, areas of city-owned land, the plan's anticipated components, and preliminary considerations for a future land use concept.



Presentation of the initial findings of the inventory for the Bull's Head Revitalization Plan

### **Breakout Stations**

Tanya Zwahlen of High Planning transitioned from the presentation of the initial inventory findings to the breakout stations. These stations provided the opportunity for meeting participants to enhance and go beyond the data that statistics and maps provided the project team. The breakout stations were grouped into the following categories, each with statistics, maps, and key questions. Meeting participants were asked to consider the key questions and provide feedback.

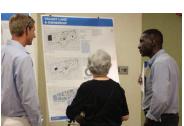




### **Economics and Demographics**

This station included information on the local housing market, commercial market, educational attainment, employment, and demographics. Meeting participants were engaged in a facilitated discussion focusing on the following key questions:

- 1. What is the hardest part about living and working in the project area?
- 2. What should we make sure to preserve?







### Transportation and Infrastructure

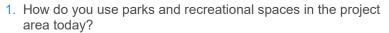
This station included information and maps regarding traffic volumes, transit services, bicycle routes, pedestrian amenities, potential intersection safety and operation issues, location and type of sewer infrastructure, and the age and capacity of water infrastructure. Meeting participants were engaged in a facilitated discussion focusing on the following key questions:

- 1. In what ways is it difficult to get around the neighborhood?
- 2. What mode of transportation do you use most frequently and why?



### Parks and Recreation

This station included location of parks and recreational resources within and near the study area. Additional information included the amenities available within each park or recreational area and the estimated number of acres of park or recreation land per 1,000 residents. Meeting participants were engaged in a facilitated discussion focusing on the following key questions:







### Land Use and Zoning

This station included information and maps for the land uses and zoning designations within the study area, and potential land use and zoning conflict areas. This station also included information and maps on vacant land, city-owned land, and large properties, or several contiguous properties, with one single owner. Meeting participants were engaged in a facilitated discussion focused on the following key questions:

- 1. What land uses pose challenges for the project area?
- 2. What are the greatest opportunities to strengthen existing land uses or introduce new land uses to the project area?







### **Feedback Summary**

Meeting participants were actively engaged in the facilitated discussions at each station and provided thoughtful feedback for each key question presented. In addition, meeting participants provided written comments on the presentation boards and in general comment forms. A total of 280 comments were received during the public meeting.

While many of these comments were specific and directly addressed one of the presented key questions or perhaps a specific site within the BOA, most comments addressed multiple topics (i.e. housing and employment, crime and park amenities, historic character and infill development). Therefore, common themes, views, and relationships between the comments were summarized. A sampling of comments is shown below.





### **Summary of Common Themes**

Nine common themes have surfaced from the comments received at the public meeting. These themes generally align with the comments referenced in the BOA Step 1 Pre-nomination findings, based on the 2009 community planning process. The nine common themes are summarized as follows:

- Blighted / Vacant or Underutilized Properties
- Crime / Drugs / Gangs
- Lack of Economic Development / Jobs
- Transportation / Traffic Issues
- Historic Character within the BOA
- Lack of Housing for the Elderly / Aging in Place Opportunities
- Lack of Owner Occupancy
- Lack of Green / Open Space
- Brownfields / Environmental Impacts

### **Breakout Stations - Questions and Responses**

The public meeting ended with participants visiting topic stations to consider specific questions and respond with their input (listed below):

### **Economic and Demographics:**

Q1: What is the hardest part about living and working in the project area?

- It's not hard, but we need jobs and manufacturing in our community
- Lack of Jobs
- No schools
- Need more educational opportunity for youths programs
- Lots of deteriorated houses and commercial buildings.
- Less mom-&-pop stores
- Our existing commercial consists of dollar stores and mini-marts
- A true grocery store! Perhaps subsidized
- Slumlords
- Absent landlords
- Presence of vacant houses / drug houses
- Living in this area there is high crime due to many rentals
- Homeowners
- Houses should be rezoned R1 or R2 only
- City services that don't help new / struggling homeowners
- Vacant lots
- Very little code enforcement.
- Housing violation enforcement
- Zoning enforcement
- Traffic
- We need a whole lot of help in this area. We need our streets cleaned. There is a lot of killings and drugs. It's not safe to be out at night.
- Speeding along the roads
- Signal or stop lights; York, Silver, Danforth Streets
- It's not difficult but Bulls Head Plaza can be a very dangerous entrance & exit during early morning & evening
- Improve Main St. corridor for pedestrians, bike riding
- Living = noise pollution due to music from cars
- Driving past the litter
- Living lack of concern of people and their trash disposal out of car windows
- No community outdoor space
- Seeing the blight
- Physical decay
- Not enough incentives to renovate
- Very little investment.
- Crime
- Drug activity
- Seeing drug dealers standing outside stores
- Gang activity
- Driving past the hangouts
- Proactive police presence. Stop small stuff double parking, loitering, etc. May stop some of the big stuff.
- Parking
- Living with people's perceptions (negative)
- Litter, garbage overflowing
- Trash
- Parking
- A giant hole where there used to be vitality
- Unleashed dogs and a lot of stray cats
- Remove some trees; roots causes sewer problems

### **Economics and Demographics:**

Q2: What should we make sure to preserve?

### **Responses:**

- Keep and expand St. Mary's
- Have the new building designs reflect the history of Bulls Head
- Healthcare emergency center
- Diversity of housing types
- Historic buildings
- Improve home ownership
- Historic architecture on new buildings
- Preserve businesses so people can have pride
- Commercial infill should be sensitive to the look of the Main St corridor
- Preserve West Avenue Methodist at all costs
- Westminster Church
- Preserve this building
- Yes! ["Preserve this building"]
- Find a use for United Methodist Church. Provide parking for the building.
- St. Peter & Paul Bulls Head historic building
- Cohesive Zoning. No C-2
- 707 W. Main St. is the old Genesee Branch Library
- St. Mary's healthcare facilities
- Preserve historic fabric in the BOA
- Make sure current residents benefit in better living / work conditions and don't get displaced in the process to revitalize the BOA
- 640 W. Main. Historic housing along W Main St. \* North side of Main St.
- Save 707 Main St West, the former Genesee Branch Library
- Green space / parks
- Mr. Doug's & Andy's
- Preserve historic churches, commercial building, homes. Renovate first, and only demolish when
  absolutely necessary. Get away from the obsolete urban renewal mentality. You can't revitalize a
  neighborhood by demolishing it. Do not listen to anyone who says you need to demolish a whole block
  to attract a developer. Successful city neighborhoods use infill development.
- St. Mary's WICC 24/7
- Do not destroy the current standing historic building
- Preserve the urbanist feel of the commercial district. Infill development fronting on the street. Keep the remaining buildings.
- Do something with zoning so vacant land can be developed by existing owners
- Let residents who own property develop touching vacant property
- Existing buildings
- Home ownership to attract residents
- Strong human community

### **Transportation and Infrastructure:**

Q1: In what ways is it difficult to get around the neighborhood?

- Walking is not safe
- Intersection of Brown, Main, and Chili is stupid, crazy, dangerous and confusing
- Biking feels unsafe. Want West Main and Genesee bike lanes. A lot of cars.
- Unsafe to walk, unsafe to bike
- St. Peter's Kitchen: we have many guests. Very poor. Cannot afford bus fares. To give passes opens up the possibility of passes being sold for other things. Possibly have free rides originating at certain sites a few days a week to get those to important sites (Dept. of Soc Svcs, hospital, downtown...)
   Many are not only poor but have many health issues too.
- Bike lanes

- Lighting isn't pedestrian friendly
- Traffic patterns
- Increase police officer walking beats and biking beats
- Speeding cars on York St
- Drug activity
- Parking issues on side streets
- Fall & spring sun glare on W Main St. creates blind spots when driving at sunset
- W Main St. road zig-zag near Jefferson should be straightened out
- Seriously study a modern street car on W Main & Genesee between downtown and UR/Strong
- Create a bus transit center at Bulls Head to improve the waiting conditions and facilitate transfers
- The intersection of West Main, West, Chili, Brown and Genesee is very pedestrian unfriendly. Do NOT put in a traffic circle which would make it much worse for the peds
- Difficult left turn [for bikes westbound on W Main to Genesee]
- Road too narrow and traffic too fast. [for bikes]
- Dangerous turn to bike and to turn on Chili Ave from [Genesee] St.
- [Difficulty biking over] sewer grates
- Calm traffic / Currently W. Main, Chili, Genesee St. is used as a quick way for cars to get in & out of the downtown.
- Re-align intersection to improve the Safety of the intersection of Brown, and to increase the distance on W. Main between West and Brown (less likely for cars to back up.) [meeting participant drew a raaligned street through the existing bull's head plaza]
- On streets recently paved Sharrows (shared road markings) are in the correct spot (in the driving lane) indicating the lane to be shared with cyclists. So congrats to City on that. But most of the older sharrows are in the door zone, so that motorists mistakenly think that is where the cyclists should be.
- It isn't difficult to get around in the BOA because it is underutilized. Not enough people live and work here
- Transit service is very infrequent. We need greatly improved transit service.
- Sidewalks
- Potholes are lethal for cyclists
- Gas station

### **Transportation and Infrastructure:**

Q2: What mode of transportation do you use most frequently and why?

### Responses:

- Car / Speed / Timing of activities.
- Car / Personal & business affairs out of the area
- Automobile, but I like the bike sharing station
- Car Convenience & safety
- Use a car because there is no restaurants or shopping
- Car I'm a baby boomer
- Own vehicle
- I mainly drive but I would use transit more if the service was much more frequent
- Foot & cab service. Services using not on bus line. \$\$.
- Bike, walk
- [install] bike boxes
- I love walking & biking but I can't
- Foot. Location of work, exercise
- By foot with groups of friends

### **Parks and Recreation:**

Q1: How do you use parks and recreational spaces in the project area today?

- Not enough spaces to use
- Don't. Not safe.
- Aren't many to use

- Only Danforth. Occasional baseball practice, dog exercise
- We need playground for kids & adults
- Playground
- Walking; however, there is a lack of respect & lots of dogs with poop
- I take my grandchildren to the parks to play & enjoy the water. Parks need more activities for kids as well as better supervision
- Relaxing water park
- School playgrounds are locked
- Too many drug dealers, no enforcement
- Don't. Unleashed dogs.
- Not much anymore; children are grown

### Parks and Recreation:

Q2: How could we improve parks and recreational spaces?

### **Responses:**

- Toddler park for family use
- Dedicated space for community gatherings, inside & out
- Parking needed
- Connecting / walking trail through the BOA
- Regular maintenance of green space and vacant lands mowing and trash collection
- Enforce dog leash laws
- I am skeptic of parks because of the deviant behavior that exists
- From what I understand a lot of the rec centers are overrun by gangs. This probably scares young parents.
- Need more supervision. Drugs and drinking are not a place for children to share with adults. The park is for kids.
- Supervised areas for control issues
- Enforcement by City Parks & Rec, Schools
- More available spaces
- Taylor instruments (95 Ames) should be a park
- Rezone 660 West Main to green space
- Stage, pavilion, graduation parties
- Develop area along Silver St. at railroad for walking or cycling
- Develop a trail to take you form the Erie Canal to downtown
- Need lots of natural beauty
- Need more green space, calming spaces, beauty
- dog park
- Develop a play space near Brown & Saxton Streets
- Teen-friendly areas: basketball, tennis, baseball
- Many kid-friendly spaces
- Danforth Community center more programming, meetings
- Areas for garden plots, particularly near parks = more activity, perception of safety

### Land Use and Zoning:

Q1: What land uses pose challenges for the project area?

- Conflicts between rail corridor and residential safety issue. Create buffer or barrier
- Lynchford Park no amenities. Not really a park
- City should be partner w/private investors not inhibit
- Building owners should also be business owners and live in neighborhood. Park Ave, University Ave, South Ave model would also work here
- No Public art in BOA
- New paving on West Ave. makes traffic go too fast
- Pressure on Irresponsible Investors and Owners

- Less C2 Zoning along W. Main (Jefferson -> Henion St R1 or C1 only to preserve the remaining historic properties)
- Reduce boarding homes uses along corridor
- Where's the full line grocery @ 660 W. Main St. (approved 3 years ago)
- Bullshead needs it identity back. Where's the old buildings? Churches? Homes?
- The number of rental properties is problematic. Fostering home ownership/creating opportunities to do so would revitalize the area
- Remove M-1 zoning where it abuts R-1. New uses of these large buildings are proving to be noise problems for residents
- Who decides what is a brownfield?
- Industrial land use & zoning is problematic for neighborhood development
- Why doesn't the city tear down the abandoned and blighted structures?
- Ensure that the large property owners maintain their properties
- A big part of our poverty problem is the loss of employment sites in the city. We need to put our industrial sites back to job-producing use
- office) but have a buffer along West Ave. such as an attractive office building. Put parking lots in the back
- Rent control
- We have no drive-through restaurants in the SW
- Too many rentals

### Land Use and Zoning:

**Q2:** What are the greatest opportunities to strengthen existing land uses or introduce new land uses to the project area?

### **Responses:**

- New land use to include enhanced green spaces & urban farming
- Land banking people focused
- Housing incentives / low interest loans for housing rehab
- Better mix of housing for all incomes
- Greater diversity of commercial establishments retail/restaurants
- Taylor Industries dog park
- Preserve historical structure
- Revitalize existing landscaping. Introduce new opportunities
- Find reuses for the beautiful old churches
- Provide housing for all incomes in a livable, walkable neighborhoods (green spaces, traffic calming)
- Preserve / rehab housing stock
- Need more sensitive building design
- We need Green "Connections" between the residential & commercial
- Want city to value historic properties. Rehabilitation as a catalyst to new res. Development
- New VA Clinic at St. Mary's
- Commitment to from Roch Req Health to Maintain Services of St. Mary's
- Police Precinct in St. Mary's Office
- Demo Bullshead Plaza New Development on the street Main & Genesee parking lots in rear
- Military Museum in St. Mary's
- Improve Service at Tops Mkt
- Need F.I.S. [Area bounded by Colvin, Danforth, Childe, and Wright]
- Make R1. [triangle formed by Taylor and Love Streets]
- This should be R1. [north side of parcels fronting Brown Street between Kensington and Hertel]
- Grocery Store. [located on W Main near Jefferson]
- Incentives to convert houses back to one & two family / R-1 R-2
- Add small police sub-station
- Postal Service in BOA
- Algonquin Terrace, cleanest safest street downtown Bull's Head
- Develop like Cornhill (business and homes)
- More upscale shopping/restaurants as destination points
- Develop "tinyhomes" community using odd-sized parcels of land (e.g. near railroad)
- Develop greentrail around MI/railroads that loops to commercial corridors

- Develop bike boulevard on Brown St.
- Unused parking need to be replaced with Educational Development Programs or Job opportunities
- Roch Police Department
- Redevelop the former Taylor plant for an employment use (industrial, office) but have a buffer along West Ave. such as an attractive office building. Put parking lots in the back.
- Build new grade school
- Restore our existing bldgs
- More single-family owner-occupied homes to stabilize the neighborhood
- Update housing stock
- Houses R-1 R-2 Zoning
- Redesign Bulls Head Plaza as more urban architecture, mixed-rate housing with retail on 1st floor
- Senior housing or co-housing development
- Solar panels for community energy
- My comment is about the boundaries of the 'subarea'. My church is in that area. So will they invest in the church? They give clothing, food, free lunch. We have a festival all for the community.
- Community farm at Taylor site
- Need traffic circle
- No traffic circles. Traffic circles are horrible for pedestrians
- Leverage vacant spaces for community garden spaces
- Restaurant, entertainment, gathering spaces
- More Habitat homes
- Don't develop this Parcel! (Traffic) [95 Ames St]
- Much more frequent transit services can help to make commercial property more desirable
- Design ne commercial so that it is pedestrian friendly and fronts on the sidewalk. Do not put in drivethroughs, and no parking lots in the front
- Large scale entertainment, movies
- Stop tearing down the historic buildings
- Open air theater, like Highland Bowl
- If we can spend NYS funding to build industrial parks on agricultural land (e.g., STAMP) then we can spend state funds to clean up Taylor to put it back to use.
- Tiny parks
- Community farms
- No more one story commercial buildings
- Indoor mall at Taylor
- Build townhouses, condo's, owner occupied

### **Post-presentation Inquiry to Participants:**

Q: Did any of the existing conditions data presented tonight surprise you? If so, what?

### Responses:

- Poverty rate is concentrated in this area
- Small percentage of people works in the neighborhood (BOA)
- Elderly and 15-year-olds
- Demographics are surprising. Need to draw young professionals & families to the area.
- Wasn't clear how this area, and in particular its boundaries, got identified or set. Does there have to be at least one identified brownfield in an area to trigger the process? I assume 'yes' and yet it seemed like the actual brownfields were not yet positively identified.
- At one point there was a proposal to put a junkyard at the Taylor site. That didn't happen. But if it had happened would that be considered a "reclaimed" property & not currently be classified as a brownfield?
- No not at all. Is there going to be a home owner promotion in the development or apartments mixed use can mean the neighborhood will lose its identity
- At the age of the properties
- Lack of homeowners in the area, number of rentals
- Incentives to own
- % of elderly and under 15 population. Where is the middle generation? Need to address this issue so that efforts to revitalize does not displace current residents; i.e., gentrification.
- Too few owners of large spaces (make land use for neighbors, not speculators)

- 80% renters! Need more owners
- Didn't tell us if the PowerPoint is available electronically/ I think it's available at the Arnett Library
- We need to study it more
- Identify historic structures to remain
- Surprised that no health data was included in the presentation
- Tonight's crowd was impressive

### **Brownfield Questions:**

The following written questions provided by participants, were placed on the brownfield informational presentation board:

- What is the current impact of the brownfields on area residents?
- How will cleaning up the contaminated spots impact development?
- How will cleanup be publicized?



### **BULL'S HEAD REVITALIZATION**

COMMUNITY WORKSHOP September 6, 2018

Meeting	Agenda
6:00 pm	Welcome Remarks
6:05 pm	Presentation
6:20 pm	Vision & Goals Exercise
6:45 pm	Strategic Sites and Land Use Exercise
7:25 pm	Wrap-up
Notes:	

This document was prepared for the City of Rochester and the New York State Department of State with state funds provided through the Brownfield Opportunity Areas Program.



### **Study Description**

The Bull's Head Revitalization Study represents Step 2 of 3 in the NYS Brownfield Opportunity Areas (BOA) Program. The Study will provide an in-depth and thorough description of existing conditions, potential brownfields, opportunities, and constraints, and will include an economic and market trends analysis. Based on this thorough inventory and analysis, key findings will inform recommendations and the identification of strategic sites. The Study will emphasis recommendations and reuse potential for strategic sites that may act as catalysts for neighborhood revitalization. The planning process will result in designation of the BOA by the Secretary of State which will provide tools and incentives to encourage reinvestment in the area.

### **Public Participation + Feedback**

Local residents and stakeholders will have multiple opportunities to provide input and feedback during the Bull's Head revitalization study process. The Community Participation Plan (CPP) details the anticipated methods and opportunities to engage local residents and stakeholders in the study process. The CPP is posted on the BOA website (see below). To receive updates on future public participation opportunities, please leave your name, address, and email at the sign-in station. To provide written feedback to the project team, please contact the project manager listed below.

### **Project Contact**

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A Rochester, NY 14614-1290

### **More Information**

**Project Website:** 

CityOfRochester.gov/BullsHeadRevitalization

**Document Repository:** 

Arnett Branch Public Library



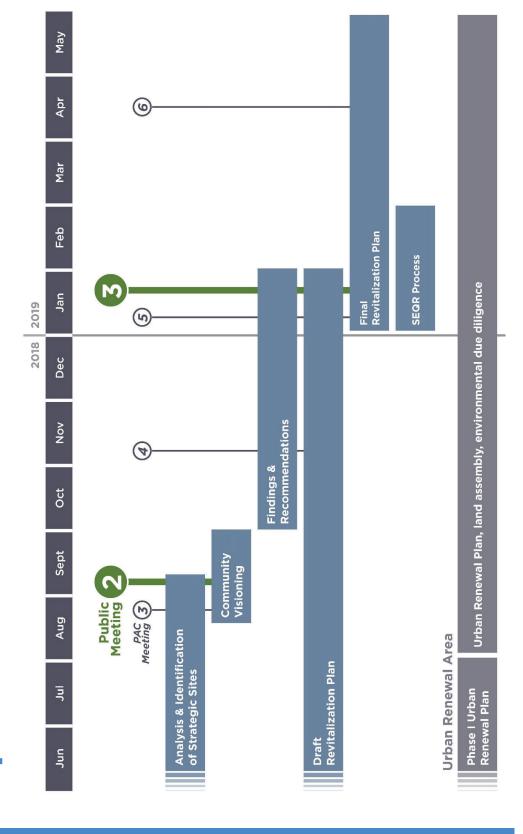
# BULL'S HEAD REVITALIZATION

COMMUNITY WORKSHOP September 6, 2018

### Study Area



## Updated Schedule



# Since the last public meeting . . .

Held the first public meeting with 90+ attendees and 280 written comments

Completed the first phase Urban Renewal Plan for the existing urban renewal area

Inventoried key buildings and transportation issues/disparities

Coordinated with several City/County staff and departments

Met with key stakeholders, including residents and business owners

Drafted an economic and market trends analysis

Identified potential brownfield sites & underutilized sites

Summarized key findings from the inventory and analysis

Identified potential strategic sites

### Tonight . . .

Review feedback from Public Meeting #1

Explain the adopted Phase I Urban Renewal Plan

Review key findings from the inventory and analysis

Open the floor for a full group discussion of Bull's Head neighborhood values

Work in small groups to discuss potential strategic sites and land uses

## Public Meeting #1

### **Common Themes:**

Blighted / vacant or underutilized properties

Crime / drugs / gangs

Lack of economic development / jobs

Transportation / traffic issues

Historic character within the BOA

Lack of housing for the elderly / aging in place opportunities

Lack of owner occupancy

Lack of green / open space

Brownfields / environmental impacts



## **Urban Renewal Plan**

### Approach

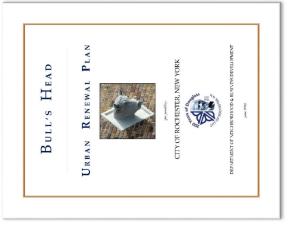
environmental due diligence. Second phase includes assembly, select demolition, and commencement of Phased approach with the first phase including land adoption of zoning amendments and Bull's Head Urban Renewal District.

### **Key Dates**

Phase 1 Plan approved by City Council July 24, 2018 Phase 2 Plan will be complete by Spring 2019

### Plan Location

www.CityofRochester.gov/BullsHeadRevitalization



## Summary of Key Findings

Socioeconomics

Parks and Natural Resources

Key findings seek to identify both opportunities and challenges within the neighborhood and characteristics that affect the neighborhoods future

Land Use and Zoning

Vacant, Abandoned, and Underutilized

Land Ownership and Historic Resources

**Brownfields** 

Transportation and Infrastructure

## Socioeconomics

BOA continues to face employment and income challenges

Potential for urban, subsidized, multi-family, and senior housing

Potential for neighborhood and national retail (~40K SF)

Place making investments can create demand

New development will need public sector support

## Land Use + Zoning

Older urban area with decades of land use changes

Some historic building typologies have been replaced with auto-oriented uses

Land use conflicts between residential and non-residential

Former commercial center adjacent to St. Mary's Campus

Land use conflicts are reinforced by zoning

Mix of traditional zoning and design guidelines

# Land Ownership + Historic Resources

City owns 17 acres of parcels within the BOA

City will soon own Bull's Head Plaza

Several large properties within the BOA of 1 acre or more

**BOA includes portions of Chili-West Historic District** 

BOA adjacent to Susan B. Anthony Preservation District

Church of Saints Peter and Paul Complex

Some properties determined to be eligible for designation

# Transportation + Infrastructure

Traffic issues (speeding, accidents, intersection issues)

Bus transit corridor along W Main Street

Pedestrian environment feels unsafe

Crosswalk distances are excessive and limit mobility

Area lacks inter-connected bicycle facilities

Rail siding opportunities

Existing comprehensive network of utilities

Some utilities were constructed before 1900

New development will require site-by-site evaluation

## Parks + Natural Resources

Lynchford Park is the only park and has no recreational amenities

Danforth Community Center offers some amenities

Some small recreational parks located just outside BOA

BOA includes many areas of vegetated vacant land

No significant natural features

# Vacant + Abandoned + Underutilized

92 vacant residential parcels (10 acres)

15 vacant commercial parcels (4 acres)

6 vacant industrial parcels (15 acres)

Amount of vacant land has been increasing steadily

39 abandoned buildings within the BOA

205 potentially underutilized parcels (56 acres)

Approximately 1/3 of the BOA is underutilized urban land

## **Brownfields**

68 parcels are potential brownfields (55 acres)

Primarily commercial and industrial lands

Several properties have soil and groundwater contamination

Includes 95 Ames Street (former Taylor Industries) and Bull's Head Plaza



### Pre-Nomination Study VISION

sidewalks, buildings and public spaces. Future enhancements will character, reflect Bull's Head's history, and encourage public and private investment over time. Physical redevelopment will define support a diverse residential population for many years to come. attractive western gateway, improve the area's appearance and sustainability. Ultimately, the area's redevelopment will expand The Bull's Head Physical Redevelopment Area will establish an the area's focal point and enhance its visual quality through attractive landscaping and streetscaping and well-designed business opportunities, provide critical public services and promote positive social and economic development and encourage high-quality construction and long-term

### Pre-Nomination Study GOALS

- Identify opportunities for improving land use and economic development
- Address aesthetic character in both the public and private realm
- Develop conceptual development schemes for sub-areas within the boundary that identify prime locations for public and private investment.
- 4. Promote the neighborhood's local history and importance in Rochester
- 5. Consider the establishment of an urban renewal district for the area to provide a means for revitalization

- Build community support,
   enthusiasm, and commitment to
   continue to drive the revitalization
   and redevelopment with the City
   and private developers
- Prioritize remediation of environmentally challenged sites and initiate planning and execution of future remediation.

### From the . . .

2009 Community Design Workshop

Ö



Public Meeting #1



### We value . . .

green space, parks, and recreation facilities with space for community events/gatherings quality public space with landscaping, seating, art, lighting, and gateway enhancements historic character maintained through new development and reuse of existing buildings new development that utilizes brownfield, vacant, and underutilized land homeownership programs that assist first time and current homeowners property owner accountability through consistent code enforcement diverse housing options for different age groups and income levels public safety and the efforts of RPD to address crime and violence arts and culture inspiring creativity and enhancing quality of life employment opportunities from new and expanded businesses transportation that is safe and accessible for everyone sense of community connecting neighbors



## Strategic Sites

### Rationale

Any property identified in the inventory and analysis through which redevelopment or repurposing would further the goals of the BOA to create an economically and environmentally sustainable neighborhood.

### Approach

Site selection methodology utilizes a 4-step process of both quantitative and qualitative measures.

## Strategic Sites

### Methodology

- vacant, underutilized, and key buildings Map overlay of brownfield, abandoned, Step 1
- Site screening to eliminate small properties, public facilities, community services, and planned redevelopment parcels Step 2
- Site scoring based on series of criteria Step 3
- Site selection based on site scoring and properties that contain strategic or catalytic characteristics Step 4

## **Discussion Starters**

Are there any properties not listed that you think should be considered a Strategic Site?

Are there any Strategic Sites you would like to remove from the list?

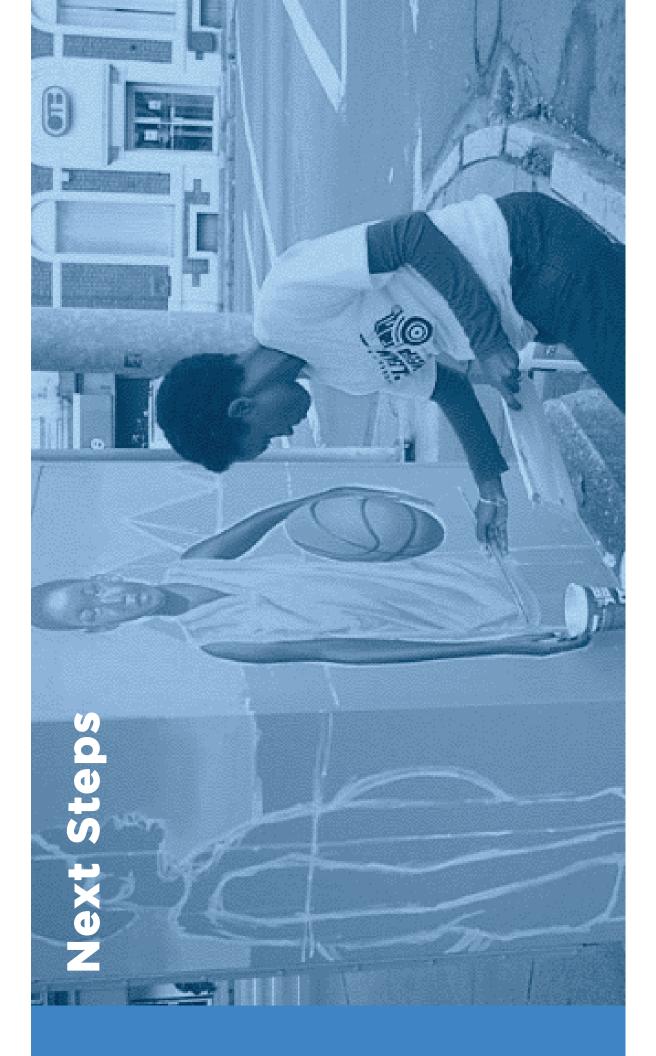
Where would you like to see parks, trails, and open space?

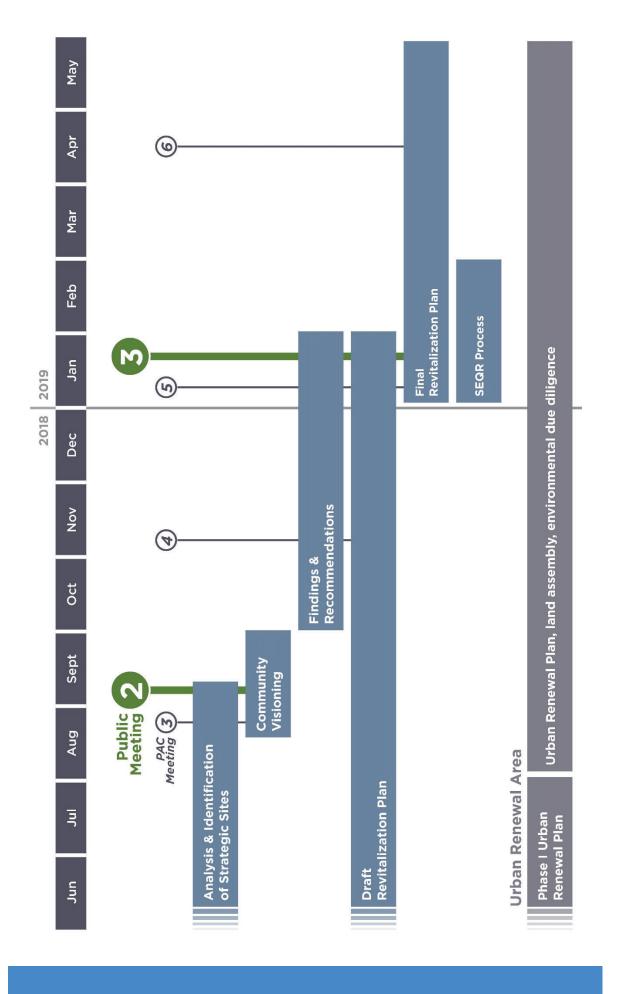
Where would you like to see retail? restaurants? Mixed-use buildings?

Where would you like to see housing?

Which streets or intersections do you think need improvements?

Do you have other ideas you can share about potential future land uses?





### **REVITALIZATION BULL'S HEAD**

Mayor Lovely Warren invites you to be part of the next phase of developing the Bull's Head Brownfield Opportunity Area (BOA) Revitalization Plan at these upcoming events:

The state of the s

- A community workshop with group discussions on the future of the neighborhood
 - A community fair where you can meet your neighbors, enjoy live entertainment and learn more about volunteering



During the community workshop we'll discuss the progress of the Revitalization balanching activities over the past year, and the time frame for completing the Revitalization Plan. be...INFORMED

www.CityofRochester.gov/BullsHeadRevitalization

The Revitalization Plan is shaped by the community and the conversations we'll have during the community workshop and the community fair. Come with your ideas for your neighborhood!

### COMMUNITY WORKSHOP

September 6, 2018 6-8 PM WHEN

St. Mary's Campus 89 Genesee Street East Conference Room (don't worry...we'll have signs) WHERE

After a brief project update we'll roll up our sleeves and discuss the future of Bull's Head within the context of community values and neighborhood opportunities. Come prepared with ideas! WHAT

### COMMUNITY

September 8, 2018 12-4 PM WHEN

Salvation Army 100 West Avenue WHERE

Bull's Head neighbors of all ages will enjoy an afternoon of complimentary food, refreshments, activities, entertainment, and helpful information. Come join WHAT



# **BULL'S HEAD REVITALIZATION**

COMMUNITY WORKSHOP September 6, 2018

**Project Contact:** 

Rick Rynski Project Manager City of Rochester

30 Church Street, Rm 005A Rochester, NY 14614-1290

Project Website:

CityOfRochester.gov/BullsHeadRevitalization

**Document Repository:** 

Arnett Branch Public Library

### **BULL'S HEAD NEIGHBORHOOD**

**Brownfield Opportunity Area Step 2 Revitalization Plan** 

### **Workshop Agenda**

6:00 pm Welcome Remarks

6:05 pm Presentation

6:20 pm Vision & Goals Exercise

6:45 pm Strategic Sites and Land Use Exercise

7:25 pm Wrap-up

### **Today's Workshop**

Mayor Lovely Warren and the City of Rochester welcome you to be part of the next phase of developing the Bull's Head Brownfield Opportunity Area (BOA) Revitalization Plan. During today's workshop we'll discuss the progress of the Revitalization Plan, planning activities over the past year, and the time frame for completing the Revitalization Plan. Most importantly, we'll have several conversations throughout the evening to discuss the future of Bull's Head within the context of community values and neighborhood opportunities.



### **Project Description**

The New York State Department of State's Brownfield Opportunity Area Program is a 3-step process to comprehensively assess existing neighborhood conditions, identify and prioritize redevelopment opportunities, and attract new investment. The Bull's Head Step 2 Revitalization Plan will identify the reuse potential of strategic sites that will act as catalysts for revitalization, repositioning Bull's Head as a vital and thriving community with a renewed sense of identity.

















## **BULL'S HEAD NEIGHBORHOOD**

## **BROWNFIELD OPPORTUNITY AREA PROGRAM**

### benefit the Community? How will the BOA Program

- Address environmental justice issues
- Develop strategies to achieve revitalization
- · Create public & private partnerships
- Prioritize public & private investment
  - Inform environmental site clean-ups
- Create "shovel-ready" sites
- Market sites to attract investors
- Enhanced construction tax credits

### **Brownfield?** What is a

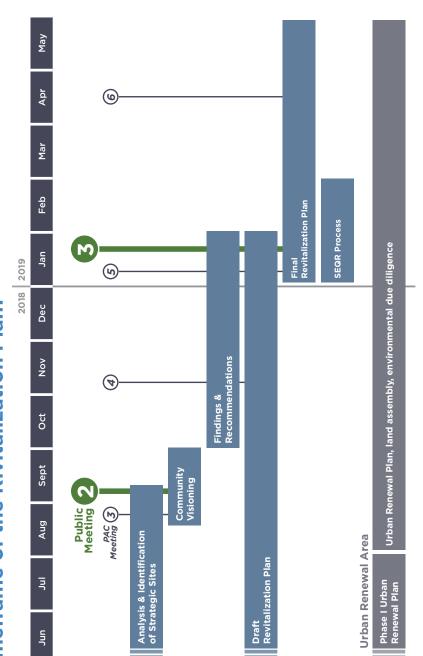
Brownfields are abandoned, underused sites, or other complicated by the presence or perceived presence real property where the redevelopment or reuse is of environmental contamination.

### What is a

### Strategic Site?

repurposing would further the goals of the BOA to create an economically and environmentally Any property which the redevelopment or sustainable neighborhood.

## timeframe of the Rivitalization Plan? What is the



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## We Value . . .

sense of community connecting neighbors

arts and culture inspiring creativity and enhancing quality of life

transportation that is safe and accessible for everyone

quality public space with landscaping, seating, art, lighting, and gateway enhancements

employment opportunities from new and expanded businesses

new development that utilizes brownfield, vacant, and underutilized land

## We Value . . .

historic character maintained through new development and reuse of existing buildings

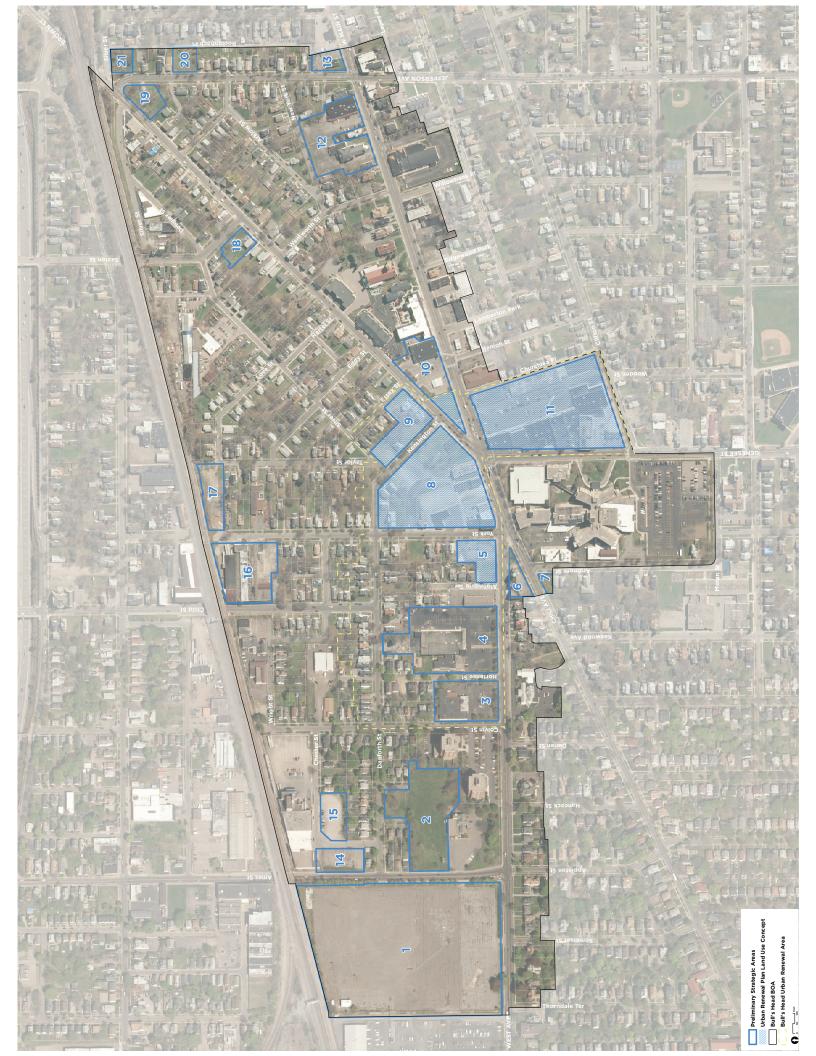
homeownership programs that assist first time and current homeowners

diverse housing options for different age groups and income levels

green space, parks, and recreation facilities with space for community events/gatherings

property owner accountability through consistent code enforcement

public safety and the efforts of RPD to ddress crime and violence





### **BULL'S HEAD REVITALIZATION**

COMMUNITY WORKSHOP SUMMARY September 6, 2018 | St. Mary's Campus

### **Project Summary**

The Bull's Head Revitalization Plan (officially entitled the "Bull's Head Brownfield Opportunity Area Step 2 Nomination Study") is part of the New York State Department of State's Brownfield Opportunity Area (BOA) Program. The BOA Program is a 3-step process to comprehensively assess existing neighborhood conditions, identify and prioritize redevelopment opportunities, and attract new investment. As part of Step 2 of the BOA Program, the Bull's Head Revitalization Plan will identify the reuse potential of strategic sites that will act as catalysts for revitalization, repositioning Bull's Head as a vital and thriving community with a renewed sense of identity.

The second public meeting was held on the evening of September 6, 2018 at St. Mary's Campus with **over 70 attendees**. The meeting was structured in two parts. The first part included a welcome and presentation by the project team detailing the progress of the Revitalization Plan, planning activities over the past year, and the time frame for completing the Revitalization Plan. The second part was designed as a workshop which enabled discussions between meeting participants and the project team regarding the future of Bull's Head within the context of community values and neighborhood opportunities.

This community workshop summary and workshop materials are available on the project website and at the document repository:





### **Workshop Welcome**

Rick Rynski of the City of Rochester welcomed everyone to the community workshop and thanked them for taking time to provide valuable input to the City for the revitalization of the Bull's Head neighborhood. Mr. Rynski welcomed Deputy Mayor Dr. Cedric Alexander, introduced the project team including Fisher Associates and Highland Planning, and acknowledged the beneficial assistance of the 19<sup>th</sup> Ward Community Association. Mr. Rynski recognized the efforts undertaken over the past year by the project team and the tremendous opportunity the community has through the NYS Brownfield Opportunity Area Program. Mr. Rynski also provided an overview of the night's agenda including the presentation and two workshop exercises.







### **Presentation Summary**

Frank Armento of Fisher Associates began the presentation with a review of the study area boundary for the Bull's Head Revitalization Plan and an updated project schedule with anticipated Project Advisory Committee meetings and public meetings. Mr. Armento also provided an overview of the activities of the project team over the past year, summarized as follows:

**Held** the first public meeting with 90+ attendees and 280 written comments

**Completed** the first phase Urban Renewal Plan for the existing urban renewal area

**Inventoried** key buildings and transportation issues/disparities

**Coordinated** with several City/County staff and departments

Met with key stakeholders, including residents and business owners

**Drafted** an economic and market trends analysis

**Identified** potential brownfield sites & underutilized sites

**Summarized** key findings from the inventory and analysis

**Identified** potential strategic sites

Mr. Armento provided detail regarding themes from feedback received during the first public meeting held in 2017 and an overview and status of the Bull's Head Urban Renewal Plan with phase 1 of the plan adopted by the Council in July 2018 and Phase 2 anticipated for adoption in summer 2019. In addition, Mr. Armento presented a draft summary of key findings detailing opportunities and challenges identified during the inventory and analysis phase of the project. These key findings were identified by the project team over the past year and are detailed in the workshop presentation (available on the **project website** and at the **document repository**). The themes were grouped into the following categories:

- Economic and Market Trends
- Land Use
- Zoning
- Land Ownership
- Parks and Open Space
- Kev Buildings
- Historic Resources

- Transportation
- Infrastructure
- Natural Resources
- Vacant and Abandoned Sites
- Brownfields
- Underutilized Sites

### **Vision & Goals Exercise Summary**

Mr. Armento began the vision and goals exercise with an overview of the vision statement and corresponding goals from the Bull's Head Brownfield Opportunity Area Step 1 Pre-Nomination Study (completed in 2011) and noted that both the vision statement and goals remain fairly representative of the neighborhood today.

As part of the BOA planning process, the Revitalization Plan includes a neighborhood vision with supporting goals. To seek input from meeting participants that could be used by the project team to update the vision and goals, the exercise utilized a set of value statements derived from feedback received during the 2009 Community Design Workshop and the first public meeting held in 2017. The list of value statements presented at the community workshop was updated with comments received during the August 22, 2018 Project Advisory Committee (PAC) meeting.

Susan Hopkins and M. André Primus of Highland Planning facilitated a discussion with meeting participants of the value statements and documented their suggested changes. Figure 1 on Page 4 and Figure 2 on Page 5 documents the meeting participants suggested changes to the value statements. Once the meeting participants provided their input on the value statements, Ms. Hopkins and Mr. Primus facilitated a voting exercise. Each person was given three stickers to vote on their top choice(s) for value statements. Their choices are documented in Figure 1 and Figure 2.





Figure 1: Value Statements (1 of 2)

### We Value . . .

sense of community connecting neighbors - Strengthen neighborhood associations - leideship community centers

arts and culture inspiring creativity and enhancing quality of life • • •

transportation that is safe and accessible for everyone, - for bikes + Pedestrians, for

quality public space with landscaping, seating, art, lighting, and gateway enhancements  $\star t \log p_{arRing} \sin signs = 0$ 

employment opportunities from new and expanded businesses + from New Construction

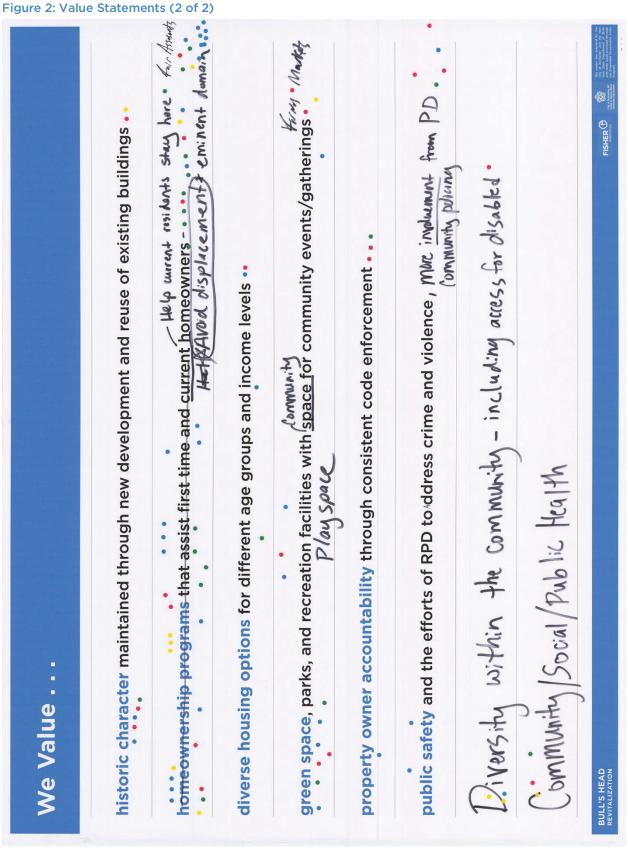
including healthy retail and underutilized land, \$ local businesses

Training teolucation...

Human services -

BULL'S HEAD
REVITALIZATION

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### **Strategic Sites and Land Use Exercise Summary**

Mr. Armento transitioned the community workshop to the strategic sites and land use exercise. Mr. Armento began with a presentation of an overview of strategic sites including the rationale for including strategic sites as part of the planning process and the project team's approach to identifying strategic sites. Strategic sites are any property identified in the inventory and analysis phase through which redevelopment or repurposing would further the goals of the BHBOA to create an economically and environmentally sustainable neighborhood. Mr. Armento described the project team's approach to identify these sites including a precedent review and the creation of a four-step methodology. Mr. Armento provided an overview of each step in the site selection process, presented the results of the methodology with a map of preliminary strategic sites, and reviewed each strategic site by providing a location and general description.

Ms. Hopkins and Mr. Primus transitioned to the discussion of strategic sites with a list of starter questions the meeting participants could use as a guide. These starter questions included:

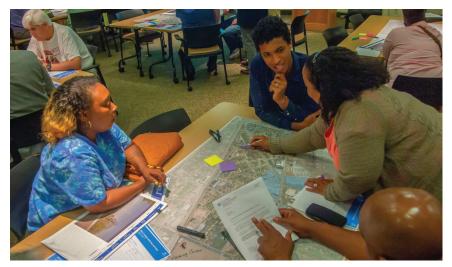
- Are there any properties not listed that you think should be considered a strategic site?
- Are there any strategic sites you would like to remove from the list?
- Where would you like to see parks, trails, and open space?
- Where would you like to see retail? Restaurants? Mixeduse buildings?
- Where would you like to see housing?
- Which streets or intersections do you think need improvements?
- Do you have other ideas you can share about potential future land uses?





### **Strategic Sites Feedback**

Meeting participants were actively engaged in the discussions at each table with topics ranging from the starter questions to discussions of the opportunities and constraints within the neighborhood. Large-format maps and one-page strategic site summaries were provided at each table for meeting participants to leave their feedback and provide new ideas or suggestions. The following feedback was transcribed from these large-format maps and the one-page strategic site summaries. While every effort was made to transcribe meeting participants' hand writing, some hand writing was undecipherable. The project team welcomes additional feedback. Please visit the **project website** for contact details.









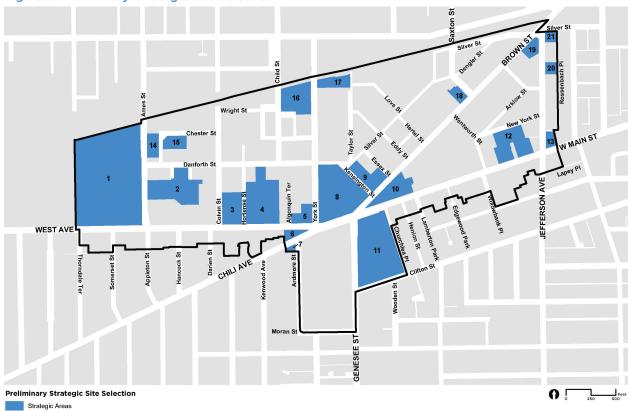


Figure 3: Preliminary Strategic Site Selection

### Site Feedback

- 1 Recreation
  - Training Center
  - Continue Educ. Ctr.
  - YMCA
  - Put a community center here
  - Tiny home village here (no base-meats)
  - Need to update city codes on tiny homes
  - Bike trails, urban forest, running trails
  - YMCA community services
  - Something that create a "destination" for the neighborhood. Skating? Pool? Rec center?
  - Gas station
  - Car wash
  - Fancy new "y" w/ indoor swimming pool for youth and adults
  - Community center for all ages
  - It seems like this site has been empty for 20+ years! It would be great if this space was finally used for something that would benefit the neighborhood. A nice community center/event building. Or possibly retail/grocery/dining. Something other than empty space.
  - Open space / green space, recreation

### Site Feedback

- 2 Park area here with play space
  - Water park
  - Play space for community space
  - Farmers market
  - Park
  - Beautiful park and playground
  - Park play space
  - Recreation center / YMCA, use by people in towers and the whole community
- 3 Urgent care URMC | only blood lab
  - Urgent Care
  - New & improved "Danforth" ctr?
  - Parking is there; we need to figure out how to use the building structure
  - Embellish with landscaping. Do you need that much parking? What can Salvation Army use it for? Share parking with church.
- 4 YMCA due to a lot of parking
  - Potential excellent site [undecipherable] community [undecipherable]
  - Post office, Trader Joe's
  - Same as 3! [too much parking] Share parking with church.
  - Strategic site that should stay, Salvation Army (keep)
  - Grocery store, Aldis, Price Right
  - Small movie theater
  - Family dining
- 5 [no written feedback received during community workshop]
- 6 Site #6 is very important put it to use! Make sure there is parking to support it.
  - Art/Center
  - Community Church! Don't get rid of the church make it non-denominational
  - Find active church to use it. Make a venue for performances. Use/share parking from across the street.
- 7 Green it, trees
- 8 Retail. restaurants. services
  - [Meeting attendee drew 2 new roads parallel to W Main St and Brown St, areas for parking, and included storefronts and a police substation as new land uses. Meeting attendee also noted they wanted to keep the two existing buildings at 924-930 W Main St and 932-938 W Main St]
- 9 Retail
  - [Meeting attendee drew two new roads parallel to Brown St, areas for parking, and included storefronts as a new land use]
- 10 Public art sculpture or Bull's Head (triangle)
  - Green space with Bull
  - Green space
  - Use the end to help traffic flow and complement site 8 & 9, 11

### Site Feedback

- 11 Keep bank in this area
  - Fast food place
  - Bring back RPD
- 12 Bring in college graduates with heavy debt in make tiny homes here
  - Full line supermarket
  - Boutique hotel
  - Build of the existing business and encourage more to come
  - Restaurant for lunch and parking for the fish Market / Skips
- 13 East end welcome [undecipherable] cntr.
  - Save for Susan B. Anthony Plan
  - Expanded Anthony Museum?
  - Susan B. Welcome Center
  - Leave as a restaurant or for future retail
- 14 Tiny home manufacturing here
  - Combine with 1 [site 1] as open space, rec space. Tutoring after school, training center
- 15 Tiny home manufacturing here
  - Same as 14, combine as open space, rec space
- **16** *Dr. Office?* 
  - X [remove as strategic site]
  - Keep as business/commercial use. Help find better way for trucks to travel.
- **17** *Medical*?
  - X [remove as strategic site]
  - Same as 16 [keep as business/commercial, help find better way for trucks to travel]
- 18 Continue homes for home ownership
- 19 Clean up gardens
  - X [remove as strategic site]
  - Community garden, green space, vegetables
- 20 New houses
  - Build homes for home owners
- 21 X [remove as strategic site]
  - More homes, green space

### **Other locations Feedback**

Meeting participants provided additional feedback outside of the strategic sites locations. The following feedback was transcribed from the large-format maps with an approximate location assigned for the feedback. Every effort was made to transcribe meeting participants hand writing. The project team welcomes additional feedback. Please visit the **project website** for contact details.

Location	Feedback
Intersection of Brown St, W Main St, and Genesee St	<ul> <li>Foot traffic issues</li> <li>Make pedestrian safety better here (intersection)</li> <li>Roundabout</li> <li>Healthy food, variety of food options, coffee/beer/pizza</li> <li>Roundabout?</li> </ul>
Intersection of Brown St and Silver St	<ul> <li>Traffic issues</li> <li>Fix traffic - make more welcoming, safer for these from 490 to main</li> </ul>
Intersection of Chili Ave, West Ave, and York St	<ul> <li>Overhead ped bridge?</li> <li>Need safe ped crossings</li> <li>Slow traffic down. Make Main St/West Ave a memorable driving experience.</li> </ul>
Properties adjacent to rail line	<ul> <li>Need development along rail line here (tiny homes)</li> <li>Create a linear park w/ housing &amp; community services off of it.</li> <li>Bike/greenway</li> </ul>
10 New York Street	<ul> <li>Buffalo Bill Cody lived at #10 New York Street - (1874-76) put a memorial there</li> </ul>
General area around intersection of Saxton St, Dengler St, and Silver St	Is this area safe. Ind & Res., cab company, davy company, property homes.
W Main Street	<ul><li>Street trees</li><li>Green space on (s) side W Main.</li><li>Stabilize properties</li></ul>
87 & 91 Silver St	<ul><li> Green space park</li><li> Historic Barn</li></ul>
19 Silver St	Great building
200 West Ave (Danforth Community Center)	Better utilize, make strategic

### **General Comments**

Meeting participants also provided additional feedback that was not specific to a strategic site or a location within the study area. The following feedback was transcribed from the large-format maps. Every effort was made to transcribe meeting participants hand writing. The project team welcomes additional feedback. Please visit the **project website** for contact details.

- Neighborhood retail: food (McDonalds, Burger King, Taco Bell), restaurants (locally owned), clothing, day care, laundromat, Dollar Tree. Don't want liquor store.
- I think houses should be built where houses existed at one time.









### **Community Workshop Wrap-up**

Mr. Armento thanked everyone for taking the time to attend the meeting and provide the project team with valuable feedback. Mr. Armento reviewed the project schedule and presented the next steps for the Bull's Head Revitalization Plan, which included:

- Hold a community fair on September 8 at the Salvation Army
- 2. Draft the Bull's Head Vision and Goals
- 3. Draft preliminary Bull's Head Revitalization Plan recommendations
- 4. Hold the fourth PAC meeting to discuss preliminary recommendations, date TBD (to-be-determined)
- 5. Hold the third public meeting to discuss preliminary recommendations and the draft revitalization plan.

### For more information

### **Project Website:**

CityofRochester.gov/BullsHeadRevitalization

### **Document Repository:**

Arnett Branch Public Library 310 Arnett Boulevard, Rochester, NY 14169 (map)

### **Project Contact:**

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A Rochester, NY 14614-1290



### **BULL'S HEAD REVITALIZATION**

PUBLIC MEETING June 26, 2019

Meeting	Agenda
6:00 pm	Welcome Remarks
6:05 pm	Plan Updates Presentation
6:40 pm	Visual Preference Exercise
7:30 pm	Plan Materials - Review/Comment
8:00 pm	Wrap-up
Notes:	

This document was prepared for the City of Rochester and the New York State Department of State with state funds provided through the Brownfield Opportunity Areas Program.



### **Revitalization Plan Description**

The Bull's Head Revitalization Plan represents Step 2 of the NYS Brownfield Opportunity Areas (BOA) Program. The Plan will provide an in-depth and thorough description of existing conditions, potential brownfields, opportunities, and constraints, and will include an economic and market trends analysis. Key findings will inform recommendations and the identification of strategic sites. The Plan will emphasis recommendations and reuse potential for strategic sites that may act as catalysts for neighborhood revitalization. The planning process will result in designation of the BOA by the Secretary of State which will provide tools and incentives to encourage reinvestment in the area.

### **Next Steps**

The next step of the BOA Program includes pre-development and implementation activities that will use a range of techniques and actions to implement the Revitalization Plan and site assessments at eligible strategic brownfield sites.

### **Project Contact**

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A Rochester, NY 14614-1290

### **More Information**

**Project Website:** 

CityOfRochester.gov/BullsHeadRevitalization

**Document Repository:** 

Arnett Branch Public Library



# BULL'S HEAD REVITALIZATION

PUBLIC MEETING June 26, 2019

# Since the last public meeting . . .

Held a community fair at the Salvation Army

Coordinated with the PAC and several City/County staff and departments

Drafted a vision statements, values, goals + objectives

Completed identification of strategic sites and opportunities

**Prepared BOA recommendations** 

Commenced implementation of the first phase of the Urban Renewal Plan including land assembly and environmental investigation/remediation activities

analyses and identification of conceptual redevelopment and investment opportunities Continued second phase of the Urban Renewal Plan including traffic and zoning

## Tonight . . .

Review vision statement, values, goals + objectives

Review identified strategic sites and opportunity sites

Review BOA recommendations

Present URA targeted area conceptual development build-out frames

Hold a visual preference exercise

Provide comments on Revitalization Plan conceptual development build-out frames



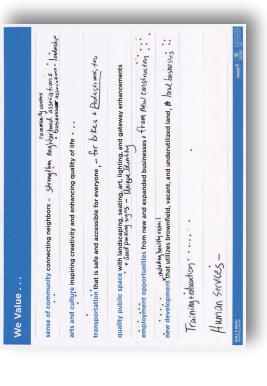
# Vision, Values, Goals + Objectives

### Overview

Results of the values exercise from Public Meeting #2 were used to update the Vision Statement and create Goals + Objectives.

### **Purpose**

To advance neighborhood revitalization in the Bull's Head area utilizing public and private sector resources.



## **Vision Statement**

The Bull's Head area is an attractive and prosperous neighborhood which includes opportunities for all current and future residents of all ages and income levels.

and sustainable places where our local businesses and residents Once contaminated, vacant, and blighted lands are now healthy

hub that connects all people and modes safely and comfortably. commerce and health, and leverage our role as a transportation We embrace our historic and strategic location as a center of

community to nature and provide recreation options for our youth. Our parks and open spaces play an active role in connecting our

Our broad inclusiveness and continuous drive to improve our neighborhood provides a safe, affordable, prosperous, and attractive place for all.

## Value Statements

Sense of community connecting neighbors

Transportation that is safe and accessible for everyone including pedestrians and bicyclists

**Employment opportunities from new and expanded businesses** supported by training and education

New development that utilizes brownfield, vacant, and underutilized land Historic character maintained through new development and reuse of existing buildings Improve housing opportunities for current and future residents that also assist first time and current homeowners

Green space, parks, and recreation facilities with space for community events, gatherings, and markets Public safety and the efforts of RPD to address crime and violence

# Sense of community connecting neighbors

- Coordinate/consolidate efforts of neighborhood and business associations with direct involvement and impact in the Bull's Head area
- Facilitate neighborhood events and farmers markets
- Evaluate expansion of programming and facilities at the Danforth Community Center

# Transportation that is safe and accessible for everyone

including pedestrians and bicyclists

- · Utilize "complete street" tools for pedestrians, bicyclists, and transit users
- Evaluate traffic calming and intersection safety measures
- Encourage new development to incorporate bicycle, pedestrian, and transit facilities

**Employment opportunities from new and expanded businesses** supported by training and education

- Encourage the hiring and training of local residents in local businesses
- Develop a business recruitment program to bring businesses to the Bull's Head area
  - Host business association events tied to job fairs

New development that utilizes brownfield, vacant, and underutilized land

- Facilitate testing, remediation, and redevelopment of brownfield properties
- Complete a viable re-use plan for 95 Ames St (former Taylor Instruments)
- Attract diverse businesses that can accommodate daily needs of local residents
- Redevelop the Bull's Head Plaza with mixed-use buildings that front the street

Historic character maintained through new development and reuse of existing buildings

- Encourage new development to utilize traditional neighborhood design
- Facilitate historic property and building identification
- Promote resources available for historic building reuse and renovation
  - Promote awareness of the Bull's Head and its historic past

Improve housing opportunities for current and future residents

that also assist first time and current homeowners

- Seek development that includes housing choice (e.g. age-in-place housing)
- Increase awareness of the City's housing assistance programs
- Address the issues of investor owners/landlords
- Increase home ownership in the Bull's Head area
- Focus on residential infill development compatible with the character of the area

Green space, parks, and recreation facilities with space for community events, gatherings, and markets

- Add amenities and recreation facilities to Lynchford Park
- Utilize vacant land for a new park which can support multiple uses/events
- Replace vacant lots within residential areas with pocket parks and gardens

Public safety and the efforts of RPD to address crime and violence

- Examine the feasibility of a new RPD station
- Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)

## Strategic Sites

### Overview

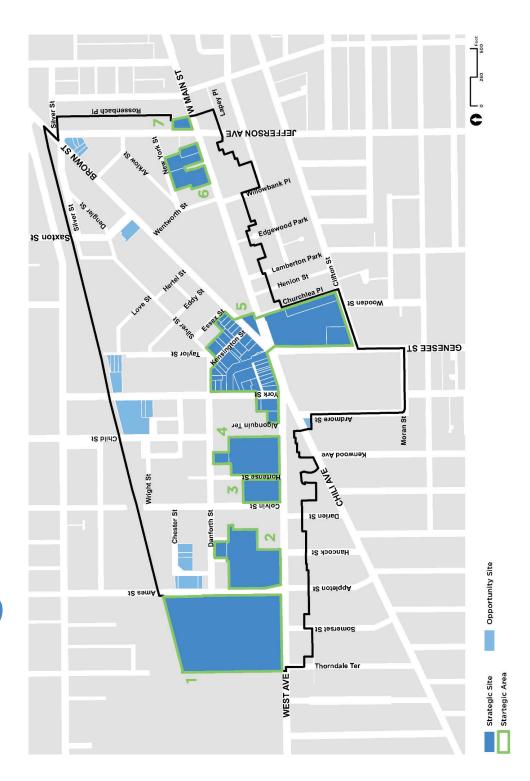
Results from Public Meeting #2 were used to revise and consolidate the list of strategic sites down to 55 properties grouped in to 7 strategic areas.

### **Purpose**

Strategic sites are eligible for funding to support predevelopment activities and site developers may be eligible for the "BOA Bump-up" tax credit. Strategic sites with brownfields may be eligible for funding to complete environmental site assessments.



## Strategic Sites



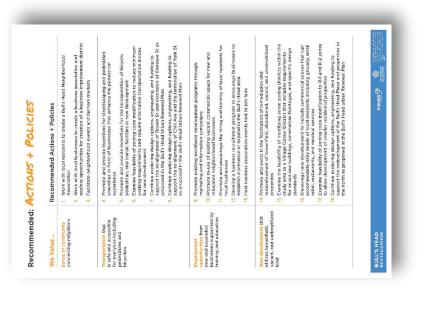
# **BOA Recommendations**

### Overview

Recommendations were developed based on the input from public meetings, PAC meetings, and the key findings from the inventory and analysis. A total of 59 recommendations were grouped in to actions + policies, and projects.

### **Purpose**

Recommendations advance redevelopment of strategic sites and the revitalization of the Bull's Head area



# Recommended Actions + Policies

# Sense of community connecting neighbors

- Work with local residents to create a Bull's Head Neighborhood Association
- Work with local businesses to create a business association and explore opportunities for creation of a business improvement district
- Facilitate neighborhood events and farmers markets

# Recommended Actions + Policies

Transportation that is safe and accessible for everyone

including pedestrians and bicyclists

- Promote and provide incentives for streetscaping and pedestrian amenities in front of businesses that enhance the pedestrian experience
- Promote and provide incentives for the incorporation of bicycle, pedestrian, and transit facilities in new development
- requirements and require alternative transportation modes for new development Examine feasibility of zoning code modification to reduce minimum parking
- alignment of Brown St and extension of Genesee St as proposed in the Bull's Head Continue exploring design options, engineering, and funding to support the re-**Urban Renewal Plan**
- alignment of Chili Ave and the termination of York St as proposed in the Bull's Head Continue exploring design options, engineering, and funding to support the re-**Urban Renewal Plan**

**Employment opportunities from new and expanded businesses** 

supported by training and education

- Promote existing workforce development programs through marketing and information campaigns
- Promote re-use of existing vacant commercial space for new and relocated neighborhood businesses 9.
- Promote and encourage the hiring and training of local residents for local
- Develop a business recruitment program to encourage businesses to establish a presence or expand in the Bull's Head area
- 13. Host business association events tied to job fairs

New development that utilizes brownfield, vacant, and underutilized land

- 14. Promote and assist in the facilitation of remediation and redevelopment of brownfield, abandoned, vacant, and underutilized properties
- Examine the feasibility of modifying some zoning districts within the study area to a Village Center District that includes requirements for mixed-use buildings, commercial frontages, and specific design standards
- Encourage new development to include commercial spaces that can accommodate daily needs of local residents including grocery, small retail, restaurants, and medical services 16.
- 17. Examine feasibility of zoning code modification to R-1 and R-2 zones to allow development of smaller residential properties
- redevelopment of the Bull's Head Plaza and properties to the north as proposed in Continue exploring design options, engineering, and funding to support the the Bull's Head urban Renewal Plan <u>∞</u>

Historic character maintained through new development and reuse of existing buildings

- 19. Evaluate any impact of future actions on historic buildings and properties identified in the Rochester Historic Resources Survey
- 20. In conjunction with recommendation #15 above, include design standards within the future Village Center District that require new development to be sensitive to the historic nature of the Bull's Head area
- Promote the benefits for designating a building as historic and the incentives for maintenance, renovation, and adaptive re-use 21.
- 22. Promote awareness of the history of the Bull's Head area
- 23. Promote and facilitate the adaptive re-use of existing historic buildings in the event of vacancy or abandonment

Improve housing opportunities for current and future residents that also assist first time and current homeowners

- residents with a mix of subsidized housing, market-rate housing, family-friendly 24. Promote and encourage new housing that offers choices for new and existing housing, and senior-friendly housing (age-in-place)
- 25. Promote and encourage residential infill development that is compatible with the character of the area
- 26. Utilize marketing and information campaigns to increase awareness of the City's housing assistance programs
- 27. Develop incentives and policies that address the issues of investor owners/landlords
- 28. Develop incentives to increase owner-occupied two family homes and incentives for the conversion of two-family homes back to single-family homes
- 29. Develop incentives and work with private land owners to create enhanced buffering between manufacturing properties and residential properties, especially properties near the railroad

Green space, parks, and recreation facilities with space for community events, gatherings, and markets

- 30. Promote and encourage new development to incorporate public/private areas for events, gatherings, and passive uses
- 31. Encourage local residents to utilize City programs and incentives for the creation of community gardens
- 32. Explore the feasibility of adding a public or private recreational/fitness facility to serve area residents

Public safety and the efforts of RPD to address crime and violence

- 33. Continue exploring location and design options for a new RPD station within the study area as proposed in the Bull's Head Urban Renewal Plan
- 34. Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)

#### Sense of community connecting neighbors

- Add outdoor amenities such as power and water connections to support farmers markets and other outdoor events at the Danforth Community Center
- Create gateway features, signs, and other street elements that promote a sense of place and neighborhood identity
- Include community meeting space(s), possibly in conjunction with a Bull's Head RPD station **M**
- Complete a facility master plan for the Danforth Community Center that explores expanded facilities, amenities, services, and programming 4.

Transportation that is safe and accessible for everyone

including pedestrians and bicyclists

- Reconfigure W Main Street, Genesee Street, and Brown Street utilizing a "complete streets" approach and green infrastructure technologies
- intersections, mid-block crosswalks with signage and beacons where appropriate, Improve pedestrian connectivity and safety through enhanced crosswalks at and enhanced pedestrian lighting at railroad overpasses 6
- Create additional dedicated bicycle facilities to complete a continuous bicycle network through the Bull's Head
- Add transit amenities including shelters, seating, information kiosks, lighting, and garbage/recycling receptacles  $\dot{\infty}$
- Improve vehicle and pedestrian circulation by extending Love St to York St utilizing vacant land <u>ი</u>

**Employment opportunities from new and expanded businesses** 

supported by training and education

- 10. Examine the feasibility of creating a health-focused business incubator space within the development envisioned for the Bull's Head URA
- 11. Increase business opportunities on commercial corridors to attract new job growth in the Bull's Head neighborhood
- education center utilizing land and existing buildings along the railroad corridor Examine the feasibility of creating manufacturing business incubator space and 12.

New development that utilizes brownfield, vacant, and underutilized land

- 13. Reposition sites identified in Strategic Area 5 for redevelopment as described in the Bull's Head Urban Renewal Plan, as a catalyst for future neighborhood revitalization
- 14. Complete Phase I and Phase II Environmental Site Assessments (ESA) for every Cityowned brownfield property to determine the nature and extent of environmental
- Work with private property owners of every identified brownfield to complete Phase and Phase II ESA's 15.
- Work with the private property owner to complete additional environmental testing at 95 Ames Street to determine remaining nature and extent of environmenta concerns and any remediation measures and land use constraints <u>16</u>.
- Work with the private property owner to create a re-use and development master development and recreation facilities (within the constraints of environmental plan for 95 Ames Street that considers subdivision of the property for infill 17.
- Complete a rail-siding feasibility analysis and marketing program to encourage new small-scale manufacturing businesses along the rail corridor

Historic character maintained through new development and reuse of existing buildings

- 19. Complete a building typology survey, analysis, and summary focusing on the primary corridors within the study area
- 20. Complete exterior improvements to enhance the Danforth Community Center which has been determined as eligible for listing on the State Register of Historic Places
- 21. Work with the private property owner to seek funding for the construction of façade improvements to the public parking garage on the St. Mary's Campus

Improve housing opportunities for current and future residents

that also assist first time and current homeowners

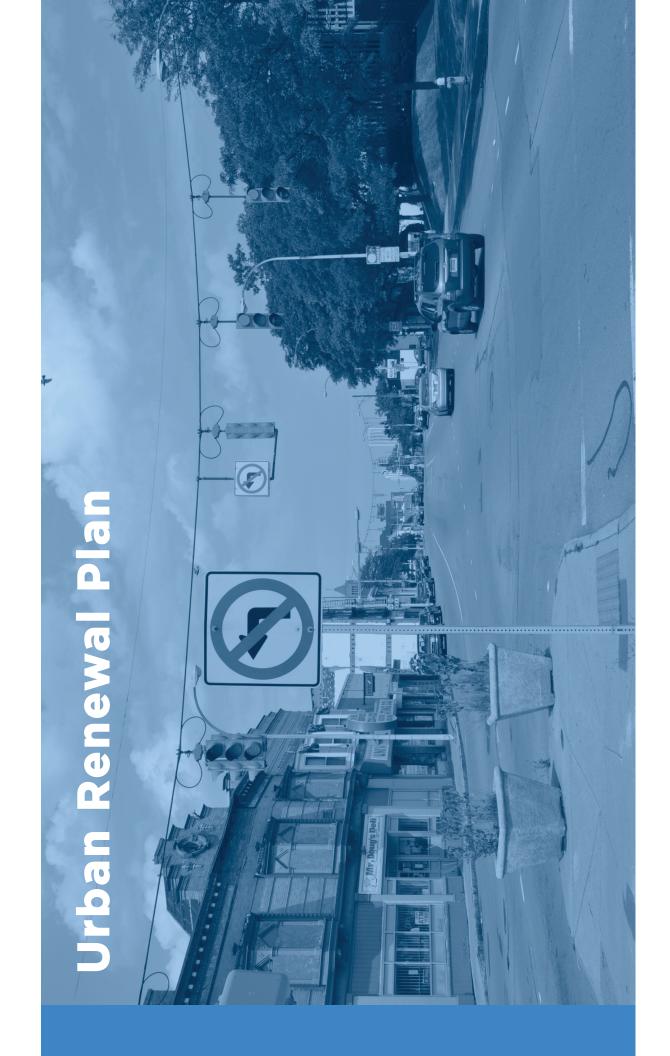
improvements which leverage the findings and recommendations of the Rochester 22. Complete a housing conditions survey to determine an approach to housing 2018 Citywide Housing Market Study

Green space, parks, and recreation facilities with space for community events, gatherings, and markets

- seniors for Lynchford Park and the adjacent lawn area associated with the Danforth 23. Complete a park master plan which includes amenities for families, youth, and **Community Center**
- 24. Develop small public parks or public open space within the center of the Bull's Head along W Main St, Brown St, Genesee St, Chili Ave, and West Ave
- 25. Install smaller-sized youth-oriented recreational facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave
- 26. Explore the feasibility of an urban farm and education center near Adlai E. Stevenson School No. 29 and St. Mary's Campus

Public safety and the efforts of RPD to address crime and violence

27. Examine street lighting conditions and coverage within the study area to determine any necessary lighting upgrades, changes, or installations



#### **Urban Renewal Plan**

Approach

Phased approach with the first phase including land assembly, select demolition, and commencement of environmental due diligence.

Second phase includes adoption of zoning amendments and Bull's

Head Urban Renewal District.

**Key Dates** 

Phase 1 Plan approved by City Council July 24, 2018

Phase 2 Plan will be complete by Fall 2019

Plan Location w

www.CityofRochester.gov/BullsHeadRevitalization

### **Urban Renewal Plan**





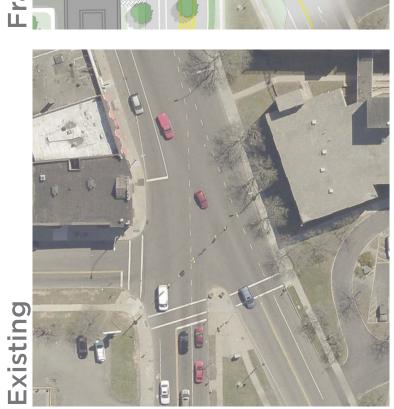






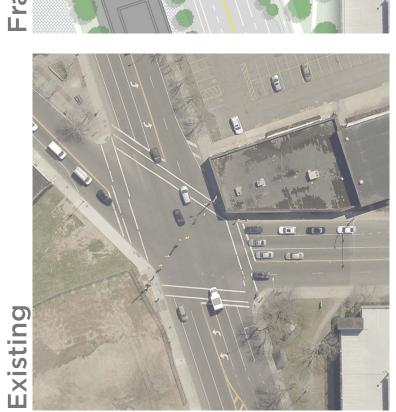
### Chili/York/West Intersection





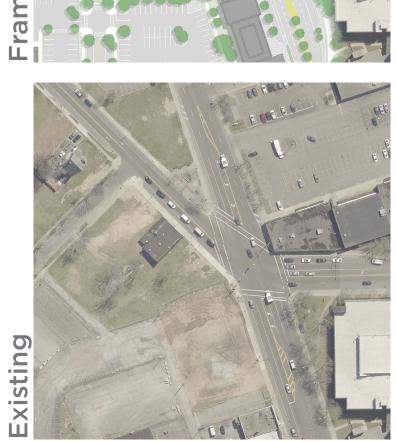


## W Main/Genesee/Brown Intersection





## **Brown St Realignment + Roundabout**





#### Bicycle Infrastructure

#### Existing



Frame 1A



#### Public Spaces

Existing





#### RPD Station (north)

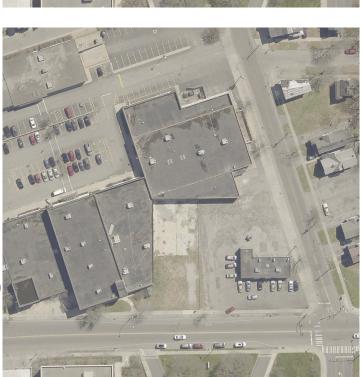
Existing





#### RPD Station (south)

Existing

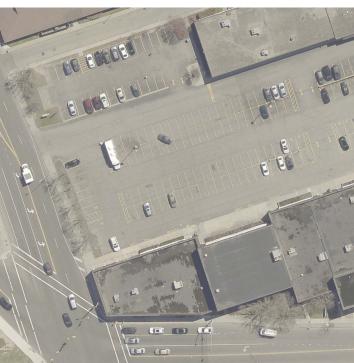




#### Mixed-use Development

Existing

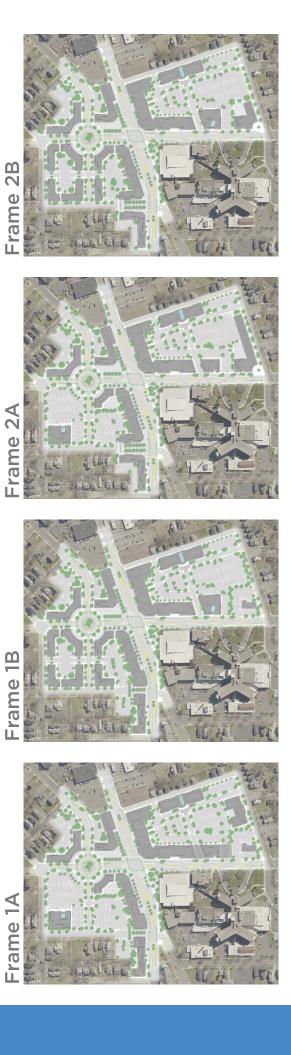




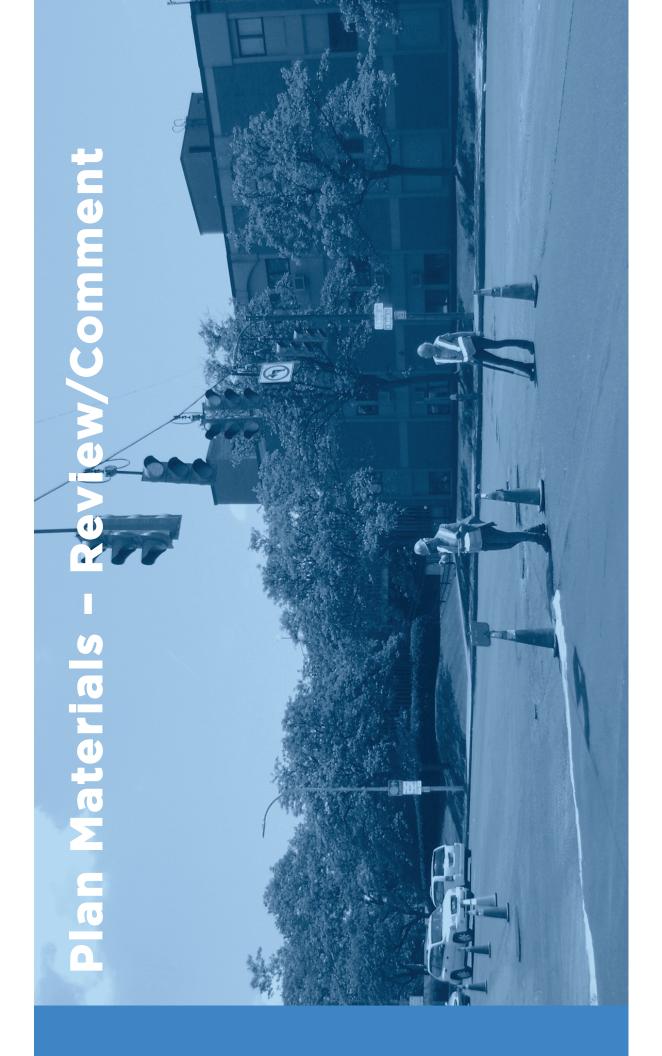
#### Multi-Family Housing













# **BULL'S HEAD REVITALIZATION**

PUBLIC MEETING June26, 2019 **Project Contact:** 

Rick Rynski Project Manager City of Rochester

30 Church Street, Rm 005A Rochester, NY 14614-1290

**Project Website:** CityOfRochester.gov/BullsHeadRevitalization

Document Repository:
Arnett Branch Public Library



#### **BULL'S HEAD REVITALIZATION** VISUAL PREFERENCE SURVEY

PUBLIC MEETING June 26, 2019

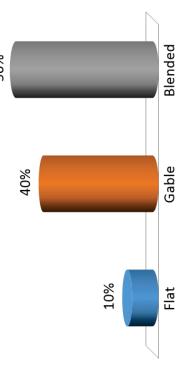
Building Architectural Form







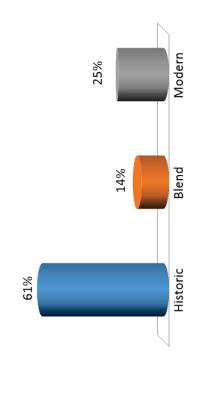
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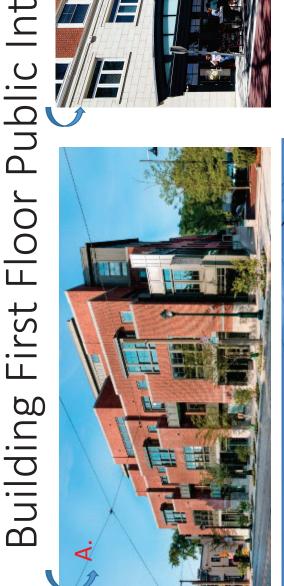


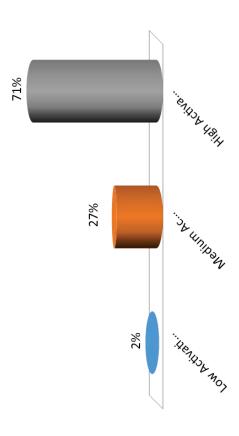




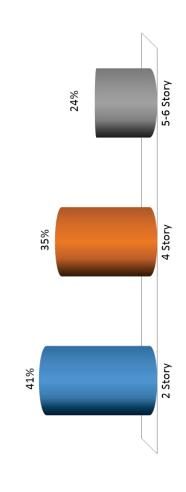


Building First Floor Public Interface













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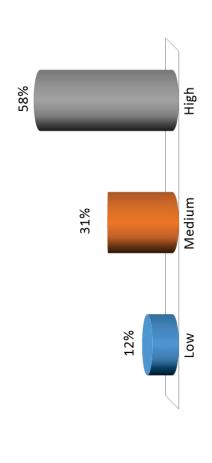
Parking in Front

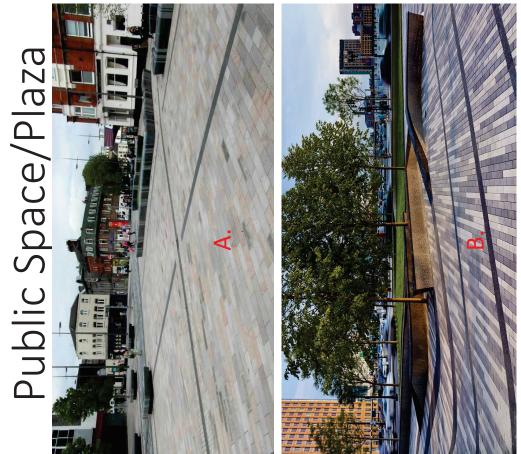
Lot Line

52%

48%

**Building Setback** 

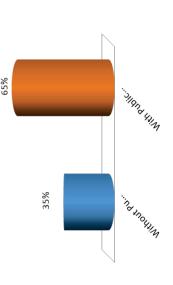




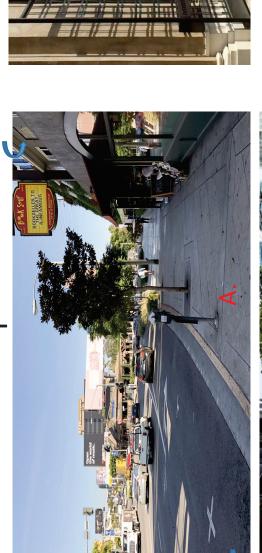
Public Art

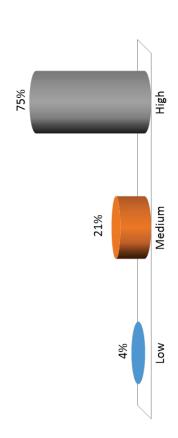






Streetscape Amenities

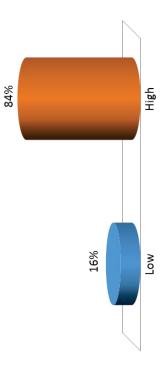






# Commercial Corridor Vegetation

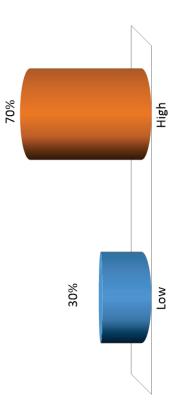




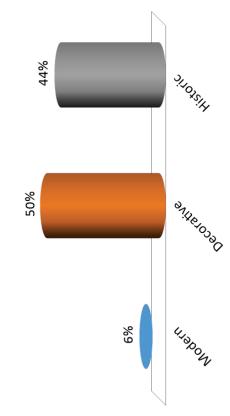
Residential Street Vegetation

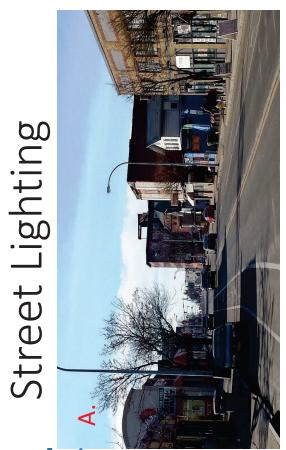






50%

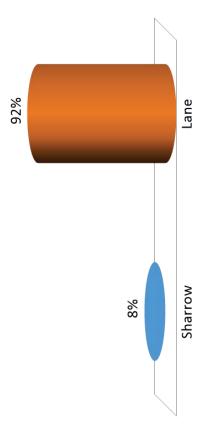






Dedicated Bike Lanes

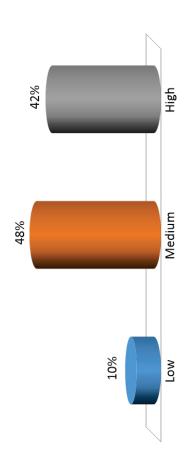




# Protected Bike Lane

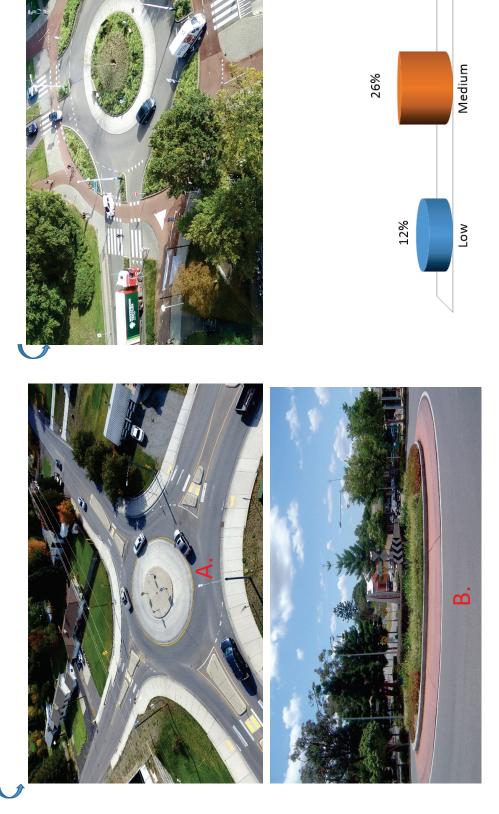








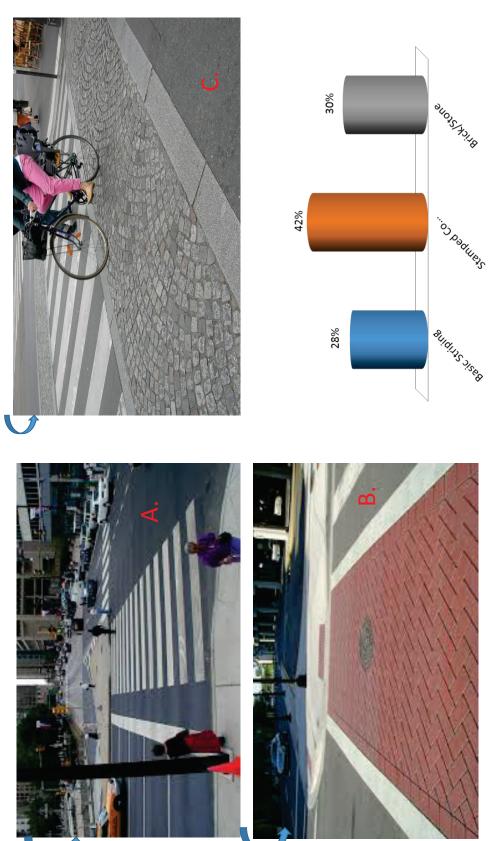
# Roundabout



62%

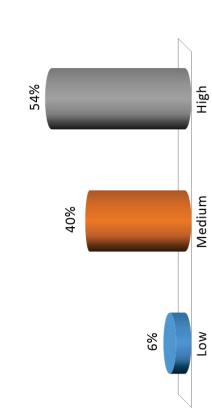
High

# Crosswalk



# Median







**Bull's Head Revitalization | Public Meeting** 

# **Agenda**

6:00 pm Welcome Remarks

6:05 pm Plan Updates Presentation

**6:40 pm** Visual Preference Exercise

7:30 pm Plan Materials - Review/Comment

8:00 pm Wrap-up











# **REVITALIZATION PLAN OVERVIEW**

# What is the

# **Bull's Head Revitalization Plan?**

thorough description of existing conditions, potential brownfields, opportunities, will result in designation of the BOA by the Secretary of State which will provide The Plan will emphasis recommendations and reuse potential for strategic sites that may act as catalysts for neighborhood revitalization. The planning process and constraints, and will include an economic and market trends analysis. Key findings will inform recommendations and the identification of strategic sites. The Bull's Head Revitalization Plan represents Step 2 of the NYS Brownfield Opportunity Areas (BOA) Program. The Plan will provide an in-depth and tools and incentives to encourage reinvestment in the area.

# What is a

# **Brownfield?**

contamination. Brownfields may pose and the risk of exposure to the public. perceived presence of environmental a risk to public health based on the nature and extent of contamination where the redevelopment or reuse is complicated by the presence or underused sites, or real property Brownfields are all abandoned,

# Public Meeting? Is this the last

techniques and actions to implement development and implementation activities that will use a range of assessments at eligible strategic the BOA Program includes prethe Revitalization Plan and site No. However, the next step of brownfield sites.

# What is the

# **Brownfield Opportunity Area Program?**

neighborhood conditions, identify and prioritize redevelopment A 3-step process to comprehensively assess existing opportunities, and attract new investment.



description and analysis **Pre-Nomination Study** Basic and preliminary conditions and of the existing

opportunities.



and analysis of existing opportunities, and the Thorough description revitalization plan for Revitalization Plan development of a conditions and Nomination & strategic sites.



# **Pre-development** Implementation

revitalization plan objectives Detailed implementation and environmental site strategies to achieve assessments.

What is a

expansion would further the goals of stimulate further development in the neighborhood. Strategic sites pose them ideal due to their potential to the BOA to create an economically certain characteristics that make A "strategic site" is any property and environmentally sustainable neighborhood (a "catalyst" site). redevelopment, repurposing, or and analysis through which identified in the inventory Strategic Site?

# stay informed? How can I

the BOA Team will publish a summary of the public meeting which will then participation, inventory and analysis, that documents the entire planning summary analysis and key findings, and Bull's Head Recommendations. address! After the public meeting, lead to a draft Revitalization Plan Implementation planning of the Sign-in and include your email process including community recommendations will follow.

# **VISION, VALUES, GOALS + OBJECTIVES**

# Vision

includes opportunities for all current and prosperous neighborhood which The Bull's Head area is an attractive and future residents of all ages and income levels.

blighted lands are now healthy and sustainable places where our local Once contaminated, vacant, and businesses and residents thrive. We embrace our historic and strategic and health, and leverage our role as a transportation hub that connects location as a center of commerce all people and modes safely and comfortably.

community to nature and provide Our parks and open spaces play an active role in connecting our recreation options for our youth.

affordable, prosperous, and attractive continuous drive to improve our neighborhood provides a safe, Our broad inclusiveness and place for all.

# Values

Sense of community connecting neighbors

accessible for everyone including Transportation that is safe and pedestrians and bicyclists **Employment opportunities from** new and expanded businesses supported by training and

New development that utilizes brownfield, vacant, and underutilized land

through new development and Historic character maintained reuse of existing buildings Improve housing opportunities for current and future residents that also assist first time and current homeowners **Green space**, parks, and recreation facilities with space for community events, gatherings, and markets

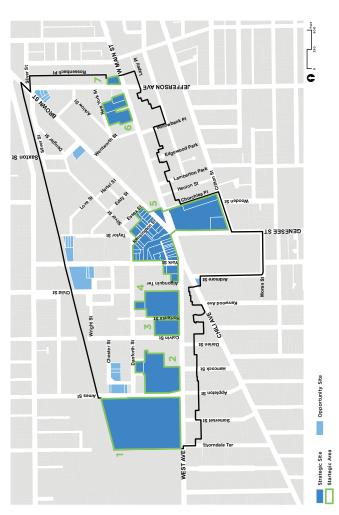
RPD to address crime and violence Public safety and the efforts of

# **Goals + Objectives**

- Coordinate/consolidate efforts of neighborhood and business associations with direct involvement and impact in the Bull's Head area
  - Facilitate neighborhood events and farmers markets
- Evaluate expansion of programming and facilities at the Danforth Community Center
- Utilize "complete street" tools for pedestrians, bicyclists, and transit users
- Encourage new development to incorporate bicycle, pedestrian, and transit facilities Evaluate traffic calming and intersection safety measures
- Encourage the hiring and training of local residents in local businesses
- Develop a business recruitment program to bring businesses to the Bull's Head area Host business association events tied to job fairs
- Facilitate testing, remediation, and redevelopment of brownfield properties
  - Complete a viable re-use plan for 95 Ames St (former Taylor Instruments)
- Attract diverse businesses that can accommodate daily needs of local residents Redevelop the Bull's Head Plaza with mixed-use buildings that front the street
- Encourage new development to utilize traditional neighborhood design
  - Facilitate historic property and building identification
- Promote resources available for historic building reuse and renovation
  - Promote awareness of the Bull's Head and its historic past
- Seek development that includes housing choice (e.g. age-in-place housing)
  - Increase awareness of the City's housing assistance programs
    - Address the issues of investor owners/landlords
- Focus on residential infill development compatible with the character of the area Increase home ownership in the Bull's Head area
- Add amenities and recreation facilities to Lynchford Park
- Utilize vacant land for a new park which can support multiple uses/events
  - Replace vacant lots within residential areas with pocket parks and gardens
- Examine the feasibility of a new RPD station
- Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)



# STRATEGIC SITES



# Strategic Site? What is a

expansion would further the goals of stimulate further development in the neighborhood. Strategic sites pose them ideal due to their potential to the BOA to create an economically and environmentally sustainable certain characteristics that make A "strategic site" is any property neighborhood (a "catalyst" site). redevelopment, repurposing, or and analysis through which identified in the inventory

# What does it mean to be a Strategic Site?

environmental information is required "BOA Bump-up" tax credit. Project conformance with the BOA's vision, be eligible for funding if additional to assist in determining future land uses. In addition, the location of a application process to receive the results in prioritization during the on strategic brownfield sites may brownfield within a strategic site **Environmental site assessments** applicants must demonstrate goals, and objectives.

# part of the plan? Why are strategic sites

public amenities, or opportunities for economic development, community revitalization, opportunities for new The identification of strategic sites planning process and is designed prioritize redevelopment on sites area. These sites have a greater and private monies to stimulate to focus recommendations and that would act as a catalyst for is a necessary part of the BOA further redevelopment in the potential to leverage public environmental clean-up.

# **Opportunity Site?** What is an

have the potential for redevelopment Opportunity areas were identified by the BOA Team as properties which but which were not identified as strategic due to size, location, or other factors.

FISHER (B



# Recommended: ACTIONS + POLICIES

We Value	Recommended Actions + Policies
Sense of community connecting neighbors	<ol> <li>Work with local residents to create a Bull's Head Neighborhood Association</li> </ol>
	2. Work with local businesses to create a business association and explore opportunities for creation of a business improvement district
	3. Facilitate neighborhood events and farmers markets
Transportation that is safe and accessible for everyone including	<ol> <li>Promote and provide incentives for streetscaping and pedestrian amenities in front of businesses that enhance the pedestrian experience</li> </ol>
pedestrians and bicyclists	<ol><li>Promote and provide incentives for the incorporation of bicycle, pedestrian, and transit facilities in new development</li></ol>
	<ol> <li>Examine feasibility of zoning code modification to reduce minimum parking requirements and require alternative transportation modes for new development</li> </ol>
	7. Continue exploring design options, engineering, and funding to support the re-alignment of Brown St and extension of Genesee St as proposed in the Bull's Head Urban Renewal Plan
	<ol> <li>Continue exploring design options, engineering, and funding to support the re-alignment of Chili Ave and the termination of York St as proposed in the Bull's Head Urban Renewal Plan</li> </ol>
Employment opportunities from	Promote existing workforce development programs through marketing and information campaigns
new and expanded businesses supported by	10. Promote re-use of existing vacant commercial space for new and relocated neighborhood businesses
training and education	11. Promote and encourage the hiring and training of local residents for local businesses
	12. Develop a business recruitment program to encourage businesses to establish a presence or expand in the Bull's Head area
	13. Host business association events tied to job fairs
New development that utilizes brownfield, vacant, and underutilized	14. Promote and assist in the facilitation of remediation and redevelopment of brownfield, abandoned, vacant, and underutilized properties
land	15. Examine the feasibility of modifying some zoning districts within the study area to a Village Center District that includes requirements for mixed-use buildings, commercial frontages, and specific design standards
	16. Encourage new development to include commercial spaces that can accommodate daily needs of local residents including grocery, small retail, restaurants, and medical services
	17. Examine feasibility of zoning code modification to R-1 and R-2 zones to allow development of smaller residential properties
	18. Continue exploring design options, engineering, and funding to support the redevelopment of the Bull's Head Plaza and properties to the north as proposed in the Bull's Head urban Renewal Plan



# Recommended: ACTIONS + POLICIES

We Value	Recommended Actions + Policies
Historic character maintained through new development and reuse of existing buildings	<ol> <li>Evaluate any impact of future actions on historic buildings and properties identified in the Rochester Historic Resources Survey</li> <li>In conjunction with recommendation #15 above, include design standards within the future Village Center District that require new development to be sensitive to the historic nature of the Bull's Head area</li> <li>Promote the benefits for designating a building as historic and the incentives for maintenance, renovation, and adaptive re-use</li> <li>Promote awareness of the history of the Bull's Head area</li> <li>Promote and facilitate the adaptive re-use of existing historic buildings in the event of vacancy or abandonment</li> </ol>
Improve housing opportunities for current and future residents that also assist first time and current homeowners	<ul> <li>24. Promote and encourage new housing that offers choices for new and existing residents with a mix of subsidized housing, market-rate housing, family-friendly housing, and senior-friendly housing (age-in-place)</li> <li>25. Promote and encourage residential infill development that is compatible with the character of the area</li> <li>26. Utilize marketing and information campaigns to increase awareness of the City's housing assistance programs</li> <li>27. Develop incentives and policies that address the issues of investor owners/landlords</li> <li>28. Develop incentives to increase owner-occupied two family homes and incentives for the conversion of two-family homes back to single-family homes</li> <li>29. Develop incentives and work with private land owners to create enhanced buffering between manufacturing properties and residential properties, especially properties near the railroad</li> </ul>
Green space, parks, and recreation facilities with space for community events, gatherings, and markets  Public safety and the efforts of RPD to address crime and violence	<ul> <li>30. Promote and encourage new development to incorporate public/private areas for events, gatherings, and passive uses</li> <li>31. Encourage local residents to utilize City programs and incentives for the creation of community gardens</li> <li>32. Explore the feasibility of adding a public or private recreational/fitness facility to serve area residents</li> <li>33. Continue exploring location and design options for a new RPD station within the study area as proposed in the Bull's Head Urban Renewal Plan</li> <li>34. Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)</li> </ul>



# Recommended: PROJECTS

We Value	Recommended Projects
Sense of community connecting neighbors	Add outdoor amenities such as power and water connections to support farmers markets and other outdoor events at the Danforth Community Center
	<ol><li>Create gateway features, signs, and other street elements that promote a sense of place and neighborhood identity</li></ol>
	<ol><li>Include community meeting space(s), possibly in conjunction with a Bull's Head RPD station</li></ol>
	<ol> <li>Complete a facility master plan for the Danforth Community Center that explores expanded facilities, amenities, services, and programming</li> </ol>
Transportation that is safe and accessible for everyone including	<ol> <li>Reconfigure W Main Street, Genesee Street, and Brown Street utilizing a "complete streets" approach and green infrastructure technologies</li> </ol>
pedestrians and bicyclists	6. Improve pedestrian connectivity and safety through enhanced crosswalks at intersections, mid-block crosswalks with signage and beacons where appropriate, and enhanced pedestrian lighting at railroad overpasses
	<ol> <li>Create additional dedicated bicycle facilities to complete a continuous bicycle network through the Bull's Head</li> </ol>
	8. Add transit amenities including shelters, seating, information kiosks, lighting, and garbage/recycling receptacles
	9. Improve vehicle and pedestrian circulation by extending Love St to York St utilizing vacant land
Employment opportunities from new and expanded	10. Examine the feasibility of creating a health-focused business incubator space within the development envisioned for the Bull's Head URA
businesses supported by training and education	11. Increase business opportunities on commercial corridors to attract new job growth in the Bull's Head Neighborhood
	12. Examine the feasibility of creating manufacturing business incubator space and education center utilizing land and existing buildings along the railroad corridor
New development that utilizes brownfield, vacant, and underutilized	13. Reposition sites identified in Strategic Area 5 for redevelopment as described in the Bull's Head Urban Renewal Plan, as a catalyst for future neighborhood revitalization
land	14. Complete Phase I and Phase II Environmental Site Assessments (ESA) for every City-owned brownfield property to determine the nature and extent of environmental concerns
	15. Work with private property owners of every identified brownfield to complete Phase I and Phase II ESA's
	16. Work with the private property owner to complete additional environmental testing at 95 Ames Street to determine remaining nature and extent of environmental concerns and any remediation measures and land use constraints

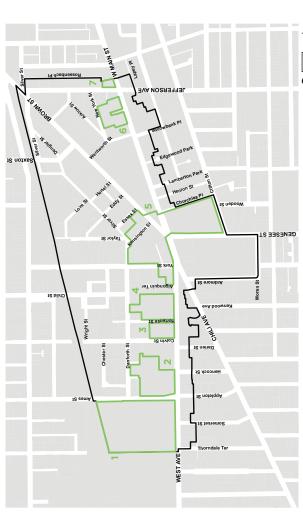


# Recommended: PROJECTS

We Value	Recommended Projects
New development that utilizes brownfield, vacant, and underutilized land (continued)	17. Work with the private property owner to create a re-use and development master plan for 95 Ames Street that considers subdivision of the property for infill development and recreation facilities (within the constraints of environmental concerns)
	18. Complete a rail-siding feasibility analysis and marketing program to encourage new small-scale manufacturing businesses along the rail corridor
Historic character maintained through new	19. Complete a building typology survey, analysis, and summary focusing on the primary corridors within the study area
development and reuse of existing buildings	20. Complete exterior improvements to enhance the Danforth Community Center which has been determined as eligible for listing on the State Register of Historic Places
	21. Work with the private property owner to seek funding for the construction of façade improvements to the public parking garage on the St. Mary's Campus
Improve housing opportunities for current and future residents that also assist first time and current homeowners	22. Complete a housing conditions survey to determine an approach to housing improvements which leverage the findings and recommendations of the Rochester 2018 Citywide Housing Market Study
Green space, parks, and recreation facilities with space for community	23. Complete a park master plan which includes amenities for families, youth, and seniors for Lynchford Park and the adjacent lawn area associated with the Danforth Community Center
events, gatherings, and markets	24. Develop small public parks or public open space within the center of the Bull's Head along W Main St, Brown St, Genesee St, Chili Ave, and West Ave
	25. Install smaller-sized youth-oriented recreational facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave
	26. Explore the feasibility of an urban farm and education center near Adlai E. Stevenson School No. 29 and St. Mary's Campus
Public safety and the efforts of RPD to address crime and violence	27. Examine street lighting conditions and coverage within the study area to determine any necessary lighting upgrades, changes, or installations



# Recommended: STRATECIC SITE LAND USES



# Why have recommended land uses?

Startegic Area

Recommending land uses for strategic sites is a necessary part of the BOA planning process. Project applicants seeking the "BOA Bump-up" tax credit must demonstrate conformance with the BOA's recommended land uses and the established vision, goals, and objectives.

# What are strategic areas?

Strategic areas are groups of strategic sites with similar characteristics such as location, land use, and ownership. Strategic areas consolidate the number of strategic sites in order to provide a simplified approach for recommendations and profiles included in the Revitalization Plan.

# Strategic

Area

**Recommended Land Uses** 

Utilize vacant land for infill development with mixed-use commercial, manufacturing, education, and/or recreation/park	
-	

Keep existing community center, but expand center and add

park/recreational facilities

2

Keep existing business, but consider expanding/adding mixeduse commercial, office, retail, or healthcare
M

_	Keep existing business, but consider expanding/adding mixed-
1	ase commercial of gym/numess/recreation center racing west.  Ave with multi-family housing facing Danforth Street

S

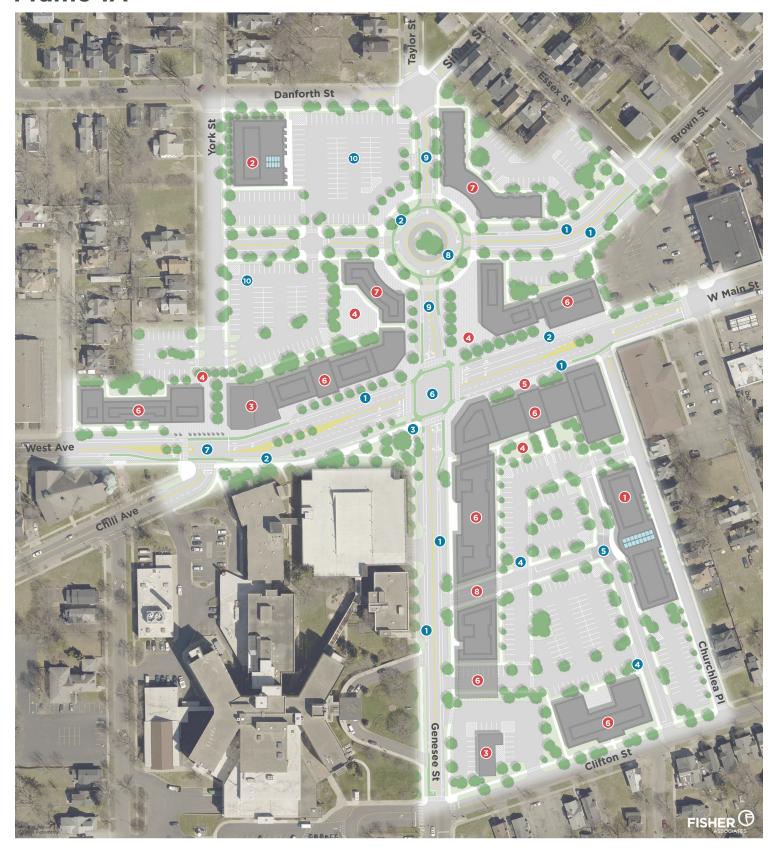
# Mixed-use commercial and multi-family housing



# **Existing**



# Frame 1A

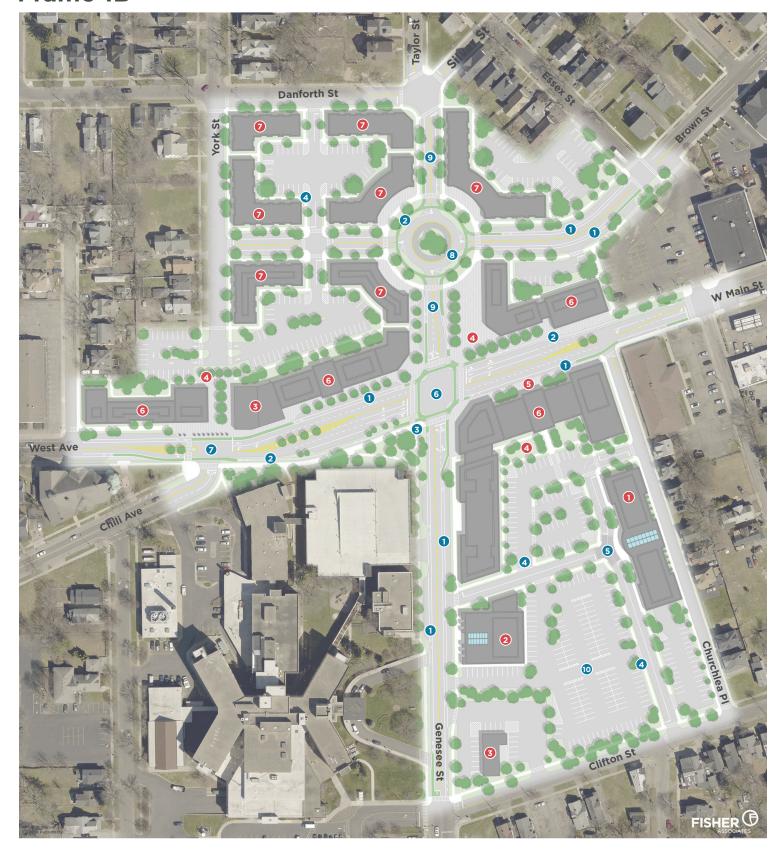


## Places + Spaces

- Renovated existing office building
- 2 RPD Station (2-stories, 20k SF total)
- **3** Existing Structures
- 4 Public/private plazas
- § Frontage zones for commercial businesses
- 6 Mixed-use
- Multi-family
- Overhead mixed-use building

- Dedicated bicycle lanes
- 2 Protected Bike Lane
- 3 Cross-walk curb extensions
- 4 Interior pedestrian and vehicle connections
- 5 Intersection speed table
- 6 Intersection "diet"
- 7 Reconfigured intersection
- 3 New Roundabout and re-aligned Brown Street
- O New Genesee Street extension
- **Dedicated RPD parking (150 spaces)**

# Frame 1B

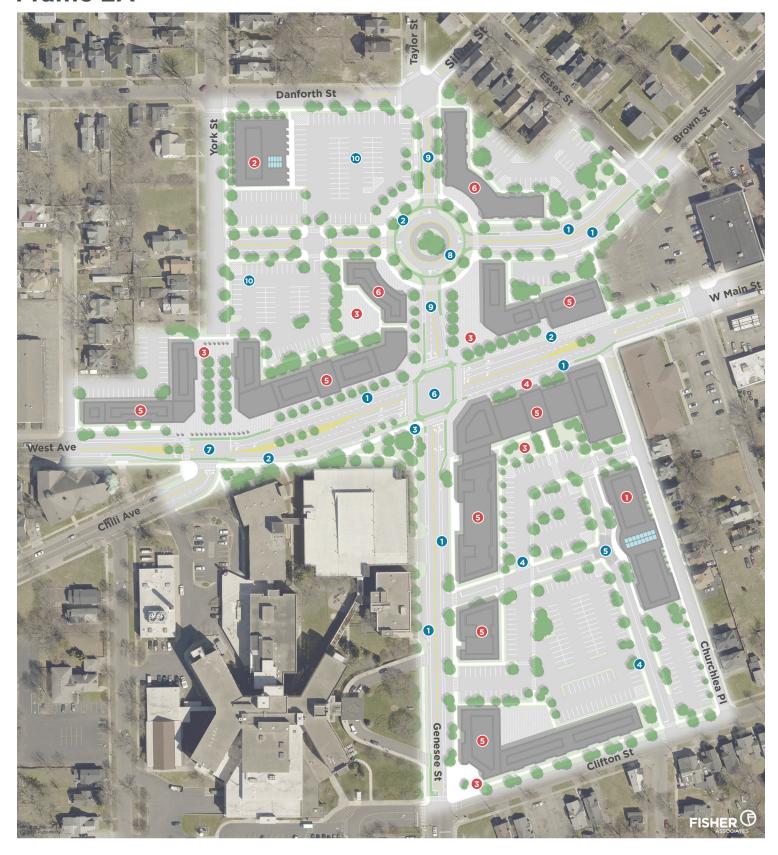


## Places + Spaces

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- 5 Intersection speed table
- 6 Intersection "diet"
- 7 Reconfigured intersection
- **8** New Roundabout and re-aligned Brown Street
- O New Genesee Street extension
- **Dedicated RPD parking (150 spaces)**

# Frame 2A

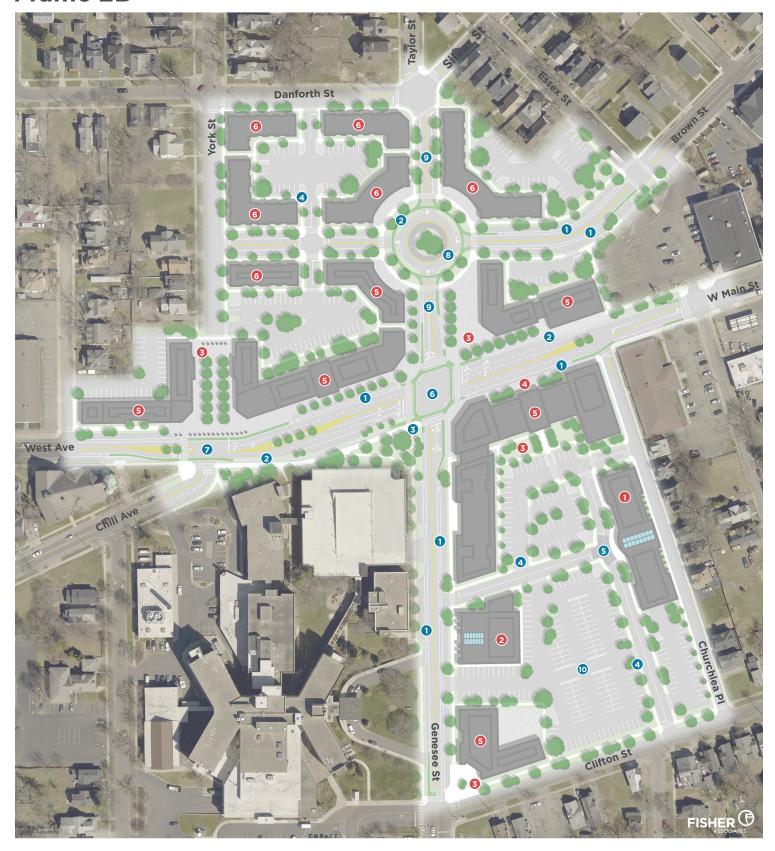


## Places + Spaces

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- **Dedicated RPD parking (150 spaces)**

# Frame 2B



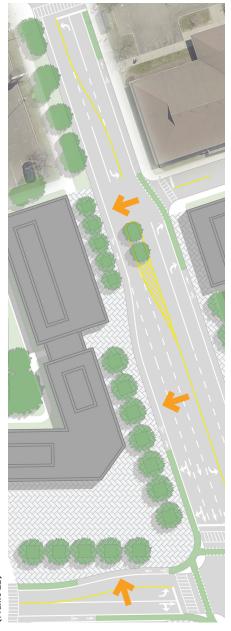
## Places + Spaces

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- O New Genesee Street extension
- **Dedicated RPD parking** (150 spaces)

# Bicycle Infrastructure Alternatives

Traditional Bike Lane (Frame 2B)









**Protected Bike Lane** (Frame 2B)









# **BULL'S HEAD REVITALIZATION**

PUBLIC MEETING
June 26, 2019 | St. Mary's Campus

## **Project Summary**

The Bull's Head Revitalization Plan (officially entitled the "Bull's Head Brownfield Opportunity Area Step 2 Nomination Study") is part of the New York State Department of State's Brownfield Opportunity Area (BOA) Program. The BOA Program is a planning process to comprehensively assess existing conditions, identify and prioritize redevelopment opportunities, and attract new investment. As part of the BOA Program, the Bull's Head Revitalization Plan will identify the reuse potential of strategic sites that will act as catalysts for revitalization, repositioning Bull's Head as a vital and thriving community with a renewed sense of identity.

## **Public Meeting Summary**

The third public meeting for the Bull's Head Revitalization Plan was held on the evening of June 26, 2019 at St. Mary's Campus with over 90 attendees. The meeting was structured in two parts. The first part included a welcome and presentation by the project team detailing the progress of the Revitalization Plan, planning activities over the past year, and a detailed description of the Bull's Head Vision Statement, Value Statements, Goals + Objectives, and Recommendations. The second part of the meeting was designed as an open house which enabled meeting participants to review the components of the Revitalization Plan, Urban Renewal Area Plan, participate in a visual preference exercise and to provide comment and feedback.

This public meeting summary and the materials presented during the meeting are available on the project website and at the document repository:





## **Meeting Welcome**

Dana Miller, Director of Development Services for the City of Rochester Department of Neighborhood and Development, on behalf of Mayor Lovely Warren, welcomed everyone to the public meeting and thanked them for coming for the very important topic of the Bull's Head Revitalization. Mr. Miller introduced Rick Rynski with the City of Rochester, members of the Project Advisory Committee (PAC), members of the 19<sup>th</sup> Ward Community Association, and the consultant team for the project including Fisher Associates with assistance from Highland Planning. Mr. Miller continued his welcome with an emphasis on the importance of the current planning work for the Bull's Head area and the area's role as a key neighborhood center and transportation hub. Despite decades of neighborhood change, the City understands the area's history, importance of housing choice, employment opportunities, retail options, and recreation facilities in the planning process.

Mr. Miller recognized the planning work that has been accomplished to-date and the opportunity for the community to provide vital input on the Revitalization Plan and Urban Renewal Area Plan. Mr. Miller emphasized the planning work that will be continuing and the refinement of the plans to meet community desires and market demands. In addition, Mr. Miller noted the redevelopment frames the conceptual for redevelopment area illustrate redevelopment ideas which have been discussed at numerous meetings in order to "test fit" which options work in the area. He added that these conceptual redevelopments frames do not represent actual proposed redevelopment, but rather, a series of concepts to advance the revitalization project.

Mr. Miller provided an overview of the night's agenda including a presentation and visual preference survey from Fisher Associates and an open house for review and comment on the Revitalization Plan's recommendations and the targeted redevelopment area's conceptual redevelopment frames.





## **Presentation Summary**

## Since the Last Public Meeting

Frank Armento of Fisher Associates began the presentation with an overview of the activities of the project team over the past year, summarized as follows:

**Held** a Bull's Head community fair at the Salvation Army on West Avenue

**Coordinated** with the PAC and several City/County staff and departments

**Drafted** a vision statement, values, goals + objectives

Completed identification of strategic sites and opportunities

**Prepared** BOA recommendations

**Commenced** implementation of the first phase of the Urban Renewal Area Plan including land assembly and environmental investigation/remediation activities

**Continued** second phase of the Urban Renewal Area Plan including traffic and zoning analyses and identification of conceptual redevelopment and investment opportunities

## **Vision Statement**

Mr. Armento presented the draft vision statement for the Revitalization Plan. The vision statement is an update to the vision statement included in the pre-nomination study and was revised based on the input provided on the values statements from the previous PAC and public meetings.

The Bull's Head area is an attractive and prosperous neighborhood which includes opportunities for all current and future residents of all ages and income levels.

Once contaminated, vacant, and blighted lands are now healthy and sustainable places where our local businesses and residents thrive.

We embrace our historic and strategic location as a center of commerce and health, and leverage our role as a transportation hub that connects all people and modes safely and comfortably.

Our parks and open spaces play an active role in connecting our community to nature and provide recreation options for our youth.

Our broad inclusiveness and continuous drive to improve our neighborhood provides a safe, affordable, prosperous, and attractive place for all.

## Goals + Objectives

Mr. Armento presented the updated values statements and the draft goals + objectives (see table below). Draft values statements were presented at the previous PAC and public meetings. These statements were updated based on the input provided during these meetings. Goals and objectives were developed based on the final values statements, input from PAC and public meetings, and key findings from the inventory & analysis.

We Value	Goals + Objectives
Sense of community	Coordinate/consolidate efforts of neighborhood and
connecting neighbors	<ul> <li>Coordinate/Consolidate errorts of heighborhood and business associations with direct involvement and impact in the Bull's Head area</li> <li>Facilitate neighborhood events and farmers markets</li> <li>Evaluate expansion of programming and facilities at the Danforth Community Center</li> </ul>
Transportation that is safe and accessible for everyone including pedestrians and bicyclists	<ul> <li>Utilize "complete street" tools for pedestrians, bicyclists, and transit users</li> <li>Evaluate traffic calming and intersection safety measures</li> <li>Encourage new development to incorporate bicycle, pedestrian, and transit facilities</li> </ul>
Employment opportunities from new and expanded businesses supported by training and education	<ul> <li>Encourage the hiring and training of local residents in local businesses</li> <li>Develop a business recruitment program to bring businesses to the Bull's Head area</li> <li>Host business association events tied to job fairs</li> </ul>
New development that utilizes brownfield, vacant, and underutilized land	<ul> <li>Facilitate testing, remediation, and redevelopment of brownfield properties</li> <li>Complete a viable re-use plan for 95 Ames St (former Taylor Instruments)</li> <li>Attract diverse businesses that can accommodate daily needs of local residents</li> <li>Redevelop the Bull's Head Plaza with mixed-use buildings that front the Street</li> </ul>
Historic character maintained through new development and reuse of existing buildings	<ul> <li>Encourage new development to utilize traditional neighborhood design</li> <li>Facilitate historic property and building identification</li> <li>Promote resources available for historic building reuse and renovation</li> <li>Promote awareness of the Bull's Head and its historic past</li> </ul>
Improve housing opportunities for current and future residents that also	<ul> <li>Seek development that includes housing choice (e.g. age-in-place)</li> <li>Increase awareness of the City's housing assistance programs</li> </ul>

We Value	Goals + Objectives
assist first time and current homeowners	<ul> <li>Address the issues of investor owners/landlords</li> <li>Increase home ownership in the Bull's Head area</li> <li>Focus on residential infill development compatible with the character of the area</li> </ul>
Green space, parks, and recreation facilities with space for community events, gatherings, and markets	<ul> <li>Add amenities and recreation facilities to Lynchford Park</li> <li>Utilize vacant land for a new park which can support multiple uses/events</li> <li>Replace vacant lots within residential areas with pocket parks and gardens</li> </ul>
Public safety and the efforts of RPD to address crime and violence	<ul> <li>Examine the feasibility of a new RPD station</li> <li>Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)</li> </ul>

## **Strategic Sites**

Mr. Armento presented the final 55 properties identified as, and in some cases grouped into, Strategic Sites. Mr. Armento described the importance of these sites in the planning process but emphasized Revitalization Plan recommendations are not exclusive to these sites. In addition, properties identified as Strategic Sites are eligible for funding to support predevelopment activities and site developers may be eligible for the "BOA Bumpup" tax credit. Strategic Sites with brownfields may be eligible for funding to complete environmental site assessments.

The process for identification of Strategic Sites included discussion and feedback during the previous PAC and public meetings. Based on the input received during these meetings, the list of Strategic Sites was refined and consolidated. Strategic Sites are primarily found along key transportation corridors and include 95 Ames Street (former Taylor Instruments property), the Salvation Army, the area for the Bull's Head Urban Renewal Area, and numerous others. Additional properties identified as "Opporutunity Sites" are located along the railroad right-of-way, Brown Street, and at the intersection of Brown Street and Jefferson Avenue.



# Revitalization Plan Recommendations

Recommendations were developed based on the input from public meetings, PAC meetings, and the results from the key findings from the inventory & analysis. Recommendations advance Mr. Armento transitioned the public meeting to a presentation of Revitalization Plan recommendations. redevelopment of Bull's Head area and include two categories: (1) Actions & Policies and (2) Projects. Both recommendation categories were grouped by value statements (see table below).

We Value	Recommended Actions & Policies	Recommended Projects
Sense of community connecting neighbors	<ol> <li>Work with local residents to create a Bull's Head Neighborhood Association</li> <li>Work with local businesses to create a business association and explore opportunities for creation of a business improvement district</li> <li>Facilitate neighborhood events and farmers markets</li> </ol>	<ol> <li>Add outdoor amenities such as power and water connections to support farmers markets and other outdoor events at the Danforth Community Center</li> <li>Create gateway features, signs, and other street elements that promote a sense of place and neighborhood identity</li> <li>Include community meeting space(s), possibly in conjunction with a Bull's Head RPD station</li> <li>Complete a facility master plan for the Danforth Community Center that explores expanded facilities, amenities, services, and programming</li> </ol>
Transportation that is safe and accessible for everyone including pedestrians and bicyclists	<ol> <li>Promote and provide incentives for streetscaping and pedestrian amenities in front of businesses that enhance the pedestrian experience</li> <li>Promote and provide incentives for the incorporation of bicycle, pedestrian, and transit facilities in new development</li> <li>Examine feasibility of zoning code modification to reduce minimum parking requirements and require alternative transportation modes for new development</li> </ol>	<ol> <li>Reconfigure W Main Street, Genesee Street, and Brown Street utilizing a "complete streets" approach and green infrastructure technologies</li> <li>Improve pedestrian connectivity and safety through enhanced crosswalks at intersections, mid-block crosswalks with signage and beacons where appropriate, and enhanced pedestrian lighting at railroad overpasses</li> </ol>

We Value	Recommended Actions & Policies	Recommended Projects
	<ol> <li>Continue exploring design options, engineering, and funding to support the realignment of Brown St and extension of Genesee St as proposed in the Bull's Head Urban Renewal Area Plan</li> <li>Continue exploring design options, engineering, and funding to support the realignment of Chili Ave and the termination of York St as proposed in the Bull's Head Urban Renewal Area Plan</li> </ol>	7. Create additional dedicated bicycle facilities to complete a continuous bicycle network through the Bull's Head 8. Add transit amenities including shelters, seating, information kiosks, lighting, and garbage/recycling receptacles 9. Improve vehicle and pedestrian circulation by extending Love St to York St utilizing vacant land
Employment opportunities from new and expanded businesses supported by training and education	<ul> <li>9. Promote existing workforce development programs through marketing and information campaigns</li> <li>10. Promote re-use of existing vacant commercial space for new and relocated neighborhood businesses</li> <li>11. Promote and encourage the hiring and training of local residents for local businesses</li> <li>12. Develop a business recruitment program to encourage businesses to establish a presence or expand in the Bull's Head area 13. Host business association events tied to job fairs</li> </ul>	<ul> <li>10. Examine the feasibility of creating a health-focused business incubator space within the development envisioned for the Bull's Head URA</li> <li>11. Examine the feasibility of creating manufacturing business incubator space and education center utilizing land and existing buildings along the railroad corridor</li> </ul>
New development that utilizes brownfield, vacant, and underutilized land	<ul> <li>14. Promote and assist in the facilitation of remediation and redevelopment of brownfield, abandoned, vacant, and underutilized properties</li> <li>15. Examine the feasibility of modifying some zoning districts within the study area to a Village Center District that includes requirements for mixed-use buildings,</li> </ul>	<ul> <li>12. Complete Phase I and Phase II Environmental Site Assessments (ESA) for every City-owned brownfield property to determine the nature and extent of environmental concerns</li> <li>13. Work with private property owners of every identified brownfield to complete Phase I and Phase II ESA's</li> </ul>

We Value	Recommended Actions & Policies	Recommended Projects
	commercial frontages, and specific design standards  16. Encourage new development to include commercial spaces that can accommodate daily needs of local residents including grocery, small retail, restaurants, and medical services  17. Examine feasibility of zoning code modification to R-1 and R-2 zones to allow development of smaller residential properties  18. Continue exploring design options, engineering, and funding to support the redevelopment of the Bull's Head Plaza and properties to the north as proposed in the Bull's Head urban Renewal Area Plan	<ul> <li>14. Work with the private property owner to complete additional environmental testing at 95 Ames Street to determine remaining nature and extent of environmental concerns and any remediation measures and land use constraints</li> <li>15. Work with the private property owner to create a re-use and development master plan for 95 Ames Street that considers subdivision of the property for infill development and recreation facilities (within the constraints of environmental concerns)</li> <li>16. Complete a rail-siding feasibility analysis and marketing program to encourage new small-scale manufacturing businesses along the rail corridor</li> </ul>
Historic character maintained through new development and reuse of existing buildings	<ul> <li>19. Evaluate any impact of future actions on historic buildings and properties identified in the Rochester Historic Resources Survey</li> <li>20. In conjunction with recommendation #15 above, include design standards within the future Village Center District that require new development to be sensitive to the historic nature of the Bull's Head area</li> <li>21. Promote the benefits for designating a building as historic and the incentives for maintenance, renovation, and adaptive reuse</li> <li>22. Promote awareness of the history of the Bull's Head area</li> </ul>	17. Complete a building typology survey, analysis, and summary focusing on the primary corridors within the study area 18. Complete exterior improvements to enhance the Danforth Community Center which has been determined as eligible for listing on the State Register of Historic Places  19. Work with the private property owner to seek funding for the construction of façade improvements to the public parking garage on the St. Mary's Campus

We Value	Recommended Actions & Policies	Recommended Projects
	23. Promote and facilitate the adaptive re-use of existing historic buildings in the event of vacancy or abandonment	
Improve housing opportunities for current and future residents that also assist first time and current homeowners	24. Promote and encourage new housing that offers choices for new and existing residents with a mix of subsidized housing, market-rate housing, family-friendly housing, and senior-friendly housing	20. Complete a housing conditions survey to determine an approach to housing improvements which leverage the findings and recommendations of the Rochester 2018 Citywide Housing Market Study
	character of the area character of the area character of the area 26. Utilize marketing and information campaigns to increase awareness of the City's housing assistance programs	
	27. Develop incentives and policies that address the issues of absentee landlords	
	28. Develop incentives to increase owner- occupied two family homes and incentives for the conversion of two-family homes back to single-family homes	
	29. Develop incentives and work with private land owners to create enhanced buffering between manufacturing properties and residential properties	
Green space, parks, and recreation facilities with space for community events, gatherings, and markets	<ul><li>30. Promote and encourage new development to incorporate public/private areas for events, gatherings, and passive uses</li><li>31. Encourage local residents to utilize City</li></ul>	21. Complete a park master plan which includes amenities for families, youth, and seniors for Lynchford Park and the adjacent lawn area associated with the
	programs and incentives for the creation of community gardens	Danforth Community Center 22. Develop small public parks or public open space within the center of Bull's Head

We Value	Recommended Actions & Policies	Recommended Projects
	32. Explore the feasibility of adding a public or private recreational/fitness facility to serve area residents	along W Main St, Brown St, Genesee St, Chili Ave, and West Ave 23. Install smaller-sized youth-oriented recreational facilities including basketball, tennis, and hand ball on City-owned land at the intersection of Brown St and Jefferson Ave 24. Explore the feasibility of an urban farm and education center near Adlai E. Stevenson School No. 29 and St. Mary's Campus
Public safety and the efforts of RPD to address crime and violence	<ul> <li>33. Continue exploring location and design options for a new RPD station within the study area as proposed in the Bull's Head Urban Renewal Area Plan</li> <li>34. Ensure new development promotes safety and utilizes urban design principles such as CPTED (Crime Prevention Through Environmental Design)</li> </ul>	25. Examine street lighting conditions and coverage within the study area to determine any necessary lighting upgrades or installations

#### Bull's Head Urban Renewal Area Plan

Mr. Armento transitioned the public meeting presentation to an update of the Bull's Head Urban Renewal Area Plan and presentation of conceptual redevelopment frames. The planning process for the Bull's Head Urban Renewal Area Plan utilizes a phased approach with the first phase including land assembly, select demolition, and commencement of environmental due diligence. The second phase includes adoption of zoning amendments and the Bull's Head Urban Renewal District by the Rochester City Council. The Phase 1 Plan was approved by City Council July 24, 2018 and the Phase 2 Plan is anticipated to be complete by fall 2019.

Mr. Armento described the origins of the conceptual redevelopment frames for a subarea of the Bull's Head Urban Renewal Area. Several public meetings have included numerous discussions on redevelopment options ranging from new housing, mixed-use development, infill development, national vs. local retail, reducing parking, adding parks and open space, medical office expansion, to possible locations for a new Rochester Police Department (RPD) Station. The conceptual redevelopment frames are a "high-level" illustration of these ideas in order to "test fit" which options work in the area.

four conceptual redevelopment frames considered The community input, feedback from City departments and the Monroe County Department of Transportation ("MCDOT"), transportation issues and opportunities, land use issues and opportunities, and a desire for an RPD presence. Notable design elements for the frames include the creation of a sense of place and identity through the redevelopment of Bull's Head Plaza, creation of pedestrian-oriented development, introduction of programmable plazas, and options for the preservation and adaptive re-use of some existing buildings. Transportation ideas illustrated in the frames include intersection improvements to increase pedestrian safety and reduce crossing time, incorporate both bicycle lanes and protected bicycle lanes, and the realignment of Brown Street, extension of Genesee Street, and the utilization of a roundabout for the intersection of these two roads. Other right-of-way changes include the termination of York Street and the realignment of Chili Ave due to pedestrian crossing issues and awkward vehicular movements.

The four conceptual redevelopment frames illustrate the combination of these ideas and are provided on the following pages.

#### Frame 1A

#### Places + Spaces

- Renovated existing office building
- 2 RPD Station (2-stories, 20k SF total)
- 3 Existing structures
- Public/private plazas
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- 6 Mixed-use
- Multi-family
- Overhead mixed-use building

- Dedicated bicycle lanes
- Elevated Cycle Track
- 3 Cross-walk curb extensions
- Interior pedestrian and vehicle connections
- 6 Intersection speed table
- 6 Intersection "diet"
- Reconfigured intersection
- 8 New Roundabout and re-aligned Brown Street
- O New Genesee Street extension
- **10** Dedicated RPD parking (150 spaces)



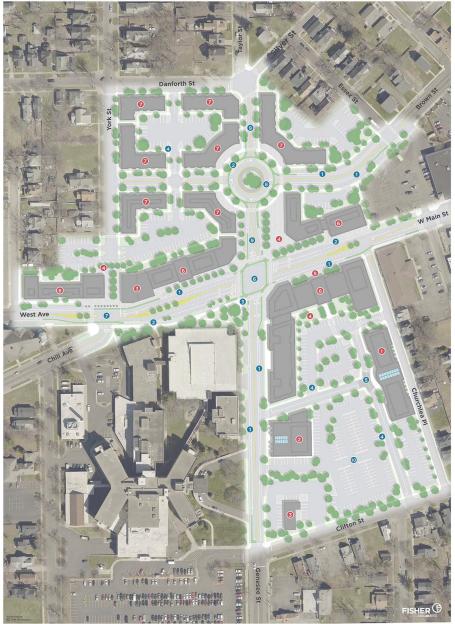
(High-resolution illustrations with legends are available on the project website)

#### Frame 1B

#### Places + Spaces

- Renovated existing office building
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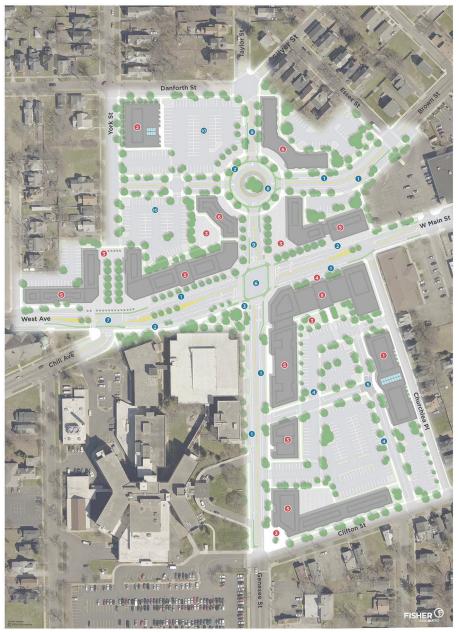
(High-resolution illustrations with legends are available on the project website)

#### Frame 2A

#### Places + Spaces

- Renovated existing office building
- 2 RPD Station (2-stories, 20k SF total)
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(High-resolution illustrations with legends are available on the project website)

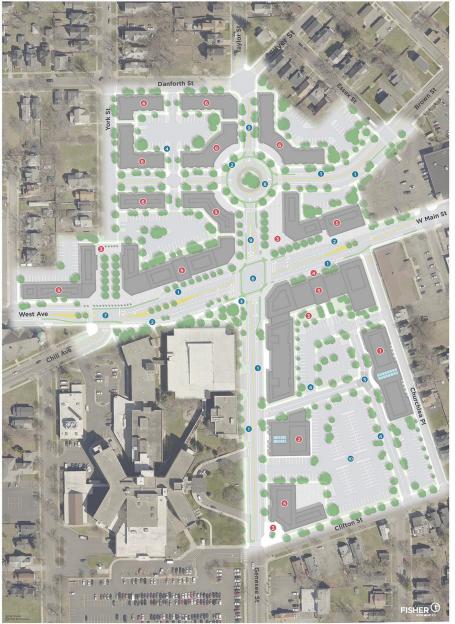
#### Frame 2B

#### Places + Spaces

- Renovated existing office building
- 2 RPD Station (2-stories, 20k SF total)
- Public/private plazas
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- 5 Intersection speed table6 Intersection "diet"

- Reconfigured intersectionNew Roundabout and re-aligned Brown Street
- New Genesee Street extension
- O Dedicated RPD parking (150 spaces)



(High-resolution illustrations with legends are available on the project website)

#### **Visual Preference Survey Summary**

Mr. Armento transitioned the public meeting to the visual preference survey for the conceptual redevelopment frames. The purpose of the survey was to help define the types, styles and forms of development, infrastructure and amenities the community prefers or desires in conjunction with the conceptual development frames presented and provide direction for future planning efforts.

The categories for the survey include: building architectural form, building character, building first floor public interface, building height, building setback, public space/plaza, public art, streetscape amenities, commercial corridor vegetation, residential street vegetation, dedicated bike lanes, protected bike lanes, roundabouts, crosswalks, and medians. The categories, photo preference options for each category, and corresponding survey results are provided on the following pages.

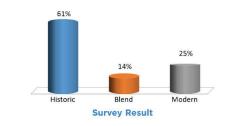
# Building Architectural Form C. Blended Roof B. Gable Roof Flat Gable Blended Survey Result

# **Building Character (Era)**







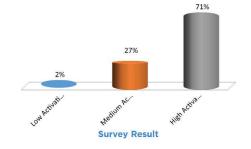


# **Building First Floor Public Interface**









# **Building Height**









# **Building Setback**





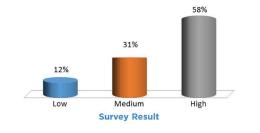


# **Public Space/Plaza**





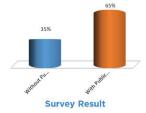




## **Public Art**





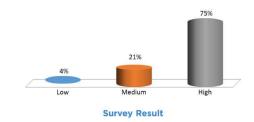


# **Streetscape Amenities**





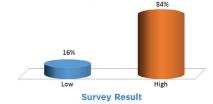




# **Commercial Corridor Vegetation**



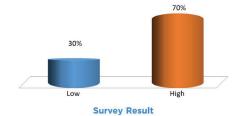




# **Residential Street Vegetation**





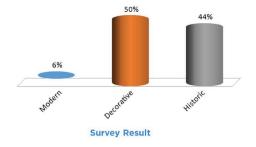


# **Street Lighting**





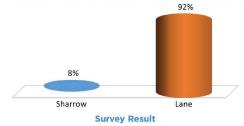




# **Dedicated Bike Lanes**





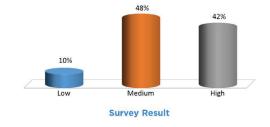


# **Protected Bike Lane**







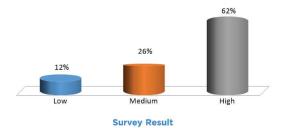


# Roundabout







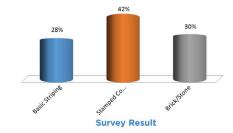


# Crosswalk









# Visual Preference Survey Median A. Low A. Medium C. High Low Medium Survey Result

#### **Open House Summary**

At the conclusion of the visual preference survey, Mr. Armento transitioned the meeting to the open house portion of the public meeting where stations were set-up with information on both the Revitalization Plan and the Urban Renewal Area Plan. The Revitalization Plan station included the following:

- Overview of the planning process and how meeting attendees can stay informed
- Vision statement, values statements, and goals + objectives
- Strategic sites
- Recommended actions + policies
- Recommended projects
- Recommended strategic site land uses

The Urban Renewal Area station included conceptual redevelopment illustrated through a group of four frames mounted on boards (previewed during the presentation). The meeting participants were informed that each frame is not a concept or an option, but rather, a way to capture various concepts concerning multiple options at once. Some of these options overlap from frame to frame while others are unique. Accordingly, attendees were instructed to consider individual elements found within the frames, rather than thinking of, or perhaps making preferences for, whole frames. Boards at this station also included a large scale illustration of bicycle infrastructure options.





#### Revitalization Plan Feedback

Meeting participants provided valuable input and feedback for the Revitalization Plan station. Feedback cards were available for meeting participants to document and submit their feedback. The following feedback was transcribed from the received feedback cards. Please note that some meeting participant feedback is directed to both the Revitalization Plan and the conceptual redevelopment frames for the Urban Renewal Area Plan.

#### **Revitalization Plan Feedback**

- 1. The plan to save Bullshead is a good idea because I have seen my neighborhood go through a lot of changes and it is time for the area to be bought to its beautiful self. That way we as a community can come together and make this happen.
- 2. Please consider keeping Mr. Doug's. Andy should not be punished for staying in the neighborhood.
- 3. The bull head project sounds great! Although this is affecting my family. My father Francis Winterkorn owner of Mr. Doug's Deli and Andy's Automotive I now expected to relocate! (932-938 West main St. and 22 York St.). This is devastating news to our family. This is my father's future retirement as a business owner. We hope you can incorporate his business in the upcoming project it will be great for the community
- 4. The plan looks wonderful. Glad I was here. My question is there are several human service org. in this area. I didn't hear anything about what was planned for out poorer community members. It sounds like the push is for business and neighborhood stability, which is great, but what about those we serve? Will our neighborhood still be able to accommodate their needs? Will it be acceptable to have drug rehab services, lunch programs, pantries, STD clinics in our area? We are a historic site- St Peters & Paul's Church campus- we will be able to have help with upkeep of our buildings as we expand services to our community. I very much look forward to a police presence coming back to our area. Thanks for all you are doing, I am just hoping that there will still be a place for these services.
- 5. We need different options besides round about; RPD station in frame 1B; Use handicap/disabled mobility connections audible
- 6. I like the idea of urbanizing but I would like it if Mr. Doug's Deli would stay for convenience it brings to the area and the ideas it has to bring, The owner has a vision and I think it would be a good addition to the upcoming project.
- 7. We need post office, not to cut off York, no additional housing in York or Brown st area there is too much multi-family on York and Danforth
- 8. Recommending purchasing old past office from current owners and re-opening a post office in place on York Street
- 9. You didn't say or talk about disabled or handicap people who are looking for safety

10. The Southwest Common Council's Economic Development Committee is promoting the adoption of tiny homes as a literal building-block for revitalization. Tiny home development sets the stage for increasing urban home ownership options, economic growth and workforce development within the Bull's Head Brownfield Opportunity Area. The former Taylor Instruments site on West Avenue provides the developable campus for addressing these issues programmatically.

Project: Lancaster Field is named after Rochesterian Theodore W. Lancaster who served during WWII as a Tuskegee Airman and soon afterwards as a pioneering US Government computer developer at Princeton. It involves repurposing the Taylor Instruments site on West Avenue as:

- a. space for an advanced manufacturing facility for tiny homes with access to rail transportation;
- b. a recycling center to produce topsoil, nursery tree stock and paving materials for homesites:
- c. a sustainable educational food production facility and d) a renewable energy technologies production and distribution location incorporating wind, solar and geothermal sources.

Each application above addresses anti-poverty measures at a single campus to promote economic growth, improve quality of life and generate environmental sustainability.

#### Primary Features

- Advanced Manufacturing workforce development site site with child care services.
- Productive, educational, job-creating and environmental improvement demonstration site incorporating simple, affordable and durable quonset hut and hangar designs for specific applications and job training. The concrete surface remains undisturbed.

#### Benefits

- Increases truly affordable housing stock while growing personal financial assets and tax base.
- Meets the training needs of a young workforce supplemented with on-site child care.
- Create hands-on STEM educational opportunities for K 12 students and ex-offenders.
- Produces food year-round employing hydroponics, aquaponics and vertical gardening.
- Recycles organic materials to create materials needed for homesites (soil, paving materials ... )
- Shares energy-efficiency access (solar, wind & geothermal) among urban neighborhoods.
- Mitigates climate change effects proactively with renewable energy and carbon sequestration.
- Frees space enabling the City's Mt. Read DES center to focus on mechanized activity.

Success depends on linking with Rochester 2034 master planning, NYS Finger Lakes Regional Economic Development Council, Rochester Economic Development Fund and Rochester-Monroe Anti-Poverty Initiative. Planning is starting now for a research project involving local college Seniors to study the mercury contamination mitigation, organizational processes for development and the physical resources needed to make Lancaster Field a reality.

- 11. I attended the Bull's Head Revitalization public meeting on June 26th, 2019 conducted by Fisher's Assoc. I have questions and some concerns with the information presented at this meeting:
  - 1. How have Rochester Regional Health plans for their St. Mary's Campus informed the project? Are there opportunities for the Bulls head project to support the hospital's future goals? Could the hospital's existing infrastructure help support the revitalization project? As an example, perhaps St Mary's excess building space could serve as community meeting space for the project. As you know St. Mary's currently provides community space for the neighbors. So why is new building space proposed? St Mary's may have excess parking that could provide some of the parking required for the project.

St Mary's needs to be included in this planning process.

2. The West Ave. Methodist Church is a very important historical feature in the project area. This building's location, massing, height, style, and history make the confluence of W. Main St., Genesee St., Chili Ave., and West Ave. a unique and special place. Because of building neglect and lack of use the West Ave. Methodist Church's future is very precarious. It will take a concerted effort by many to keep this building in productive use. The planning process must have this building owner at the table. If this building is demolished, it will be another great loss to Rochester's architecture scenery and history, much like the 1965 demolition of the Claude Bragdon's New York Central railroad station was.

Perhaps the Church building could provide some of the community space the project is looking for. The Church should also be looked at as a possible solution to house the new police substation, or perhaps a brewery, theater, Church, or musical artist's recording station. See http://www.babevillebuffalo.com/

The owner of the West Ave. Methodist Church needs to be involved in the planning of this project. The Owner, City, and project team should be exploring new uses for this building.

3. For the same reasons the Church is important the last few existing buildings remaining are important to the preservation of this special place. It is imperative that the remaining buildings are incorporated into the future development. The addresses are: 932-938 W. Main St., 924-930 W. Main St., & 32 York St., and possibly 50 York St.

Has the Landmark Society been asked about the historical significance of these properties?

4. Relocating the police substation with its associated fleet of vehicles to Bull's Head is concerning. How many vehicles? What are the security requirements for the fleet? I envision tall chain link fencing surrounding a large area. If indeed that is the requirement/solution, how will that be a good neighbor to the existing and proposed residential areas?

The public needs to be informed of the police station's requirements.

5. I would like to see schemes that don't change the existing road intersections so dramatically. I understand the problem of wide streets being difficult for pedestrians to navigate, but surely there is a solution that doesn't requiring moving

and straitening all the major intersections. How about a well-designed median to break up a long crosswalk? The straightening and reconfiguring these intersections will sanitize and further diminish the unique sense of place that exists now. Also, such major changes will require considerable underground infrastructure changes, cause massive traffic disruption for multiple construction seasons and be very expensive. How will this hinder economic activity in the area, effect St. Mary's campus activities, etc. etc.?

Present alternative schemes that don't change the existing intersections so dramatically

For each scheme thoroughly study the economic impact to businesses, and traffic disruptions the construction will cause.

Finally, the remaining buildings and the confluence of these major thoroughfares make for a unique place in our City, much like the intersection of East Ave. & E. Main St at the Liberty Pole. We all must be diligent in insuring Bull's Head Revitalization project preserves this unique place while revitalizing and improving.

I look forward to the next public meeting. Thank you for your time and consideration.

12. In addition to the comments listed above, a not-for-profit organization indicated their intent on exploring the potential for placing a Susan B. Anthony welcome center within or near the Bull's Head BOA Study Area.

#### Urban Renewal Area Plan Feedback

Meeting participants also provided valuable input and feedback for the Urban Renewal Area Plan station. Feedback cards were also available for meeting participants to document and submit their feedback. The following feedback was transcribed from the received feedback cards. Please note that some meeting participant feedback is directed to both the Revitalization Plan and the conceptual redevelopment frames for the Urban Renewal Area Plan.

#### **Conceptual Redevelopment Frames Feedback**

- 1. Taylor Instruments cannot be a dumping ground for containers
- 2. Save the historic buildings @ York street and west main St. It is a good model of what we want the neighborhood to eventually look like
- 3. All concepts 1. Awful lot of parking/pavement. Can underutilized parking on St. Mary's campus (garage) be used for new developments? Example Police staff could use St. Mary's Campus. CONCEPT 2: Has consideration been given to the trend that we drive less, rely more on bikes, public transit. So, the # of parking spaces can be reduced. Like 1a and 1b because the existing buildings at York & Main #4 & 5 I don't believe putting those types of uses on the north sides of commercial buildings will work in our climate.
- 4. Save the buildings on York St & Main
- 5. Where is Bullshead, bulls head center? 1A very little greenspace note; no commercial hub @ bull's head anymore 1B No noted bulls head hub; 2A Chili York street needs to seek parking area for Church. This church is landlocked, and it hinders development of it. Save historic building on w main @Bullshead
- 6. Coffee shops, mini Wegman's, deli, Wendy's, little Caesars or family restaurant
- 7. Frame 1b Is the best because you keep more old buildings and residential
- 8. A building for inside public market all year round, bright street lights for safety.
- 9. A community center for neighbors to rent for events at a reasonable price.
- 10. The protected bike lane is one of the most important things to me.
- 11. Needs to show Taylor investments and Danforth Center
- 12. Strengthen public transportation in this area & perhaps incorporate its planning into the overall downtown public transportation planning. Bring back the trolley as a real option for economic and energy considerations. Increase walkability by prioritizing pedestrian safety

- 13. Recommended a much needed post office needed for senior citizen and disabled community
- 14. I like plan 1a or 2b
- 15. How much Churchlea Pl. will be used for renovation?





#### For more information

#### **Project Website:**

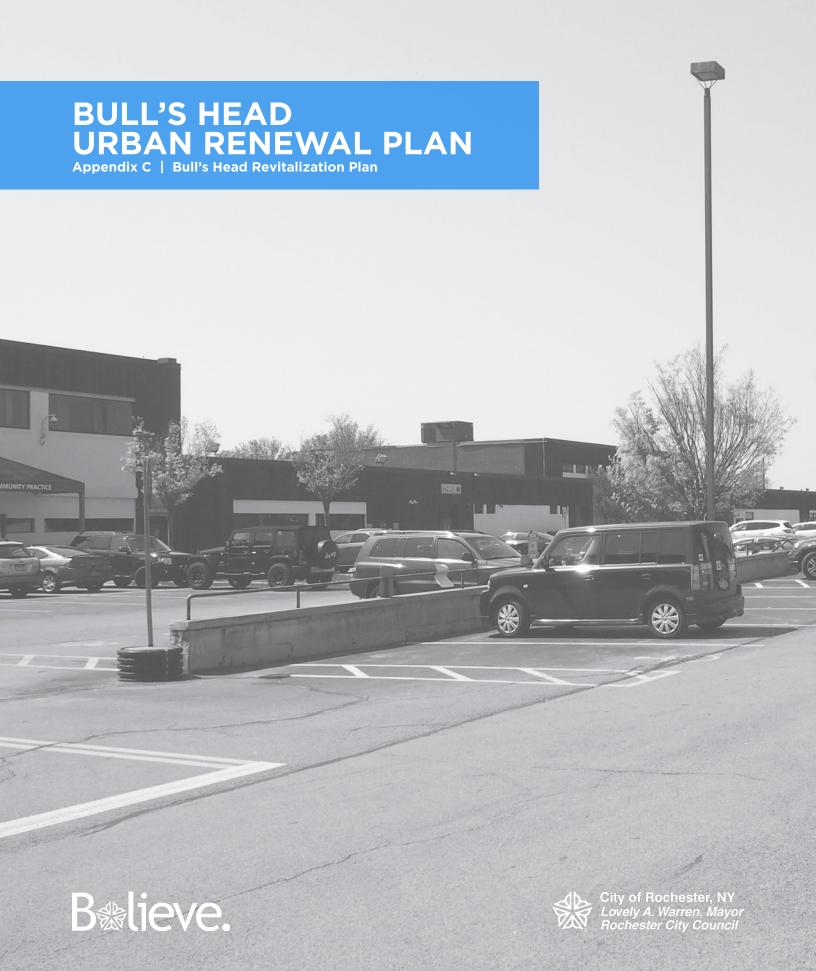
<u>CityofRochester.gov/BullsHeadRevitalization</u>

#### **Document Repository:**

Arnett Branch Public Library 310 Arnett Boulevard, Rochester, NY 14169 (map)

#### **Project Contact:**

Rick Rynski Project Manager City of Rochester 30 Church Street, Rm 005A Rochester, NY 14614-1290



# Bull's Head

# Urban Renewal Plan



prepared by:

# CITY OF ROCHESTER, NEW YORK



DEPARTMENT OF NEIGHBORHOOD & BUSINESS DEVELOPMENT

June 2018

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#### I. DESCRIPTION OF PLAN:

#### A. New York State General Municipal Law

The Bull's Head Urban Renewal Plan described in the following sections ("Plan") is intended to set forth the first stages of a planning and revitalization effort that conforms with the legal requirements set forth in Article 15 of the New York State General Municipal Law.

#### B. Project Location / Boundary

The Bull's Head Urban Renewal Area ("URA") comprises approximately 34 acres and is located in Rochester, New York, centered at the convergence of West Main Street, Genesee Street, and Brown Street, West Avenue, and Chili Avenue and is bounded by West Avenue, Colvin Street, Danforth Street, Silver Street, Essex Street, Brown Street, West Main Street, Churchlea Place, Clifton Street, and Genesee Street. (See "Exhibit A - Project Location Map" and "Exhibit B - Bull's Head Urban Renewal Area Boundary Map").

#### C. Background

The Bull's Head neighborhood marks the historic western gateway to downtown in the city's southwest quadrant. This important community hub is centered at the convergence of the West Main Street, Genesee Street, Brown Street, West Avenue, and Chili Avenue corridors, connecting generations of residents to commerce, employment opportunities, and community and health services. These corridors are vital transportation routes connecting the southwest quadrant neighborhoods and the western suburbs of Rochester to downtown and to and through the URA.

The URA is in close proximity to regional assets, such as, Rochester Regional Health – St. Mary's Campus, and the National Historic Landmark Susan B. Anthony Museum and Visitor's Center. Nearby neighborhood assets include the City's Danforth Recreation Center, Rochester Housing Authority, and the Salvation Army Rochester Area Services.

The following is a summary of existing conditions in the URA:

#### **Existing Land Uses**

The URA is comprised of the following land use categories:

- Commercial
- Residential
- Vacant Land
- Community Services
- Industrial

A number of properties in the eastern portion of the URA having a "Commercial" designation include abandoned parking lots and one vacant structure. As such, there is an effectively high concentration of vacant property in this portion of the URA. (See "Exhibit C - Existing Land Use Map").

#### **Existing Zoning**

The URA is currently comprised of three zoning districts: Community Center (C-2), Low-Density Residential (R-1), and Medium-Density Residential (R-2). (See "Exhibit D - Existing Zoning Map").

The C-2 District, located along West Main and Brown Streets and West Avenue, is intended to provide a diverse mix of commercial and residential uses along major corridors and in neighborhood centers. The commercial uses permitted under the C-2 regulations are geared toward providing goods and services to the community and adjacent residential areas. The regulations for the district include design guidelines to preserve, enhance, and reinforce the urban aesthetics and pedestrian atmosphere that make up the district. The C-2 District extends further east along a portion of Brown Street and the majority of West Main Street.

The R-1 District encompasses the area in the vicinity of Danforth, Hortense, York, and Child Streets and a portion of Silver Street.

This District is intended to feature "predominantly owner-occupied, single-family detached and attached homes." The R-1 District also provides for various pre-existing higher density residential uses, but is primarily intended to protect a lower density character by not permitting new multi-family homes and residential conversions.

The medium-density R-2 District encompasses the northeastern corner of the URA along Kensington Street and a portion of Silver Street, which extends further east along Silver and Brown and north to Interstate 490 beyond the URA. The R-2 District is similar in character to the R-1, but allows multi-family residential dwellings in order to provide a wider range of housing styles and choices while maintaining the dimensional requirements of the low density R-1 District.

#### **Existing Brownfield Sites**

For the purposes of the Plan, brownfields are sites with documented known or suspected environmental concerns. The source of information indicating environmental concerns varies from site to site and may include environmental assessments/screening, environmental investigations, municipal data and/or spill reports. Most of the properties in the URA are already identified as brownfields. (See "Exhibit E – Brownfield Sites Map").

Despite Bull's Head's rich and diverse cultural heritage, the URA is currently characterized by blighted conditions, a disproportionately high percentage of vacant and/or underutilized buildings and lots, a significant clustering of City-owned vacant properties, and a significant number of sites with documented and/or suspected environmental concerns. As a result, the URA's trends include disinvestment, decreasing property values, high poverty and crime rates, and an increasing number of tax foreclosures. These trends are the impetus for the area's urban renewal designation as well as having been identified by the City as a high priority for neighborhood revitalization.



Bull's Head - Characterized by Blighting Conditions

In 2009, Rochester City Council officially designated a 17.5 acre area as the Bull's Head Urban Renewal District by Ordinance No. 2009-107. In 2017, the Council passed an amendment, Ordinance No. 2017-5, to add 16.7 acres of land to the district and rename it the Bull's Head Urban Renewal Area. In both instances, the Council based its designation on findings that: "this area is blighted, deteriorated or deteriorating due to the presence of distressed and underutilized land, and that the conditions of the area are hampering and impeding proper economic development, and are inimical to the public health, safety, morals and welfare of the inhabitants of the City of Rochester and the State of New York. Designation of this area as an urban renewal area will permit clearance, planning and redevelopment activities to accomplish economic development objectives."

The purpose of this Plan is to remove blight and position the URA for transformative revitalization, redevelopment and reinvestment by acquiring land, demolishing vacant and underutilized buildings, and conducting environmental due diligence. The environmental due diligence is necessary to inform the City and community on appropriate

land use opportunities and the necessary infrastructure to support future development. This phased approach will allow the City to focus its resources on the priority areas that are most critical to the success of the revitalization of the URA. It allows ample time for public engagement and a community planning process that ensures development efforts are focused, supportive of the existing residents and businesses in the area, and at a scale that is commensurate with the surrounding neighborhood.

#### **II. COMMUNITY ENGAGEMENT:**

This Plan is based on extensive public input beginning with community organization meetings in 2007 and 2008. The impetus for these meetings, led by B.E.S.T. Neighborhood United Neighborhood Association, was to begin discussions with the City of Rochester and community stakeholders to develop a strategy for addressing blighting conditions in the Bull's Head neighborhood. Prior iterations of redevelopment concepts for the area never came to fruition, leaving the neighborhood with a sense of abandonment. In 2009, the City commenced a community input and planning process to identify neighborhoodwide community concerns as well as potential opportunities to address those The public planning process was coordinated by the Bull's Head concerns. Project Steering Committee, composed of neighborhood representatives and other stakeholders. These planning efforts prompted the City Council to designate most of the URA, an area generally bounded on the south by West Avenue and West Main Street, on the west by Colvin Street, on the east by Brown Street, and on the north by Danforth Street, for urban renewal in 2009. Public engagement activities associated with the Bull's Head study area included a Public Kick-Off Meeting and a Community Design Workshop, both held at St. Mary's Campus. The workshop was well attended and helped to establish the foundation upon which, further revitalization planning for Bull's Head continues.



Bull's Head Community Design Workshop - Saturday, September 26, 2009

The agenda for the September 2009 Community Design Workshop included the following:

- Workshop Overview: Goals and Expectations
- Brainstorming Session
- Preferred Development Survey (visual survey)
- Design Basics Principles of Good Design
- Four Breakout Group Tables
- Group Presentations and Wrap Up

To foster interaction and dialogue, participants were given the following three statements and asked to verbally share their ideas, issues and concerns in a brainstorming exercise:

- One thing that should not change about the area
- If there was a magic wand, what change (big or small) should be made
- Preferences for immediate action

The participants' responses spanned a broad range of issues and topics, which revealed the following common themes: preserve and/or celebrate history; enhance safety (related to both crime and transportation/pedestrian access); maximize assets and resources; and foster community connections (among residents, business owners and property owners). After the presentations and interactive activities, the participants gathered into four groups at separate breakout tables. Each group discussed issues, opportunities, and priorities for the Bull's Head neighborhood. (See "Appendix 1: September 2009 Community Design Workshop - Summary of Public Input"). Individual group comments from the breakout session were summarized into the following common themes:

- Gateway enhancements such as public art, lighting, landscaping, banners, signage, and archways
- Bull's Head Plaza property: enhanced façade frontage along Genesee Street
- New police station: locate behind other uses to address concerns about sending the wrong message regarding neighborhood safety
- Improved pedestrian safety & traffic calming
- Storefronts on West Main Street
- Improved conditions for existing neighborhood residents
- Increased goods & services options (such as: grocery / restaurant / café / clothing / post office)
- Historic character and interpretive elements/markers (Susan B. Anthony / Frederick Douglass / Hamm House / the bulls head effigy)
- Public open space for events/recreation
- Bicycle routes along arterials

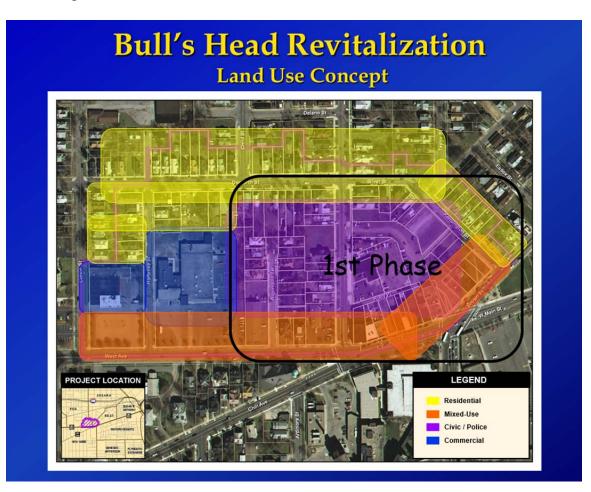
In early 2013, the City continued the Bull's Head public engagement process by holding a community meeting at St. Mary's Campus. At the meeting, the City provided updates on possible future activities within the URA to address blighting conditions, as guided by the input received at the 2009 Community Design Workshop. This meeting also addressed the City's application for a New York State Department of State (NYSDOS) Brownfield Opportunity Area (BOA) Step 2 Nomination Study/Revitalization Plan grant which expanded the study area from its initial boundaries.



Bull's Head Community Meeting - January 23, 2013

A land use concept was presented at the 2013 community meeting. The concept aligned with feedback provided by the community at the 2009 Community Design Workshop. Accordingly, the eastern portion of the URA was shown as a first priority phase for revitalization and redevelopment efforts. The community endorsed this focus on the eastern portion of the URA as a first step to provide a

catalyst for continued revitalization throughout the URA and the entire Bull's Head neighborhood.

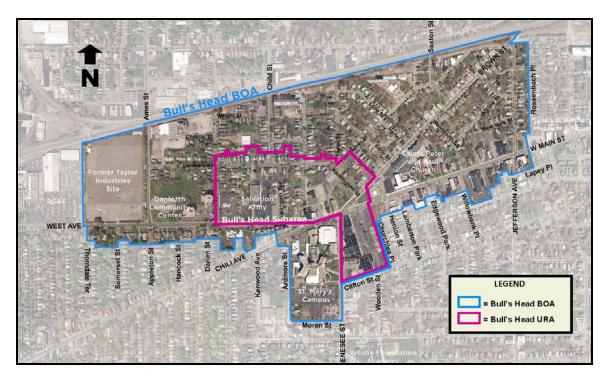


Bull's Head Community Meeting Presentation Excerpt - January 23, 2013

After the City's award of the BOA Step 2 Nomination grant, the BOA planning process commenced in 2016 with the identification of community stakeholders and formulation of a Project Advisory Committee (PAC), which first convened on December 7, 2016.

The BOA planning process comprehensively assesses existing neighborhood conditions and environmental concerns to identify and prioritize redevelopment opportunities within a large portion of the city's southwest quadrant that includes among other areas, the URA. As presented in the Bull's Head BOA grant application and as formalized in the associated NYSDOS approved Project Workplan, the URA would continue on an advanced and parallel path with the planning process of the Bull's Head BOA.

In early 2017, the City Council amended the URA boundary previously approved in 2009, to address minor boundary inefficiencies and to include a large site locally known as Bull's Head Plaza. The PAC members and other community representatives, identified this large property as experiencing high vacancies, significant physical deterioration and possible foreclosure.



Boundary map of Bull's Head BOA and the amended Bull's Head Urban Renewal Area

Following the completion of inventory and analyses of existing conditions for the BOA, a PAC meeting was held on June 22, 2017. Shortly after the PAC meeting, a Public Information Meeting was held at St. Mary's on July 27, 2017, to present findings to date and obtain public input on a variety of topics. During the public meeting, the City announced that the Rochester Economic Development Corporation (REDCO) successfully bid on the Bull's Head Plaza property at a recent foreclosure auction.



Bull's Head BOA Public Meeting - July 27, 2017

The meeting participants were actively engaged in facilitated discussions at various breakout stations and provided thoughtful feedback on topics covering the BOA. The participants also provided written comments on presentation boards and on general comment forms. A total of 280 comments for the BOA were received during the public meeting. The public comments revealed nine common themes that generally align with the comments received during the

2009 community planning process, as referenced in the BOA Step 1 Prenomination findings. The common themes are summarized as follows:

- Blighted / Vacant or Underutilized Properties
- Crime / Drugs / Gangs
- Lack of Economic Development / Jobs
- Transportation / Traffic Issues
- Historic Character within the BOA
- Lack of Housing for the Elderly / Aging in Place Opportunities
- Lack of Owner Occupancy
- Lack of Green / Open Space
- Brownfields / Environmental Impacts

As part of the City's ongoing engagement with the community regarding land assembly for the first phase of revitalization efforts in the URA, informational letters were sent to the owners of properties that are proposed for acquisition under this Plan. In addition to communicating the City's interest in acquiring their property, the letter provided owners with contact information to meet with the City to discuss its interest in the context of the overall revitalization of Bull's Head. As a result, multiple individual meetings with property owners have been, and will continue to be, held.

Although a large portion of the properties proposed for acquisition is vacant, some properties have residential or commercial occupants. The City has been actively engaging with owners and occupants of these properties to understand not only their presence within the neighborhood, but their needs and concerns as well. It is evident that some owners and occupants have more substantial ties to the surrounding community than others. Accordingly, the City is formulating strategies to the extent practical, to assist owners and occupants in maintaining a presence within the existing neighborhood. In some cases, future development at Bull's Head may be an appropriate option, or perhaps existing space in or around the Bull's Head neighborhood may be a viable solution and more suitable to their needs. The City will work with each property or business owner and tenant on a case-by-case basis to reach the best possible outcome.

Bull's Head revitalization involves an ongoing community dialogue. Beyond the first phase of land assembly and environmental due diligence set forth in this Plan, the City's engagement with the PAC and the community at large will seek further input and visioning to help inform and support redevelopment plans that effectuate positive change for Bull's Head.

### III. URBAN RENEWAL GOALS AND OBJECTIVES:

#### A. Phased Approach

The goals and objectives of the Plan correspond to a phased approach to eliminate blighting conditions in the URA. As a result of community input received since 2009, these goals and objectives prioritize the concentration of vacant, underutilized, and City-owned property in the URA. Based on greatest need and opportunity, the first phase of urban renewal actions described herein, is concentrated in the eastern portion of the URA. (See "Exhibit F – Land Assembly Map 1 – Land Assembly Target Area Factors"). The rationale for targeting this portion of the URA, is as follows:

### Proliferation of Vacant and City-owned Property

This portion of the URA has had the highest documented concentration of substandard, underutilized and deteriorated structures along with the highest concentration of vacant lots. In addition, it has the highest concentration of contiguous City-owned properties. Acquisition of properties that are adjacent to this existing cluster of City-owned properties will collectively yield the greatest contiguous vacant land area to be repositioned as marketable site(s) for redevelopment.

### Prominent Arterial Frontage

West Main Street represents a key mixed-use gateway corridor within the Bull's Head neighborhood. This gateway corridor features converging arterials and provides a major transportation connection to and from other city neighborhoods including downtown. Frontage along this corridor provides a significant focal point for Bull's Head. As such, this frontage has the highest potential within the URA to become key visual and

economic catalysts toward the revitalization and transformation of the Bull's Head neighborhood.

### High Concentration of Brownfield Sites

The targeted area also includes a high concentration of brownfield sites. These sites are documented as having Recognized Environmental Concerns (RECs). While the concentration of brownfield sites is not unique to the targeted area, it further reinforces the rationale for the proposed property acquisitions. (See "Exhibit G – Land Assembly Map 2 – City-owned and Brownfield Sites").

### B. Conformity with the City's Comprehensive Plan

The goals and objectives of this Plan conform to the Renaissance 2010 Plan, the City of Rochester's Comprehensive Plan. The Comprehensive Plan is currently in the process of being updated. Every effort will be made to ensure the goals and objectives of the Bull's Head Urban Renewal Plan conform to the City's updated Comprehensive Plan.

The applicable campaigns of the Renaissance 2010 Plan are supported by the Bull's Head Urban Renewal Plan as follows:

### Campaign One: Involved Citizens

The public planning process that contributed to and yielded this Plan achieved and/or perpetuates the following goals of Campaign One:

- Create an ongoing community planning and development review process that actively involves our citizens, anticipates emerging land use trends, appropriately weighs and considers competing land use and development interests as well as local and regional perspectives and results in fair and equitable decisions.
- Citizens, businesses, institutions, and neighborhoods will be informed and will adequately listen to and communicate with each other about opportunities, issues and concerns facing our community.
- Citizens, institutions, and businesses will be encouraged to participate in events, activities and celebrations that serve to "knit"

our community together and that are focused on the positive aspects of our community.

 Support and coordinate public meetings, discussions, and other informational opportunities for our citizens in an efficient and productive manner that provides essential, timely information and reaches the appropriate audience.

### Campaign Three: Health, Safety and Responsibility

In repositioning vacant and/or underutilized property in the URA's most distressed block and intersection, the implementation of this Plan will advance the following goal of Campaign Three:

 Promote neighborhoods that are safe, clean, and attractive, that minimize drug sales and use, loitering, graffiti, public drunkenness, property code violations, incidents of fires and other negative quality-of-life issues and that ultimately reduce the demand for public safety services.

### Campaign Four: Environmental Stewardship

The Plan identifies and addresses brownfields within the targeted portion of the URA in support of the following goal of Campaign Four:

• Reclaim designated "brownfields" and other contaminated land, facilities and waterways for useful, productive development.

### Campaign Six: Economic Vitality

The implementation of this Plan will reposition a key portion of the URA as a catalyst for transforming a major community hub, and as such, supports the following goals of Campaign Six:

 Develop strong, economically viable, and diverse neighborhood commercial areas that help to provide entry-level jobs, high-quality goods, and personal services to our citizens, offer entrepreneurial opportunities, and help increase our city's economic development and growth.

 Support and promote opportunities for shopping for residents and visitors at stores, businesses, and personal service shops within our city.

### Campaign Nine: Vital Urban Villages

"Urban villages" is a term used to signify planned communities in an urban context. Repositioning the vast amount of concentrated vacant and/or underutilized property in the URA will allow for renewed vitality and growth under a guided and phased process that supports the following goals of Campaign Nine:

- Reduce the impacts of the concentrations of poverty in our community by encouraging economic diversity, appropriate neighborhood design and planning and expanded economic opportunity.
- Encourage strong, stable and vital neighborhoods that retain their unique characteristics, are supported by appropriate community resources, services and amenities in mixed-use, village-like core areas serving nearby residential neighborhoods, provide essential goods and services and help create a high quality of life for every citizen.
- Ensure adequate parking resources or facilities that balance the protection of neighborhoods and residences with the need to sustain the economic viability and vitality of commercial areas.
- Develop a pedestrian circulation system that provides maximum accessibility to nearby goods and services, our parks, recreation and open space areas and other community amenities.
- Support a land use development pattern in our city that balances reasonable property use rights with our community's expectation of protection from negative impacts generated by nearby uses or activities.

### C. Plan Implementation Goals

The following goals are correlated with and supported by the land assembly actions proposed in the Plan:

- 1. To eliminate substandard, underutilized, and deteriorated structures and other blighting influences in the URA, through acquisition and demolition.
- 2. To identify levels of environmental contamination on properties that potentially impact the neighborhood.
- 3. To identify and implement those environmental remedies best suited to reposition contaminated properties for higher and better uses consistent with the protection of public health and the environment.
- 4. To improve security and safety.
- 5. To assemble marketable sites for future redevelopment based on the proposed land use concept in order to promote neighborhood revitalization, create increased economic development and achieve maximum public benefit.
- 6. To seek opportunities that would allow displaced businesses and agencies to relocate within the neighborhood.
- 7. To seek opportunities that would allow for increased quality affordable housing for residents based on existing City goals and the demand demonstrated though housing market analyses.
- 8. To allow for the analysis of future public right-of-way and other public infrastructure improvements to improve pedestrian and vehicular transportation.

#### IV. URBAN RENEWAL ACTIONS:

The following urban renewal actions will be undertaken in the URA in phases to support the above Plan Implementation Goals. (See "Exhibit H - Proposed Property Acquisition Map" and "Exhibit I - Proposed Property Actions Matrix").

- A. Acquire select substandard, underutilized, and deteriorated properties for land assembly.
- B. Demolish select substandard, vacant or underutilized, and deteriorated structures.
- C. Conduct environmental investigation of acquired properties and remediate these properties where necessary and appropriate to protect public health and safety. This information will be used to determine the location of future land uses.
- D. Provide relocation assistance in accordance with applicable Federal Relocation Guidelines to ensure:
  - 1. Owners will receive a fair purchase price for their properties.
  - 2. Advanced notice is provided to displaced residents, businesses and not-for-profits that they are assisted to find comparable replacement housing or non-residential premises before they are required to vacate, they are compensated for their moving and other relocation expenses, and, if necessary, they are reimbursed for the added costs of the replacement housing or premises.

As described in Section III.C, above, this process will be implemented to seek out opportunities to allow displaced businesses and agencies to relocate within the neighborhood.

#### V. LAND USE PLANNING:

#### A. Setting the Stage

The Plan outlines the first phase of a strategy to: remove blight; remove substandard, underutilized, and deteriorated structures; allow for the

identification, investigation and/or remediation of environmentally contaminated properties; and, to allow for the land assembly needed to revitalize and transform an important gateway neighborhood in the city's southwest quadrant. The area's long history as a mixed-use community hub and the presence of major transportation connections and corridors, renders this location a unique economic development opportunity. Future redevelopment within the URA will be informed by the goals of the Plan, compatibility of adjacent uses, the goals and objectives identified through public engagement, and environmental due diligence; all of which promote and protect additional public investment.

### B. Proposed Land Uses

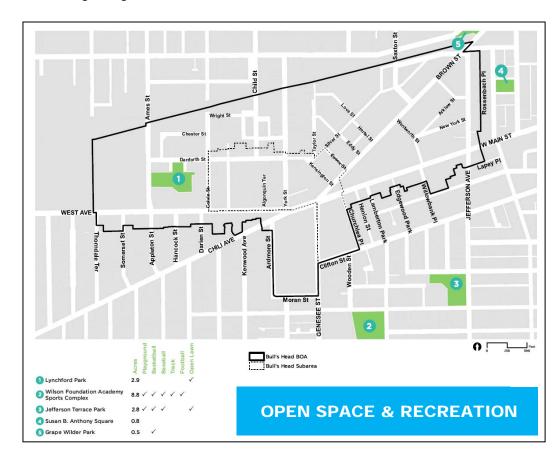
Bull's Head's legacy as a community hub for employment, commerce, public residence, services, health services, and multi-modal transportation, and as an important historic western gateway to downtown in the city's southwest quadrant, is helping to determine appropriate future land uses in the URA. This legacy paired with urban design principals which focuses on human-scale development, walkable blocks and streets, housing and shopping in close proximity, and accessible public spaces, is a blending of the old and new which will offer a sense of pride for our long-term residents who remember the hustle and bustle of the area, and for future residents, business owners and guests who wish to be at the center of, and partake in, new opportunities and the economic resurgence of the area.

Public and semi-public services/uses were identified during the 2009 Design Workshop as desired land uses within the URA. Such uses include but are not limited to schools, public libraries, fire and public safety buildings, museums, parks, public meeting halls, governmental buildings and community centers. Examples of such uses cited from community input include open space, police station, City Neighborhood Service Center, and other public service facilities such as a post office and a community resource center.

A key take away from the July 2017 public meeting (described in Section II above and illustrated below) is that both the URA and the BOA lack

sufficient open space, parks and recreational opportunities. The lack of open space and recreational opportunities is detrimental to the quality of life within the URA. Therefore, well-designed public open space will be provided for connectivity, and will become an integral part of the urban fabric, making accessible, all future components of this revitalized community hub. Accordingly, these land uses will contribute to the success of the URA:

- Commercial (including retail, office & services)
- Residential
- Public and Community Services
- Open Space



The proposed land use concept for the targeted area within the URA generally promotes mixed-use commercial along the arterials with residential, public services, and open space in the off-corridor areas. The proposed land use concept plan also promotes opportunities for upper-floor residential with mixed-use commercial space along the arterials. Based on community input during the public planning process, the one land use found not desired to be located within the targeted portion of the URA is industrial/manufacturing. (See "Exhibit J - Proposed Land Use Concept Map").

Each of the land use areas identified in the proposed land use concept map have a unique role within the broader make-up of the Bull's Head revitalization strategy. These areas are further described as follows:

### Gateway Corridor:

The proposed Gateway Corridor land use area recognizes heightened visibility and access along West Avenue and the convergence of West Main Street and Brown Street. It emphasizes a mix of commercial retail sales and service as the primary uses. Upper floor residential when in a mixed-use setting of first floor commercial space, provides a 24-hour population thereby adding overall increased vitality. While not primary uses, opportunities for infill residential as well as public and community services may be accommodated.

### Neighborhood Corridor:

Similar to the Gateway Corridor land use area, the proposed Neighborhood Corridor land use area emphasizes a mix of commercial retail sales and service as its primary uses. Along the east side of Genesee Street across from St. Mary's medical facilities, this area would readily accommodate public and community services as well.

### Community Hub Mixed-Use:

The proposed Community Hub Mixed-Use land use area emphasizes a mix of public and community services and/or residential as its primary uses. Well-designed public open space will help to connect the proposed new development opportunities with existing adjacent areas.

While the land use areas listed above are intended to facilitate corresponding future redevelopment within the targeted portion of the URA, the proposed locations of specific uses will require further site analysis as identified in this Plan, as well as further community planning to determine land uses appropriate for each portion of the URA. This further analysis and community planning will take into account: subsurface environmental and geotechnical conditions; market demand; public safety; transportation issues and opportunities; and, best practices in urban design. The information obtained from these activities will provide a basis for refined specific land use recommendations to be included in a subsequent stage of the Plan, which will be reviewed and adopted using the same procedures as are required for this first stage of the Plan.

## C. Zoning

The Plan is intended to assist in repositioning portions of the URA as catalysts for future redevelopment. Redevelopment in the Bull's Head area will reflect the spirit of a vibrant community by creatively combining the traditional architectural heritage of existing buildings with innovative designs of new development and site improvements. Existing buildings within the URA offer a unique variety of building types and vintages, some suitable for adaptive reuse and for providing design queues for future development. One of the desired outcomes of the public engagement process in the next stage of the Plan process is to define and refine the desired list of compatible and complementary land uses; building articulation and design character; site design standards, such as landscape elements, pedestrian access and connectivity, open-space, site amenities, and area lighting, at a minimum. Once defined, this information will be used to determine if existing zoning classifications are sufficient to support and advance the redevelopment goals and objectives of the URA, or if more specific urban renewal district regulations are necessary. Until then, the existing zoning classifications and regulations of the 2003 Rochester Zoning Code will be retained.

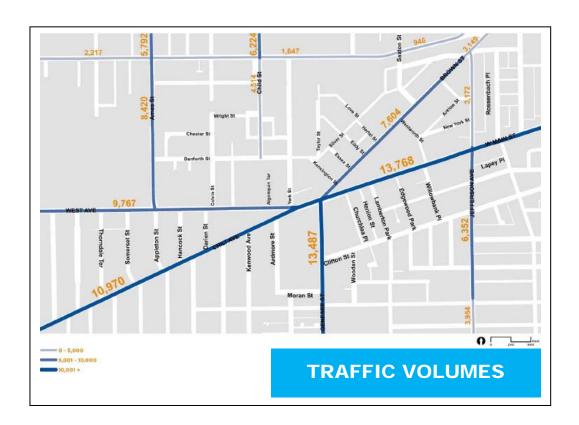
### D. Transportation

The Bull's Head neighborhood is a key western gateway located at the crossroads of several arterials in the city, including West Main Street, West Avenue, Chili Avenue, and Genesee Street. West Main Street, West Avenue, and Chili Avenue serve as the major east-west corridor to and from the surrounding neighborhoods. Despite its role as a gateway, the area's connectivity is somewhat constrained by asymmetrical intersections, limited north south access due to the presence of the railroad tracks and I-490 and an insufficient street grid. Additionally, the roadway configuration and traffic patterns present significant challenges for safe access for pedestrian and bicyclists.

Transportation infrastructure is an important component to the successful revitalization and transformation of Bull's Head. Through inventory of existing data and community input, the following three primary transportation issues within and serving the URA have been identified:

#### Traffic Volumes

As per traffic count data presented at the July 2017 public meeting (shown below) traffic volumes are significant in and around the URA with the highest volumes occurring on West Main Street, Genesee Street, West Avenue, and Chili Avenue. High traffic volumes paired with outdated and inadequate pedestrian amenities discourages the public from walking to local business and services. To address deficiencies in pedestrian connectivity and comfort, further detailed analysis is needed to determine where there are any opportunities for road diets, complete streets, and/or traffic calming. Vehicular level of service (LOS) should not be used as the dominant metric in evaluating street and intersection use and efficiency in the URA. New or reconstructed streets are to utilize a full complement of pedestrian amenities from street trees, street furniture, and pedestrian scaled lighting to encourage pedestrian activity.



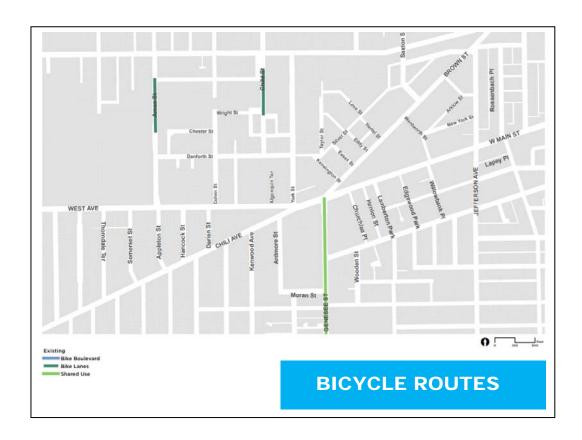
### **Transit Services**

The major roads through the Bull's Head act as a conduit for several public transit routes going to and from downtown, including the #28, 25, 8, and 4 bus routes. Cross-neighborhood access is limited outside of these downtown oriented routes. For example, the URA lacks transit routes connecting to the north. Shown below are the existing transit routes serving in and around Bull's Head. Ongoing Bull's Head revitalization efforts will seek opportunities for increased and enhanced public transit serving the neighborhood.



### **Bicycle Routes**

There are limited bicycle facilities within the Bull's Head neighborhood. As shown below, the only dedicated bicycle lanes near the URA are on Ames Street and Child Street. These lanes are associated only with the road underpasses however, and do not continue into the adjacent neighborhoods. Genesee Street is marked for shared-use, but has a high daily vehicle traffic volume. Improved pedestrian and bicycle circulation in and throughout the URA is key to successfully revitalizing this community hub. Street resurfacings, reconstructions, or reconfigurations that take place within the URA shall advance to the extent possible, the City's Bike Master Plan through marked separate on-street bike lanes, physically protected bike lanes, and extension of the City's bike boulevard plan/low-stress bicycle network.

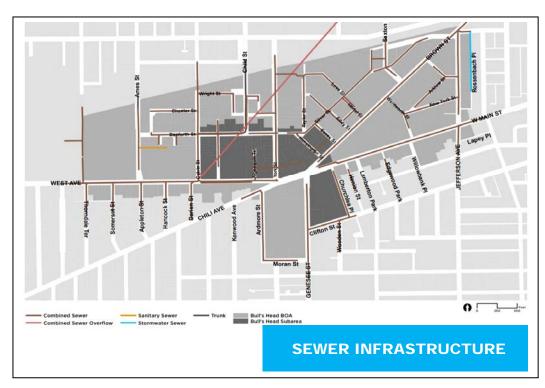


#### E. Infrastructure

The URA is served by municipal sewer and water infrastructure. A summary of this infrastructure follows:

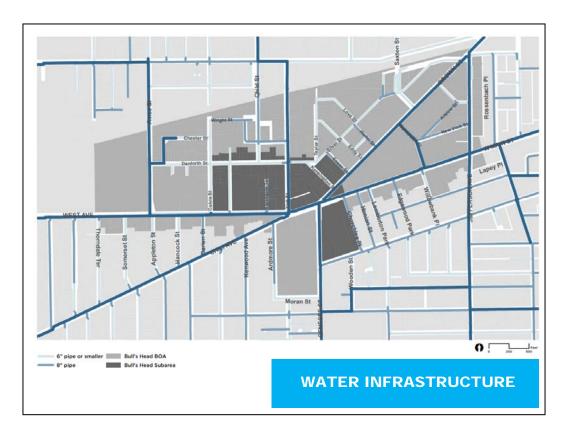
#### Sewer

According to historic maps of the Bull's Head area, this area of the city has been a significantly built-up, urbanized area since the late 1800s, including St. Mary's Hospital, mixed-use buildings along the W. Main Street, Chili Avenue and West Avenue corridors, and low to medium density residential in the northern and western portions of the subject area. According to the sewer infrastructure map below, the majority of both the URA and the BOA includes combined sewers, which captures and conveys both sanitary and stormwater to a treatment plant owned and operated by Monroe County Pure Waters District (MCPW). Any new development in the area will be very similar in density to historic development of the area, and therefore will not generate an increase in sewer capacity requirements. MCPW will be consulted throughout the development design phase to ensure that the sewer needs of any development and/or redevelopment does not exceed the capacity of the existing combined sewer infrastructure.

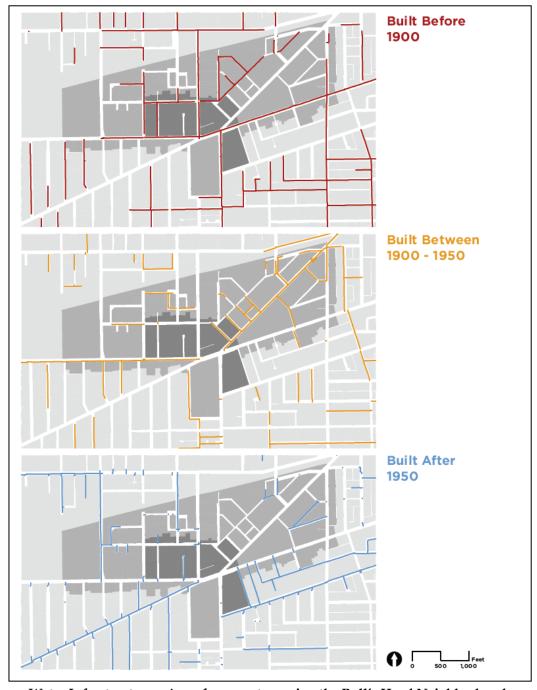


#### Water

The City of Rochester's water delivery system has full coverage within the URA. A depiction of the water lines in the Bull's Head neighborhood is shown below.



Within and around the URA, a large percentage of the water infrastructure was built before 1950. This alone does not directly indicate a problem. Overall, the existing system is located and sized sufficiently to serve the present land uses in the URA and the system is anticipated to be sufficient to handle any increases in demand that will be generated by activities and land uses envisioned in this Plan. However, as sites are being evaluated for reuse potential, the age and capacity of the adjacent water infrastructure will be considered. Shown below is a summary of the age, by segments, of the Bull's Head neighborhood water infrastructure.



Water Infrastructure - Age of segments serving the Bull's Head Neighborhood

#### VI. URBAN RENEWAL PROCEDURES AND PROPOSALS:

### A. Procedures for Amending Urban Renewal Plan:

Any amendment to the Bull's Head Urban Renewal Plan shall require approval of the City Council of the City of Rochester. This will require review beforehand by the City Planning Commission and then consideration by the Council, both in accordance with Article 15 of the NYS General Municipal Law and with the rules and procedures for amending the City Comprehensive Plan set for in Section 120-190C.

### B. Relationship of the Plan to the Rochester Zoning Code:

Any subsequent stage of the Plan that requires changes in the Zoning Code's present mapping and regulation of land uses within the URA shall require City Council to adopt regulations for a new urban renewal zoning district, after review by the City Planning Commission and the holding of public information meetings and hearings, in accordance with Sections 120-119, 120-120, 120-121 and 120-190C of the Zoning Code.

#### C. Code Enforcement:

The City will rely on its existing code enforcement system to complement the active measures set forth in this Plan by working to prevent further blighting of the remaining structures and grounds.

The condition and timely maintenance of all residential, commercial and industrial buildings in the city is vital to the health, safety and visual appeal of our work environments, commercial corridors and residential neighborhoods. Well maintained properties play a vital role in revitalization activities aimed at long-term economic success of the city, such as attracting new businesses, promoting the expansion of existing businesses, and stimulating job growth and development. In order to preserve and protect investment in housing and business resources in the city, to enhance the residential neighborhoods, and to protect the health, safety and welfare of the persons who live, work and recreate in the city, the City's Department of Neighborhood and Business Development's Division of Code Enforcement conducts property and building code inspections, and performs necessary code enforcement activities to ensure

the highest quality and standard is attained and maintained. Code Enforcement Officers are assigned to specific areas of the City so that they can become familiar with the area and acquainted with its residents and businesses.

The goal of the Division of Code Enforcement is to achieve timely voluntary compliance of every noted violation to ensure swift action is taken to minimize the negative visual impacts that exterior building and property code violations impose on the quality of life of our citizens and visitors. Code enforcement activities begin with an inspection that may be the result of a complaint, neighborhood survey, a referral, or an application for certificate of occupancy. The primary focus of these inspections are to note any health and safety violations and to address blight. Code enforcement will notify the property owner if violations are present, a will note that abatement is required within a specified time frame depending on the violations. An extension of time to comply may be granted if the owner shows "good faith" in completing the work required to abate the violations. If progress is not achieved on a continual basis, a schedule for the completion of the work may be requested. Code enforcement officers are trained to offer applicable resources that may be available to help the property owner resolve the violations, whenever possible. If no progress is made, the property is placed in enforcement, which could result in fines.

In addition to Code Enforcement, the Neighborhood Service Centers (NSC), under the Bureau of Neighborhood Preservation and also within the Department of Neighborhood and Business Development, are tasked with working to bridge the gap between neighborhoods by improving lines of communication, addressing quality of life issues through community partnerships, and enhancing delivery of services. As such, the Southwest NSC (SWNSC) would most likely be the first point of contact when it comes to reporting a nuisance activity or quality of life issue in the URA. It is the responsibility of the NSC to facilitate the resolution of neighborhood complaints and to assist in the reduction of neighborhood nuisance activities. To that end, each NSC office has an Administrator, an Assistant Administrator, Customer Service Representatives and Police

Officers, all of whom work closely together with the Division of Code Enforcement to ensure that all issues are addressed and resolved in a timely manner.

#### VII. PROPOSED SCHEDULE FOR THE EFFECTUATION OF THE PLAN:

It is currently anticipated that effectuation of the Plan could take approximately three to five years in multiple stages, however, this schedule could be affected by factors such as real estate market conditions. Implementation of the first stage of the Plan will begin upon its approval by the City Council, anticipated in summer of 2018. Proposed land assembly activities herein are anticipated to be completed during the first 18 months thereafter. Adoption of necessary zoning amendments and an urban renewal district are also anticipated to occur within the first 18 months. Visioning activities for the targeted area of the URA that will inform those zoning amendments, will be completed within the first year.

As stated previously, planning for the URA is on an advanced and simultaneous track relative to the overall BOA planning process that encompasses a larger area. The BOA Step 2 planning process is anticipated to be completed in mid-2019. Public meetings specific to the URA and/or BOA public meetings will ensure continued community engagement to advance subsequent stages of the Plan including visioning and adoption of an urban renewal zoning district.

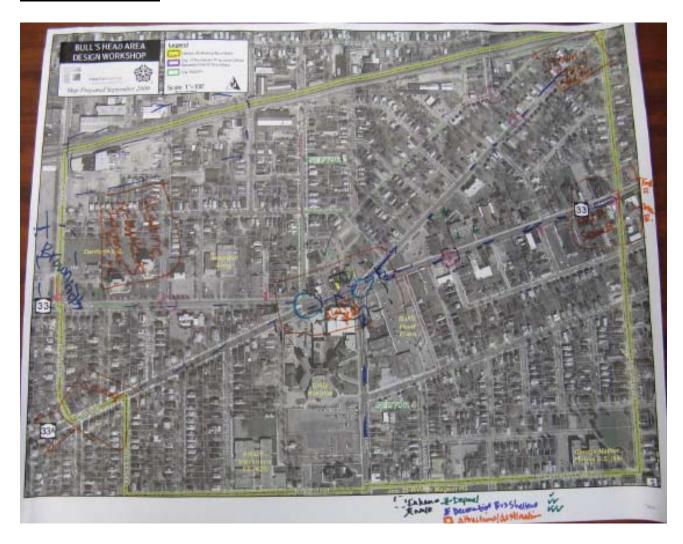
Years two and on would see: the redevelopment of the targeted portion of the URA with the construction of necessary related public improvements; revitalization planning and implementation for the remaining portion of the URA; and, continued community engagement. Revitalization planning to address the remaining portion of the URA is anticipated to occur both as part of the existing BOA process and through additional public meetings occurring through years three and four. The public meetings to plan for the remaining portion of the URA will follow precedent with the public meetings for the targeted portion. The associated meeting invitations, postings and announcements will be widely distributed in an effort to maintain the high level of public attendance experienced thus far in the planning process. As redevelopment in the URA proceeds, resulting opportunities for community-wide revitalization will be highlighted and discussed with the public to solicit their input and any renewed sense of priorities. (See process timeline below).

Commence I Assembly Ad for Targeted of BH URA	ctivities	Complete Visioning for BH URA  Completion of Over- all BOA Step 2 Planning	Complete Land Assembly Activities for Targeted Portion of BH URA  Adoption of Zoning Amendments and BH Urban Renewal District	
Summer 2018	Fall 2018	Spring 2019	Winter 2019	<ul> <li>Redevelopment Activities for Targeted Area</li> <li>Public Improvements</li> <li>Community Engagement</li> <li>Revitalization of Remaining Area in BH URA</li> </ul>
	Commence Site Environmental Due Diligence		Completion of Site Environmental Due Diligence	

# Appendix 1

## September 2009 Community Design Workshop - Summary of Public Input

### Breakout Table #1

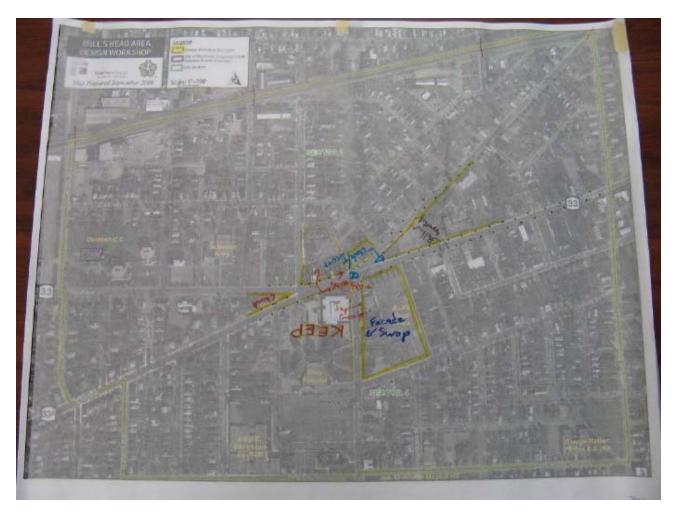


## Breakout Table #1 Notes:

- Gateways: main street of travel, primary = high volumes of traffic
  - Primary Gateways (Blue Mark): West Ave, Chili Ave, Brown, West Main
     & Genesee
  - Secondary Gateways: York Street (comes into Bulls Head) Churchlea, Henions, Jefferson Ave, Ames, Colvin Street, Silver Street, Saxton, and Troup Street
- These streets [gateways] should be well lit. Should have landscape and bumpouts

- Streets that need enhancements: West Main, Brown, York, and Genesee
- What Physical Enhancements are necessary?
  - Clean up all streets; create a sense of space you're entering/existing a neighborhood
  - Signage, banners, brick façade, archways, public art something that announces you've already entered the neighborhood
  - Need commercial development between York, Brown, and Genesee
  - Commercial development, arts and recreation
  - Pedestrian friendly
  - Widen Main Street
- Realign Genesee, West Main and Brown Streets
- Along West Main, put in a center tree lined median
- Something that would open up Bulls Head Plaza where the front of the building would face the street
- Consistent treatment of the streetscape
- Do not permit left hand turning from Brown Street onto West Main. One way for Brown Street, where residential traffic would be controlled
- Attractions include the Susan B. Anthony & Frederick Douglass area
- Need for Historical Markers: Ham House, Susan B. Anthony, Frederick Douglass
- Destinations for Connection: Ham House, Susan B. Anthony and Frederick Douglass, Browns Race, Bull's Head, Historic Canal, the Industrial Gateway going thru the northwest
- Safety where in the area? Nowhere
- Site Development
  - Police Station along West Main Street
  - York Street behind old Post Office
  - No chain stores
  - Police Station in Bulls Head Plaza

## Breakout Table #2



## Breakout Table #2 Notes:

• Entering Bulls Head- Asking yourself- Where am I? How is this [area] different/ unique?

<u>Gateways</u>	<u>Identifiers</u>		
West Ave (Church)	Public Art		
Brown St/ Main St	Clock		
C (TT 1: )	50.1 1.1		

Genesee St (Unity) Brickwork- like St Paul "Seth Green"

Chili Ave

- Framing out street corners, enhancing street signs, banners
- Buildings, in their current state ugly
- Preservation of buildings vs. too far gone to renovate? How can we save?
- How much money do we have for renovations?

- Currently privately owned property- responsibility of current owners. Can preserve if: good policy issues, City enforcement, Zoning regulations, private vs. public realm investments
- Plaza- for sale, can we put a street face/façade; allows "inter netting"
- Triangle near Rite Aid- under utilized corner
- More storefronts on Main Street
- Bump out at Rite Aid off Brown vs. Main
- Lighting farther down Main Street to Troup Street
- Allow traffic to slow down for safer crossing.
- Brown Street Gateway
  - Currently high volume / high speed corridor
  - Speed bumps?
  - Add some traffic control (traffic light) midway down block for speed. This would allow pedestrian/vehicle to stop and look
- DePaul Clinic Area (near Rite Aid)
- New bldg- Brown Main Street & SSPP
- Bus rest areas
- Parking opportunities current empty space, utilization of cross streets
- How do we get people out of their homes and onto streets?
- Develop Businesses discussion on what use to be here. Big businesses as businesses left, people left.
- "Way to prop up neighborhood build up business"
- How can we foster landlord involvement/ responsiveness?
- City Code Enforcement
  - Working with city
  - Voicing resident concerns
  - Involve business associations to be proactive
- City of Rochester Design Standards
- Bull's Head block: north side of Main Street
  - OTB side deteriorating area
  - Would like to save façade
  - Police building behind stores on York Street
  - Parking in middle area
- Lighting Main Street
  - Carry lighting from Susan B. Anthony/Frederick Douglas
  - Wrap around lighting poles: Bull's Head image, Wild Bill Cody?
- West End Historical District
- Dead end streets due to rail road
- If High Speed Rail Transit develops- Hub in area?
- Habitat home development along rail line
- Opportunity for cross over- underpasses at Ames, Child, Saxton, Brown
- Street Enhancements

- Widening removal of large trees
- larger lots
- Buildings/businesses of desire:

Ice cream Restaurants/Cafes

Laundromat Clothing

Better visible post boxes Post Office / UPS/ FedEx

- Talk to Unity for service desk
- Space for youth sports/activities (gym at Bulls Head)- needs repair
- Development of community center (Buffalo Model- Police Station, auditorium, gym)
- Private sector gym- membership driven participation
- Events- current: Unity community health fairs, Brown Street health fair, anniversaries
- Open space available for events
- Bike routes: widen sidewalks, narrow streets
- Garbage cans/receptacles: incorporate Bulls Head image

## Breakout Table #3



## Breakout Table #3 Notes:

- Primary Gateway West Main/Chili, Brown, Genesee, West Ave
- Secondary: Samuel McCree Way, Jefferson Avenue, Child Street, York Street, Danforth Street, Clifton Street, Silver Street (avoided)
- One person in group thinks that Brown Street should be relocated when going toward Bulls Head
- Addition added/ new street
- West Main Street is uncomfortable, not enough landscaping
- Current bike routes?
- Secondary rows for bikes so they don't hit traffic
- Bench seating for two people

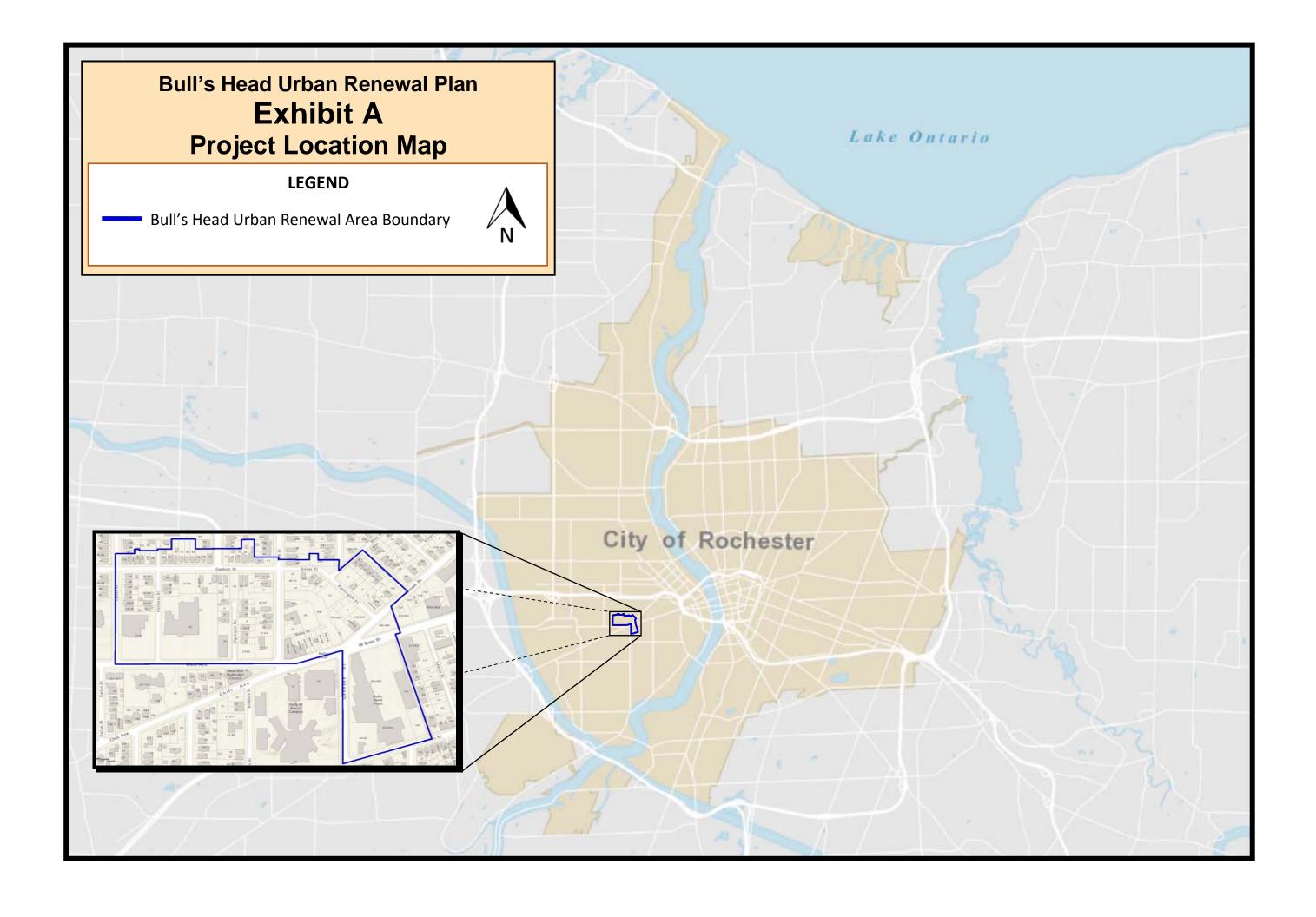
### Breakout Table #4

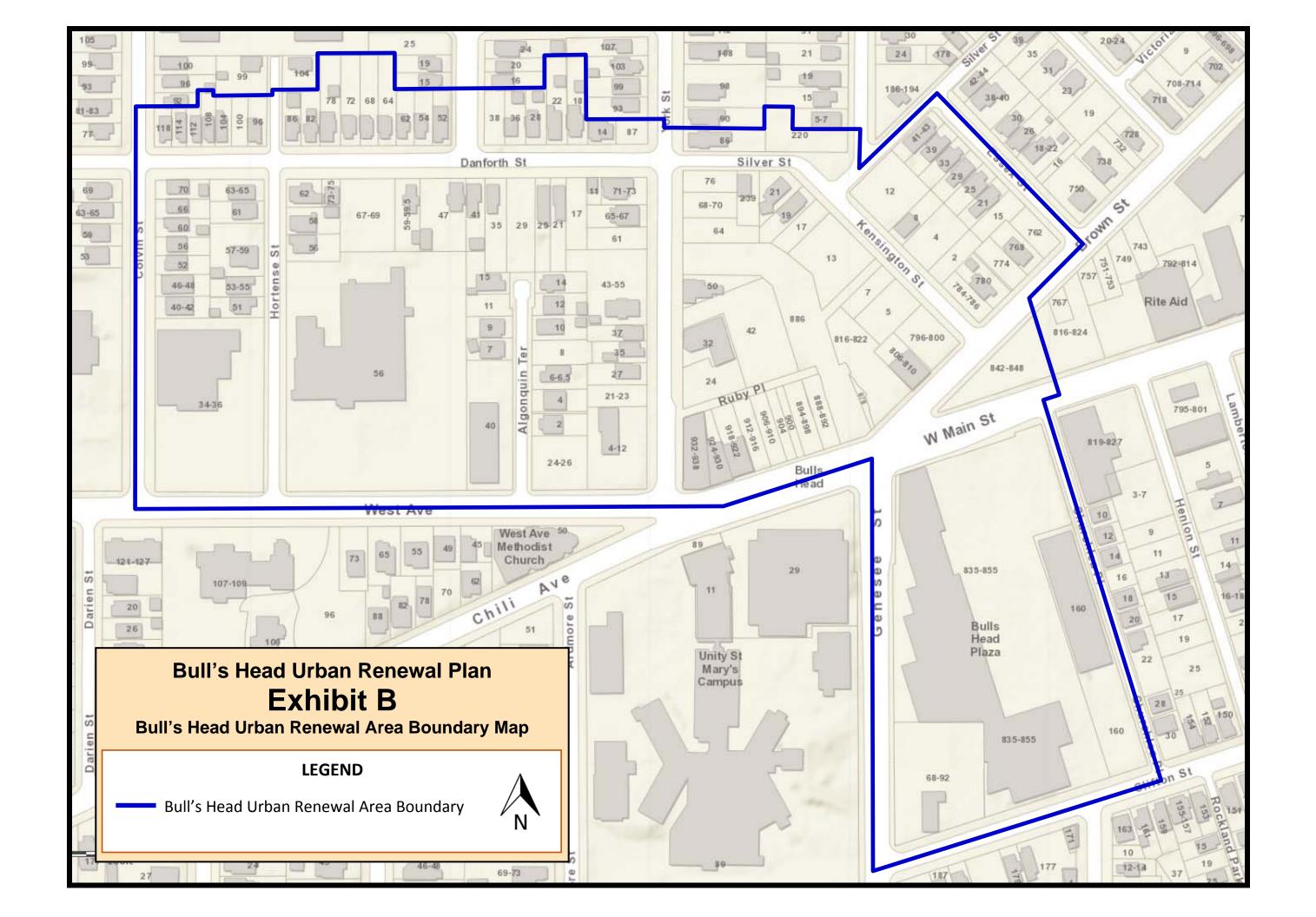


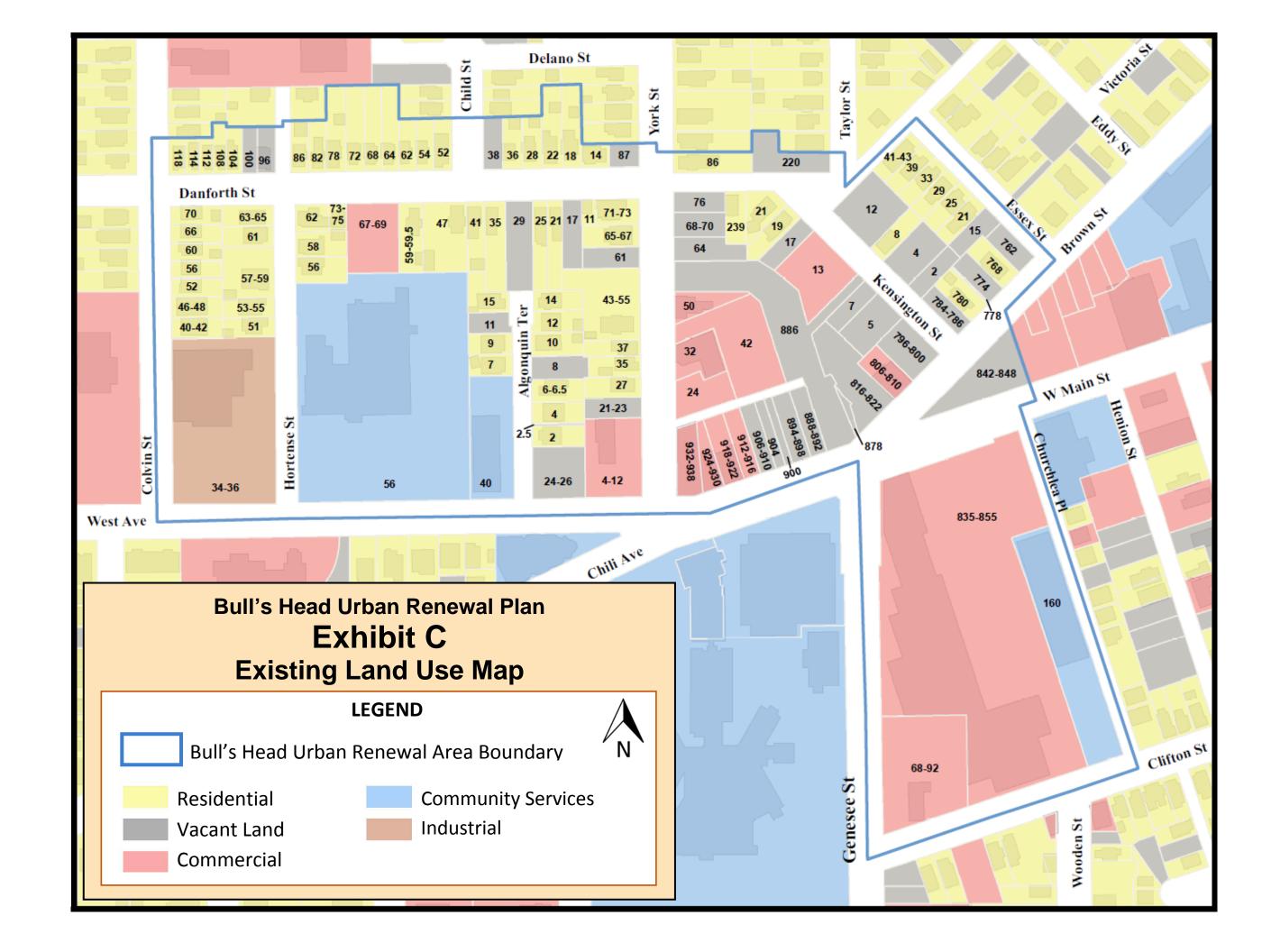
### Breakout Table #4 Notes:

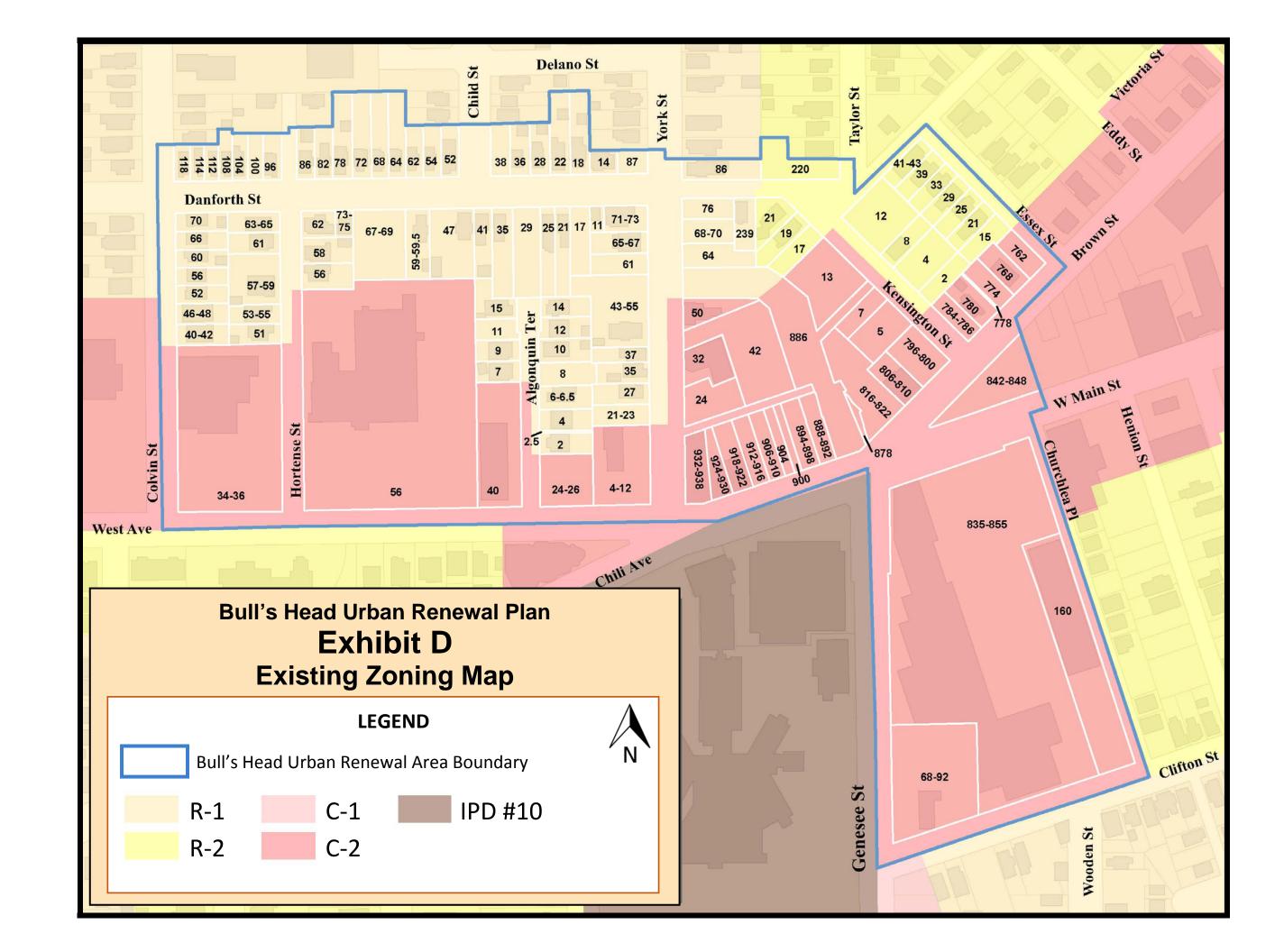
- Who we are Zack, Bill W, Carl Fuss, Jeremy Coleman, Charles Smith, John Borek, Pat Jackson & Lynnette Robinson
- Why we're here- Rich history, real estate opportunity, job opportunities, opportunity to revitalize the area, art, focal point and main artery
- Gateways- Chili Avenue and West Main Street are primary; secondary are Genesee Street, Brown Street and West Avenue
- Physical Enhancements?
  - Historical landmark or public art at the "points" (West Main/Brown Street & Chili/West Avenue)
  - A new road to the North, from Genesee Street
  - Themed storefronts
  - Banners, flags on poles (with the "Bull's Head")
  - Bring the Bulls Head down or put it on banners
- Destinations to be connected/provided/improved

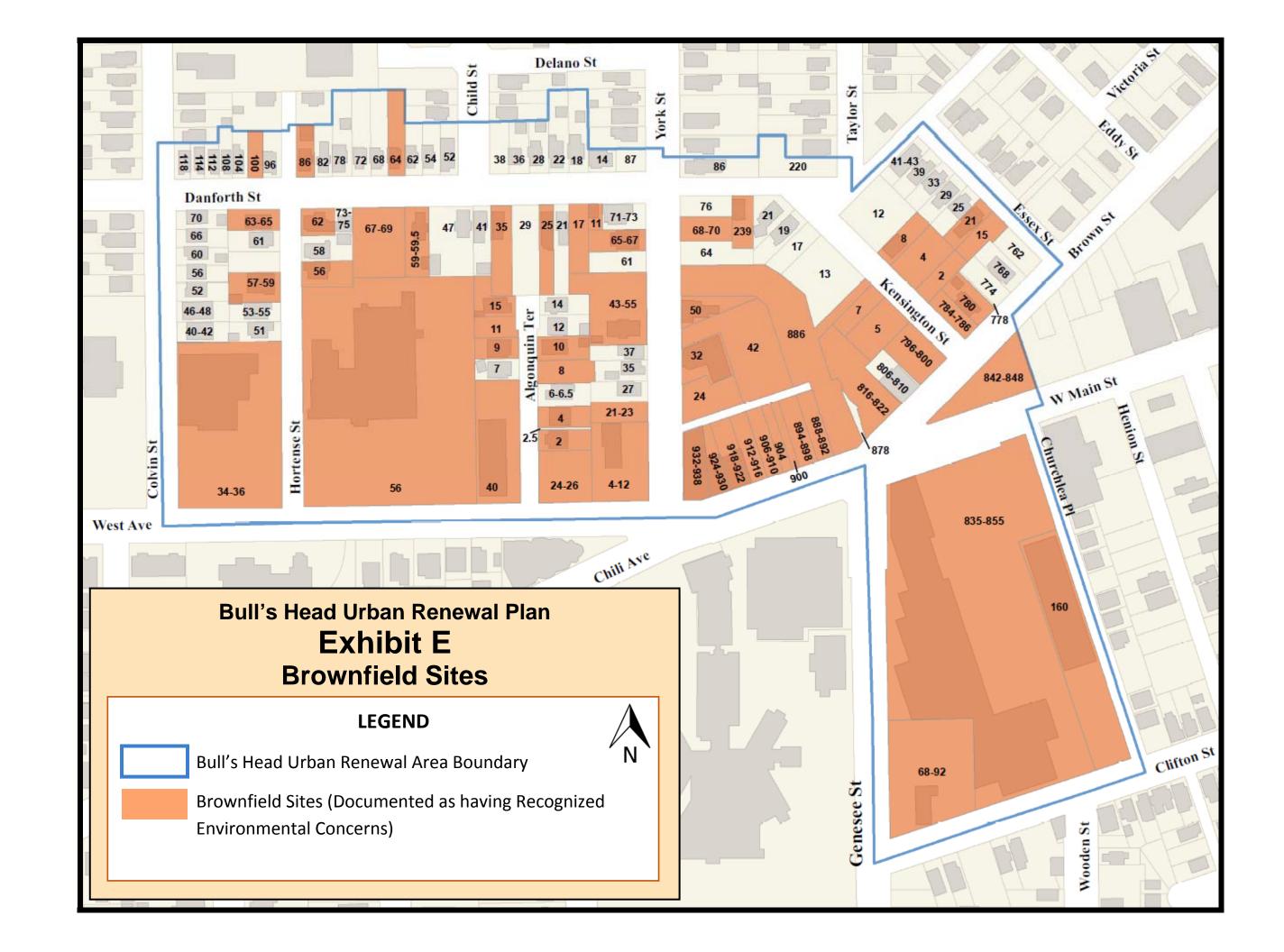
- St. Mary's (A need for/want for destinations within the community to encourage St. Mary's people to go out into the community instead of staying in the building to eat, etc. Also, staff need a way to cross the street safely.)
- Bulls Head Plaza
- Improvements?
  - Use of water fountains
  - Clean up the neglected block on West Main
  - Grocery Store adds traffic & vitality, jobs
  - Police Station? Does not add vitality, sends wrong message
- Within the "Purple Area" [City proposed Urban Renewal District]
  - A community "resource" facility (not replacing the N.S.C. office)
  - Skywalk over West Main to Unity
  - Benefits to existing businesses (not to kill them)
  - Green space
  - Wider sidewalks by removing parking Main Street (some businesses will close without Main Street parking available)
  - Lighted desirable parking area (behind?)
  - Bicycle lane (not on sidewalks)
  - Crosswalks with yield signs
  - Roundabout at West Main/Brown?
  - Another red light or two on West Main?
  - Need "brighter crosswalks" and other fixes to allow safe crossing of West
     Main
- Police station good to have but not on main strip. Police take up parking spaces to get into police cars and drive to other areas. Need "beat" cops to walk the area
- Want an anchor store to bring people in (grocery, etc.) with parking in front –
  easier for people passing through to know where to park, more security for
  vehicles if they are visible from the street

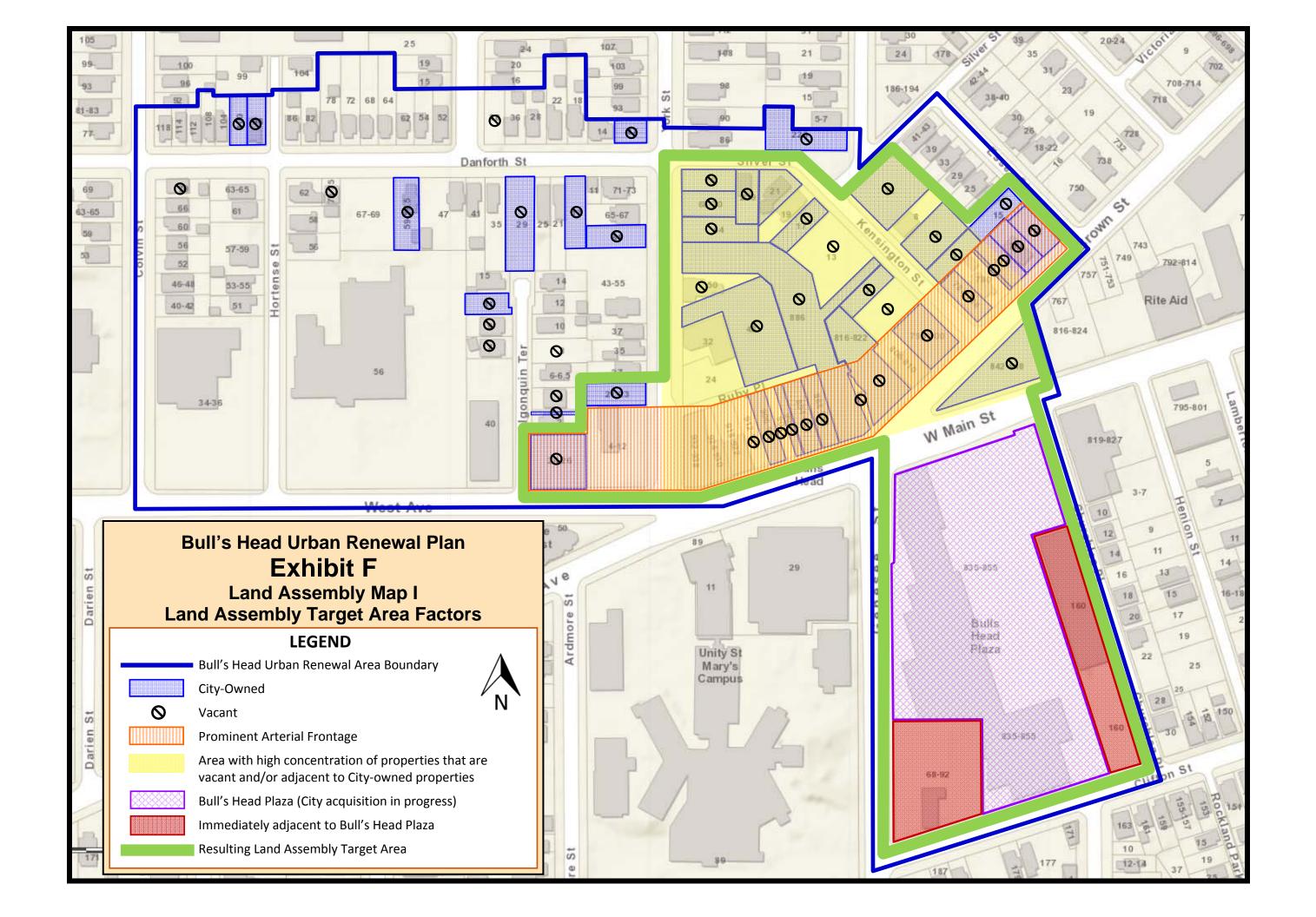


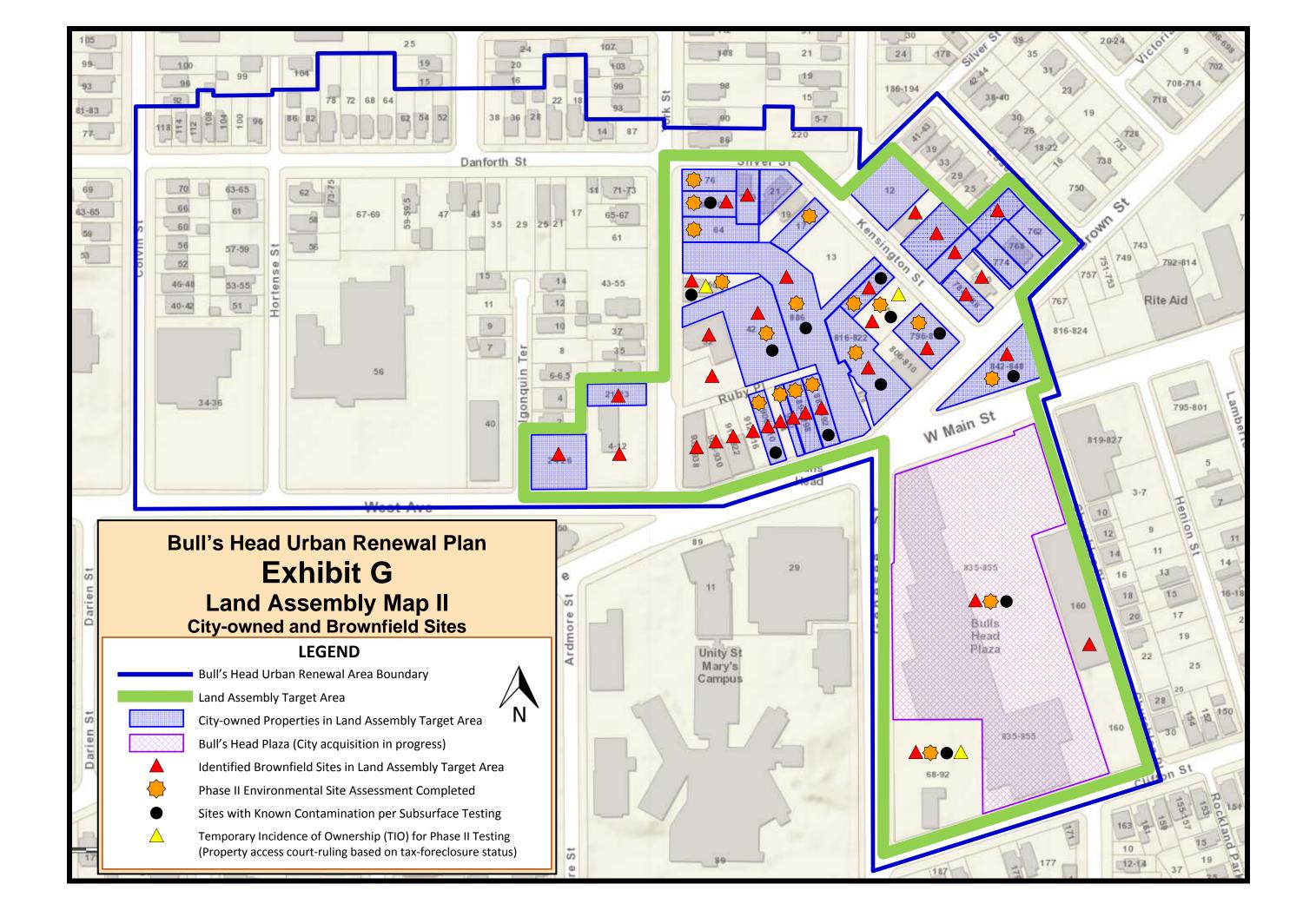


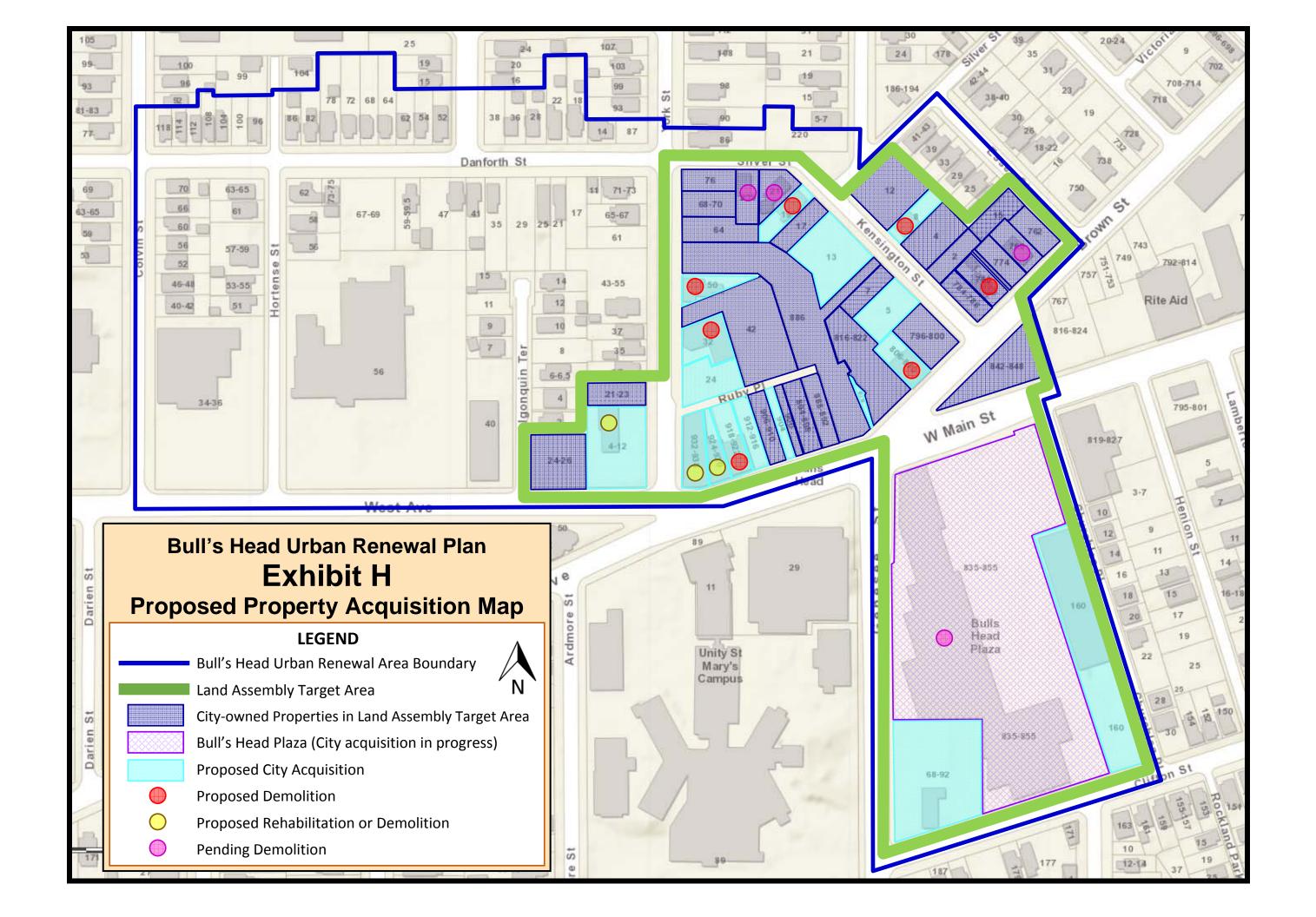








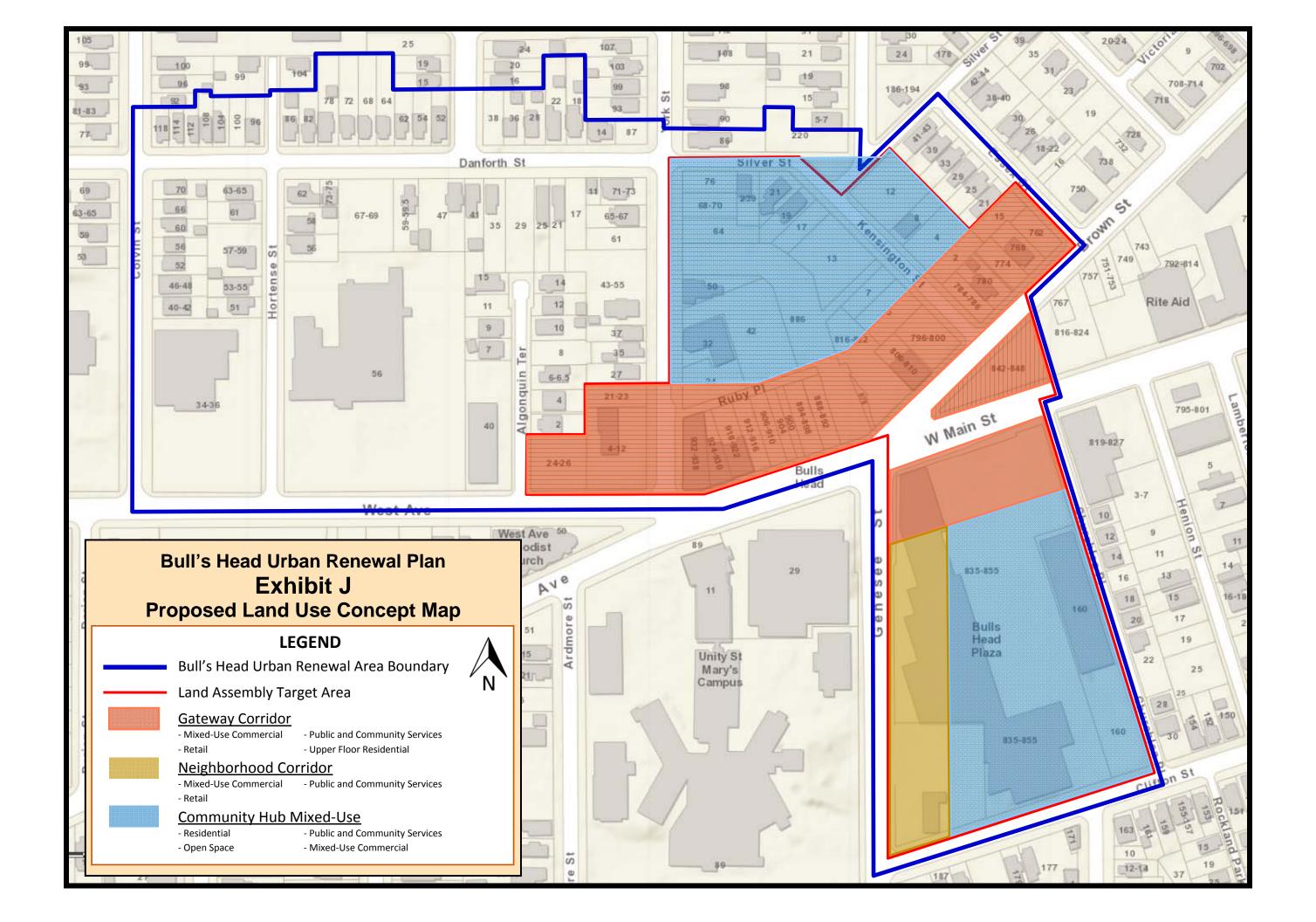




## **EXHIBIT I - PROPOSED PROPERTY ACTIONS MATRIX**

## Actions

		Actions				
			Property		Occupant	Environmental
SBL I.D.	Street Address	Acquisition	Description	Demolition	Relocation	Due Diligence
120.42-2-35	780 Brown Street	X	Single Family	X	X	X
120.42-2-54	806-810 Brown Street	X	Small Commercial	X	X	X
120.42-2-48	5 Kensington Street	X	Vacant Lot			X
120.42-2-40	8 Kensington Street	X	Single Family	X	X	X
120.42-2-60.002	13 Kensington Street	X	Vacant Lot			X
120.42-2-45	19 Kensington Street	X	Two Family	Х	X	Х
120.42-2-59.002	878 West Main Street	X	Vacant Lot			X
120.42-2-64	904 West Main Street	X	Vacant Lot			X
120.42-2-66	912-916 West Main Street	X	Vacant Lot			Х
120.42-2-67	918-922 West Main Street	X	Small Commercial	X	X	Х
120.42-2-68	924-930 West Main Street	X	Two-story Mixed-Use	TBD	X	X
120.42-2-69	932-938 West Main Street	X	Two-story Mixed-Use	TBD	X	X
120.42-2-70	24 York Street	X	Parking Lot			X
120.42-2-71	32 York Street	X	Small Commercial	Х	X	X
120.42-2-73	50 York Street	X	Vacant Small Commercial	Χ		X
120.42-1-47	4-12 West Avenue	X	Small Commercial	TBD	X	X
120.50-2-3	160 Clifton Street	X	Health Facility		X	X
120.50-2-2.003	68-92 Genesee Street	X	Small Commercial		Х	Х





# STRATEGIC AREA PROFILES

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## **Key Details**

**Site Name:** Former Taylor Instruments Property

**Address:** 95 Ames Street **Parcel ID:** 120.41-1-1.002

Owner: Gray Rock Rochester LLC

Acres: 14.4 acres

Zoning District: M-1 Industrial

Special District:NoKey Building:NoUnderutilized:YesVacant:YesBrownfield:Yes

## **Property Description**

95 Ames Street was the former location of a small number of residential homes followed by a large industrial facility (Taylor Instruments) operated by different owners from 1904 to 1993. The facility was demolished over several years concluding in 2001. The property is currently vacant land with several known environmental concerns, although some remedial activities were previously completed. In addition, the property is adjacent to the mainline railroad to the north, an office building to the west, Danforth Community Center and Lynchford Park to the east, residential homes to the east and south, and the Chili-West Historic District.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

Electric: Rochester Gas & Electric (RG&E)

Phone/Internet: Available

Highway Access: I-490 within 0.3 miles

Rail Service: Adjacent to mainline

**Transit:** RTS Route 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

A 2008 Phase I Environmental Site Assessment found evidence of recognized environmental conditions associated with historic manufacturing uses. Findings included contaminated soil, groundwater, and undocumented storage tanks. In addition, the ESA identified areas of the property with historical manufacturing uses and suspected contamination that have not been tested or remediated. Based on the 2008 Phase I Environmental Site Assessment report and the identified recognized environmental conditions, the site warrants further investigation to determine the level of environmental impact. In addition, based on the supporting information, the site has been determined to be a brownfield site with a high level of concern.

The largest single property within the Bull's Head study area, 95 Ames Street represents a significant redevelopment opportunity which could have a lasting impact on the community. The Revitalization Plan recommends additional environmental testing to determine any remaining environmental concerns and any necessary remediation measures and/or land use constraints. From this testing, a viable re-use master plan should be developed for the property which includes public engagement and considers environmental limitations, economic opportunities, the adjacent mainline railroad, the adjacent Danforth Community Center and Lynchford Park, and potential utilization of vacant land for infill development with mixed-use commercial, manufacturing, education, and/or recreation/park.







## **Key Details**

Site Name: Danforth Community Center & Lynchford Park

Address: 200 West Ave; 175 Danforth St

Parcel ID: 120.41-1-61; 120.41-1-44

Owner: City of Rochester

Acres: 4.5 acres; 0.4 acres (4.9 acres total)

**Zoning District:** O-S Open Space; R-1 Low Density Residential

Special District: No

Key Building: Danforth Community Center building

Underutilized: No
Vacant: No
Brownfield: No

## **Property Description**

The Danforth Community Center was originally a private residence built in 1848 by George Danforth. The private residence was transferred to the city in 1949 to serve as a recreation center for senior citizens. The community center includes a commercial kitchen and small gymnasium. Adjacent to the center is a lawn area approximately 2.5 acres in size and Lynchford Park. Danforth Community Center has been determined to be Eligible for listing on the State Register of Historic Places and is adjacent to residential uses to the north, east, and south, vacant land to the west, and the Chili-West Historic District.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

Electric: Rochester Gas & Electric (RG&E)

Phone/Internet: Available

Highway Access: I-490 within 0.3 miles

Rail Service: No direct access

Transit: RTS Route 28

Transit: RTS Route 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

A 1993 NYSDEC spill incident record was documented at 200 West Ave for an unknown amount of gasoline that was spilled affecting the sewer. However, the spill record was closed by the NYSDEC and no other environmental concerns were identified during the limited environmental review. No environmental concerns were identified for 175 Danforth St. Based on the supporting information for both properties, neither have been identified as brownfields.

Community centers and parks are vital resources for any community. To fully understand Bull's Head residents' needs and desires for the Danforth Community Center and Lynchford Park, a facility master plan and park master plan should be commissioned that explores the possibility of expanded facilities, recreation amenities, services, programming, and connection between the community center and park. In addition, because the community center is well known, easy to access, highly visible, and has on-site parking, the property should be evaluated for consideration to host a farmers market.







## **Key Details**

**Site Name:** Teke Machine Corporation

Address: 34-36 Colvin St (114 West Ave mailing)

**Parcel ID:** 120.41-1-59

Owner: 114 West Ave LLC

Acres: 1.5 acres

**Zoning District:** C-2 Community Center

**Special District:** Bull's Head Urban Renewal Area

**Key Building:** Teke Machine Corporation building

Underutilized: Yes
Vacant: No
Brownfield: Yes

## **Property Description**

34-36 Colvin St was the former location of a residential property with the current manufacturing building/use originally constructed in 1965. The property is currently operated by Teke Machine Corporation and is adjacent to residential uses on the north, west, and south, the Salvation Army on the east, and the Chili-West Historic District.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

**Electric:** Rochester Gas & Electric (RG&E)

Phone/Internet: Available

Highway Access: I-490 within 0.6 miles

Rail Service: No direct access

Transit: RTS Route 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

A 2009 Environmental Screen (ES) indicated historic uses included a machine shop and tool & die manufacturing facility. In addition, the 2009 ES noted the property was identified as a NYSDEC RCRA Generator of Hazardous Waste and noted several years of permits from the Rochester Fire Department for the storage of flammable liquids. The property is currently used for manufacturing. These former and current manufacturing uses are known for potential environmental contaminants. Based on the historic and current use of the property, the storage of flammable liquids, and the designation of the property as a NYSDEC RCRA Generator of Hazardous Waste, there is potential for the presence of environmental contaminants. The site has been determined to be a brownfield site with a high level of concern.

As an active business employing city residents, the Bull's Head Revitalization Plan recommends keeping the existing business and considering expanding/adding small mixed-use commercial, office, retail, or healthcare uses utilizing any unused portions of the building or parking areas on the property.





## **Key Details**

Site Name: The Salvation Army & Parking Lot Address: 56 West Ave; 67-69 Danforth St Parcel ID: 120.42-1-70.002: 120.42-1-65

Owner: The Salvation Army; Private Individual Acres: 3.3 acres; 0.3 acres (3.6 acres total)

**Zoning District:** C-2 Community Center; R-1 Low Density

Residential

Special District: Bull's Head Urban Renewal Area

**Key Building:** The Salvation Army Building

**Underutilized:** Both properties

Vacant: No

**Brownfield:** 67-69 Danforth St only

## **Property Description**

Both 56 West Ave and 67-69 Danforth St were formerly occupied by residential uses. In 1955, 56 West Ave was redeveloped for a grocery store (Wegmans) followed by the current operator, the Salvation Army. In addition to residential, 67-69 Danforth Street has documented historic uses including sheet metal shop, automotive sales/service/, roofing and heating contractor, and taxi cab equipment. The property is currently a parking lot and adjacent uses include residential to the north, east, and south, a church to the east, manufacturing to the west, and the Chili-West Historic District.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

Electric: Rochester Gas & Electric (RG&E)

Phone/Internet: Available

Highway Access: I-490 within 0.7 miles

Rail Service: No direct access

**Transit:** RTS Route 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

No environmental concerns were identified for 56 West Ave. For 67-69 Danforth St, a 2009 ES noted historic uses included sheet metal shop, automotive sales & service, automotive repair, roofing and heating contractor, and taxi cab equipment. In addition, the 2009 ES noted the removal of an underground storage tank, observation of several aboveground storage tanks with apparent ground staining, Fire Department permits for chemical storage, and several spill records between 1984 and 2003. The property is currently used for parking. Based on the historic use of the property and several documented environmental concerns, there is potential for the presence of environmental contaminants. In addition, based on the supporting information, 67-69 Danforth St has been determined to be a brownfield site with a high level of concern.

The Salvation Army provides valuable community services and its location on West Ave provides education, worship services, music & arts programs, day camp activities, and community recreation programs to name a few. The Bull's Head Revitalization Plan recommends keeping the Salvation Army as a valuable community resource while considering expanding/adding mixed-use commercial or a gym/fitness/recreation center facing West Ave and multi-family housing facing Danforth Street within portions of existing surface parking lots.





#### **Key Details**

Acres:

Site Name: Bull's Head Urban Renewal Plan Phase I Area

**Location:** The Phase I area includes 45 individual

properties facing Silver St, Kensington St, York St, W Main St, Genesee St, and Churchlea Pl. Additional detail for each property is provided

in the Bull's Head URP.

Owner: Most properties are currently owned by the City.

Consistent with the adopted Bull's Head URP, the City is actively working through a process for possible acquisition of additional properties.

12.5 acres in total within Phase I area

**Zoning District:** Phase I area includes C-2, R-1, and R-2 Districts

**Special District:** Bull's Head Urban Renewal Area; Designated

Federal Opportunity Zone

**Key Building:** Bull's Head Plaza; 160 Clifton St (office building);

932-938 W Main St (mixed-use building); and

924-930 W Main St (mixed-use building)

Underutilized: Majority of Phase I area including Bull's Head

Plaza and several properties north of W Main St.

**Vacant:** Numerous parcels north of W Main St.

**Brownfield:** Majority of Phase I area including Bull's Head

Plaza, 68-92 Genesee St, and several properties

north of W Main St.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

**Electric:** Rochester Gas & Electric (RG&E)

Phone/Internet: Available

**Highway Access:** I-490 within 1 mile

Rail Service: No direct access

**Transit:** RTS Route 4, 8, 25, 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Property Description**

As the center of the Bull's Head area, these properties have been occupied by numerous historical uses including residential, commercial, retail, manufacturing, office, retail, healthcare services, human services, places of worship, laundromat/dry cleaner, automotive repair/sales, and a post office. The area is currently occupied by the Bull's Head plaza, an active laundromat, office building, a small single-story commercial building, two mixed-use buildings, abandoned buildings, and several parcels of vacant land. Two properties within the Phase I area, 924-930 and 932-938 W Main St, have been determined to be Eligible for listing on the State Register of Historic Places, while two other buildings, 32 York St and 19 Kensington St have been determined to be not eligible.

## **Environmental History**

Based on a review of available information including environmental databases, environmental screens, and environmental site assessments, the Phase I area includes numerous properties with documented and suspected environmental concerns. These concerns include 68-92 Genesee St and Bull's Head Plaza which have documented soil and groundwater contamination, properties formerly used for manufacturing, automotive, and dry cleaning which are uses known for potential environmental concerns, and several properties with documented spill incidents. Based on the supporting information, 19 properties (8.1 acres) are determined to be brownfield sites with a low, moderate, or high level of concern.

## **Redevelopment Potential**

Strategic Area #5, centered on W Main Street including the Bull's Head Plaza and the area to the north, is the center of the Bull's Head area and provides a significant opportunity for revitalization and reinvestment. Consistent with the Bull's Head URP, additional land assembly and environmental due diligence activities are needed while seeking future federal, state and local funding support for new and upgraded infrastructure. The Bull's Head Revitalization Plan and Bull's Head URP recommend utilizing vacant land and the Bull's Head Plaza property for infill development consisting of mixed-use commercial, educational/institutional, government offices, post office, police station, healthcare, gym/fitness/recreation, and/or multi-family housing.





## **Key Details**

Site Name: Commercial Plaza & Vacant Lot

Address: 626, 636, and 660-668 W Main St

Parcel ID: 120.43-1-23; 120.43-1-24.001; 120.43-1-26.001

Owner: Private Individual Acres: 2.3 acres total

**Zoning District:** C-2 Community Center

**Special District:** Designated Federal Opportunity Zone

**Key Building:** Main St Meats & Grocery, and City Fish Market

Underutilized: All three properties

Vacant: 660-668 W Main St only

Brownfield: 626 and 636 W Main St only

## **Property Description**

626 and 636 W Main St were formerly occupied by residential uses while 660-668 W Main St was formerly the location of a church built in 1870. 626 and 636 W Main St were later redeveloped in 1930 for automotive service/repair/sales with the current use as a small single-story commercial plaza with multiple businesses/tenants. The church at 660-668 W Main St was demolished in 2015 after a devastating fire and the property is currently vacant land. All three properties are adjacent to commercial uses to the east and south, residential uses to the north, west, and south, and a property Eligible for listing on the State Register of Historic Places.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E) Electric: Rochester Gas & Electric (RG&E)

Phone/Internet: Available

**Highway Access:** I-490 within 1.2 miles

Rail Service: No direct access

Transit: RTS Route 4, 5, 25, 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

No environmental concerns were identified for 660-668 W Main St. For 626 W Main St, Sanborn Maps indicate historic uses included automotive service/repair. City records indicate a 550-gallon underground gasoline storage tank was removed in 1997. The property is currently used for commercial purposes. For 636 W Main St. Sanborn Maps indicate historic uses included "auto sales" in association with 626 W Main St. This property is currently used as a parking lot for 626 W Main St. Based on the properties' historic use for automotive service/repair and known environmental concerns associated with this use, there is a potential for environmental concerns. In addition, based on the supporting information, both 626 and 636 have been identified as brownfield sites with 626 as a high level of concern and 636 as a moderate level of concern.

626 and 636 W Main St currently contain an active commercial building with multiple businesses/tenants while 660-668 W Main St has been vacant land since 2015. The Bull's Head Revitalization Plan recommends keeping the existing business and considering expanding/adding mixed-use commercial and multi-family housing on portions of any unused parking area at 636 W Main St and on the vacant land at 660-668 W Main St.







## **Strategic Site #7**

## **Key Details**

**Site Name:** Commercial Property

**Address:** 600 W Main St 120.36-1-65

Owner: SHL Properties Inc.

Acres: 0.3 acres

**Zoning District:** C-2 Community Center

**Special District:** Designated Federal Opportunity Zone

Key Building: No
Underutilized: Yes
Vacant: No
Brownfield: Yes

## **Property Description**

600 W Main St was formerly occupied by residential land uses with other documented uses including a gas station and automobile sales. The property was redeveloped in 1982 for commercial use with the current business/tenant operating a restaurant. The property, located at the intersection of W Main St and Jefferson Ave, is adjacent to numerous commercial and residential uses. In addition, three properties eligible for listing on the State Register of Historic Places are located across W Main St and the Madison Square-West Main Street Historic District (locally designated Susan B. Anthony Preservation District) is located nearby.

#### **Utilities & Access\***

Water / Sewer: City of Rochester

Natural Gas: Rochester Gas & Electric (RG&E)

Electric: Rochester Gas & Electric (RG&E)

Phone/Internet: Available

Highway Access: I-490 within 1.3 miles

Rail Service: No direct access

**Transit:** RTS Route 4, 5, 25, 28

\*Note: While utilities and services are available in the area, individual site load/capacity and availability will need to be determined for every project.

## **Environmental History**

Sanborn Maps and City Directories indicate historic uses included a gas station and automobile sales. The property is currently used for commercial purposes (restaurant). The presence of underground storage tanks is unknown and the property is not listed in the NYSDEC bulk storage database. Based on the historical use of the property as a gas station and known environmental concerns associated with gas stations, there is a potential for environmental concerns. In addition, based on the supporting information, the site has been determined to be a brownfield site with a high level of concern.

The Bull's Head Revitalization Plan recommends the redevelopment of the property given its strategic location at the intersection of W Main St and Jefferson Ave, and its adjacency to the Madison Square-West Main Street Historic District (locally designated Susan B. Anthony Preservation District) is located nearby. Redevelopment is recommended to include mixed-use commercial, multi-family housing, and/or community-use(s).







Bull's Head Revitalization Plan